

Accounting and Auditing Policy Committee Credit Reform Task Force

Issue Paper

REFERENCE NO: 98-CR-1

DATE: September 10, 2001

SUBJECT: Classification and Accounting for Receipt Accounts

Under Credit Reform

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Issue

The AAPC Credit Reform Task Force was asked to explain the budgetary and financial reporting requirements for special fund receipt accounts that record negative sets dies and downward reestimates, and for escrow funds that are held on deposit outside of Treasury in a private bank. There were also questions concerning the implications of these issues with respect to the Financial Statements of the Federal Government.

The Task Force initially discussed this issue at a meeting on February 18, 1998. It was agreed that a subgroup (representatives from OMB and Treasury) would draft a response to these questions. The subgroup came up with the following recommendations:

Recommendations:

- 1. Convert existing special fund receipt accounts for negative subsidies and downward reestimates to general fund receipt accounts, except where OMB has given advance approval to continue using a special fund receipt account. An exception would be, for example, where there is a specific legal requirement for the credit program to maintain a certain level of reserves, such as for FHA's MMI (Mutual Mortgage Insurance) fund.
- 2. In a credit agency's accounting system, the Standard General Ledger account 1010 Fund Balance with Treasury would reflect only the amounts in program accounts, financing accounts, or special fund expenditure accounts. Amounts that have been paid to a miscellaneous receipt account in the Treasury s general fund on the SF-224 are not part of the agency's fund balance. The SF-2108 reflects only amounts in expenditure accounts. Therefore, balances in special fund receipt accounts are not included on the SF 2108. Agencies should, however, reconcile amounts in the special fund receipt accounts using the Receipt Account Trial Balance provided monthly by Treasury.
- 3. Escrow Fund transactions will be covered in an issue paper at a later date. Individual escrow issues will be handled on an agency by agency basis.

The first two recommendations have been implemented. However, the illustrative accounting and reporting was never published. Additionally, we discovered in relooking at this issue that the Interest Revenue and Interest Expense recognized in connection with Upward and Downward Reestimates should be to and from the Department of Treasury. The purpose of this paper is to recommend the proper accounting for this change. The issue of proper recognition of Reestimate Interest to and from Treasury will be addressed at a later date.

Background

When a andit program has a negative subsidy or makes a downward reestimate of the subsidy expense for an outstanding cohort of direct loans or loan guarantees, the budget resolds the negative subsidy or downward reestimate as offsetting receipts. Until the summer of 1998, Circular A-11 required the offsetting receipts to be deposited in a special fund receipt account for that credit program.

In most cases, Congress did not appropriate from these special fund receipts drawing instead upon general fund appropriations. As a result, balances in the credit special funds accumulated because the receipts are unavailable for obligation until they are appropriated. Credit agencies reported that this created accounting problems for them. In particular, it required them to track the balances and to report on them as part of the agency's assets in its financial statements, even though they do not have use of the funds.

Discussion:

Special Fund Receipt Accounts

In general, there is no value from a budgetary perspective to depositing negative subsidies and downward reestimates in special fund receipt accounts, and it is not a requirement of the FCRA (Federal Credit Reform Act). The only time it appears to be useful is when the credit program must meet a specific statutory reserve requirement, as in the case of FHA's MMI fund. In these cases, the special fund receipt account allows the balances to accumulate and count toward the reserve, while a general fund receipt account would not accumulate balances.

Balances in special fund receipt accounts are earmarked for particular program and must be reflected on the agency's financial statements. However, agencies cannot use special fund receipts until they have been appropriated. At the February 18 meeting, representatives of the credit agencies suggested that the balances be swept each year, much like liquidating account balances are swept. The subgroup recommended accomplishing this same result by a different method -- replacing the special fund receipt accounts with general fund receipt accounts (except in a few instances where special funds are needed). This would eliminate the need for each agency to prepare a SF224 for each receipt account each year in order to sweep balances because general fund receipts are deposited automatically in the general fund and do not accumulate as balances in the receipt account. Balances of the existing special funds would be swept to the general fund when the special fund receipt accounts were eliminated.

Disposition:

These procedures will be published in appropriate literature; the TFM for FMS [The 1998 edition of A-11 addressed this new treatment and we had already completed the change-over of account type with Treasury by September of that year.] The SGL IRC is in the

process of developing more general guidelines for receipt account issues. We will limit our proposals to those issues that affect credit agencies, while ensuring coordination and compatibate overall.

The procedures outlined above were implemented but the issue paper was not distributed nor were the accounting entries approved. Personnel changes at various agencies left the issues in limbo. This update will complete the outstanding items and clarify the accounting treatment of upward and Downward reestimates with regard to Special and General Fund Receipt accounts.

Dave Zavada Chair, AAPC Credit Reform Task Force

Introduction:

The following four illustrations are greatly condensed. After agreement on the proper treatment of these issues, these procedures should be included in case studies reflecting modernore detail and explanation. Many of the steps not directly affected by these proceedings are not presented. For a full disclosure of typical credit agency transactions and the budgetary and proprietary entries required, please refer to the April, 1998 draft case studies "Accounting for Direct Loans without Collateral and Accounting for Loan Guarantees without Collateral." We have used extensive abbreviations for SGL accounts to enhance the visual comparisons necessary to review the similarities and differences in the use of various accounts and methodologies. The SGL account numbers are meant to be accurate. For the complete account title, please refer to TFM TL No. S2-01-02. Our illustrations concentrate on reestimates and negative subsidies. This document illustrates the proper budgetary and proprietary transactions, eliminations, and reporting required for General Fund and Special Fund Receipt accounts. Most credit programs were switched to the general fund approach. Any further changes must be approved by OMB.

Budget Treatment of Negative Subsidies and Downward Reestimates:

Negative subsidies and downward reestimates are generally recorded as Offsetting receipts. This is always the case for discretionary programs (I.e., those for which an annual appropriation of the subsidy cost is required). For the few credit programs that are mandatory (i.e., those for which the subsidy cost is permanently appropriated), negative subsidies and downward reestimates can either be recorded as offsetting receipts credited to a special fund (see below) or be credited to the program expenditure account as offsetting collections. The method of recording receipts for mandatory programs is determined by the OMB representative with primary responsibility for the credit program, in consultation with the agency.

Two types of offsetting receipt accounts may be used to record negative subsidies and downward reestimates. In most cases, the receipts are deposited in a general fund receipt account. These receipts are offset against (deducted from) the budget authority and outlays for the agency and the Government totals for the fiscal year in which they are recorded. Unlike special fund receipt accounts, amounts credited to general fund accounts are not earmarked for the credit program. The subsidy costs and administrative costs for these programs are appropriated from the general fund.

At the discretion of the OMB representative with primary responsibility for the credit program, a special fund receipt account may be established for the purpose of earmarking the receipts for negative subsidies and downward reestimates. These receipts are also offset against (deducted from) the budget authority and outlays for the agency and the Government totals for the fiscal year in which they are recorded.

If the credit program is a discretionary program, receipts credited to a special fund are

available for subsidy costs and administrative expenses only to the extent provided in appropriated is acts. However, if the program is mandatory, the receipts are permanently appropriated for subsidy costs, but usually are available for administrative expenses only to the extent provided in appropriation acts. Since, in both cases, the receipts are extracted, the end of year balance of the special fund is increased by receipts that are not used to finance disbursements during the year they are collected.

Special fund receipt accounts require special fund expenditure accounts (which share a common identification number). The expenditure accounts are credit program accounts and are used to record appropriations of the receipts as budget authority for subsidy costs and administrative expenses, and to record the resulting obligations and outlays. If the program also receives general fund appropriations, a separate general fund expenditure account is required. For presentation purposes in the Budget Appendix, the special fund expenditure account is consolidated with the general fund expenditure account to combine the transactions into a single program account.

Direct Loan Program Positive Subsidy ILLUSTRATION I General Fund

A discretionary loan program receives a \$50 subsidy appropriation for a direct loan with a face value of \$175. The program account records the subsidy appropriation. The financing account records the anticipated collection of the subsidy payment from the program account, anticipated collections of fees from the borrower upon signing a loan agreement, anticipated collections of borrower interest and principal at year end for loans disbursed, and borrowing authority for the non-subsidized portion of the loan and anticipated payments to Treasury at year end. (For brevity, we did not illustrate the budgetary entries to convert the borrowing authority to cash. For details of this event, see the April, 1998 draft case study Accounting for Direct Loans Without Collateral.)

Program Accou	unt	Financing Account	(General Fund Receipt Account
SF-133 TX s 4115 Appropriation 4450 Unapportioned	50 50	SF-133 TX s 4142 Borrow Auth 100 4060 Antic NonFED Coll 75 4070 Antic Fed Coll 50 4047 Antic Pay Treasury 4450 Unapportioned 213	-	SF-133 TX s no entry
Proprietary 1010 Fund Bal/Treas 3100 Approp Cap	50 50	Proprietary 1010 Fund Bal/Treas 100		Proprietary no entry

Agency Disburses Direct Loan

(2.) The agency signs a loan contract and disburses a \$175 direct loan to a borrower. For simplification, steps that would take place between the receipt of the appropriation and the disbursement of the loan are not shown (apportionment, Allotment and officiation). In this example we are assuming Treasury interest rate of 7% and borrower interest rate of 5%.

Program Account	Financing Account	General Fund Receipt Account
SF-133 TX s 4801 Undel Orders 50 4902 Expend Auth-Pd 50	SF-133 TX s 4261 Actual Col Fees 25 4271 Fed Coll 50 4060 Antic Non-Fed Coll 25 4070 Antic Fed Coll 50 4801 Undel Orders 175 4902 Expend Auth-pd 175	SF-133 TX s no entry
Proprietary 6100 Subsidy Exp(N) 50 1010 Fund Bal/Treas 50 3100 Approp Cap 50 5700 Approp Cap Used(G) 50	Proprietary 1010 Fund Bal/Treas 75 1399 Allow Subsidy (N) 75 1350 Loan Rec (N) 175 1010 Fund Bal/Treas 175	Proprietary no entry

Payments Received and Paid

(3.) At the and of the year, the borrower paid principal (\$40) and interest (\$9) on his loan (these amounts were anticipated but the exact amounts were not known at the beginning of the year).

Program Account	Financing Account	General Fund Receipt Account
SF-133 TX s no entry	<u>SF-133 TX s</u> 4263 Actual Col int 9 4262 Act coll Prinl 40 4060 Antic Non-Fed Coll 49	SF-133 TX s no entry
Proprietary no entry	Proprietary 1010 Fund Bal/Treas 49 1350 loan rec (N) 40 5310 Int Inc- B(N) 9	Proprietary no entry

(4.) The agency calculates interest (\$7) and pays interest and principal (\$12) to Treasury. (These amounts were previously anticipated. The principal amount is contrived to provide excess funds for illustrative purposes.)

Program Account	Financing Account	General Fund Receipt Account BPD
<u>SF-133 TX s</u>	<u>SF-133 TX s</u>	<u>SF-133 TX s</u>
no entry	4610 Allotments 7	no entry
	4047 Antic Pay Treas 12	
<u>Proprietary</u>	4147 Act Pay Treasury 12	<u>Proprietary</u>
no entry	4902 Expended Auth-pd 7	XXXX Treasury Cash 19
	Proprietary	1350 Loans Rec(G) 12
	6310 Int Exp- Treasury(G) 7	5310 Int Rev (G) 7
	2510 Prin Pay Treasury(G)12	
	1010 Fund Balw/Treasury 19	

Downward Reestimate

(5.) At the end of the year, the agency performs a reestimate, which shows that the original subsidy estimate was too high. Photo Financial Statement preparation, the agency records the downward reestimate:excess subsidy (\$28) plus interest (\$2). The agency recognizes the negative subsidy expense and the accrual of the payable to the General Fund. (The agency would normally record a negative amortization of the subsidy since income is greater than expenses. However, the recognition of the interest expense for reestimates negates this effect.)

Program Account	Financing Account	General Fund Receipt Account FMS	
<u>SF-133 TX s</u>	<u>SF-133 TX s</u>	<u>SF-133 TX s</u>	
no entry	no entry	no entry	
•		Proprietary	
Proprietary	Proprietary	1310 Accts Receivable 28	
5730 Fin so tr w/o reimb(G) 28	1399 Allow Subsidy(N) 28	1340 Interest Receivable 2	
6199 Adj Subsidy Exp(N) 28	6310 Treas Int Exp Re-est (G) 2	5310 Int Rev 2	
	2990 Other Liabilities(G) 30	5720 Trf in W/o Reimb 28	

1 Some agencies may use other accounting treatment depending on their system capabilities. This is acceptable if they are able to track the subsidy expense (positive and negative). One methodology is to run all reestimate transactions through the financing account. This is only acceptable for discretionary programs.

Preclosing Trial Balances

Direct Loco General Fund - Year 1 P Budgetary	rogram Ac	count
4115 Subsidy Appropriation 4902 Expended Appropriations - Paid	50	50
	50	50

, K.

Direct Loan - General Fund - Year 1 P Proprietary	rogram Ac	count
6100 Subsidy Expense 6199 Re-est Expense 5700 Appropriations Used	50	28 50
5730 Tfr out w/o Reimb	<u>28</u> 78	78

Direct Loan - General Fund - Year 1 Financing Account Budgetary 4142 Borrowing Auth 100 4060 Antic Non-Fed Coll 1 4147 Act Pay Treasury 12 4261 Act Coll - Fees 25 4262 Act Coll Loan Prin 40 4263 Act Coll Loan Interest 9 4271 Act Coll subsidy 50 4450 Unapportioned Auth 31 4902 Expended Appropriations - Paid <u>182</u> 225 225

Direct Loan - General Fund - Year 1 Financing Account Proprietary		
1010 Fund Bal w/ Treasury	30	
1350 Loans Receivable	135	
1399 Allowance for Subsidy		47
2510 Principal Payable Treasury		88
2990 Other Liabilities		30
5310 Interest Revenue		9
6310 Interest Expense	9	
	174	174

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Record and Transfer Reestimate

(6.) At the beginning of year 2 (after receiving an apportionment from OMB and allotment from the agency head), the agency records the budgetary effects of the downward reestimate and transfers the excess cash to Treasury.

ogram Account	Financing Account	General Fund Receipt Account FMS
SF-133 TX s no entry	SF-133 TX s 4610 Allotment 30 4902 Expend Auth-pd 30	SF-133 TX s no entry
Proprietary no entry	Proprietary 2990 Other Liabilities(G)30 1010 Fund Bal/Treas 30	Proprietary XXXX Treasury Cash 30 1310 Accts Receivable 28 1340 Int Receivable 2

Subsequent upward Reestimate Payments Received and Paid

(7.) At the sad of year 2, the agency records receipts from borrowers and calculates and pays Treasury principal and interest. The borrower paid principal (\$20) and interest (\$7) on his loan. (Amounts were previously anticipated.)

Program Account	Financing Account	General Fund Receipt Account
	SF-133 tx s 4263 Actual Col int 7 4262 Act coll Prinl 20 4060 Antic Non-Fed Coll 27	SF-133 tx s no entry
Proprietary no entry	Proprietary 1010 Fund Bal/Treas 27 1350 loan rec (N) 20 5310 Int Inc- B(N) 7	Proprietary no entry

(8.) The agency calculates interest (\$6) and pays interest and principal (\$10) to Treasury. (Amount of principal is contrived and was previously anticipal d.)

Program Account	Financing Account	General Fund Receipt Account BPD
SF-136 tx s	<u>SF-133 tx s</u>	<u>SF-133 tx s</u>
no entry	4610 Allotments 6 4047 Antic Pay Treasury 10	no entry
Proprietary	4147 Act Pay Treasury 10	Proprietary
no entry	4902 Expended Auth-pd 6	XXXX Treasury Cash 19
	Proprietary	1350 Loans Rec(G) 12
	6310 Int Exp- Treasury(G) 6 2510 Prin Pay Treasury 10	5310 Int Rev (G) 7
	1010 Fund Balw/Treasury 16	

Upward Reestimate

(9.) At the end of year 2, the agency performs a reestimate, which shows that the revised subsidy estimate was too low. Prior to preparation of the Financial Statements, the agency records the upward reestimate: Reestimate Expense'\$57, Interest Expense'8 for a total of \$55, discount rate'.873.

Program Account	Financing Account	General Fund Receipt Account	
SF-133 tx s no entry	SF-133 tx s no entry	SF-133 tx s no entry	
Proprietary 6100 Reest Expense(N) 57 6330 Int Exp - reest(G) 8 2110 Subsidy Pay Fin Acct 65	Proprietary 1310 Subsidy Rec 65 1399 allowance Subsidy 57 5310 Int Inc- Reest(G) 8	Proprietary no entry	

(10.) The agency amortizes the subsidy. (In this case, they will record a negative income since the income received by the financing account exceeds the expenses recorded.)

Program Account	Financing Account	General Fund Receipt Account
SF-133 tx s no entry	SF-133 tx s no entry	SF-133 tx s no entry
Proprietary no entry	Proprietary 5310 Int Inc. Subsidy(G) 9 1399 allowance Subsidy(N) 9	Proprietary no entry

Receive Permanent Indefinite Authority

(11.) In year 3, the program account requests the use of permanent, indefinite authority to pay the additional subsidy plus interest (total of \$65). The request and subsequent use of these funds are shown in separate segments for clarity. The program account receives permanent, indefinite authority for the reestimate.

Program Account	Financing Account	General Fund Receipt Account
SF-133 tx s 4119 Oth Approp(PIA) 65 4450 Unapportioned 65	SF-133 tx s no entry	SF-133 tx s no entry
Proprietary 1010 Fund Bal/Treas 65 3100 Unexp Appr 65	Proprietary no entry	Proprietary no entry

Disburse Reestimate to Financing Account

(12.) The program account disburses the reestimate to the financing account.

Frogram Account		Financing Acc	ount	General Fund Receipt Account	
<u>SF-138 tx s</u> 4450 Unapport 65 4902 Exp Auth -pd	65	SF-133 tx s 4271 Actual Coll Sub 4450 Unapport	65 65	SF-133 tx s no entry	
Proprietary 2110 Sub Pay 65 1010 Fund Bal/Treas	65	Proprietary 1010 Fund Bal/Treas 1310 Sub Rec	65 65	Proprietary no entry	
3100 Unexp App 65 5700 App Used(G)	65				

(13.) The agency uses the PIA to repay Treasury borrowings.

Program Account	Financing Account	General Fund Receipt Account
SF-133 tx s no entry	<u>SF-133 tx_s</u> 4450 Unapport 65 4147 Pay to Treasury 65	SF-133 tx s no entry
Proprietary no entry	Proprietary 2510 Pay to Treasury 65 1010 Fund Bal W/Treasury 65	Proprietary no entry

CONSOLIDATED FINANCIAL STATEMENTS

(General Fund Illustration 1)

Department/Agency
Reporting Entity
BALANCE CHEET
as of 30 September, Year
(Dollars)

ASSETS	<u>Year</u>	<u>1</u>	year 2	year 3
Entity Asset: Intragovernmental Items, Federal Fund Balance with Treasury (Note 2) Investments (Note 4) Accounts Receivable, Net (Note 5)	\$30	11		
Other assets (Note 6) Governmental Investments (Note 4) Accounts Receivable, net (Note 5) Interest Receivable (net) Credit program receivables and related foreclosed property, net (Note 7) Cash and other monetary assets (Note 3) Inventory and related property, net (Note 8) General property, plant, and equipment, net (Note 9) Other assets (Note 6) Total entity assets	88 <u>\$118</u>	2	2 <u>13</u>	
Non-Entity Assets: Intragovernmental Fund balance with Treasury (Note 2) Accounts receivable, net (Note 5) Interest receivable (net) Other assets (Note 6) Governmental Accounts receivable, net (Note 5) Interest receivable (net) Cash and other monetary assets (Note 3) Other assets (Note 6)				
Total Assets Total Assets	_\$118	<u>13</u>	<u>13</u>	
		<u></u>	<u></u>	

LIABILITIES	(General Fund Illustra	ition 1)		
Liabilities Covered by Budget Intragovernmental liabilities: Accounts payable Interest ayable Other intragovernmental liabilities		<u>yr 1</u>	<u>yr 3</u>	<u>yr3</u>
Governmental Liabilities: Accounts payable Interest payable Liabilities for loan guarante Lease liabilities (Note 12) Pensions, other retirement Post-employment benefits Insurance liabilities (Note 1 Other governmental liabilities	benefits and other s (Note 13) 4)			
Total liabilities covered by but	,	0		0
Liabilities not Covered by Bud Intragovernmental liabilities: Accounts payable 2510 + 2 Debt (Note 10) Other intragovernmental lia	2990	118	78	13
Governmental liabilities: Accounts payable Debt (Note 10) Lease liabilities (Note 12) Pensions, other retirement post-employment benefits Insurance liabilities (Note 1 Other governmental liabiliti Total liabilities not covered by Total Liabilities	(Note 13) 4) es (Note 11)	118 \$118	<u>78</u> <u>78</u>	1 <u>3</u> 1 <u>3</u>
NET POSITION Unexpended Appropriations (Cumulative Results of Operati Total Net Position		(65) <u>0</u>	<u>(65)</u>	0 0 <u>0</u>
Total Liabilities and Net Positi	on	<u>\$118</u>	<u>13</u>	<u>13</u>

Department/Ag Reporting En

IG STATEMENT OF NET COST

tember, Year 1

(<u>:</u>	Sub- organi- zation A	Intra- agency elimin- ations	Consol- idated <u>Totals</u>
COSTS:			
Crosscutting Programs			
Program A:			
Intragovernmental	\$ 9 (6310T)+(6330R)	\$9	\$ 0
With the Public	22 (6100)+(6199)		22
Total	31	9	22
Less earned revenue	9 (5310B)		0
Net program costs	22	0	22
rict program costs	~	O	

Other Programs (Note XX) Program B:

Costs not assigned to programs

Less earned revenues not attributed to programs

DEFERRED MAINTENANCE (Note X)

NET COSTS OF OPERATIONS 22

Department/Ag Reporting En IG STATEMENT OF NET COST

tember, Year 2

	Sub- organi- zation A	Intra- agency elimin- ations	Consol- idated <u>Totals</u>
COSTS:			
Crosscutting Programs			
Program A:			
Intragovernmental	\$ 14 (6310T)+(6330R)	\$ 14	\$ 0
With the Public	57 (6100)+(6199)		57
Total	71	14	57
Less earned revenue	6 (5310B)+(5310R)	(1)	7
Net program costs	65 +(5310s)	15	50
Intragovernmental With the Public Total Less earned revenue	57 (6100)+(6199) 71 6 (5310B)+(5310R)	14 (1)	<u>57</u> 57 <u>7</u>

Other Programs (Note XX) Program B:

Costs not assigned to programs

Less earned revenues not attributed to programs

DEFERRED MAINTENANCE (Note X)

NET COSTS OF OPERATIONS 65



<u> </u>	Sub- organi- <u>zation A</u>	Intra- agency elimin- I <u>ations</u>	Consol- dated <u>Totals</u>
COSTS:			
Crosscutting Programs			
Program A:			
Intragovernmental	\$ 0 (6310T)+(6330R)	\$ 0	\$ 0
With the Public	<u>0</u> (6100)+(6199)		_0
Total	0	0	0
Less earned revenue	<u>0</u> (5310B)+(5310R)	_0	_0
Net program costs	0 +(5310s)	0	0

Other Programs (Note XX) Program B:

Costs not assigned to programs

Less earned revenues not attributed to programs

DEFERRED MAINTENANCE (Note X)

NET COSTS OF OPERATIONS 0

Depart/agency
Reporting entity
CONSONE TING STATEMENT OF CHANGES IN NET POSITION
For the year ended September 30

	Year 1	Year 2	Year 3
Net Cost of Operations Financing Sources (other than exchange revenues)	\$ 22	\$ 65	\$ 0
Appropriations Used (5700) Taxes Donations Imputed financing Transfers-in	50		65
Transfers-out (5730) - Net Results of Operations (3310		(65)	0
Prior period Adjustments Net Change in Cumulative Results of Operations	0	(65)	0
Increase (decrease) in Unexpended Approrpiations	0		
Change in Net Position	0	(65)	
Net Position-Beginning of Period	0	0	(65)
Net Position-End of Period	0	(65)	0

Department/age Reporting entity STATEMENT OF

TOF BUDGETARY RESOURCES ended September 30,

D. Lucture D. Commune		<u>19x1</u>	<u>19x2</u>		<u>19x3</u>
Budgetary Resources:					
Budget authority (line 1) 4115 +4142+4119 Unobligated balances-beginning		\$ 150	\$		\$ 65
of period (line 2A) Spending authority from offsetting			30		11
Collections (line 3)		124	27		65
Adjustments (lines 4-6)	262	(12)	<u>(10</u>)		<u>(65)</u>
Total budgetary resources (line 7)	<u>262</u>	<u>47</u>	=	<u>76</u>	
Status of Budgetary Resources:					
Obligations incurred (line 8) Unobligated balances-available (line 9)	232	36		65	
Unobligated balances-not available (line 10)		<u>30</u>	<u>11</u>		<u>11</u>
Total, status of budgetary resources (line 11)		<u>262</u>	<u>47</u>		<u>76</u>
Outlays:					
Obligations incurred (line 8)	232	36		65	
Less: Spending authority from offsetting collections and adjustments (Lines 3A,B,D, & 4A)		124	27		65
Obligated balance, net - beginning of period (Line 12)					
Obligated balance transferred, net (line 13)					
Less: obligated balance, net - end of period (Line 14)					
Total Outlays (line 15)		108		9	0

Value of

Related Direct Loans 88

	. •	(Conoral Fun	ad III. otvoti ovo	. 4\		
NOTES TO	THE INANCIA	(General Fur AL STATEMENTS	nd Illustration Year 1	11)		
Note 2.	d Balances v	vith Treasury:				
A. Fund B	alances:					
(2) Revolvi (3) Approp	ng Funds riated Funds Total		Entity Assets \$ 300 30	Non-E Asset	•	Total \$30 <u>0</u> 30
		Guarantees, Non-	Federal Borro	owers:		
C1. Direct I	_oans After FY	1991:				`
Loan <u>Programs</u>	Loans Receivable, <u>Gross</u> 135	Interest <u>Receivable</u>	Foreclosed <u>Property</u>		Allowance f Subsidy Co (Present <u>Value)</u> 47	
H.Subsidy I	Expense for Pos	st-1991 direct Loans	:			

1. Current Year's Direct Loans

Interest

Loan Supple-

<u>Programs Defaults Fees ments Other Total</u>

\$50

2. Direct Loan	Modifications and Re-estimates	
Loan Programs	Modifications	Re-estimates
(1)		(28)

drott

NOTES T	O THE FINANCI	(General AL STATEMENTS	Fund Illustrat Year	•			
Note 2.	Balances w	rith Treasury:					
		Entity Assets \$ 11 0 11	<u>Asset</u>	S 0 0 0	Non-En <u>Total</u> \$11 <u>0</u> 11	tity	
	Loans After FY 1 Loans Receivable, Gross 115	Guarantees, Non-I 991 Interest Receivable	Foreclosed Property	Allowa	ance for A dy Cost ent	∕alue Assets	of s Related Direct <u>Loans</u> 2
·		Interest Supple-	:	<u>Other</u>		\$0	
2. <u>Direct l</u> <u>Loan Progr</u>		ons and Re-estimate		stimates	<u> </u>		

(1)_____

NOTES TO THE MANCIAL STATEMENTS Year 3

Note 2. Fund Falances with Treasury:

A. Fund Balances:

	Entity	Non-Entity	
	<u>Assets</u>	<u>Assets</u>	<u>Total</u>
(2) Revolving Funds	\$ 11	0	\$11
(3) Appropriated Funds	0_	<u>0</u>	0
Total	11	0	11

Note 7. Loans and Loan Guarantees, Non-Federal Borrowers:

C1. Direct Loans After FY 1991: Value of

Allowance for Assets

Subsidy Cost Related Loans Loan Receivable, Interest Foreclosed (Present Direct Val<u>ue)</u> Programs Gross Receivable Property Loans 115 113

H.Subsidy Expense for Post-1991 direct Loans:

1. Current Year's Direct Loans

Interest

Loan Supple-

Programs Defaults Fees ments Other Total

\$0

2. Direct Loan Modifications and Re-estimates

<u>Loan Programs</u> <u>Modifications</u> <u>Re-estimates</u>

(1)

Direct Loan Program Positive Subsidy ILLUSTRATION 2 Special Fund

(1.) A bar program receives a \$50 subsidy appropriation for a direct loan with a face value of \$175. The program account records the subsidy appropriation. The financing account records the anticipated collection of the subsidy payment from the program account, anticipated collections of fees from the borrower, anticipated collections of principal and interest from the borrower at year end, and borrowing authority for the non-subsidized portion of the loan. (Budgetary transactions to convert borrowing authority to cash are not shown. You may review them in the April, 1998 draft case studies.)

Program Accou	ınt	Financing Account		Special Fund Receipt Account
SF-133 tx s 4115 Appropriation 4450 Unapportioned	50 50	SF-133 tx s 4142 Borrow Auth 100 4060 Antic NonFED Coll 75 4070 Antic Fed Coll 50 4450 Unapportioned	225	SF-133 tx s no entry
Proprietary 1010 Fund Bal/Treas 3100 Approp Cap	50 50	Proprietary 1010 Fund Bal/Treas 100 2510 Prin Pay Treas(G)	100	Proprietary no entry

Agency Disburses Direct Loan

(2.) The agency signs a loan contract and disburses a \$175 direct loan to a borrower. For simplification, steps that would take place between the receipt of the appropriation and the disbursement of the loan are not shown (apportionment, Allotment and obligation). In this illustration is are assuming Treasury interest rate of 7% and borrower interest rate of 5%.

Program Account		Financing Account		Special Fund Receipt Account
SF-133 tx s 4801 Undel Orders 50 4902 Expend Auth-Pd		SF-133 tx s 4261 Actual Col Fees 25 4271 Fed Coll 50 4060 Antic Non-Fed Coll 4070 Antic Fed Coll	25 50	SF-133 tx s no entry
Proprietary 6100 Subsidy Exp(N) 50 1010 Fund Bal/Treas 3100 Approp Cap 50 5700 Approp Cap Used(G)	50 50	4801 Undel Orders 175 4902 Expend Auth-pd 175 Proprietary 1010 Fund Bal/Treas 75 1399 Allow Subsidy (N) 1350 Loan Rec (N) 175 1010 Fund Bal/Treas	75 175	Proprietary no entry

Payments Received and Paid

(3.) The borrower aid principal (\$40) and interest (\$9) on his loan. (Amounts were previously anticipated.)

Program Account	Financing Account	Special Fund Receipt Account
,	SF-133 tx s 4263 Actual Col int 9 4262 Act coll Prinl 40 4060 Antic Non-Fed Coll 49	SF-133 tx s no entry
Proprietary no entry	Proprietary 1010 Fund Bal/Treas 49 1350 loan rec (N) 40 5310 Int Inc- B(N) 9	Proprietary no entry

(4.) The agency calculates and pays interest (\$7) and principal (\$12) to Treasury. (Principal amount is contrived and previously anticipated.)

Program Account	Financing Account	Special Fund Receipt Account
<u>SF-133 tx s</u>	<u>SF-133 tx s</u>	<u>SF-133 tx s</u>
no entry	4610 Allotments 19 4147 Act Pay Treasury 12	no entry
<u>Proprietary</u>	4902 Expended Auth-pd 7	<u>Proprietary</u>
	Proprietary 6310 Int Exp- Treasury(G) 7 2510 Prin Pay Treasury 12 1010 Fund Balw/Treasury 19	no entry

General Fund Receipt Account BPD

SF-133_tx.

no entry

Proprietary
XXXX Treasury Cash 19

1350 Loans Rec(G) 5310 Int Rev (G) 12

7

Direct Loan Program Downward Reestimate

(5.) At the end of the year, the agency performs a reestimate, which shows that the original subsidy estimate was too high. Prior to Financial Statement preparation, the agency records the downward reestimate:excess subsidy(\$28) plus interest (\$2).

2

Program Account	Financing Account	Special Fund Receipt Account		
SF-133 tx s no entry	SF-133 tx s no entry	SF-133 tx s no entry		
Proprietary 5730 Fin so tr w/o reimb(G) 28 6199 Adj Subsidy Exp(N) 28	Proprietary 1399 Allow Subsidy(N) 28 6330 Int Exp Re-est (G) 2 2990 Other Liabilities(G) 30	Proprietary 1310 Accounts Receivable 28 1340 Interest Receivable 2 5310 Interest Rev 2 5720 Trsfer in w/out Reimb 28		

² See footnote Number 1

Record and Transfer Reestimate

(6.) At the beginning of year 2 (after receiving an apportionment from OMB and allotment from the agency head), the agency records the budgetary effects of the downward reestimate and liquidates the receivable in the Special Fund and General Fund Receipt accounts.

Program Account	Financing Account	Special Fund Receipt Account	
SF-133 tx s no entry	<u>SF-133 tx_s</u> 4610 Allotment 30 4902 Expend Auth-pd 30	SF-133 tx s no entry	
Proprietary no entry	Proprietary 2990 Other Liabilities(G)30 1010 Fund Bal/Treas 30	Proprietary 1010 Fund Bal w/Treasury 30 1310 Accounts Receivable 28 1340 Interest Receivable 2	

Direct Loan Program Subsequent upward Reestimate Payments Received and Paid

(7.) At the sad of year 2, the agency records receipts from borrowers and calculates and pays Treasury principal and interest. The borrower paid principal (\$20) and interest (\$7) on his loan. (Principal amounts for the borrower and Treasury are contrived. Collections and payments were previously anticipated.)

Program Account	Financing Account	Special Fund Receipt Account
SF-133 tx s no entry	SF-133 tx s 4263 Actual Col int 7 4262 Act coll Prinl 20 4060 Antic Non-Fed Coll 27	SF-133 tx s no entry
Proprietary no entry	Proprietary 1010 Fund Bal/Treas 27 1350 Ioan rec (N) 20 5310 Int Inc- B(N) 7	Proprietary no entry

8.) The agency calculates the interest (\$6) and pays interest and principal (\$10) to Treasury.

Program Account Financing Account		Special Fund Receipt Account		
SF-133	SF-133 tx s 4610 Allotments 6 4047 Antic Pay Treasury 10	SF-133 tx s no entry		
Proprietary no entry	4147 Act Pay Treasury 10 4902 Expended Auth-pd 6 Proprietary 6310 Int Exp- Treasury(G) 6 2510 Prin Pay Treasury 10 1010 Fund Balw/Treasury 16	Proprietary no entry		

General Fund Receipt Account

BPD

<u>SF-133 tx s</u>

no entry

Proprietary

XXXX Treasury Cash 16
5310 Interest Rev 6
1350 Loans Rec 10

Upward Reestimate

(9.) At the epologyear 2, the agency performs a reestimate, which shows that the revised subsidy estimate was too low. Prior to preparation of the First statements, the agency records the upward reestimate: Reestimate Expense'\$57, Interest Expense'8 for a total of \$65, discount rate'.873.

Program Account	Financing Account	Special Fund Receipt Account	
SF-133 tx s no entry	SF-133 tx s no entry	SF-133 tx s no entry	
Proprietary 6100 Reest Expense(N) 57 6330 Int Exp - reest 8 2110 Subsidy Pay Fin Acct 65	Proprietary 1310 Subsidy Rec 65 1399 allowance Subsidy 57 5310 Int Inc- Reest 8	Proprietary no entry	

(10.) The agency amortizes the subsidy. (In this case, they will record a negative income since the income received by the financing account exceeds the expenses recorded.)

Program Account	Financing Account	Special Fund Receipt Account		
SF-133 tx s no entry	SF-133 tx s no entry	SF-133 tx s no entry		
Proprietary no entry	Proprietary 5310 Int Inc. Subsidy 9 1399 Allowance Subsidy 9	Proprietary no entry		

Direct Loan Program Subsequent upward Reestimate

(11.) In year 3/the program account requests appropriation and apportionment of the Special Fund Receipt Account (\$28) and permanent indefinite at bority (\$37) to pay the additional subsidy plus interest.

Based won the appropriation, Treasury issues a warrant to move the Special Fund Receipt amount to a Special Fund Expenditure account. (If this is an Available Receipt, the funds are moved automatically. No separate legal action is required and no physical warrant is issued.)

Special Fund Receipt Account	Special Fund Expenditure Account
<u>SF-133 tx s</u>	<u>SF-133 tx s</u>
no entry	4119 Other Approp 30
	4450 Unapport Auth 30
<u>Proprietary</u>	
5730 Trnf out w/o Reimb 30	Proprietary
1010 Fund Bal w/Treasury30	1010 Fund Bal w/Treasury 30
,	3100 Unexpend Approp 30

(12.) Treasury moves the Special Fund Expenditure amount to the program account by use of an agency initiated 1151 (Non-expenditure

transfer) request. Treasury also warrants the permanent indefinite authority.

Special Fund Expenditure Account	Program Account
SF-133 tx s 4450 Unapport Auth 30 4170 Tfr cur yr auth 30	SF-133 tx s 4119 Other Approp 37 4170 Tfr cur yr Auth 30 4450 Unapport Auth 65
Proprietary 3100 Unexpended Auth 30 1010 Fund Bal w/Treasury 30	Proprietary 1010 Fund Bal w/Treasury 65 3100 Unexpend Approp 65

(13.) The program account disburses the reestimate to the financing account.

Program Account		Financing Account		Special Fund Receipt Account		
<u>SF-136 tx s</u> 4450 Unapport 65 4902 Exp Auth -pd	65	SF-133 tx s 4271 Actual Coll Sub 4047 Antic Pay Trea	65 sury 65	SF-133 tx s no entry		
Proprietary 2110 Pay to Fin Acct 65 1010 Fund Bal/Treas	65	Proprietary 1010 Fund Bal/Treas 1310 Accts Rec	65 65	Proprietary no entry		
3100 Unexp App 65 5700 App Used(G)	65					

(14.) The financing account uses the reestimate funds to repay Treasury borrowings.

Program Account	Financing Account	Special Fund Receipt Account	
SF-133 tx s No entry. Proprietary No entry.	SF-133 tx s 4147 Act Pay to Treasury 65 4047 Antic Pay Treasury 65	SF-133 tx s no entry	
	Proprietary 2510 Prin Pay to Treasury 65 1010 Fund Bal/Treasury 65	Proprietary no entry	

CONSOLIDATED FINANCIAL STATEMENTS YEAR

(Special Fund Illustration 2)

Department/Agency
Reporting Entity
BALANCE SHEET
as of 30 September, Year
(Dollars)

ASSETS Entity Asset:	<u>Year</u>	<u>1</u>	year 2	year 3
Intragovernmental Items, Federal Fund Balance with Treasury (Note 2) Investments (Note 4) Accounts Receivable, Net (Note 5) Interest Receivable (net) Other assets (Note 6)	\$30	39	11	
Governmental Investments (Note 4) Accounts Receivable, net (Note 5) Interest Receivable (net) Credit program receivables and				
related foreclosed property, net (Note 7) Cash and other monetary assets (Note 3) Inventory and related property, net (Note 8) General property, plant, and equipment, net (Note 9) Other assets (Note 6)	88	2	2	
Total entity assets	\$118	41	<u>13</u>	
Non-Entity Assets: Intragovernmental Fund balance with Treasury (Note 2) Accounts receivable, net (Note 5) Interest receivable (net) Other assets (Note 6)				
Governmental Accounts receivable, net (Note 5) Interest receivable (net) Cash and other monetary assets (Note 3) Other assets (Note 6)				
Total Assets	<u>\$118</u>	<u>41</u>	<u>13</u>	

(Special Fur	ia illustration	2)		
LIABILITIES Liabilities Covered by Budgetary Resources: Intragovernmental liabilities: Account payable Interest payable Other intragovernmental liabilities (Note 11)	<u>yr 1</u>	<u>yr 3</u>	<u>yr3</u>	
Governmental Liabilities: Accounts payable Interest payable Liabilities for loan guarantees (Note 7) Lease liabilities (Note 12) Pensions, other retirement benefits and other Post-employment benefits (Note 13) Insurance liabilities (Note 14) Other governmental liabilities (Note 11) deferred Total liabilities covered by budgetary resources Liabilities not Covered by Budgetary Resources: Intragovernmental liabilities: Accounts payable 2510 + 2990 Debt (Note 10)				
Other intragovernmental liabilities (Note 11) Governmental liabilities: Accounts payable Debt (Note 10) Lease liabilities (Note 12) Pensions, other retirement benefits and other post-employment benefits (Note 13) Insurance liabilities (Note 14) Other governmental liabilities (Note 11) Total liabilities not covered by budgetary resources	s <u>90</u>	<u>78</u>	<u>13</u>	
Total Liabilities	<u>\$90</u>	<u>78</u>	<u>13</u>	
NET POSITION Unexpended Appropriations (Note 15) Cumulative Results of Operations 28 Total Net Position				0
Total Liabilities and Net Position	<u>\$118</u>	<u>41</u>	<u>13</u>	

Department/Agency Reporting Entity)

CONSCILLATING STATEMENT OF NET COST

as of 30 September, Year 1

(Dollars

	Sub- organi- <u>zation A</u>	Intra- agency elimin- ations	Consolidated Totals
Crosscutting Programs			
Program A:			
Intragovernmental	\$ 9 (6310T)+(6330R)	\$9	\$ 0
With the Public	<u>22</u> (6100)+(6199)		22
Total	31	9	22
Less earned revenue	<u>9</u> (5310B)		0
Net program costs	22	0	22

Other Programs (Note XX) Program B:

Costs not assigned to programs

Less earned revenues not attributed to programs

DEFERRED MAINTENANCE (Note X)

Department/Agency Reporting Entity

CONSCIPATING STATEMENT OF NET COST

as of 30 September, Year 2

(Dollars

00070	Sub- organi- <u>zation A</u>	Intra- agency elimin- <u>ations</u>	Consol- idated <u>Totals</u>
COSTS:			
Crosscutting Programs			
Program A:			
Intragovernmental	\$ 14 (6310T)+(6330R)	\$ 14	\$ 0
With the Public	<u>57</u> (6100)+(6199)		_57
Total	71	14	57
Less earned reven	ue <u>6</u> (5310B)+(5310R)	<u>(1)</u>	7
Net program costs	65 +(5310s)	15	50

Other Programs (Note XX) Program B:

Costs not assigned to programs

Less earned revenues not attributed to programs

DEFERRED MAINTENANCE (Note X)

Department/Agency
Reporting Entity
CONSC ILLATING STATEMENT OF NET COST
as of 30 September, Year 3

(Sub- organi- <u>zation A</u>	Intra- agency elimin- <u>ations</u>	Consol- idated <u>Totals</u>
COSTS:			
Crosscutting Programs			
Program A:			
Intragovernmental	\$ 0 (6310T)+(6330R)	\$ 0	\$ 0
With the Public	<u>0</u> (6100)+(6199)		_0
Total	0	0	0
Less earned revenue	<u>0</u> (5310B)+(5310R)	0	_0
Net program costs	0 +(5310s)	0	0

Other Programs (Note XX) Program B:

Costs not assigned to programs

Less earned revenues not attributed to programs

DEFERRED MAINTENANCE (Note X)

Depart/agency
Reporting entity
CONSOLIDATING STATEMENT OF CHANGES IN NET POSITION
For the year ended September 30

	Year 1	Year 2	Year 3
Net Cost of Operations Financing Sources (other	\$ 22	\$ 65	\$ 0
than exchange revenues) Appropriations Used (5700) Taxes Donations Imputed financing Transfers-in (5720) 28 Transfers-out (5730) - Net Results of Operations (3310)		(65)	-28 37
Prior period Adjustments Net Change in Cumulative Results of Operations	28	(37)	37
Increase (decrease) in Unexpended Approrpiations	0		
Change in Net Position	28	(65)	37
Net Position-Beginning of Period	0	28	(37)
Net Position-End of Period	28	(37)	0

Department/agental
Reporting entity
STATEMENT OF BUDGETARY RESOURCES
For the year ended September 30,

Budgetary Resources:		<u>19x1</u>	<u>19x2</u>		<u>19x3</u>	
Budget authority (line 1) 4115 +4142+4119		\$ 150	\$		\$ 65	
Unobligated balances-beginning of period (line 2A)			30		11	
Spending authority from offsetting Collections (line 3) Adjustments (lines 4-6)		124 (12)	27 (10)		65 (65)	
Total budgetary resources (line 7)	<u>262</u>	<u>4</u>	<u>Z</u>	<u>76</u>		
Status of Budgetary Resources:						
Obligations incurred (line 8) Unobligated balances-available (line 9)	232	36		65		
Unobligated balances-not available (line 10) Total, status of budgetary resources (line 11)		30 262	<u>11</u> <u>47</u>		<u>11</u> <u>76</u>	
Outlays:						
Obligations incurred (line 8) Less: Spending authority from offsetting collections and adjustments (Lines 3A,B,D, & 4A)	232	36 124	27	65	65	
Obligated balance, net - beginning of period (Line 12)						
Obligated balance transferred, net (line 13) Less: obligated balance, net - end of period (Line 14)						
Total Outlays (line 15)		108		9	(С

NOTES TO THE MANCIAL STATEMENTS Year 1

Note 2. Fund/Falances with Treasury:

A. Fund Balances:

	Entity	Non-Entity	
	<u>Assets</u>	<u>Assets</u>	<u>Total</u>
(2) Revolving Funds	\$ 30	0	\$30
(3) Appropriated Funds	0_	<u>0</u>	_0
Total	30	0	30

Note 7. Loans and Loan Guarantees, Non-Federal Borrowers:

C1. Direct Loans After FY 1991:

Value

of

Allowance for Assets

Subsidy Cost Loans Related Loan Receivable, Interest Foreclosed (Present Direct Programs Gross Receivable **Property** Value) Loans 135 47 88

H.Subsidy Expense for Post-1991 direct Loans:

1. Current Year's Direct Loans

Interest

Loan

(1)

Supple-

Programs Defaults Fees ments

Other Total

(28)

\$50

2. Direct Loan Modifications and Re-estimates

Loan Programs	<u>Modifications</u>	Re-estimates
_		

NOTES TO TH NANCIAL STATEMENTS Year 2 alances with Treasury: A. Fund Balances: Non-Entity Entity Assets Assets Total (2) Revolving Funds \$ 39 \$39 0 (3) Appropriated Funds 0 0 Total 39 Note 7. Loans and Loan Guarantees, Non-Federal Borrowers: C1. Direct Loans After FY 1991 Value of Allowance for Assets Loans Subsidy Cost Related Loan Receivable, Interest Foreclosed (Present Direct Receivable Programs Gross Property Value) Loans 115 113 H.Subsidy Expense for Post-1991 direct Loans: 1. Current Year's Direct Loans Loan Interest Programs Defaults Diff Other Total Fees \$0 2. Direct Loan Modifications and Re-estimates Loan Programs Modifications Re-estimates

57

(1)_____

NOTES TO THE MANCIAL STATEMENTS Year 3

Note 2. Fund Halances with Treasury:

A. Fund Balances:

	Entity	Non-Entity		
	<u>Assets</u>	<u>Assets</u>	<u>Total</u>	
(2) Revolving Funds	\$ 11	0	\$11	
(3) Appropriated Funds	<u> </u>	<u>0</u>	_0	
Total	11	0	11	

Note 7. Loans and Loan Guarantees, Non-Federal Borrowers:

C1. Direct Loans After FY 1991:

Value of

Allowance for Assets

Loans

115

Receivable,

Interest

Receivable

Foreclosed Property Subsidy Cost (Present

Related

(Present Direct Value) Loans

113

2

H.Subsidy Expense for Post-1991 direct Loans:

1. Current Year's Direct Loans

Loan

Loan

Interest

Programs Defaults

Programs Gross

Fees

Diff

Other Total

\$0

2. <u>Direct Loan Modifications and Re-estimates</u>

<u>Loan Programs</u> <u>Modifications</u> <u>Re-estimates</u>

(1)_____



Direct Loan Program Negative Subsidy ILLUSTRATION 3 General Fund

(1.) A discretionary loan program projects a negative subsidy of \$30 for a direct loan with a face value of \$175. The financing account records the anticipated fees to be collected from the borrower and borrowing authority to fund the loan and the negative subsidy. (For brevity, the transactions necessary to convert borrowing Authority to cash are not shown. For details of this event, please refer to the April, 1998 draft case study Accounting for Direct Loans Without Collateral.)

Program Account	Financing Account	General Fund Receipt Account
<u>SF-133 tx s</u>	<u>SF-133 tx s</u>	
no entry	4142 Borrow Auth 205	<u>SF-133 tx s</u>
	4060 Antic NonFED Coll 80	no entry
	4450 Unapportioned 285	
Proprietary	Proprietary	
no entry	1010 Fund Bal/Treas 205	
	2510 Prin Pay Treas(G) 205	<u>Proprietary</u>
		no entry

Agency Disburses Direct Loan

(2.) The agency signs a loan contract and disburses a \$175 direct loan to a borrower. For simplification, steps that would take place between the receipt of the appropriation and the disbursement of the loan are not shown (apportionment, Allotment and obligation). In this illustration we are assuming Treasury interest rate of 7% and borrower interest rate of 5%.

Program Account	Financing Account	General Fund Receipt Account
<u>SF-133 tx s</u>	SF-133 tx s 4261 Actual Col Fees 27 4060 Antic Non-Fed Coll 27	SF-133 tx s no entry
Proprietary	4801 Undel Orders 175 4902 Expend Auth-pd 175	
	Proprietary 1010 Fund Bal/Treas 27 1399 Allow Subsidy (N) 27 1350 Loan Rec (N) 175 1010 Fund Bal/Treas 175	Proprietary no entry
	1350 Loan Rec (N) 175	,

(3.) The financing account sends the negative subsidy to a General Fund Receipt account upon the <u>disbursement</u> of the loan.

Preglam Account	Financing Account	General Fund Receipt Account
SF-133. no entv	SF-133 tx s 4801 Undel Orders 30 4902 Expend Auth-pd 30	SF-133 tx s no entry
Proprietary 5730 Fin So tr w/o reimb(G) 30 6199 Adj Subsidy Exp(N) 3	Proprietary 1399 Allow Subsidy(N) 30 1010 Fund Bal/Treas 30 (This amount will be reflected in the agency s 224 txs (disbursement) and show up in Treasury s General Fund.)	Proprietary XXXX Treasury Cash 30 5720 Trf In w/o reimb 30

3 see footnote 1

Payments Received and Paid

(4.) The performer paid principal (\$40) and interest (\$9) on his loan. (Principal amounts for borrower and Treasury are contrived. Collections and Payments were previously anticipated.)

Program Account	Financing Account	General Fund Receipt Account
	SF-133 tx s 4263 Actual Col int 9 4262 Act coll Prinl 40 4060 Antic Non-Fed Coll 49	SF-133 tx s no entry
Proprietary no entry	Proprietary 1010 Fund Bal/Treas 49 1350 loan rec (N) 40 5310 Int Inc- B(N) 9	Proprietary no entry

(5.) The agency calculates interest (\$14) and pays interest and principal (\$20) to Treasury.

Program Account	Financing Account	General Fund Receipt Account
SF-133 tx.6 no entry Proprietary	SF-133 tx s 4610 Allotments 14 4902 Expended Auth-pd 14 4147 Act Pay Treasury 20	SF-133 tx s no entry Proprietary
no entry	4047 Antic Pay Treasury 20	XXXX Treasury Cash 34 1350 Loans Receivable 20
	Proprietary 6310 Int Exp- Treasury(G) 14 2510 Prin Pay Treasury 20 1010 Fund Balw/Treasury 34	5310 Int Rev 14

(6.) The agency amortizes the subsidy to fund the interest expense to Treasury. (Subsidy allowance will be amortized to pay any Treasury interest not covered by other income.)

Program Account	Financing Account	General Fund Receipt Account
SF-133 tx s no entry	SF-133 tx s no entry	SF-133 tx s no entry
Proprietary no entry	Proprietary 1399 Allowance for Subsidy 5 5310 Int Inc -Subsidy 5	Proprietary no entry

CONSOLIDATE FINANCIAL STATEMENTS

Department//gency Reporting Entity BALANCE SHEET as of 30-September, Year 1 (Dollars)

ASSETS

Entity Asset:	
Intragovernmental Items, Federal	
Fund Balance with Treasury (Note 2)	\$42
Investments (Note 4)	
Accounts Receivable, Net (Note 5)	
Interest Receivable (net)	
Other assets (Note 6)	
Governmental	
Investments (Note 4)	
Accounts Receivable, net (Note 5)	
Interest Receivable (net)	
Credit program receivables and related foreclosed property, net (Note 7) Cash and other monetary assets (Note 3)	143
Inventory and related property, net (Note 8)	
General property, plant, and equipment, net (Note 9)	
Other assets (Note 6)	
Fotal entity assets	<u>\$185</u>
Non Entity Access.	
Non-Entity Assets:	
Intragovernmental	
Fund balance with Treasury (Note 2)	
Accounts receivable, net (Note 5)	
Interest receivable (net)	
Other assets (Note 6)	
Governmental	
Accounts receivable, net (Note 5)	
Interest receivable (net)	
Cash and other monetary assets (Note 3)	
Other assets (Note 6)	
Total non-entity assets	
	* • • = =
Fotal Assets	<u>\$185</u>

(General Fund Illustration 3-Negative Subsidy)	
LIABILITIES	
Liabilities Covered by Budgetary Resources:	
Intragovernmental liabilities:	
Account bayable	
Interest payable	
Otherintragovernmental liabilities (Note 11)	
Governmental Liabilities:	
Accounts payable	
Interest payable	
Liabilities for loan guarantees (Note 7)	
Lease liabilities (Note 12)	
Pensions, other retirement benefits and other	
Post-employment benefits (Note 13)	
Insurance liabilities (Note 14)	
Other governmental liabilities (Note 11) deferred Revenue	
Total liabilities covered by budgetary resources	
Liabilities not Covered by Budgetary Resources:	
Intragovernmental liabilities: Accounts payable 2510 + 2990	105
Debt (Note 10)	100
Other intragovernmental liabilities (Note 11)	
Other intragovernmental habilities (Note 11)	
Governmental liabilities:	
Accounts payable	
Debt (Note 10)	
Lease liabilities (Note 12)	
Pensions, other retirement benefits and other	
post-employment benefits (Note 13)	
Insurance liabilities (Note 14)	
Other governmental liabilities (Note 11)	
Total liabilities not covered by budgetary resources	<u>185</u>
Total Liabilities	\$185
	<u></u>
NET POSITION	
Unexpended Appropriations (Note 15)	
Cumulative Results of Operations	
Total Net Position	<u>0</u>
Total Liabilities and Net Position	\$185
	······ <u></u>

Department/Agency

CONSOLD ATING STATEMENT OF NET COST

as of 3 eptember, Year 1

(Dollars)

COSTS:	Sub- organi- zation A	Sub- organi- zation B	Intra- agency elimin- <u>ations</u>	Consol- idated <u>Totals</u>
Crosscutting Programs				
Program A:				
Intragovernmental	\$ 14	\$	\$14	\$ 0
With the Public	<u>(30)</u>			(30)
Total	(16)		14	(30)
Less earned revenue	<u> 14</u>		<u> 14</u>	0
Net program costs	(30)		0	(30)
Other Programs (Note	XX)			
Program B:				

Costs not assigned to programs

Less earned revenues not attributed to programs

DEFERRED MAINTENANCE (Note X)

Depart/agency
Reporting entity
CONSOLIDATING
For the year ended

NG STATEMENT OF CHANGES IN NET POSITION ided September 30

	Sub- organi- zation A	Sub- organi- <u>zation B</u>	Intra- agency elimin- ations	Consol- idated <u>Totals</u>
Net Cost of Operations Financing Sources (other than exchange revenues)	\$ (30)	\$	\$	\$
Appropriations Used Taxes Donations	0			
Imputed financing Transfers-in Transfers-out	30			
Net Results of Operations Prior period Adjustments Net Change in Cumulative	0			
Results of Operations	0			
Increase (decrease) in Unexpended Approrpiation	s 0			
Change in Net Position				
Net Position-Beginning of F	Period 0			
Net Position-End of Period	0			

19x1

261

19xx

Department/agen
Reporting entity
CTATEMENT DIS

STATEMENT OF BUDGETARY RESOURCES

For the seal ended September 30,

Budgetary	Resources:
Daagota,	11000010001

Budget authority (line 1) 4115 +4142+4119+4142 \$205 \$

Unobligated balances-beginning

of period (line 2A)

Spending authority from offsetting

Collections (line 3) 76
Adjustments (lines 4-6) (20)

Total budgetary resources (line 7)

Status of Budgetary Resources:

Obligations incurred (line 8) 219

Unobligated balances-available (line 9)

Unobligated balances-not available (line 10)

Total, status of budgetary resources (line 11)

42

261

Outlays:

Obligations incurred (line 8) 219

Less: Spending authority from offsetting 76 collections and adjustments

(Lines 3A,B,D, & 4A)
Obligated balance, net - beginning of period

(Line 12)
Obligated balance transferred, net (line 13)

Less: obligated balance, net - end of period

(Line 14)

Total Outlays (line 15) 143

NOTES TO THE MANCIAL STATEMENTS Year 1

Note 2. The Balances with Treasury:

A. Fund Balances:

	Entity	Non-Entity	
	<u>Assets</u>	<u>Assets</u>	<u>Total</u>
(2) Revolving Funds	\$ 42	0	\$42
(3) Appropriated Funds	0_	<u>0</u>	0
Total	42	0	42

Note 7. Loans and Loan Guarantees, Non-Federal Borrowers:

C1. Direct Loans After FY 1991:

Value

of

Allowance for Assets

Loans Subsidy Cost Related Loan Receivable, Interest Foreclosed (Present Direct Receivable Programs Gross Property Value) Loans 135 8 143

H.Subsidy Expense for Post-1991 direct Loans:

1. Current Year's Direct Loans

Interest

Loan Supple-

<u>Programs Defaults Fees ments Other Total</u>

\$(30)

2. <u>Direct Loan Modifications and Re-estimates</u>

<u>Loan Programs</u> <u>Modifications</u> <u>Re-estimates</u>

(1)_____

Direct Loan Program Negative Subsidy ILLUSTRATION 4 Special Fund

(1.) A program projects a negative subsidy of \$30 for a direct loan with a face value of \$175. This loan program sends negative subsidy to a **Special Fund Receipt Account**. The financing account records the anticipated fees to be collected from the borrower, anticipated loan and interest payments by borrower at year end, and borrowing authority to fund the loan and the negative subsidy. (Transactions to convert the Borrowing Authority to cash are not shown. For details of this event or other typical events associated with direct loans, please refer to the April, 1998 draft case study Accounting for Direct Loans Without Collateral.)

Program Account	Financing Account	Special Fund Receipt Account
	SF-133 tx s 4142 Borrow Auth 205 4060 Antic NonFED Coll 80 4450 Unapportioned 285	SF-133 tx s no entry
Proprietary no entry	Proprietary 1010 Fund Bal/Treas 205 2510 Prin Pay Treas(G) 205	Proprietary no entry

Agency Disburses Direct Loan

(2.) The agency signs a loan contract and disburses a \$175 direct loan to a borrower. For simplification, steps that would take place between the receipt of the appropriation and the disbursement of the loan are not shown (apportionment, Allotment and obligation). In this illustration we are assuming Treasury interest rate of 7% and borrower interest rate of 5%.

Program Account	Financing Account	Special Fund Receipt Account
SF-133 tx s no entry	SF-133 tx s 4261 Actual Col Fees 27 4060 Antic Non-Fed Coll 27	SF-133 tx s no entry
Proprietary	4801 Undel Orders 175 4902 Expend Auth-pd 175	
no entry	Proprietary 1010 Fund Bal/Treas 27 1399 Allow Subsidy (N) 27 1350 Loan Rec (N) 175	Proprietary no entry
	1010 Fund Bal/Treas 175	

(3.) The financing account sends the negative subsidy to a **Special Fund Receipt account** upon the <u>disbursement</u> of the loan.

Preglam Account		Financing Acco	ount	Special Fund Receipt Account
SF-133 no en v	· ·	F-133 tx s 1 Undel Orders 30 4902 Expend Auth-pd 30		SF-133 tx s no entry
Proprietary 5730 Fin So tr w/o reimb(G) 30 6199 Adj Subsidy Exp(N)		oprietary 9 Allow Subsidy(N) 30 1010 Fund Bal/Treas	30	Proprietary 1010 Fund Bal w/Treasury 30 5720 Fin So Tr in w/o Reimb 30

4 see footnote number 1

Payments Received and Paid

(4.) The borrower aid principal (\$40) and interest (\$9) on his loan. (Principal amounts for borrower and Treasury are contrived. Collections and payments were previously anticipated.)

ogram Account	Financing Account	Special Fund Receipt Account
SF-133 tx s no entry	SF-133 tx s 4263 Actual Col int 9 4262 Act coll Prinl 40 4060 Antic Non-Fed Coll 49	SF-133 tx s no entry
Proprietary no entry	Proprietary 1010 Fund Bal/Treas 49 1350 Ioan rec (N) 40 5310 Int Inc- B(N) 9	Proprietary no entry

(5.) The agency calculates interest (\$14) and pays interest and principal (\$20) to Treasury.

Program Account	Financing Account	Special Fund Receipt Account
SF-133 tx s no entry	SF-133 tx s 4610 Allotments 34 4147 Act Pay Treasury 20	SF-133 tx s no entry
Proprietary no entry	4902 Expended Auth-pd 14 <u>Proprietary</u> 6310 Int Exp- Treasury(G)14 2510 Prin Pay Treasury 20 1010 Fund Balw/Treasury 34	Proprietary no entry

General Funcceipt Account

SF-133

no ent

<u>Proprietary</u>

XXXX Treasury Cash 34

1350 Loans Rec 20

5310 Interest Rev 14

(6.) The agency at ortizes the subsidy to fund the interest expense to Treasury. (Subsidy allowance will be amortized to cover Treasury interest expense of covered by all other revenues.)

ogram Account	Financing Account	Special Fund Receipt Account
SF-133 tx s no entry	SF-133 tx s no entry	SF-133 tx s no entry
Proprietary no entry	Proprietary 1399 Allowance for Subsidy 5 5310 Int Inc -Subsidy 5	Proprietary no entry

Direct Loan Program Subsequent Use of Negative Subsidy 4 (cont)

(7.) In teat 2, the agency requests use of the Special Fund Receipts. With appropriation authority, the Special Fund Receipt amount is warranted to the Special Fund Expenditure Account for use by the agency. If this is a Special Fund Receipt - Available, these procedures are executed immediately.

Based upon the appropriation, Treasury issues a warrant to move the Special Fund Receipt amount to a Special Fund Expenditure account. (If this is an Available Receipt, the funds are moved automatically. No separate legal action is required and no physical warrant is issued.)

Special Fund Receipt Account	Special Fund Expenditure Account
SF-133 tx s no entry	SF-133 tx s 4119 Other Approp 30 4450 Unapport Auth 30
Proprietary 5730 Trf Out w/o Reimb 30 1010 Fund Bal w/Treasury30	Proprietary 1010 Fund Bal w/Treasury 30 3100 Unexpend Approp 30

(8.) Treasury moves the Special Fund Expenditure amount to the program account by use of an agency initiated 1151 (non-expenditure transfer).

Special Fund Expenditure Account	Program Account
SF-133. 4450 Uhapport Auth 30 4170 Tfr cur yr auth 30	<u>SF-133 tx s</u> 1 70 Tfr cur yr Auth 30 4450 Unapport Auth 30
Proprietary 3100 Unexpended Auth 30 1010 Fund Bal w/Treasury30	Proprietary 1010 Fund Bal w/Treasury 30 3100 Unexpend Approp 30

(9.) The program account transfers the subsidy to the financing account.

Program Accou	ınt	Financing Acco	unt	Special Fund Receipt Account		
SF-133 4450 Uhapport 30 4902 Exp Auth -pd	30	SF-133 tx s 4271 Actual Coll Sub 30 4450 Unapport	30	SF-133 tx s no entry		
Proprietary 6100 Subsidy Exp(N) 30 1010 Fund Bal/Treas	30	Proprietary 1010 Fund Bal/Treas 30 1399 Allow Sub(N)	30	Proprietary no entry		
3100 Unexp App 30 5700 App Used(G)	30					

CONSOLIDATE FINANCIAL STATEMENTS

Department/Agericy Reporting Entity BALANCH SHEET as of 30 September, Year (Dollars)

ASSETS Entity Accepts	Year 1	Year 2
Entity Asset: Intragovernmental Items, Federal		
Fund Balance with Treasury (Note 2 ***	\$72	72
Investments (Note 4)		
Accounts Receivable, Net (Note 5)		
Interest Receivable (net)		
Other assets (Note 6)		
Governmental		
Investments (Note 4)		
Accounts Receivable, net (Note 5)		
Interest Receivable (net) Credit program receivables and related foreclosed property, net (Note 7)	1/13	113
Cash and other monetary assets (Note 3)	140	110
Inventory and related property, net (Note 8)		
General property, plant, and equipment, net (Note 9)		
Other assets (Note 6)		
Total entity assets	<u>\$215</u>	<u>185</u>
Non-Entity Assets:		
Intragovernmental		
Fund balance with Treasury (Note 2)		
Accounts receivable, net (Note 5)		
Interest receivable (net) Other assets (Note 6)		
Governmental		
Accounts receivable, net (Note 5)		
Interest receivable (net)		
Cash and other monetary assets (Note 3) Other assets (Note 6)		
Total non-entity assets		
Total Assets	<u>\$215</u>	<u>185</u>

(Special Fund Illustration 4 - Negative LIABILITIES Liabilities Covered by Budgetary Resources: Intragovernmental liabilities: Account bayable Interest payable Other intragovernmental liabilities (Note 11)	e Subsidy) <u>Year 1</u>	<u>Year 2</u>
Governmental Liabilities: Accounts payable Interest payable Liabilities for loan guarantees (Note 7) Lease liabilities (Note 12) Pensions, other retirement benefits and other Post-employment benefits (Note 13) Insurance liabilities (Note 14) Other governmental liabilities (Note 11) deferred Revenue Total liabilities covered by budgetary resources Liabilities not Covered by Budgetary Resources: Intragovernmental liabilities:		
Accounts payable 2510 + 2990 Debt (Note 10) Other intragovernmental liabilities (Note 11)	185	185
Governmental liabilities: Accounts payable Debt (Note 10) Lease liabilities (Note 12) Pensions, other retirement benefits and other post-employment benefits (Note 13) Insurance liabilities (Note 14) Other governmental liabilities (Note 11) Total liabilities not covered by budgetary resources	<u>185</u>	<u>185</u>
Total Liabilities	<u>\$185</u>	<u>185</u>
NET POSITION Unexpended Appropriations (Note 15) Cumulative Results of Operations Total Net Position	30 <u>30</u>	0 0
Total Liabilities and Net Position	<u>\$215</u>	<u>185</u>

Department/Agency

CONSOLD ATING STATEMENT OF NET COST

as of 3 eptember, Year 1

(Dollars)

COSTS:	Sub- orgar <u>zatior</u>		Intra- agency elimin- ations	Consolidated Totals
Crosscutting Programs				
Program A:				
Intragovernmental	\$	14	\$14	\$ 0
With the Public		<u>(30)</u>		(30)
Total		(16)	14	(30)
Less earned revenue		<u>14</u>	<u> 14</u>	0
Net program costs		(30)	0	(30)
Other Programs (Note	XX)			
Program B:				

Costs not assigned to programs

Less earned revenues not attributed to programs

DEFERRED MAINTENANCE (Note X)

Department/Agency

CONSOLD ATING STATEMENT OF NET COST

as of 3 eptember, Year 2

(Dollars)

COSTS:	Sub- orgar <u>zatio</u>		Intra- agency elimin- ations	Consolidated Totals
Crosscutting Programs				
Program A:				
Intragovernmental	\$	0	\$ 0	\$ 0
With the Public		<u>30</u>		30
Total		<u>30</u> 30	0	30
Less earned revenue		0	_0	0
Net program costs		30	0	30
Other Programs (Note	XX)			
Program B:	,			

Costs not assigned to programs

Less earned revenues not attributed to programs

DEFERRED MAINTENANCE (Note X)

Depart/agency Reporting entity CONSOLIDATING

G STATEMENT OF CHANGES IN NET POSITION inded September 30

Y	ear 1		Year 2	Intra- agency elimin- ations	Consol- idated <u>Totals</u>
Net Cost of Operations Financing Sources (other than exchange revenues)		\$ (30)	30	\$	\$
Appropriations Used Taxes Donations			30		
Imputed financing Transfers-in	30				
Transfers-out Net Results of Operations	30	30	0		
Prior period Adjustments Net Change in Cumulative Results of Operations		30	0		
Increase (decrease) in Unexpended Approrpiations		0	0		
Change in Net Position					
Net Position-Beginning of Pe	riod	0	30		
Net Position-End of Period	30	0			

Department/ag Reporting entity
STATEMENT

STATENT OF BUDGETARY RESOURCES For the year ended September 30,

Budgetary Resources:		<u>19x1</u>		<u>19x2</u>
		•		
Budget authority (line 1) 4115 +4142+4119+4142+4170 Unobligated balances-beginning		\$205		\$ 30
of period (line 2A) Spending authority from offsetting			30	42
Collections (line 3)		76 (20)		
Adjustments (lines 4-6) Total budgetary resources (line 7)	<u>261</u>	<u>(20)</u> =	<u>102</u>	
Status of Budgetary Resources:				
Obligations incurred (line 8) Unobligated balances-available (line 9)	219)	30	
Unobligated balances-not available (line 10) Total, status of budgetary resources (line 11)		<u>42</u> <u>261</u>	·	<u>72</u> <u>102</u>
Outlays:				
Obligations incurred (line 8)	219		30	
Less: Spending authority from offsetting collections and adjustments (Lines 3A,B,D, & 4A)		76		30
Obligated balance, net - beginning of period (Line 12)				
Obligated balance transferred, net (line 13) Less: obligated balance, net - end of period (Line 14)				
Total Outlays (line 15)		143		0

NOTES TO THE MANCIAL STATEMENTS Year 1

alances with Treasury: Note 2. ◀

A. Fund Balances:

	Entity	Non-Entity		
	<u>Assets</u>	<u>Assets</u>	<u>Total</u>	
(2) Revolving Funds	\$ 72	0	\$72	
(3) Appropriated Funds	0	<u>0</u>	0	
Total	72	0	72	

Note 7. Loans and Loan Guarantees, Non-Federal Borrowers:

C1. Direct Loans After FY 1991:

Loans

Receivable,

Value

of

Allowance for Assets

Subsidy Cost Related (Present Direct Value) Loans

Programs Gross 135

Loan

Interest Receivable Foreclosed Property

8

143

H.Subsidy Expense for Post-1991 direct Loans:

1. Current Year's Direct Loans

Loan

Interest

Programs Defaults

Diff Fees

Other Total

\$(30)

2. Direct Loan Modifications and Re-estimates

Loan Programs Modifications

Re-estimates

(1)_____

(Special Fund Illustration 4 - Negative Subsidy)					
NOTES TO		Special Fund IIIusi LL STATEMENTS	Year 2	Subsidy)	
Note 2. Fu	ind/balances w	ith Treasury:			
A. Fund B	alances:	=	N = 22		
	riated Funds	Entity <u>Assets</u> \$ 42 <u>0</u>	Non-Entity <u>Assets</u> 0 <u>0</u> 0	Total \$42 <u>0</u> 42	
To	otal	42	0	42	
Note 7. Loans and Loan Guarantees, Non-Federal Borrowers: C1. Direct Loans After FY 1991: Value of					
Loan <u>Programs</u>	Loans Receivable, <u>Gross</u> 135	Interest Receivable	Foreclosed <u>Property</u>	Allowance for Assets Subsidy Cost (Present <u>Value)</u> 8	_
H. Subsidy Expense for Post-1991 direct Loans:					
1. Current \	Year's Direct Loa	<u>ns</u>			
Loan <u>Programs</u>	<u>Defaults</u> <u>Feet</u>	Interest <u>Diff</u>	<u>Other</u>	<u>Total</u>	
				\$30	

Re-estimates

2. <u>Direct Loan Modifications and Re-estimates</u>
<u>Loan Programs</u> <u>Modifications</u>

Loan Programs

(1)_____

Hotel