

# BUREAU FOR DEMOCRACY, CONFLICT, AND HUMANITARIAN ASSISTANCE (DCHA) OFFICE OF U.S. FOREIGN DISASTER ASSISTANCE (OFDA)

# Somalia - Complex Emergency

Situation Report #9, Fiscal Year (FY) 2008

September 10, 2008

Note: The last situation report was dated August 13, 2008.

#### **BACKGROUND**

Since 1991, widespread violence, endemic poverty, and recurrent droughts and floods have generated a complex emergency in Somalia. Continued civil strife and inter-clan conflicts have complicated the humanitarian situation and limited access to affected areas. In addition, ongoing fighting since late December 2006 between the Somalia Transitional Federal Government (TFG), Ethiopian forces, and armed militias opposed to the TFG has led to a further deterioration in humanitarian conditions. As a result, approximately 476,000 Somali refugees have fled the country and more than 1.1 million internally displaced persons (IDPs) are uprooted within Somalia, including long-term IDPs as well as individuals displaced by increased fighting since February 2007.

In August 2008, the U.N. Food and Agriculture Organization (FAO) Food Security Analysis Unit (FSAU) reported that 3.2 million people are in need of humanitarian assistance, a 77 percent increase since January 2008. The combined effects of consecutive seasons of failed or poor rainfall, continuing conflict, rising inflation, massive displacement, and diarrheal disease outbreaks have severely exacerbated the food security situation and resulted in a significant increase in acute malnutrition rates, according to the 2008 U.N. Consolidated Appeals Process (CAP) for Somalia. U.N. and partner agencies are coordinating efforts to improve access, but insecurity and targeted attacks against relief staff hinder the provision of emergency assistance to affected populations.

On October 3, 2007, U.S. Ambassador to Kenya Michael E. Ranneberger redeclared a disaster due to the ongoing complex emergency in Somalia. To date in FY 2008, the U.S. Government (USG) has provided nearly \$269 million for emergency food assistance, health, nutrition, agriculture and food security, livelihoods support, humanitarian coordination, protection, and water, sanitation, and hygiene programs, as well as refugee assistance and air operations.

NUMBERS AT A GLANCE	SOURCE		
<b>Total Population in Need of Emergency Assistance</b>	3.2 million	FSAU – August 2008	
Urban Caseload	705,000	FSAU – August 2008	
IDPs since February 2007	870,000	FSAU – August 2008	
Long-Term IDPs	275,000	FSAU – August 2008	
Rural Caseload	1,395,000	FSAU – August 2008	
Somali Refugees in Diibouti, Kenya, Ethiopia, and Yemen	334,000	UNHCR <sup>1</sup> Global Trends Report – June 2008	

# **FY 2008 HUMANITARIAN FUNDING**

USAID/OFDA Assistance to Somalia	\$51,202,443
USAID/FFP <sup>2</sup> Assistance to Somalia	\$197,415,500
State/PRM <sup>3</sup> Assistance to Somalia	
Total USAID and State Humanitarian Assistance to Somalia	

## CURRENT SITUATION

On August 28, the U.N. hosted the 2009 CAP consultations for Puntland in Garoowe, Nugal Region. The group developed possible security scenarios, associated impacts on humanitarian operations, and appropriate responses to ensure continuing humanitarian aid provision. The group also completed the 2009 cluster response plans

for Puntland. The final and cumulative workshop took place on September 8 and 9 in Nairobi to formally complete scenarios, priorities, and implementation strategies for all of Somalia.

The FSAU April to July *gu* rains assessment report released on August 26 identifies 3.2 million people, or 43 percent of the total population of Somalia, in need

<sup>&</sup>lt;sup>1</sup> Office of the U.N. High Commissioner for Refugees (UNHCR)

<sup>&</sup>lt;sup>2</sup> USAID's Office of Food for Peace (USAID/FFP)

<sup>&</sup>lt;sup>3</sup> U.S. Department of State's Bureau of Population, Refugees, and Migration (State/PRM)

of emergency humanitarian assistance, up from 2.6 million people in April. The total number of affected individuals includes nearly 1.4 million people living in rural areas and 705,000 urban dwellers. The revised humanitarian caseload represents a 77 percent increase since January 2008, with the largest increase occurring among rural populations in south and central Somalia, according to FSAU.

On August 20, the U.N. Security Council extended the mandate of the African Union Mission in Somalia (AMISOM) for an additional six months. Currently, AMISOM has approximately 1,600 peacekeeping troops from Uganda and Burundi, with another 850 peacekeepers scheduled to arrive from Nigeria in the coming weeks.

A USAID/OFDA Disaster Assistance Response Team based in Nairobi continues to address evolving needs related to the regional drought and food security crisis in the Horn of Africa. USAID/OFDA staff are monitoring conditions, identifying priority needs, and facilitating coordination and information sharing among international relief organizations.

# Security and Population Movements

The security situation continues to worsen in Somalia, particularly for humanitarian workers. Recent security incidents have included the death of a U.N. World Food Program (WFP) Somali humanitarian worker, serious injury of a U.N. World Health Organization (WHO) Somali staff member, and the abduction of two Western journalists, according to international media sources. On September 3, a suspected failed carjacking resulted in the injury of one WFP relief worker, according to the U.N. Office for the Coordination of Humanitarian Affairs (OCHA).

On September 2, Médecins Sans Frontières announced the cessation of medical activities in one clinic in the Wardigley/Hodan area of Mogadishu following a further deterioration in security. The health clinic provided services to children under the age of 12 and pregnant mothers.

The ongoing deterioration of security conditions in Somalia is resulting in new displacement and is significantly undermining humanitarian response efforts. As of August 26, FSAU reported 870,000 newly displaced people since last year, bringing the total number of IDPs to more than 1.1 million.

More than 35,000 people haven been displaced from areas in and around Mogadishu since June 1, including 23,000 IDPs in the town of Afgooye between August 15 and 18, according to OCHA. In addition, intense fighting in the southern port city of Kismayo between August 20 and 22 resulted in more than 100 deaths and the displacement of an estimated 35,000 individuals.

# Health and Nutrition

According to recent nutrition surveys and rapid nutrition assessments, malnutrition rates for children under the age of five are rapidly increasing. The U.N. Children's Fund (UNICEF) and non-governmental organizations report increased admissions to therapeutic feeding programs. The temporary interruption of therapeutic and supplemental feeding programs due to insecurity has further exacerbated the situation.

On August 15, UNICEF and FSAU reported that an estimated 180,000 children residing in south central Somalia and IDP camps throughout the country are acutely malnourished, including 26,000 children that are severely malnourished and in need of immediate life-saving assistance.

UNICEF is planning to provide measles vaccinations and vitamin A supplements through a child health campaign in October to an estimated 1.5 million children under the age of five.

In August, USAID/OFDA committed more than \$4.1 million to UNICEF to support nutrition programs in Mogadishu and Lower Shabelle Region. To date in FY 2008, USAID/OFDA has provided nearly \$9.4 million for nutrition activities in Somalia.

## Emergency Food Assistance

Due to ongoing food commodity shortfalls, WFP has reduced the full food basket of 2,100 kilocalories per person per day to 75 percent for the third consecutive month.

On August 25, U.S. Central Command (CENTCOM) announced the establishment of a Maritime Security Patrol Area in the Gulf of Aden. A force of coalition navy ships will patrol the area by sea, while aircraft will patrol from the airspace above. CENTCOM recommends that all commercial vessels sailing near the Somali coast use the corridor to avoid contact with armed pirates.

The Government of Canada is currently providing naval escorts for WFP shipments of emergency relief commodities to Somalia through September 27. According to media reports, the European Union is planning a mechanism to help coordinate the protection of vessels from piracy off the coast of Somalia, particularly WFP food aid shipments, and is considering a more substantial operation at a later stage.

The USG continues to coordinate with international partners on potential counter-piracy efforts and to secure long-term naval escorts for WFP humanitarian shipments to Somalia.

During the week of August 11, USAID/OFDA committed more than \$20 million for the regional purchase of 26,107 metric tons (MT) of maize to support WFP food aid operations targeting an estimated 2 million beneficiaries.

To date, USAID/FFP has provided more than 211,000 MT of P.L. 480 Title II emergency food assistance, valued at nearly \$198 million. In total, USAID/FFP assistance is benefiting approximately 1.7 million Somalis countrywide.

# Agriculture and Food Security

FSAU reports that due to currency depreciation, a high dependence on imported commodities, high

international food and fuel prices, and low cereal stocks and production, food and non-food prices have increased by up to 370 percent over the last six months and 700 percent over the last year. In southern Somalia, sorghum prices increased nearly six fold over the last year, from \$1.56 to \$9.20 per kg.

To date in FY 2008, USAID/OFDA has provided nearly \$2.5 million for agriculture and food security activities countrywide, including programs to facilitate the diversification of agricultural-based livelihoods and enhance livestock disease preparedness and mitigation efforts.

# USAID AND STATE HUMANITARIAN ASSISTANCE TO SOMALIA

Implementing Partner	Activity	Location	Amount		
USAID/OFDA ASSISTANCE <sup>1</sup>					
Adventist Development and relief Agency (ADRA)	Agriculture and Food Security, Risk Reduction, Water, Sanitation, and Hygiene	Bay, and Bakool Regions	\$1,500,000		
CARE	Humanitarian Coordination and Information Management, Economy and Market Systems, Logistics and Relief Commodities, Water, Sanitation, and Hygiene	Countrywide	\$4,000,000		
FAO	Agriculture and Food Security, Nutrition	Countrywide	\$2,100,000		
International Medical Corps (IMC)	Agriculture and Food Security, Nutrition, Water, Sanitation, and Hygiene	Bakool, Bay, and Hiran Regions	\$1,022,629		
International Committee of the Red Cross (ICRC)	Health, Protection, Shelter and Settlements, Water, Sanitation, and Hygiene	Countrywide	\$1,000,000		
Medair Swiss	Health, Nutrition, Water, Sanitation, and Hygiene	Middle Shabelle Region	\$893,978		
Mercy Corps	Economy and Market Systems, Logistics and Relief Commodities, Protection, Shelter and Settlements, Water, Sanitation, and Hygiene	Lower Juba, Middle Juba, Lower Shabelle, and Bari Regions	\$2,099,307		
Mercy USA	Health, Nutrition, Water, Sanitation, and Hygiene	Hiran, Galgadud, Middle Juba, and Middle Shabelle Regions	\$761,347		
Merlin	Health, Nutrition, Water, Sanitation, and Hygiene	Galgadud Region	\$576,274		
ОСНА	Humanitarian Coordination and Information Management	Countrywide	\$300,000		
UNHCR	Protection, Shelter and Settlements	Countrywide	\$2,000,000		
UNICEF	U.N. Common Air Service	Countrywide	\$800,000		
UNICEF	Health, Logistics and Relief Commodities, Nutrition, Protection, Water, Sanitation, and Hygiene	Countrywide	\$11,625,196		
WHO	Health	Countrywide	\$697,961		
WFP	Regional Food Procurement and Distribution	Countrywide	\$20,100,000		
World Concern	Agriculture and Food Security, Water, Sanitation, and Hygiene	Middle Juba Region	\$699,991		

World Vision	Water, Sanitation, and Hygiene	Middle Juba Region	\$750,000		
FEWS NET	Agriculture and Food Security	Countrywide	\$194,177		
	Program support costs		\$81,583		
TOTAL USAID/OFDA \$51,202,443					
USAID/FFP ASSISTANCE <sup>2</sup>					
CARE	81,030 MT of P.L. 480 Title II Emergency Food Assistance	Hiran, Gedo, Middle Shabelle, Galgudud, Mudug Regions	\$70,622,400		
WFP	130,290 MT of P.L. 480 Title II Emergency Food Assistance	Countrywide	\$126,793,100		
TOTAL USAID/FFP <sup>3</sup> \$197,415,500					
STATE/PRM ASSISTANCE					
UNHCR	Refugee Protection and Assistance, IDP Protection, Logistics, and Shelter	Countrywide	\$3,700,000		
ICRC	Protection, Health, Relief Commodities, Water, Sanitation, and Hygiene	Countrywide	\$16,400,000		
TOTAL STATE/PRM \$20,100,000					
TOTAL USAID AND STATE HUMANITARIAN ASSISTANCE TO SOMALIA IN FY 2008 \$268,717,943					

<sup>&</sup>lt;sup>1</sup>USAID/OFDA funding represents anticipated or actual obligated amounts as of September 10, 2008.

Ky Luu Director

Office of U.S. Foreign Disaster Assistance

<sup>&</sup>lt;sup>2</sup>Estimated value of food assistance.
<sup>3</sup>The USAID/FFP FY 2008 funding figure includes \$24 million initially reported in FY 2007. The revised reporting reflects a reduction in food and associated costs that were purchased with FY 2008 funds but used in calendar year 2007.