

Chapter 3. The North American Carbon Budget Past and Present

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KEY FINDINGS

- Fossil fuel carbon emissions in the United States, Canada, and Mexico totaled 1856 Mt C yr⁻¹ in 2003. This represents 27% of global fossil fuel emissions.
- Approximately 30% of North American fossil fuel emissions are offset by a natural sink of 592 Mt C yr⁻¹ caused by a variety of factors, including forest regrowth, fire suppression, and agricultural soil conservation.
- North American carbon dioxide emissions from fossil fuel have increased at an average rate of approximately 1% per year for the last 30 years.
- The growth in emissions accompanies the historical growth in the industrial economy and Gross Domestic Product (GDP) of North America. However, at least in the United States and Canada the rate of emissions growth is less than the growth in GDP, reflecting a decrease in the carbon intensity of these economies.
- Historically the plants and soils of the United States and Canada were sources for atmospheric CO₂, primarily as a consequence of the expansion of croplands into forests and grasslands. In recent

1 decades the terrestrial carbon balance of these regions have shifted from source to sink as forests
2 recover from agricultural abandonment, fire suppression and reduced logging and, as a result, are
3 accumulating carbons. In Mexico, emissions of carbon continue to increase from net deforestation.

- 4 • Fossil fuel emissions from North America are expected to continue to grow, but will also continue to
5 grow more slowly than GDP.
 - 6 • The future of the North American carbon sink is highly uncertain. The contribution of recovering
7 forests to this sink is likely to decline as these forests mature, but we do not know how much of the
8 sink is due to fertilization of the ecosystems by nitrogen in air pollution and by increasing CO₂
9 concentrations in the atmosphere, nor do we understand the impact of tropospheric ozone or how the
10 sink will change as the climate changes.
 - 11 • The magnitude of the North American sink offers the possibility that significant mitigation of fossil fuel
12 emissions could be accomplished by managing forests, rangelands, and croplands to increase the
13 carbon stored in them. However, the range of uncertainty in these estimates is at least as large as the
14 estimated values themselves.
 - 15 • Current trends towards lower carbon intensity of U.S. and Canadian economies increase the
16 likelihood that a portfolio of carbon management technologies will be able to reduce the 1% annual
17 growth in fossil fuel emissions. This same portfolio might be insufficient if carbon emissions were to
18 begin rising at the approximately 3% growth rate of GDP.
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21 22 **Fossil Fuel**

23 Fossil fuel carbon emissions in the United States, Canada, and Mexico totaled 1856 Mt C yr⁻¹ in 2003
24 and have increased at an average rate of approximately 1% per year for the last 30 years (United States =
25 1582, Canada = 164, Mexico = 110 Mt C yr⁻¹, see Fig. 3-1). This represents 27% of global emissions,
26 from a continent with 7% of the global population, and 25% of global GDP (EIA, 2005).

27
28 **Figure 3-1. Historical carbon emissions from fossil fuel in the United States, Canada, and Mexico.**
29 Data from the US Energy Information Administration (EIA 2005).

30
31 The United States is the world's largest emitter in absolute terms. Its per capita emissions of 5.4 t C
32 yr⁻¹ are among the largest in the world, but the carbon intensity of its economy (emissions per unit GDP)
33 at 0.15 metric tons of emitted carbon per dollar of GDP is close to the world's average of 0.14 t C/\$ (EIA,
34 2005). Total U.S. emissions have grown at close to the North American average rate of about 1.0% per
35 year over the past 30 years, but U.S. per capita emissions have been roughly constant, while the carbon
36 intensity of the U.S. economy has decreased at a rate of about 2% per year (see Figs. 3-1 to 3-5).

1 Absolute emissions grew at 1% per year even though per capita emissions were roughly constant
2 simply because of population growth at an average rate of 1%. The constancy of U.S. per capita values
3 masks faster than 1% growth in some sectors (e.g., transportation) that was balanced by slower growth in
4 others (e.g., increased manufacturing energy efficiency) (Fig. 3-3, 3-4 and 3-5).

5 Historical decreases in U.S. carbon intensity began early in the 20th century and continue despite the
6 approximate stabilization of per capita emissions (Fig. 3-2). Why has the U.S. carbon intensity declined?
7 This question is the subject of the extensive literature on the so-called structural decomposition of the
8 energy system and on the relationship between GDP and environment (i.e., Environmental Kuznets
9 Curves; Grossman and Krueger, 1995; Selden and Song, 1994). See for example Greening *et al.* (1997,
10 1998), Casler and Rose (1998), Golove and Schipper (1998), Rothman (1998), Suri and Chapman (1998),
11 Greening *et al.* (1999), Ang and Zhang (2000), Greening *et al.* (2001), Davis *et al.* (2002), Kahn (2003),
12 Greening (2004), Lindmark (2004), Aldy (2005), and Lenzen *et al.* (2006).

13 Possible causes of the decline in U.S. carbon intensity include structural changes in the economy,
14 technological improvements in energy efficiency, behavioral changes by consumers and producers, the
15 growth of renewable and nuclear energy, and the displacement of oil consumption by gas, or coal by oil
16 and gas (if we produce the same amount of energy from coal, oil, and gas, then the emissions from oil are
17 only 80% of those from coal, and from gas only 75% of those from oil) (Casler and Rose, 1998; Ang and
18 Zhang, 2000). The last two items on this list are not dominant causes because we observe that both
19 primary energy consumption and carbon emissions grew at close to 1% per year over the past 30 years
20 (EIA, 2005). At least in the United States, there has been no significant decarbonization of the energy
21 system during this period. However, all of the other items on the list play a significant role. The economy
22 has grown at an annual rate of 2.8% over the last three decades because of 3.6% growth in the service
23 sector; manufacturing grew at only 1.5% per year (Fig. 3-4). Because the service sector has a much lower
24 carbon intensity than manufacturing (a factor of 6.5 in 2002; compare Figs. 3-4 and 3-5), this faster
25 growth of services reduces the country's carbon intensity. If all of the growth in the service sector had
26 been in manufacturing from 1971 to 2001, then the emissions would have grown at 2% per year instead of
27 1%. So, structural change is at least one-half of the answer. Because the service sector is likely to
28 continue to grow more rapidly than other sectors of the economy, we expect that carbon emissions will
29 continue to grow more slowly than GDP. This is important because it implies that emissions growth is
30 essentially decoupled from economic growth and speaks to the issue of our technological readiness to
31 achieve an emissions target. For example, a portfolio of technologies able to convert the 1% annual
32 growth in emissions into a 1% annual decline, might be insufficient if carbon emissions were to begin
33 rising at the ~3% growth rate of GDP (Pacala and Socolow, 2004).

1 However, note that emissions from manufacturing are approximately constant despite 1.5% economic
2 growth, while those of services grew at 2.1% despite 3.6% economic growth (Figs. 3-3 and 3-4). The
3 decrease in the carbon intensity within these sectors is caused both by within-sector structural shifts (i.e.,
4 from heavy to light manufacturing) and by technological improvements (See Part II of this report).
5 Emissions from the residential sector are growing at roughly the same rate as the population (Fig. 3-4; 30-
6 year average of 1.0% per year), while emissions from transportation are growing faster than the
7 population but slower than GDP (Fig. 3-4; 30-year average of 1.4% per year). The difference between the
8 3% growth rate of GDP and the 1.6% growth in emissions from transportation is not primarily due to
9 technological improvement because carbon emissions per mile traveled have been level or increasing over
10 the period (Chapter 7).

11
12 **Figure 3-2. The historical relationship between U.S. per capita GDP and U.S. carbon intensity (green**
13 **symbols, kg CO₂ emitted per 1995 dollar of GDP) and per capita carbon emissions (blue symbols, kg**
14 **CO₂ per person).** Each symbol shows a different year and each of the two time series progresses roughly
15 chronologically from left (early) to right (late) and ends in 2002. *Source:* Maddison (2003), Marland *et al.*
16 (2005). Thus, the red square farthest to the right shows U.S. per capita CO₂ emissions in 2002. The square
17 second farthest to the right shows per capita emissions in 2001. The third farthest to the right shows 2000
18 and so on. Note that per capita emissions have been roughly constant over the last 30 years (squares
19 corresponding to per capita GDP greater than approximately \$16,000).

20
21 **Figure 3-3. Historical U.S. GDP divided among the manufacturing, services and agricultural sectors.**
22 *Source:* Mitchell (1998) and WRI (2005).

23
24 **Figure 3-4. Historical U.S. carbon emissions divided among the residential, commercial, industrial,**
25 **and transportation sectors. *Source:* EIA (2005).**

26 27 28 **Carbon Sinks (see Tables 3-1 and 3-2 for citations and data)**

29 Approximately 30% of North American fossil fuel emissions are offset by a natural sink of 592 Mt C
30 yr⁻¹ caused by a variety of factors, including forest regrowth, fire suppression, and agricultural soil
31 conservation. The sink currently absorbs 506 Mt C yr⁻¹ in the United States and 134 Mt C yr⁻¹ in Canada.
32 Mexican ecosystems create a net source of 48 Mt C yr⁻¹. Rivers and international trade also export a net
33 of 161 Mt C yr⁻¹ that was captured from the atmosphere by the continent's ecosystems, and so North
34 America absorbs 753 Mt C yr⁻¹ of atmospheric CO₂ (753 = 592 + 161). Because most of these net exports
35 will return to the atmosphere elsewhere within 1 year (e.g. carbon in exported grain will be eaten,

1 metabolized, and exhaled as CO₂), the net North American sink is rightly thought of as 592 Mt C yr⁻¹
2 even though the continent absorbs a net of 753 Mt C yr⁻¹. Moreover, coastal waters may be small net
3 emitters to the atmosphere at the continental scale (19 Mt C yr⁻¹), but this flux is highly uncertain (see
4 Chapter 15). The portion of the coastal flux caused by human activity is thought to be close to zero, and
5 so coastal sea-air exchanges should also be excluded from the continental carbon sink.

6 As reported in Chapter 2, the United States is responsible for 27% of the global carbon sink and 86%
7 of the North American sink. The reason for the disproportionate importance of U.S. sinks is probably the
8 unique land use history of the country (summary in Appendix 3A). During European settlement, large
9 amounts of carbon were released from the harvest of virgin forests and the plowing of virgin soils to
10 create agricultural lands. The abandonment of many of the formerly agricultural lands in the east and the
11 regrowth of forest is a unique event globally and is responsible for about one-half of the U.S. sink
12 (Houghton *et al.*, 2000). Most of the U.S. sink thus represents a one-time recapture of some of the carbon
13 that was released to the atmosphere during settlement. In contrast, Mexican ecosystems, like those of
14 many tropical nations, are still a net carbon source because of ongoing deforestation (Masera *et al.*, 1997).

15
16 **Table 3-1. Annual net carbon emissions (source = positive) or uptake (land sink = negative) of**
17 **carbon in millions of tons.**

18
19 **Table 3-2. Annual net horizontal transfers of carbon in millions of tons.**

20
21 **Table 3-3. Carbon stocks in North America in billions of tons.**
22

23 The non-fossil fluxes in Tables 3-1 and 3-2, are derived exclusively from inventory methods in which
24 the total amount of carbon in a pool (i.e., living forest trees plus forest soils) is measured on two
25 occasions. The difference between the two measurements shows if the pool is gaining (sink) or losing
26 (source) carbon. Carbon inventories are straightforward in principle, but of uneven quality in practice. For
27 example, we know the carbon in living trees in the United States relatively accurately because the U.S.
28 Forest Service Forest Inventory program measures trees systematically in more than 200,000 locations.
29 However, we must extrapolate from a few measurements of forest soils with models because there is no
30 national inventory of carbon in forest soils.

31 Although the fluxes in Tables 3-1 and 3-2 represent the most recent published estimates, with most
32 less than five years old, a few are older than ten years (see the citations at the bottom of each Table).
33 Also, the time interval between inventories varies among the elements of the Tables, with most covering a
34 five to ten year period. We report uncertainties using six categories: ***** = 95% certain that the actual
35 value is within 10% of the estimate reported, **** = 95% certain that the estimate is within 25%, *** =

1 95% certain that the estimate is within 50%, ** = 95% certain that the estimate is within 100%, * =
2 uncertainty > 100%.

3 In addition to inventory methods, it is also possible to estimate carbon sources and sinks by
4 measuring carbon dioxide in the atmosphere. For example, if air exits the border of a continent with more
5 CO₂ than it contained when it entered, then there must be a net source of CO₂ somewhere inside the
6 continent. We do not include estimates obtained in this way because they are still highly uncertain at
7 continental scales. Pacala *et al.* (2001) found that atmosphere- and inventory-based methods gave
8 consistent estimates of U.S. ecosystem sources and sinks but that the range of uncertainty from the former
9 was considerably larger than the range from the latter. For example, by far the largest published estimate
10 for the North American carbon sink was produced by an analysis of atmospheric data by Fan *et al.* (1998)
11 (-1700 Mt C yr⁻¹). The appropriate inventory-based estimate to compare this to is our
12 -753 Mt C yr⁻¹ of net absorption (atmospheric estimates include net horizontal exports by rivers and
13 trade), and this number is well within the wide uncertainty limits in Fan *et al.* (1998). The allure of
14 estimates from atmospheric data is that they do not risk missing critical uninventoried carbon pools. But,
15 in practice, they are still far less accurate at continental scales than a careful inventory (Pacala *et al.*,
16 2000). Using today's technology, it should be possible to complete a comprehensive inventory of the sink
17 at national scales, with the same accuracy as the U.S. forest inventory currently achieves for above-
18 ground carbon in forests (25%, Smith and Heath, 2005). Moreover, this inventory would provide
19 disaggregated information about the sink's causes and geographic distribution. In contrast, estimates from
20 atmospheric methods rely on the accuracy of atmospheric models, and estimates obtained from different
21 models vary by 100% or more at the scale of the United States, Canada, or Mexico (Gurney *et al.*, 2004).
22 Nonetheless, extensions of the atmospheric sampling network should improve the accuracy of
23 atmospheric methods and might allow them to achieve the accuracy of inventories at regional and whole-
24 country scales. In addition, atmospheric methods will continue to provide an independent check on
25 inventories to make sure that no large flux is missed, and atmospheric methods will remain the only
26 viable method to assess inter-annual variation the continental flux of carbon.

27 The magnitude of the North American sink documented in Tables 3-1 and 3-2 offers the possibility
28 that significant carbon mitigation could be accomplished by managing forests, rangelands, and croplands
29 to increase the carbon stored in them. However, many of the estimates in Tables 3-1 and 3-2 are highly
30 uncertain; for some the range of uncertainty is larger than the value reported. The largest contributors to
31 the uncertainty in the U.S. sink are the amount of carbon stored on rangelands because of the
32 encroachment of woody vegetation and the lack of comprehensive and continuous inventory of Alaskan
33 lands. A carbon inventory of these lands would do more to constrain the size of the U.S. sink than would
34 any other measurement program of similar cost. Also we still lack comprehensive U.S. inventories of

1 carbon in soils, woody debris, wetlands, rivers, and reservoirs. Finally, we lack estimates of any kind for
2 five significant components of the carbon budget in Canada and six in Mexico (see Table 3-1 and 3-2).

3 The cause and future of the North American carbon sink is also highly uncertain. Although we can
4 document the accumulation of carbon in ecosystems and wood products, we do not know how much of
5 the sink is due to fertilization of the ecosystems by the nitrogen in air pollution and by the added CO₂ in
6 the atmosphere, we do not fully understand the impact of tropospheric ozone, nor do we understand
7 precisely how the sink will change as the climate changes. Research is mixed about the importance of
8 nitrogen and CO₂ fertilization (Casperson *et al.*, 2000; Oren *et al.*, 2001; Hungate *et al.*, 2003; Luo 2006;
9 Körner *et al.*, 2005). If these factors are weak, then, all else equal, we expect the North American sink to
10 decline over time as ecosystems complete their recovery from past exploitation (Hurttt *et al.*, 2002).
11 However, if these factors are strong, then the sink could grow in the future. Similarly, global warming is
12 expected to lengthen the growing season in most parts of North America, which should increase the sink
13 (but see Goetz *et al.* 2005). But warming is also expected to increase the rate of decomposition of dead
14 organic matter, which should decrease the sink. The relative strength of these two factors is still difficult
15 to predict. Experimental manipulations of climate, atmospheric CO₂, tropospheric ozone, and nitrogen, at
16 the largest possible scale, will be required to reduce uncertainty about the future of the carbon sink.

17 In what follows, we provide additional detail about the elements in Tables 3-1 and 3-2.
18

19 **Forests**

20 Based on U.S. Forest Service inventories, forest ecosystem carbon stocks in the United States,
21 excluding soil carbon, have increased since 1953. The rate of increase has recently slowed because of
22 increasing harvest and declining growth in some areas with maturing forests. The current average annual
23 increase in carbon in trees is 146 Mt C yr⁻¹ (Smith and Heath, 2005, uncertainty ****) plus 23 Mt C yr⁻¹
24 from urban and suburban trees (the midpoint of the range in Chapter 14, uncertainty ***). The total
25 estimate of the carbon sink in forested ecosystems is -259 Mt C yr⁻¹ and includes a sink of 90 Mt C yr⁻¹
26 (uncertainty **) from the accumulation of nonliving carbon in the soil (-90-146-23 = -259) (Pacala *et al.*,
27 2001; Goodale *et al.*, 2002). Although the magnitude of the forest soil sink has always been uncertain, it
28 is now possible to measure the total above-and below-ground sink in a few square kilometers by
29 monitoring the atmospheric carbon dioxide that flows into and out of the site over the course of a year.
30 Note that these spatially intensive methods appropriate for monitoring the sink over a few square
31 kilometers are unrelated to the spatially extensive methods described above, which attempt to constrain
32 the sink at continental scales. As described in Appendix 3B, these studies are producing data that so far
33 confirm the estimates of inventories and show that most of the forest sink is above ground.

1 According to Canada's Greenhouse Gas Inventory (Environment Canada, 2005), managed forests in
2 Canada (comprising 53% of the total forest area) sequestered 101 Mt C aboveground in 1990 (uncertainty
3 ***). Since then, carbon sequestration has decreased gradually to 69 Mt C in 2003, as managed forests
4 have recovered from past disturbances (Kurz and Apps, 1999, uncertainty ***). In addition, Goodale *et*
5 *al.* (2002) estimate the sink of nonliving carbon belowground to be -30 Mt C yr^{-1} for the period 1990–
6 1994 (uncertainty **).

7 The two published carbon inventories for Mexican forests (Masera *et al.*, 1997 and Cairns *et al.*,
8 2000) both report substantial losses of forest carbon, primarily because of deforestation in the tropical
9 south. However, both of these studies rely on calculations of carbon loss from remote imagery, rather than
10 direct measurements, and both report results for a period that ended more than 10 years ago. Thus, in
11 addition to being highly uncertain, the estimates for Mexican forests in Table 3-1 are not recent.

12

13 Wood Products

14 Wood products create a carbon sink because they accumulate both in use (e.g., furniture, house
15 frames, etc.) and in landfills. The wood products sink is estimated at -57 Mt C yr^{-1} in the United States
16 (Skog and Nicholson, 1998) and -10 Mt C yr^{-1} in Canada (Goodale *et al.*, 2002). We know of no
17 estimates for Mexico.

18

19 Woody Encroachment

20 Woody encroachment is the invasion of woody plants into grasslands or the invasion of trees into
21 shrublands. It is caused by a combination of fire suppression and grazing. Fire inside the United States
22 has been reduced by more than 95% from the pre-settlement level of approximately 80 million hectares
23 burned per year, and this favors shrubs and trees in competition with grasses (Houghton *et al.*, 2000).
24 Field studies show that woody encroachment both increases the amount of living plant carbon and
25 decreases the amount of dead carbon in the soil (Guo and Gifford, 2002; Jackson *et al.*, 2002). Although
26 the gains and losses are of similar magnitude (Jackson *et al.*, 2002), the losses occur within approximately
27 a decade after the woody plants invade (Guo and Gifford, 2002), while the gains occur over a period of up
28 to a century or more. Thus, the net source or sink depends on the distribution of times since woody plants
29 invaded, and this is not known. Estimates for the size of the current U.S. woody encroachment sink
30 (Kulshreshtha *et al.*, 2000; Houghton and Hackler, 1999; and Hurtt *et al.*, 2002) all rely on methods that
31 do not account for the initial rapid loss of carbon from soil when grasslands were converted to shrublands
32 or forest. The estimate of $-120 \text{ Mt C yr}^{-1}$ in Table 3-1 is from Kulshreshtha *et al.* (2000) but is similar to
33 the estimates from the other two studies (-120 and $-130 \text{ Mt C yr}^{-1}$). No estimates are currently available
34 for Canada or Mexico. Note the error estimate of more than 100% in Table 3-1. A comprehensive set of

1 measurements of woody encroachment would reduce the error in the national and continental carbon
2 budgets more than any other inventory.

4 **Agricultural Lands**

5 Soils in croplands and grazing lands have been historically depleted of carbon by humans and their
6 animals, especially if the land was converted from forest to non-forest use. Harvest or consumption by
7 animals reduces the input of organic matter to the soil, while tillage and manure inputs increase the rate of
8 decomposition. Changes in cropland management, such as the adoption of no-till agriculture (see Chapter
9 10), have reversed the losses of carbon on some croplands, but the losses continue on the remaining lands.
10 The net is an approximate carbon balance for agricultural soils in Canada and estimates for the United
11 States ranging from a small source of 2Mt C yr^{-1} to small sink of -6 Mt C yr^{-1} .

13 **Wetlands**

14 Peatlands are wetlands that have accumulated deep soil carbon deposits because plant productivity
15 has exceeded decomposition over thousands of years. Thus, wetlands form the largest carbon pool of any
16 North American ecosystem (Table 3-3). If drained for development, this soil carbon pool is rapidly lost.
17 Canada's extensive frozen and unfrozen wetlands create a net sink of between -19 and
18 -20 Mt C yr^{-1} (see Chapters 12 and 13), but drainage of U.S. peatlands have created a net source of
19 5 Mt C yr^{-1} . The very large pool of peat in northern wetlands is vulnerable to climate change and could
20 add more than 100 ppm to the atmosphere ($1\text{ ppm} \approx 2.1\text{ Gt C}$) during this century if released because of
21 global warming (see the model result in Cox *et al.*, 2000 for an example).

22 The carbon sink due to sedimentation in wetlands is between 0 and -21 Mt C yr^{-1} in Canada and
23 between 0 and -112 Mt C yr^{-1} in the United States (see Chapter 13). Another important priority for
24 research is to better constrain carbon sequestration due to sedimentation in wetlands, lakes, reservoirs,
25 and rivers.

26 The focus on this chapter is on carbon dioxide; we do not include estimates for other greenhouse
27 gases. However, wetlands are naturally an important source of methane (CH_4). Methane emissions
28 effectively cancel out the positive benefits of any carbon storage as peat in Canada and make U.S.
29 wetlands a source of warming on a decadal time scale (Chapter 13). Moreover, if wetlands become
30 warmer and remain wet with future climate change, they have the potential to emit large amounts of
31 methane. This is probably the single most important consideration, and unknown, in the role of wetlands
32 and future climate change.

1 **Rivers and Reservoirs**

2 Organic sediments accumulate in artificial lakes and in alluvium (deposited by streams and rivers),
3 and colluvium (deposited by wind or gravity) and represent a carbon sink. Pacala *et al.* (2001) extended
4 an analysis of reservoir sedimentation (Stallard, 1998) to an inventory of the 68,000 reservoirs in the
5 United States and also estimated net carbon burial in alluvium and colluvium. Table 3-1 includes the
6 midpoint of their estimated range of 10 to 40 Mt C yr⁻¹ in the coterminous United States. This analysis
7 has also recently been repeated and produced an estimate of 17 Mt C yr⁻¹ (E. Sundquist, personal
8 communication). We know of no similar analysis for Canada or Mexico.
9

10 **Exports Minus Imports of Wood and Agricultural Products**

11 The United States imports 14 Mt C yr⁻¹ more wood products than it exports and exports 30–50 Mt C
12 yr⁻¹ more agricultural products than it imports (Pacala *et al.*, 2001). The large imbalance in agricultural
13 products is primarily because of exported grains and oil seeds. Canada and Mexico are net wood
14 exporters, with Canada at –74 Mt C yr⁻¹ (Environment Canada, 2005) and Mexico at –1 Mt C yr⁻¹
15 (Masera *et al.*, 1997). We know of no analysis of the Canadian or Mexican export-import balance for
16 agricultural products.
17

18 **River Export**

19 Rivers in the coterminous United States were estimated to export 30–40 Mt C yr⁻¹ to the oceans in the
20 form of dissolved and particulate organic carbon and inorganic carbon derived from the atmosphere
21 (Pacala *et al.*, 2001). An additional 12–20 Mt C yr⁻¹ of inorganic carbon is also exported by rivers but is
22 derived from carbonate minerals. We know of no corresponding estimates for Alaska, Canada, or Mexico.
23

24 **Coastal Waters**

25 Chapter 15 summarizes the complexity and large uncertainty of the sea-air flux of CO₂ in North
26 American coastal waters. It is important to understand that the source in Mexican coastal waters is not
27 caused by humans and would have been present in pre-industrial times. It is simply the result of the
28 purely physical upwelling of carbon-rich deep waters and is a natural part of the oceanic carbon cycle. It
29 is not yet known how much of the absorption of carbon by U.S. and Canadian coastal waters is natural
30 and how much is caused by nutrient additions to the coastal zone by humans. Accordingly, it is essentially
31 impossible to currently assess the potential or costs for carbon management in coastal waters of North
32 America.
33

1 CONCLUDING SUMMARY

2 Fossil fuel emissions currently dominate the net carbon balance in the United States, Canada, and
3 Mexico (Fig. 3-1, Tables 3-1, 3-2). U.S. fossil fuel consumption currently emits 1582 Mt C yr⁻¹ to the
4 atmosphere. This is partially balanced by a flow of 506 Mt C yr⁻¹ from the atmosphere to land caused by
5 net ecosystem sinks in the United States. Canadian fossil consumption transfers 164 Mt C yr⁻¹ to the
6 atmosphere, but net ecological sinks capture 134 Mt C yr⁻¹. Mexican fossil emissions of 110 Mt C yr⁻¹ are
7 supplemented by a net ecosystem source of 48 Mt C yr⁻¹ from tropical deforestation. Each of the three
8 countries has always been a net source of carbon dioxide emissions to the atmosphere for the past three
9 centuries (Houghton *et al.*, 1999, 2000; Houghton and Hackler, 2000; Hurtt *et al.*, 2002).

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1 **Table 3-1. Annual net emissions (source = positive) or uptake (land sink = negative)**
 2 **of carbon in millions of tons**

Source (positive) or Sink (negative)	United States	Canada	Mexico	North America
<i>Fossil source (positive)</i>				
Fossil fuel ^a (oil, gas, coal)	1582 ^{****} (681, 328, 573)	164 ^{****} (75, 48, 40)	110 ^{****} (71, 29, 11)	1857 ^{****} (828, 405, 624)
<i>Nonfossil carbon sink (negative) or source (positive)</i>				
Forest	-259 ^{b,***}	-99 ^{c,***}	+52 ^{d,**}	-306 ^{***}
Wood products	-57 ^{e,***}	-10 ^{f,***}	ND	-67 ^{***}
Woody encroachment	-120 ^{g,*}	ND	ND	-120 [*]
Agricultural soils	-4 ^{h,*}	-0 ^h	-0 ^h	-4 [*]
Wetlands	-41 ^{i,*}	-25 ^{i,*}	-4 ^{i,*}	-70 [*]
Rivers and reservoirs	-25 ^{j,**}	ND	ND	-25 [*]
Total carbon source or sink	-506 ^{***}	-134 ^{**}	48 [*]	-592 ^{***}

3

4 Uncertainty:

5 ***** (95% confidence within 10%)

6 **** (95% confidence within 25%)

7 *** (95% confidence within 50%)

8 ** (95% confidence within 100%)

9 * (95% confidence bounds >100%)

10 ND = No data available

11 ^a<http://www.eia.doe.gov/env/inlenv.htm>12 ^bSmith and Heath (2005) for above ground carbon, but including 23 Mt C/yr⁻¹ for U.S. urban and suburban forests from Chapter 14, and Pacala *et al.* (2001) for below ground carbon.13 ^cEnvironment Canada (2005)14 ^dMasera *et al.* (1997)15 ^eSkog *et al.* (2004), Skog and Nicholson (1998)16 ^fGoodale *et al.* (2002)17 ^gKulshreshtha *et al.* (2000), Hurtt *et al.* (2002), Houghton and Hackler (1999).18 ^hChapter 10; Highly uncertain; Could range from -5 Mt C yr⁻¹ to 5 Mt C yr⁻¹.19 ⁱChapter 1320 ^jStallard, 1998; Pacala *et al.* (2001)

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2 **Table 3-2. Annual net horizontal transfers of carbon in millions of tons.**

Net horizontal transfer: imports exceed exports = positive; exports exceed imports = negative	United States	Canada	Mexico	North America
Wood products	14 ^{c,****}	-74 ^{a,****}	-1 ^{b,*}	-61 ^{****}
Agriculture products	-65 ^{d,***}	ND	ND	-65 ^{***}
Rivers to ocean	-35 ^{d,**}	ND	ND	-35 [*]
Total net absorption	-592 ^{***}	-208 ^{**}	47 [*]	-753 ^{**}
(Total carbon source or sink in Table 3-1 plus exports)				
Net absorption (negative) or emission (positive) by coastal waters	ND	ND	ND	19 ^{e,*}

3

4 Uncertainty:

5 ***** (95% confidence within 10%)

6 **** (95% confidence within 25%)

7 *** (95% confidence within 50%)

8 ** (95% confidence within 100%)

9 * (95% confidence bounds >100%)

10 ND = No data available

11 ^aEnvironment Canada (2005)12 ^bMasera *et al.* (1997)13 ^cSkog *et al.* (2004), Skog and Nicholson (1998)14 ^dPacala *et al.* (2001)15 ^eChapter 15

1
2

Table 3-3. Carbon stocks in North America in billions of tons

	United States	Canada	Mexico	North America
Forest	53 ^{a,***}	85 ^{a,***}	9 ^{d,**}	147 ^{***}
Cropland	14 ^{b,****}	4 ^{b,****}	1 ^{b,**}	19 ^{****}
Pasture	33 ^{b,***}	12 ^{b,***}	10 ^{b,***}	55 ^{***}
Wetlands	42 ^{c,***}	152 ^{c,***}	2 ^{c,*}	196 ^{***}
Total	142 ^{***}	253 ^{***}	22 ^{**}	417 ^{***}

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Uncertainty:

***** (95% confidence within 10%)

**** (95% confidence within 25%)

*** (95% confidence within 50%)

** (95% confidence within 100%)

* (95% confidence bounds >100%)

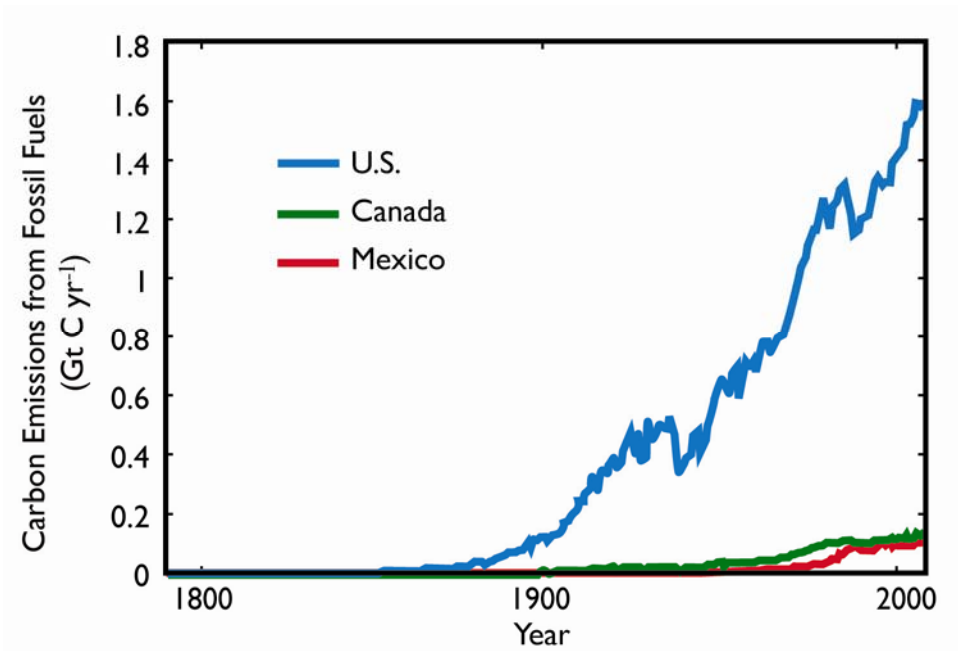
^aGoodale *et al.* (2002)

^bChapter 10

^cChapter 13

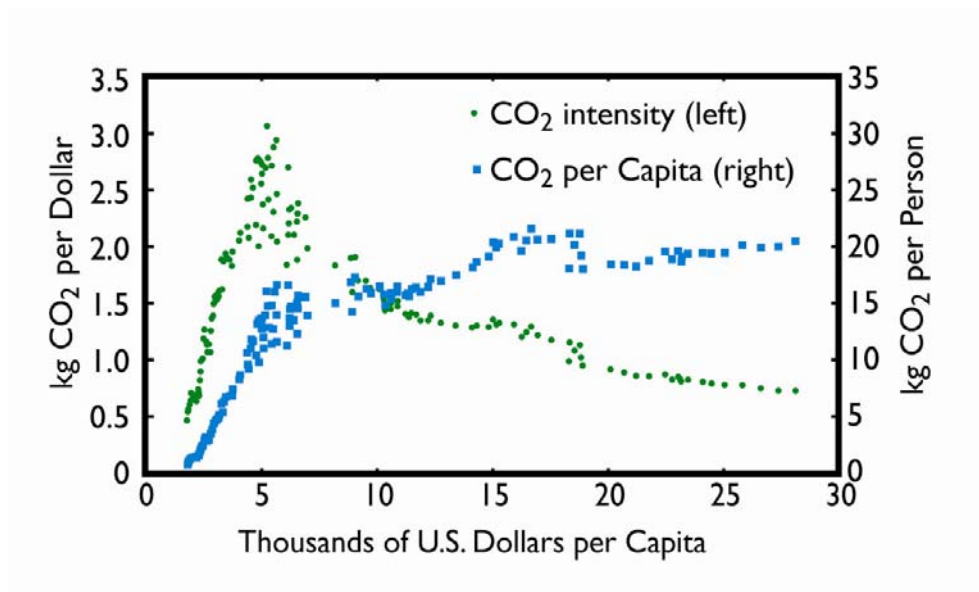
^dMasera *et al.* (1997)

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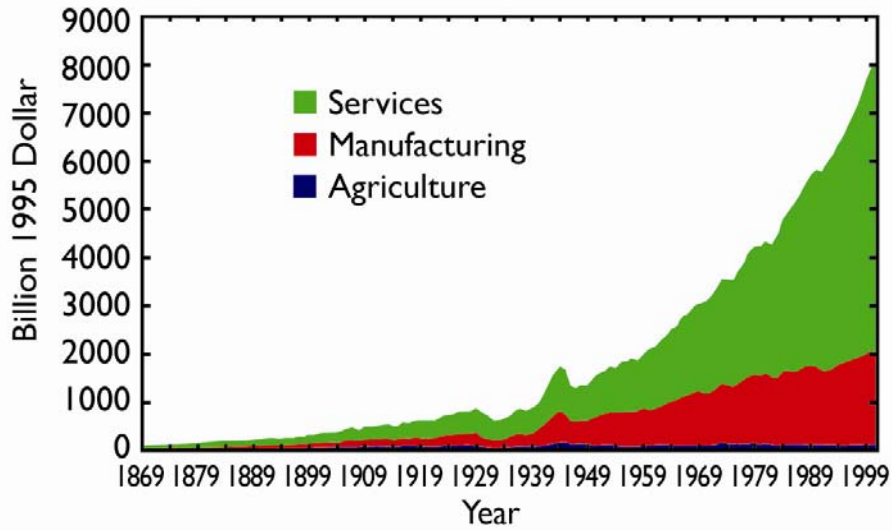
2 **Fig. 3-1. Historical carbon emissions from fossil fuel in the United States, Canada, and Mexico.** Data from
3 the U.S. Energy Information Administration (EIA 2005).

1



2 **Fig. 3-2. The historical relationship between U.S. per capita GDP and U.S. carbon intensity (green**
3 **symbols, kg CO₂ emitted per 1995 dollar of GDP) and per capita carbon emissions (blue symbols, kg CO₂ per**
4 **person).** Each symbol shows a different year and each of the two time series progresses roughly chronologically
5 from left (early) to right (late) and ends in 2002. *Source:* Maddison (2003), Marland *et al.* (2005). Thus, the red
6 square farthest to the right shows U.S. per capita CO₂ emissions in 2002. The square second farthest to the right
7 shows per capita emissions in 2001. The third farthest to the right shows 2000, and so on. Note that per capita
8 emissions have been roughly constant over the last 30 years (squares corresponding to per capita GDP greater than
9 approximately \$16,000).

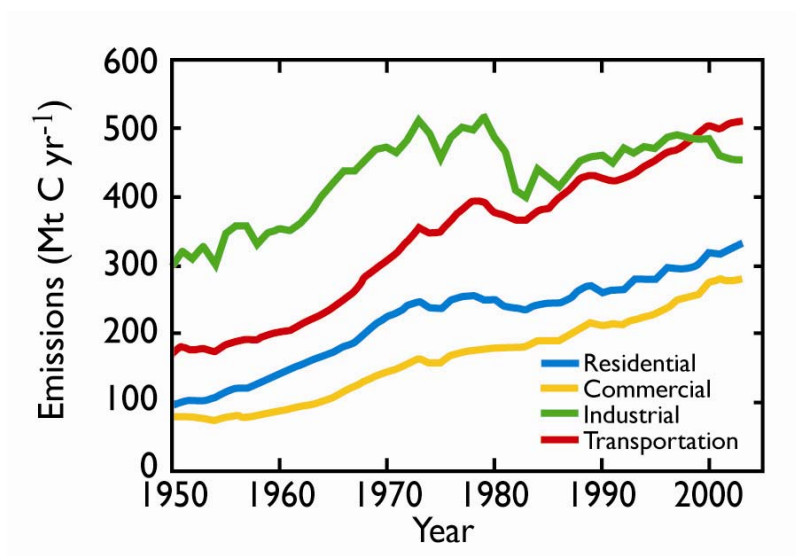
1



2 **Figure 3-3. Historical U.S. GDP divided among the manufacturing, services, and agricultural sectors.**

3 *Source:* Mitchell (1998), WRI (2005).

1



2 Figure 3-4. Historical U.S. carbon emissions divided among the residential, services, manufacturing, and
3 transportation sectors. *Source:* EIA (2005).

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Appendix 3A

Historical Overview of the Development of U.S., Canadian, and Mexican Ecosystem Sources and Sinks for Atmospheric Carbon

Although the lands of the New World were inhabited before the arrival of Europeans, the changes since arrival have been enormous, especially during the last two centuries. Peak U.S. emissions from land-use change occurred late in the 19th century, and the last few decades have experienced a carbon sink (Houghton *et al.*, 1999; Hurtt *et al.*, 2002). In Canada, peak emissions occurred nearly a century later than in the United States, and current data show that land-use change causes a net carbon sink (Environment Canada, 2005). In Mexico, the emissions of carbon continue to increase from net deforestation. All three countries may be in different stages of the same development pattern (see Fig. 3-2).

The largest changes in land use and the largest emissions of carbon came from the expansion of croplands. In addition to the carbon lost from trees, soils lose 25–30% of their initial carbon content (to a depth of 1 m) when cultivated. In the United States, croplands increased from about 0.25 million ha in 1700 to 236 million ha in 1990 (Houghton *et al.*, 1999; Houghton and Hackler, 2000). The most rapid expansion (and the largest emissions) occurred between 1800 and 1900, and since 1920 there has been little net change in cropland area. Pastures expanded nearly as much, from 0.01 million to 231 million ha, most of the increase taking place between 1850 and 1950. As most pastures were derived from grasslands, the associated changes in carbon stocks were modest.

The total area of forests and woodlands in the United States declined as a result of agricultural expansion by 160 million ha (38%), but this net change obscures the dynamics of forest loss and recovery, especially in the eastern part of the United States. After 1920, forest areas increased by 14 million ha nationwide as farmlands continued to be abandoned in the northeast, southeast, and north central regions. Nevertheless, another 4 million ha of forest were lost in other regions, and the net recovery of 10 million ha offset only 6% of the net loss (Houghton and Hackler, 2000).

Between 1938 and 2002, the total area of forest land in the conterminous United States decreased slightly, by 3 million ha (Smith *et al.*, 2004). This small change is the net result of much larger shifts among land-use classes (Birdsey and Lewis, 2003). Gains of forest land, primarily from cropland and pasture, were about 50 million ha for this period. Losses of forest land to cropland, pasture, and developed use were about 53 million ha for the same period. Gains of forest land were primarily in the

1 Eastern United States, whereas losses to cropland and pasture were predominantly in the South, and
2 losses to developed use were spread around all regions of the United States.

3 In the United States, harvest of industrial wood (timber) generally followed the periods of major
4 agricultural clearing in each region. In the last few decades, total volume harvested increased until a
5 recent leveling took place (Smith *et al.*, 2004). The volume harvested in the Pacific Coast and Rocky
6 Mountain regions has declined sharply, whereas harvest in the South increased and in the North, stayed
7 level. Fuel wood harvest peaked between 1860 and 1880, after which fossil fuels became the dominant
8 type of fuel (Houghton and Hackler, 2000).

9 The arrival of Europeans reduced the area annually burned, but a federal program of fire protection
10 was not established until early in the 20th century. Fire exclusion had begun earlier in California and in
11 parts of the central, mountain and Pacific regions. However, neither the extent nor the timing of early fire
12 exclusion is well known. After about 1920, the Cooperative Fire Protection Program gradually reduced
13 the areas annually burned by wildfires (Houghton *et al.*, 1999, 2000). The reduction in wildfires led to an
14 increase in carbon storage in forests. How long this “recovery” will last is unclear. There is some
15 evidence that fires are becoming more widespread, again, especially in Canada and the western United
16 States. Fire exclusion and suppression are also thought to have led to woody encroachment, especially in
17 the southwestern and western United States. The extent and rate of this process is poorly documented,
18 however, and estimates of a carbon sink are very uncertain. Gains in carbon aboveground may be offset
19 by losses belowground in some systems, and the spread of exotic annual grasses into semiarid deserts and
20 shrublands may be converting the recent sink to a source (Bradley *et al.*, in preparation).

21 The consequence of this land-use history is that U.S. forests, at present, are recovering from
22 agricultural abandonment, fire suppression, and reduced logging (in some regions), and, as a result, are
23 accumulating carbon (Birdsey and Heath, 1995; Houghton *et al.*, 1999; Caspersen *et al.*, 2000; Pacala
24 *et al.*, 2001). The magnitude of the sink is uncertain, and whether any of it has been enhanced by
25 environmental change (CO₂ fertilization, nitrogen deposition, and changes in climate) is unclear.
26 Understanding the mechanisms responsible for the current sink is important for predicting its future
27 behavior (Hurt *et al.*, 2002).

28 In the mid-1980s, Mexico lost approximately 668,000 ha of closed forests annually, about 75% of
29 them tropical forests (Masera *et al.*, 1997). Most deforestation was for pastures. Another 136,000 ha of
30 forest suffered major perturbations, and the net flux of carbon from deforestation, logging, fires,
31 degradation, and the establishment of plantations was 52.3 Mt C yr⁻¹, about 40% of the country’s
32 estimated annual emissions of carbon. A later study found the deforestation rate for tropical Mexico to be
33 about 12% higher (1.9% per year) (Cairns *et al.*, 2000).

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Appendix 3B

Eddy-Covariance Measurements Now Confirm Estimates of Carbon Sinks from Forest Inventories

Long-term, tower-based, eddy-covariance measurements (e.g., Wofsy *et al.*, 1993) represent an independent approach to measuring ecosystem-atmosphere CO₂ exchange. The method describes fluxes over areas of approximately 1 km² (Horst and Weil, 1994), measures hour-by-hour ecosystem carbon fluxes, and can be integrated over time scales of years. A network of more than 200 sites now exists globally (Baldocchi *et al.*, 2001); more than 50 of these are in North America. None of these sites existed in 1990, so these represent a relatively new source of information about the terrestrial carbon cycle. An increasing number of these measurement sites include concurrent carbon inventory measurements.

Where eddy-covariance and inventory measurements are concurrent, the rates of accumulation or loss of biomass are often consistent to within several tens of g C m⁻² yr⁻¹ for a one-year sample (10 g C yr⁻¹ is 5% of a typical net sink of 2 metric tons of carbon per hectare per year for an Eastern deciduous successional forest). Published intercomparisons in North America exist for western coniferous forests (Law *et al.*, 2001), agricultural sites (Verma *et al.*, 2005), and eastern deciduous forests (Barford *et al.*, 2001; Cook *et al.*, 2004; Curtis *et al.*, 2002; Ehmann *et al.*, 2002; Gough *et al.*, in review). Multiyear studies at two sites (Barford *et al.*, 2001; Gough *et al.*, in review) show that 5- to 10-year averages converge toward inventory measurements. Table 3B-1 from Barford *et al.* (2001) shows the results of nearly a decade of concurrent measurements in an eastern deciduous forest.

This concurrence between eddy-covariance flux measurements and ecosystem carbon inventories is relevant because it provides independent validation of the inventory measurements used to estimate long-term trends in carbon stocks. The eddy-covariance data are also valuable because the assembly of global eddy-covariance data provides independent support for net storage of carbon by many terrestrial ecosystems and the substantial year-to-year variability in this net sink. The existence of the eddy-covariance data also makes the sites suitable for co-locating mechanistic studies of inter-annual and shorter, time-scale processes governing the terrestrial carbon cycle. Chronosequences show trends consistent with inventory assessments of forest growth, and comparisons across space and plant functional types are beginning to show broad consistency. These results show a consistency across a mixture of observational methods with complementary characteristics, which should facilitate the development of an increasingly complete understanding of continental carbon dynamics (Canadell *et al.*, 2000).

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Table 3B-1. Carbon budget for Harvard Forest from forest inventory and eddy-covariance flux measurements, 1993–2001. *Source:* Barford *et al.* (2001), Table 1. Numbers in parentheses give the ranges of the 95% confidence intervals.

Component	Change in carbon stock or flux (g C m ⁻² yr ⁻¹)	Totals
Change in live biomass		
A. Aboveground		
1. Growth	1.4 (±0.2)	
2. Mortality	-0.6 (±0.6)	
B. Belowground (estimated)		
1. Growth	0.3	
2. Mortality	-0.1	
Subtotal		1.0 (±0.2)
Change in dead wood		
A. Mortality		
1. Aboveground	0.6 (±0.6)	
2. Belowground	0.1	
B. Respiration	-0.3 (±0.3)	
Subtotal		0.4 (±0.3)
Change in soil carbon (net)		0.2 (±0.1)
Sum of carbon budget figures		1.6 (±0.4)
Sum of eddy-covariance flux measurements		2.0 (±0.4)

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