

UNITED STATES DEPARTMENT OF AGRICULTURE
RURAL BUSINESS - COOPERATIVE SERVICE

**AGRICULTURE INNOVATION CENTER DEMONSTRATION PROGRAM
PUBLIC MEETING**

Room 107-A, Jamie Whitten Building
U.S. Department of Agriculture
1400 Independence Avenue, SW
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Attendees

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1 MR. ROSSO: Good morning, ladies and
2 gentlemen. Thank you for joining us here this morning.

3 I'm John Rosso, the Administrator of Rural
4 Business - Cooperative Services, the mission area under
5 which this particular program falls and has the
6 responsibility for.

7 We've called this public hearing today to
8 hear your thoughts and ideas before we formulate this
9 program. So, you're basically in on the ground floor
10 of what we hope to be able to attain here, and we value
11 your input. Can you all hear me? Well, I can hear an
12 echo in my ear. So, at this point, I assume you can
13 since nobody's waving.

14 We're finalizing the Notice of Funds
15 Availability for this program, and we hope that your
16 input will help us address the new issues that are
17 facing the agricultural community out there as well as
18 the tried and true traditional ones. In shaping this
19 program, we hope that you won't take this opportunity
20 today to make the spiel for it. That's going to come
21 later on after the NOFA has been announced and you've
22 provided your proposal. We hope today that you'll
23 address some of the issues that are very relevant in
24 our community, our agricultural community.

25 As I said, the tried and true traditional
26 issues, crop rotations, soil rotation, all the other

1 things, but we hope to have what is by its title an
2 innovative center. We hope that perhaps you might
3 share your thoughts for us today with some emphasis on
4 providing assistance in marketing, market development
5 and business planning for farms and co-ops, something
6 that we're sorely in need of.

7 Our economy has changed. Our world has
8 changed. Everything has progressed, and so must the
9 needs of the farmer and the responses of the farmer to
10 those needs. We hope you'll give us some emphasis on
11 effecting outreach to rural America, to make them aware
12 of these business planning tools. I know 85 percent of
13 the households in the United States have Internet
14 access, but still a lot of our farmers are out there
15 fairly isolated and don't have the outreach means to
16 them to make them available and aware of the programs
17 that are available to them.

18 We also need to have an emphasis and
19 encouragement to interested parties to submit your
20 applications to foster the development of rural value-
21 added efforts. This may involve environmental, amenity
22 or food services. Value-added seems to be the panacea
23 for the farmers of today, to take their existing crop
24 to which they have a locked-in margin basically in the
25 marketplace, to obtain more value from their existing
26 crop by going to a secondary processing situation. So,

1 we need your ideas and your thoughts to make these
2 centers as innovative as possible and as responsive as
3 possible to the needs of our farmers in this changing
4 world.

5 Just a couple ground rules. Each of our
6 presenters will be limited to 15 minutes. We encourage
7 you to submit your written remarks as well. Those on
8 the stage here are strictly to listen to you. I'm
9 going to appoint Mr. Dunn as the timekeeper. He'll
10 give you a nod about two minutes before your 15
11 minutes, sort of a reminder to, shall we say, sum up.
12 Those of you that only need five minutes, well, that's
13 fine, too, but we welcome -- we do welcome all your
14 thoughts, if it takes 15 minutes, five minutes, 10
15 minutes, and your written responses and your written
16 proposals or information and ideas or thoughts, and
17 they will be fairly evaluated and we do appreciate your
18 taking the time to come with us to try and shape this
19 program.

20 I've asked Dr. Jim Haskell over there to run
21 the meeting today, and after my opening remarks, I'll
22 turn the microphone over to him. Here as listeners
23 with me are my Associate Administrator, Luis Luna, Dr.
24 Haskell, Assistant Deputy Administrator for Rural
25 Business Services, John Dunn, Director for Cooperative
26 Services, and Mark Warmar, who's supposed to be here

1 but is still having coffee, but he'll be here. He's
2 the Program Leader for the Value-Added Development
3 Grant Program.

4 I'm honored at this point to introduce our
5 Rural Development Deputy Under Secretary for Policy and
6 Planning, Mr. Gilbert Gonzalez, who will give you a few
7 further remarks.

8 MR. GONZALEZ: Good morning. Can everybody
9 hear me clearly? Welcome to USDA, and let me just echo
10 some of John's comments, but what's critical today is
11 we're here to listen and to learn. We have people out
12 there that are experts and have been doing this for
13 some time, but we're here seeking new approaches and
14 ideas for bringing sound business practices in the
15 areas of value-added product development to farmers and
16 farmer groups. We are seeking your help in strategic
17 thinking. The innovation centers will allow our focus
18 to be on business development for farmers and other
19 rural entrepreneurs who are contemplating the formation
20 of new value-added businesses.

21 Most of our programs, as you know, provide
22 financial assistance in the form of loans, grants and
23 loan guarantees. The innovation centers will help us
24 bring some additional resources to the table to augment
25 our financial programs. The statute is rather clear in
26 what Congress directs us to do in terms of bringing

1 advisory services in terms of technical assistance in
2 the areas of business development, feasibility
3 assessment, engineering expertise and financial
4 guidance. But beyond that, this is an opportunity to
5 bring new thinking, and I underscore that, new thinking
6 in terms of new approaches to creating a successful
7 value-added initiative.

8 Congress has given us this rare opportunity
9 to combine both financial experts and intellectual
10 services to create a new business venture for rural and
11 agricultural markets. We want to make the most of it,
12 and I want to encourage you today to use this
13 opportunity to help us create a program that will have
14 a lasting effect and impact on rural America. We
15 welcome your thoughts and ideas, and I want to just
16 thank you all for being here this morning.

17 I just want to say that I will not be here
18 for the entire -- all presentations, but I will be in
19 and out throughout the day, and I hear events are
20 actually scheduled until about 3:15-3:30 this
21 afternoon. So, with that, thank you again, John, and
22 thank you for putting this effort together.

23 MR. ROSSO: Dr. Haskell?

24 DR. HASKELL: Thank you.

25 I get the distinguished privilege of running
26 this show in terms of keeping you on time and that's

1 essentially all I'm going to do. But I want to point
2 out just a couple of the ground rules and just some
3 housekeeping items.

4 Each speaker is going to have 15 minutes, and
5 we want to keep it at that. This is in terms of a
6 presentation. We're here to learn. You've heard that
7 already. We need your help in implementing this very
8 important program. Even though the dollar amount is
9 not real high, we want to be able to use that
10 government money to leverage as best we can the
11 assistance that can be provided to ag producers who are
12 trying to develop value-added enterprises and market
13 those value-added products, extremely important, and
14 we're looking for a lot of good advice from you.

15 We want to develop the Notice of Funding
16 Availability just as quickly as we can following the
17 input that we receive from you. In the Federal
18 Register Notice announcing this meeting, we indicated
19 that any written comments could be sent in to the
20 agency in addition to those that you have already sent
21 in and that you'll be presenting here today, and the
22 deadline for that was August 6th, and we anticipate
23 just as quickly as we can move all of the clearance
24 folks that have to sign off on the NOFA of developing
25 just as fast as we can after that, and if we could
26 convince the attorneys, we're going to go with only a

1 30-day notice, so that you will have only 30 days to
2 get your applications in.

3 How that's going to be done is that you will
4 simply forward your application to the relevant state
5 office and that state office is where the entity would
6 be located. They will immediately forward them to the
7 national office here in Washington where they will be
8 scored by an expert panel, and once that score is
9 complete, we'll make that announcement.

10 We have some very tight deadlines that we're
11 trying to meet. We would like to get the notice out
12 yet in the month of August and August 1st is tomorrow,
13 with a 30-day turn-around, so that hopefully we can get
14 these scored and announced likely in October. So,
15 obviously we need as much input as we can from you and
16 others in making this the best program possible.

17 Now, we're not going to have meeting breaks.

18 We do have two open time slots late morning where
19 those who have not already signed up would have an
20 opportunity to speak, and then later in the day, at the
21 last, we have a couple of time slots open, but we do
22 want to oblige those people who have taken the time to
23 call in, set up those appointments, try to keep it at
24 15 minutes, and as far as questions and answers, there
25 may very well be time for that, at least for questions,
26 perhaps not answers, after those time slots.

1 First on the list, I believe, is Missouri
2 Enterprise. What we'd like to have you do, sir, is
3 just to introduce yourself when you come up and your
4 organization and then give us all the information you
5 can.

6 MR. THOMPSON: Good morning, Distinguished
7 Panel.

8 I'm Bob Thompson, Agriculture Director,
9 representing Missouri Business Enterprise Assistance
10 Center located in Rolla, Missouri. We're a private
11 not-for-profit company, and with me today here is Dr.
12 Bern Pierce, Agriculture Economics Professor with
13 Commercial Agriculture Programs at the University of
14 Missouri at Columbia.

15 We do appreciate this opportunity to express
16 our views on implementing the new Agriculture
17 Innovation Center Demonstration Program. I will limit
18 my remarks to identifying innovation center
19 characteristics that we believe are key elements of the
20 success and making an impact based on many years of
21 experience in public-private partnerships.

22 Just very quickly by way of background,
23 Missouri Enterprise operates a new business incubator.
24 We have since 1984. We also provide manufacturing
25 assistance through the Manufacturing Extension Program
26 funded through the U.S. Department of Commerce, and we

1 also deliver value-added agriculture consulting
2 services with funding through the USDA Rural
3 Cooperative Development Grants as many of you know.

4 We believe a successful agriculture
5 innovation center must have the following. First and
6 foremost, of course, is the technical, marketing,
7 business and managerial expertise to offer the services
8 to the producers. It must be able to manage other
9 resources, other services, and assist producers in
10 their leadership efforts that form the necessary
11 organizations for value-added agriculture. Summing
12 this up, offering project management capabilities is an
13 important part of an innovation center.

14 Networking with proven sources of expertise
15 is critical. Cooperative agreements or partnerships
16 between colleges and universities, state departments of
17 agriculture and experienced private consultants would
18 result in a most effective agriculture innovation
19 center in our opinion. This structure of true
20 partnerships, along with a systematic approach to refer
21 producers to the best resources, is a formula for
22 success and will provide the assistance needed to our
23 agricultural producers.

24 For example, in Missouri, we believe a
25 structure such as the University of Missouri, the
26 Agriculture Department, Missouri Enterprise, private

1 consultants, having the private, government and
2 academic factors, all involved, all those
3 organizations involved, would be a very significant way
4 and a good formula for success. I think it could
5 effectively fulfill many of the agriculture innovation
6 center demonstration program objectives that you've set
7 forth. The center needs to be more than staffers
8 providing information. They need to be hands-on to
9 provide leadership to these groups. They must be able
10 to fill the needs of producers moving from production
11 agriculture to value-added enterprises.

12 Another important aspect of the innovation
13 center is making assessments to screen projects for
14 probability of success. There needs to be a way to
15 focus our efforts and resources on those particular
16 projects that have a highest degree, highest
17 probability of being successful. Obviously the issues
18 of feasibility, marketing, business assistance,
19 including equity acquisition, and going on finally to
20 commercialization are all important elements.

21 So, in addition, we need to provide this kind
22 of assistance and also have the ability to identify,
23 source, manage and partner with other resources with
24 expertise in specialized tasks. I think it's important
25 that an innovation center have multiple locations
26 across the state or region. With these partnerships

1 that I've suggested, that would make that possible, and
2 services would be accessible to as many producers as
3 possible.

4 Last but not least is the importance of being
5 facilitators, being able to take groups and facilitate
6 groups to focus them and help them focus on what their
7 real mission and view and vision for their company
8 should be. That's a key element, I think, in success.

9 So, having said that, I'll turn the program
10 over now to Dr. Vern Pierce who will address the
11 specific questions called for in the Federal Register.

12 I thank you for your attention.

13 DR. PIERCE: Thank you, Bob.

14 Gentlemen, I'm Vern Pierce. I'm part of a
15 multidisciplinary system approach team work group at
16 the University of Missouri, called the Commercial
17 Agriculture Program. We take disciplinarians from
18 around the university, put them on teams and work to
19 answer and solve people's problems and improve their
20 lives.

21 Comments today will focus, because I'm an
22 academic, had an assignment from you and so I'm going
23 to try to fulfill that assignment, focus on the three
24 areas, I think, that the agriculture center for
25 innovation demonstration program asked for comments,
26 and those are the Farm Bill language and the presumed

1 legislative intent of that program, the USDA
2 announcement and the Bush Administration priorities
3 that were in the press release, and the call for
4 specific comments from the Federal Register.

5 So, first, the Farm Bill language. Section
6 64-02. As it states there, the purpose of this is to
7 establish a demonstration program under which
8 agriculture producers are provided technical assistance
9 consisting of engineering services, applied research
10 production services, and enabling producers to
11 establish businesses to produce value-added agriculture
12 commodities, market development, marketing assistance,
13 business planning, the whole host of technical and core
14 competencies.

15 So, the comment is or the suggestion is that
16 to implement a successful program, one which goes
17 beyond the scope of current programs designed to assist
18 producers, might the Department consider seeking
19 entities which have core competencies and competitive
20 advantages in not only helping producers in some of
21 these skills but doing so in a manner that integrates
22 the skills, so a center which demonstrates its ability
23 to look at all of these skills as a host, like we do in
24 our systems approach, all of the skills that the
25 producer needs and select the ones and balance the ones
26 that they need to help the producers, that the entity

1 ought to have a core competency in doing just that.

2 These entities could present a plan showing
3 how each of the steps of the business development
4 process are integrated with the next step and the
5 previous step, using experts at each level, yet focused
6 on the final intended product of developing,
7 capitalizing and incubating successful value-added
8 businesses. The teams of experts at these entities
9 should be part of an integrated center which works
10 together on a daily basis so as to maximize the impact
11 of their intellectual synergy on a daily basis.

12 The systems approach has advantages over a
13 traditional entity which has a few core competencies
14 and then contracts out for other missing skills. This
15 hire-a-consultant as we need them approach lacks the
16 ability to provide this integrated approach. It lacks
17 the ability for continuity between the entity and the
18 producers that are trying to help, and I think that
19 would help integrate the charge of the legislative
20 intent and not in parts but as a whole.

21 Second area. The announcement from USDA and
22 the Bush Administration priorities. The press release
23 for this meeting today, expanding business
24 opportunities. Expanding business opportunities in
25 rural areas and increasing farmer's income is an
26 important priority for the USDA and the Bush

1 Administration.

2 First comment. The name Agriculture
3 Innovation Center has some unique implications. The
4 intent is to have entities show producers how to
5 succeed. This innovation focus is different from a
6 service focus in which producers are instructed on how
7 to write a business plan and a marketing plan and then
8 sent out the door to accomplish their business and make
9 that work, accomplish their missions.

10 Unfortunately, such producers are often also
11 sent out the door, emphasis on that section, with
12 instructions that they should also consider getting
13 additional guidance on their own to implement their
14 plan, the demonstration part of helping producers.
15 Unfortunately, producers often don't have the skill set
16 to get these services. They don't understand how to
17 integrate them as we're talking about further with what
18 they had already learned, and it's often just a, well,
19 yeah, I know, I also need a balance sheet and financial
20 statements, but they don't know how to integrate them
21 and that's an important part of that.

22 We suggest USDA look for strategic alliances
23 that can incubate these entrepreneurial ventures and
24 then can mentor or demonstrate for the producers
25 through the process using a cluster approach, getting
26 the producers involved with their service providers and

1 the people they're going to sell their products to.
2 This approach would also allow interaction between
3 clients which can multiply the effects of the program
4 and perhaps spawn even more entrepreneurial efforts
5 which I think is an important part or opportunity that
6 this legislation provides.

7 The content of the call for comments,
8 continuing on with the press release, the content for
9 this call of comments stated in the intent that the Ag
10 Innovation Center Demonstration Program is to help
11 farmers realize their full potential, and I just loved
12 that language. That is so different and such a
13 contrast from the traditional farmers must get larger
14 to succeed. We want to help them get their full income
15 potential, and so it doesn't mean or at least it's not
16 interpreted by me to mean that the purpose is to help
17 farmers get large.

18 We recommend the Department attract entities
19 that have the ability, have it currently through the
20 core competencies of their staff and their strategic
21 partners, to work one-on-one with the producers and
22 guide them through the innovation and the
23 implementation process. There's plenty of research out
24 there that says consultants have a 4:1 advantage if
25 they actually help people do what they suggest, not
26 just suggest it, and that has a lot of effectiveness

1 and a lot of opportunities for this program, I think.

2 This combined effort of entities and their
3 partners can help each project fit uniquely into the
4 marketplace so as to maximize income potential. This
5 can also be accomplished by integrating each of the
6 items on this menu of services that we mentioned
7 earlier that is in the call for proposals, so that the
8 relative servings of those services are appropriate for
9 that individual project, not just the cookie-cutter
10 approach.

11 The third comment. Entities should be sought
12 which can demonstrate to producers how to expand the
13 scope of their business plans, how to expand once they
14 get going. From the very beginning, the business plan
15 of the producers ought to have the ability to see how
16 they expect to expand and realize the full income
17 potential of the producers involved and the potential
18 producers involved.

19 Third and finally, the Federal Register
20 announcement for this hearing asks for several comments
21 on several specific areas, and I'll make specific
22 comments on those. The first one in the Federal
23 Register, focus work by the proposed innovation
24 centers, comment on the relative importance of
25 technical assistance, engineering services and this
26 host of skill sets. What's the appropriate mix, the

1 Federal Register asks?

2 We suggest that the relative mix of these
3 factors of success is unique to each project that the
4 entity might work with on the producers. The equity
5 drive is appropriate for that project and the emerging
6 market that that market is -- that that producer is
7 after. Areas which have high specialization in some of
8 these areas, balanced and integrated with
9 entrepreneurial capabilities of producers, have the
10 greatest potential for success. So, systems approach
11 teams that have a host of these skills that they can
12 balance.

13 Therefore, the Department might consider
14 seeking entities with proven track records of
15 integrating each of these important success factors as
16 well as those whose own business plan, the business
17 plan of the entity, includes monitoring and measuring
18 and looking for marketing opportunities to help spawn
19 entrepreneurial efforts.

20 The second thing in the Federal Register,
21 viable methods of raising equity capital necessary for
22 many producer-owned value-added ventures. How can
23 assistance to ag producers best be structured for this
24 purpose?

25 Equity drives are somewhat new in the ag
26 industry. Again, I think the innovation centers should

1 have staff and experience in advising customers in
2 equity acquisition. This is often in this kind of
3 world, this is often where our services, say okay, now
4 go out and raise the equity and that's often where we
5 lose the momentum. The Ag Innovation Centers can help
6 producers plug into these programs and need to again
7 walk them through the process. That ought to be in
8 their business plan.

9 Number 3. How the innovation centers might
10 best coordinate with existing technical assistance,
11 business advisory and other assistance providers? We
12 suggest identifying centers which have partnerships
13 between service providers. By partnerships, I
14 underscore this, we mean that they have developed a
15 structure by which the staff provides opportunities for
16 daily interaction on the entity, not on what they're
17 trying to -- who they're trying to help. Organizations
18 that have tried partnerships without opportunities for
19 constant synergy between the people and the entity, the
20 people with the skills, miss opportunities for their
21 clients. In short, they must not only work together,
22 they must be together in order to keep that synergy
23 going.

24 Number 4. How to meet the demand for value-
25 added assistance in traditional crop and livestock
26 enterprises? Identify entities that have well-

1 established connections. You need to have the ground
2 work already there.

3 DR. DUNN: Two minutes left, please.

4 DR. PIERCE: Number 5. The desirability of
5 entities having the required assistance and expertise
6 in house versus contracting. Entities which have an
7 in-house panel of experts can understand, interact and
8 have the synergy with each other. The process of
9 having a core and outsourcing a lot of this stuff again
10 removes that synergy possibility.

11 Finally, Number 6. Suggestions for criteria
12 for scoring and selecting proposals. We have submitted
13 in our comments a written scoring system with detailed
14 analysis from three sections which I'll just highlight.

15 One. Nature of the proposed venture, 10
16 points. Describe the proposed venture, the expertise
17 of the entity, business plan of the entity and that
18 business plan ought to have a strategy and that this
19 ought to be a clear part of that strategy.

20 Number 2. Skills of the entity leadership
21 team, a very important part of that because that's what
22 it's all about. If you don't have the skills, you
23 don't have much to work with, 15 points, and then we
24 have the details in the written comments.

25 Finally, the structure of the plan and that
26 is, an important part of not only working together but

1 how can we ensure that the people who are helping the
2 producers are actually being together?

3 Finally, we believe the innovation centers
4 should have three characteristics. Summarize, let the
5 experts -- it should be led by the experts with the
6 best skill sets available in the private sector,
7 government, and in university partnerships. Two. It
8 ought to be implemented with teams who have
9 demonstrated the ability to deliver effective results
10 using a systems approach, using the latest technology
11 of business development, and finally, Number 3, the
12 centers should be focused on individual entrepreneurs,
13 guiding each of them through the entire process and
14 integrating all of those skill sets.

15 Thank you for your time.

16 DR. HASSELL: Very good. Thank you very
17 much. We greatly appreciate it.

18 I have become a little bit negligent in my
19 duties but I did it on purpose because we didn't -- we
20 weren't sure that we're back there yet. But we have
21 outlined the major points in 64-02 for the innovation
22 centers, and these are available outside on the table.

23 They should be available now.

24 Basically, it's things you probably already
25 know, how much money is available, how many centers can
26 there be, what they're supposed to do, etc. That's for

1 your information and you can pick those up any time, as
2 long as we don't interrupt other speakers.

3 Thank you very much.

4 MR. THOMPSON: Thank you.

5 DR. HASSELL: Next, we have one or two people
6 from the great state of Minnesota.

7 MR. OLSON: Members of the panel, my name is
8 Edgar Olson. I'm Executive Director of the Ag
9 Utilization Research Institute, referred to as AURI,
10 and with me is Kai Bjerkness, the Director of Planning
11 and Development for AURI.

12 AURI is a 501(c)(3) not-for-profit
13 corporation created to improve the economy of rural
14 Minnesota through the development of new uses and new
15 markets for agricultural commodities. Our mission is
16 to provide assistance to producers, commodity groups
17 and agricultural processors in an effort to develop new
18 value-added uses for the state's farm products.

19 As the Research and Development Institute for
20 Value-Added Agriculture in Minnesota, we are excited
21 about the establishment of the USDA Ag Innovation
22 Center Program because we believe it mirrors what AURI
23 has been doing for 13 years. Since inception, AURI's
24 sole focus has been in the development of value-added
25 products that provide direct producer impact, create
26 innovative and new uses and expand markets for raw

1 commodities and is keeping the rural economy strong.

2 AURI provides technical assistance, applied
3 research and engineering services to producers,
4 producer groups and agricultural processors. We offer
5 laboratory facilities for product development and test
6 scale-up. These laboratories are equipped to enhance
7 food products, cereal grains, meat and animal products,
8 oils, as well as cold products, like food processing
9 waste, crop residues and more. With a staff of over 30
10 people, AURI offers appropriate expertise to complement
11 our unique facilities.

12 In addition to technical assistance and
13 access to pilot plants, AURI offers business and
14 marketing assessment services to increase the
15 likelihood a product will meet commercial success.
16 This evaluation allows us to provide the appropriate
17 assistance to meet the needs of each venture. Much of
18 our assistance our clients seek is provided by AURI.

19 In addition to our services, we have a strong
20 network of both public and private organizations to
21 which we can make referrals. Our sole focus is to make
22 value-added ideas as viable as possible from a
23 technical and from a business standpoint. In addition
24 to working with producer-driven projects, AURI
25 undertakes industry-wide initiatives designed to pro-
26 actively engage emerging opportunities being on the

1 leading edge of research into new opportunities to give
2 Minnesota and Minnesota producers an edge through
3 having better information and the ability to react
4 quickly.

5 Minnesota has been a leader in producer-
6 driven ventures, including cooperatives involving
7 ethanol, sugar beets, hogs, aquaculture and soybean
8 processing. AURI's provided assistance to create the
9 new uses for these nearly 40 other commodity or also
10 for the nearly 40 other commodities that are grown in
11 our state. AURI's experience in working with value-
12 added products includes fuels, industry products,
13 consumer goods, personal care items, and food products.

14 As an organization, AURI has logged hundreds
15 of thousands of hours of assistance to more than a
16 thousand different projects. It is with these
17 experiences in mind that I and Kai Bjerckness will offer
18 to you the comments regarding -- Kai Bjerckness will
19 offer to you the comments regarding the establishment
20 of an ag utilization or ag innovative center and
21 demonstration program.

22 Kai?

23 MR. BJERCKNESS: Good morning, gentlemen.
24 Happy to be here today.

25 What I want to do is just work down the
26 questions in the Notice and try and quickly move

1 through some of the things that we view as important
2 based on the experience that Edgar Olson just
3 mentioned.

4 First of all, the focus of the work of these
5 innovation centers. Based on experience, it's our
6 recommendation that an ag innovation center's primary
7 focus should be on the delivery of feasibility and
8 support; namely, technical assistance, applied research
9 assistance, and some engineering review and services.
10 So, it's important to understand the feasibility of
11 producing an ag product before moving ahead, and
12 feasibility concerns really need to be addressed at an
13 early stage.

14 While it's our opinion that the technical
15 aspects of product development should be the primary
16 focus, other concerns for an agricultural innovation
17 center should also be added to the mix. Consideration
18 should be given to the area of market assessment in
19 particular. A product needs to be developed with a
20 market in mind to maximize the potential for success
21 and knowing as much as possible about where a product
22 will find a market is certainly vital for success.

23 Further, tapping into a network of marketing
24 and business resources would allow an agricultural
25 innovation center to focus on the technical service and
26 feasibility while also addressing critical issues

1 related to markets.

2 In terms of Question 2, raising capital, an
3 ag innovation center can assist in raising needed
4 capital by helping producer-driven ventures to develop
5 sound products or processes as well as a comprehensive
6 business portfolio. The ag innovation center could
7 serve as the pivot point and work through its resource
8 network to develop feasible product, sound business
9 plan, and viable market information, in essence, a
10 package. Those components strengthen a venture and
11 make it more attractive to funders who support new
12 business venture opportunities.

13 By their very nature, producer-owned value-
14 added ventures involve capital investment by producers
15 themselves. Having a sound business package which
16 includes the elements I mentioned can result in
17 financial opportunities, such as access to grants,
18 revolving loan funds, matching contributions from state
19 and federal organizations or even private capital.

20 How might an innovation center coordinate
21 with existing providers? We see this as critical in
22 any kind of center that's developed as a result of this
23 program. Ag innovation center can coordinate delivery
24 of service by being the entry point for value-added
25 projects. The center could initially work on project
26 assessment-type activities, evaluate needs and apply

1 appropriate resources. This includes a coordination of
2 internal resources as well as the solicitation of
3 external collaborators that could help add to the
4 project.

5 It's been our experience that maintaining a
6 network of resources that can be accessed to meet the
7 project needs also allows services and expertise to be
8 applied efficiently and effectively. While technical
9 services should be a central function of an ag
10 innovation center, a thorough needs assessment for all
11 projects will help determine the greatest priority of
12 need. This approach would help focus on factors that
13 can translate to success in the end.

14 Item 4. Meeting the demand for value-added
15 assistance in traditional crop and livestock enrich
16 opportunities. The process for providing assistance to
17 value-added ventures should be the same whether it
18 impacts traditional or niche crops, and we end up
19 working with both. The evaluation should be the same.

20 However, the amount of resources dedicated to each
21 project would vary, depending upon the potential impact
22 for producers or the commodity, and we're faced with
23 this type of issue daily as we evaluate projects.
24 There are many good ideas in the niche area, but in the
25 end, you really try and focus on the ultimate impact of
26 the project.

1 Ag innovation centers can also assist both
2 traditional and niche crop producers by sharing good
3 information. While it's imperative that a center
4 maintain an environment that protects proprietary
5 information, it's also valuable for producers to have
6 access to research that falls within the realm of
7 public domain. So, sharing information is a key issue
8 in our opinion.

9 A visionary organization that identifies
10 emerging opportunities can benefit producers by sharing
11 this knowledge with those who may be able to develop a
12 project and ultimately capture a market and make an
13 opportunity.

14 Item 5. Desirability of expertise in-house
15 versus contracting. Experience has shown us that
16 having strong resources internally offers efficient
17 delivery of services for clients. Service can be
18 provided in a timely fashion, an economically efficient
19 manner and as seamlessly as possible for clients. An
20 impartial staff and organization can also provide
21 objective analysis for projects which is critical.

22 In-house services may also serve as a bridge
23 to help select appropriate outside resources that may
24 be needed. It's been our experience that collaboration
25 and partnering with other entities allows us to serve a
26 broader range of client needs, with the added benefit

1 of not duplicating services that are already out and
2 available. This collaboration and partnering can take
3 place any time during the life of the project but
4 certainly should happen after a needs analysis, when a
5 determination has been made what outside resources
6 would most benefit the project.

7 Suggestions for criteria for scoring and
8 selecting proposals. There will undoubtedly be many
9 organizations interested in developing proposals for
10 this program. We'd offer the following criteria. Just
11 a quick comment as a preface. We all know that there
12 can be a steep learning curve for any new organization.

13 So, it's our belief that a strong track record is
14 first and foremost in developing value-added projects
15 and products to help minimize that curve and offer the
16 most benefit.

17 As such, the following factors should be
18 considered in the scoring of proposals. The first item
19 is organizational capacity and infrastructure, both in
20 terms of staff and facilities. Item 2, demonstrated
21 experience in developing value-added projects through
22 the application of technical and business assistance.
23 Item 3, the strength of the network of collaborators
24 that can provide additional services, complementary
25 services. Item 4, the accessibility of those services
26 for producers. In other words, how can they most

1 efficiently get what they need from the program? And
2 the level of cooperation with producer groups
3 interactively pursuing value-added projects. These
4 factors represent some of the key ingredients for
5 developing proposal evaluation criteria in our opinion.

6 In closing, at AURI, the Board is represented
7 by the major farm organizations, cooperatives and
8 commodity groups, all working for a common purpose.
9 That kind of partnership is critical for success, and
10 we can't stress that enough. So, we appreciate the
11 opportunity to offer these comments today, and we're
12 encouraged by your commitment to value-added
13 agriculture and look forward to the program
14 development.

15 DR. HASSELL: Thank you very much.

16 We also appreciate you keeping well within
17 the time frame. You said a whole lot in less than 15
18 minutes. So, that's very good, which gives me an
19 opportunity to address one other issue that may be
20 pressing to some of you. If you want to check out the
21 Department's facilities, just go out the door and turn
22 to your left and there's both women's and men's rooms
23 out there. So, you can take that opportunity if you
24 feel the need.

25 Thank you, gentlemen.

26 Next, we have the Sustainable Ag Coalition.

1 Ann?

2 MR. ROSSO: While they are coming up to the
3 podium, I'd like to apologize to Dr. Randall Torgerson
4 who is Deputy Director for Cooperative Services, who I
5 forgot to introduce earlier.

6 MS. WRIGHT: Good morning.

7 My name is Ann Wright, and I am here on
8 behalf of the Sustainable Agriculture Coalition, a
9 network of organizations in the Midwest representing
10 farmers, environmentalists and rural people who develop
11 sustainable practical solutions to the challenges
12 facing agriculture in rural communities.

13 One of the most significant challenges for
14 farming communities today is the loss of income and
15 opportunity for independently-owned farms and ranches.

16 The day has passed in which raw commodity production
17 can provide middle class income for enough farmers and
18 ranchers to create a stable economic base for
19 agricultural communities.

20 The producer's share of the consumer dollar
21 decreased from 46 percent in 1913 to 24 percent in 1997
22 and reached an all time low of 20 percent in the year
23 2000. If the current trend continues, the farmer's
24 share of the farm system profit will grow to zero in a
25 few decades. In response to this trend, producers have
26 been looking for ways to capture a larger share of the

1 consumer dollar. This has resulted in significant
2 growth in the marketing of value-added agricultural
3 products.

4 In agriculture today, we see growing
5 opportunities for farmers and ranchers to tap into
6 higher value niche markets. To the extent that the
7 Agriculture Innovation Center Demonstration Program is
8 able to create and distribute new information about
9 production systems and marketing strategies that allow
10 farmers to capture new and emerging markets, we can
11 strengthen the viability of independently-owned farms
12 and ranches and create real economic opportunity in
13 rural America.

14 Let me share an example of how shared
15 knowledge and sustainable production systems can create
16 real financial opportunities for family farms. A
17 growing number of farmers across the country are now
18 producing pork, beef, poultry and milk without putting
19 therapeutic dosages of antibiotics in the feed.
20 Smaller scale management intensive operations able to
21 respond more to the needs of the animals have an edge
22 when it comes to drug-free production. No where is
23 that being seen more clearly than in the hog industry.
24 Tom Franzen, an Iowa farmer, raising hogs using
25 technology, this low-cost technology is inexpensive to
26 construct, has low input costs, allows for more

1 flexibility in managing farm operations, has minimal
2 environmental impact, and meets consumer demand for
3 naturally-raised antibiotic-free meat.

4 The Franzens, who market about 1,200 pigs
5 annually as a part of their overall farming operation,
6 see this alternative swine production method as the way
7 to capture a premium price for their pork. All the
8 low-cost sustainable livestock production in the world
9 means little, however, if farmers can't get paid a fair
10 price. The good news is that farmers are receiving a
11 premium price for sustainably-produced pork through
12 labeled products to direct marketing. These
13 alternatives are just beginning to take root but more
14 and more farmers see a glimmer of hope. People are
15 buying pork raised in sustainable ways and paying a
16 premium for it. That sends a message back to rural
17 America about what sort of farming is valued.

18 These markets present an opportunity for
19 farmers and ranchers to add more of the value to ag
20 products and capture more of the profit. For the most
21 part, however, they lack the cooperatives and small
22 businesses to link consumers looking for these products
23 with the family farmers and ranchers who have what they
24 want, while capturing a profit in the rural community.

25 To address these critical issues, the
26 Sustainable Agriculture Coalition, SAC, makes the

1 following recommendations for implementation of the
2 Agriculture Innovation Center Demonstration Program.
3 In the area of research and education, we recommend
4 that the center allocate resources to develop and
5 promote innovative and sustainable production systems
6 that create marketing opportunities for value-added
7 enterprises. We recommend that the centers coordinate
8 with existing on-farm research programs like the
9 Sustainable Agriculture and Research and Extension
10 Programs there to identify successful farming practices
11 and ways of providing technical assistance to farmers
12 and ranchers developing value-added enterprises. In
13 recent years, the SARE Program has championed value-
14 added marketing innovations with producers and the
15 knowledge gained should be tapped into by the
16 demonstration program.

17 In the area of technical assistance and
18 assistance in market development and business planning,
19 we recommend coordinating with existing assistance
20 providers that offer services to small cooperatives.
21 This type of help would support cooperative development
22 and provide support to family farm and sustainable
23 agriculture organizations engaged in these efforts.
24 In the case of small local initiatives, the centers
25 themselves might directly provide a quick and modest
26 feasibility study.

1 Farmers have to be able to coordinate with
2 end users, so these centers should also be a place to
3 bring several small businesses together, like
4 processing companies, small food distribution companies
5 and regional grocers. Each part of the food chain has
6 special needs. If all of these parts are in balance,
7 then farmers get a fair wage for what they are doing
8 and the small grocery store makes a profit, too.

9 We recommend that membership on the board of
10 directors go beyond the minimum requirements outlined
11 in authorizing legislation to represent the full range
12 of agriculture within a state. This is of critical
13 importance. Representation should be diverse,
14 including the full range of farm size and cropping
15 enterprise types, as well as representation by minority
16 and beginning farmers.

17 Lastly but certainly not least, in developing
18 criteria and scoring for selecting proposals, we
19 recommend that high priority be given to innovation
20 centers that advance the purposes outlined by Congress
21 in the Farm Bill and in the subsequent appropriations
22 bill. Specifically, that proposals support a broad
23 diversity of value-added enterprises that help increase
24 agricultural producer's share of the consumer dollar,
25 including projects likely to increase the profitability
26 and viability of small and medium-size farms and

1 ranches as well as projects that create self-employment
2 opportunities in farming and ranching and contribute to
3 conserving and enhancing the quality of land, water and
4 other natural resources.

5 These fundamental purposes of the program
6 should be a major consideration in any request for
7 proposals in project ranking and evaluation criteria.
8 The recently-passed Farm Bill offers us valuable
9 opportunities to strengthen and protect the economic
10 viability and cultural integrity of family farming in
11 rural communities. The Sustainable Agriculture
12 Coalition strongly believes that those opportunities
13 reside in a competitive market where entrepreneurship
14 and innovation increase market opportunities for small
15 and mid-sized farms and ranches and where real
16 opportunities for increasing net income are realized.

17 Thank you.

18 DR. HASSELL: Thank you, Ann, and you were
19 very timely. In fact, you only used about half of your
20 time.

21 MR. LUNA: Before you leave, could we ask a
22 few questions?

23 DR. HASSELL: Questions?

24 MR. LUNA: What would you define as an
25 appropriate size small to mid-sized operation?

26 MS. WRIGHT: Well, I think that's a difficult

1 question to answer these days, but I think one of the
2 key things to acknowledge is whether a farm is
3 independently owned and run and operated by the person
4 owning it.

5 DR. HASKELL: And in fact, as long as we're
6 running ahead of schedule, if any of the listeners have
7 questions, feel free to ask those questions.

8 We appreciate your comments, Ann.

9 Next is the Organization for Competitive
10 Markets.

11 BROTHER ANDREWS: Good morning.

12 I'm Brother David Andrews. I'm the Executive
13 Director of the National Catholic Rural Life Conference
14 which for 80 years has been helping farmers achieve a
15 sustainable and just lifestyle. For 61 years, we have
16 been located in Des Moines, Iowa. I'm speaking today
17 for the Organization for Competitive Markets on whose
18 board I serve.

19 The Organization for Competitive Markets is a
20 multidisciplinary non-profit group made up of farmers,
21 ranchers, academics, attorneys, political leaders and
22 business people, and some faith-based folks like
23 myself, although I have to add that most farmers and
24 ranchers that I have met have very deep and meaningful
25 faith lives.

26 OCM, the Organization for Competitive

1 Markets, provides research, information and advocacy
2 toward a goal of increasing competition in the
3 agricultural marketplace and protecting those markets
4 from abuses of corporate power. OCM views the current
5 consolidation of agriculture as market failure,
6 resulting in a misallocation of resources and the
7 destruction of rural communities and culture.

8 The Organization for Competitive Markets
9 believes that these agricultural innovation centers
10 should promote real innovation, farmer-led innovation,
11 real competition and not merely foster the
12 consolidation of agricultural production into fewer and
13 fewer hands. We should not utilize the rhetoric of
14 innovation and carry out our reality of technical
15 efficiencies achieved at the expense of communities and
16 ecologies with diminished rather than enhanced human
17 entrepreneurial capacity-building and expansion.

18 Proposals to create innovation centers should
19 be evaluated in part according to criteria which will
20 promote creative and diverse boards, strategies which
21 will enhance farmer self-employment, ecological
22 diversity and enhancement, and collaboration with
23 existing assistance providers. Board representation
24 should go beyond the minimum requirements to represent
25 a wide range of organizations and producers involved in
26 value-added initiatives within the states.

1 Innovation comes best from a diversity of
2 points of view. A synergy can be created if we go
3 beyond a few dominant interests and think outside the
4 box. The strategy of the centers for ensuring that the
5 services they provide would enhance the purposes
6 articulated by Congress for the value-added program,
7 specifically to increase the agricultural producer's
8 shares of the food and agricultural system profit,
9 including the profitability and viability of small and
10 medium-sized farms and ranches, creates self-employment
11 opportunities in farm and ranching and conserve and
12 enhance the quality of land, water and other natural
13 resources.

14 The centers should coordinate with other
15 assistance providers, other existing assistance
16 providers, to value-added cooperatives, including
17 contracting with them to provide services. This would
18 help provide funding to some agriculture and family
19 farm groups by assisting cooperative development and
20 for some small local initiatives, the centers could
21 provide a quick and modest feasibility study.

22 The Organization for Competitive Markets
23 believes that innovation has always been a hallmark of
24 agricultural entrepreneurs and innovation comes from
25 many sources. On-farm innovation is a feature promoted
26 by many farmers and farm groups. The Practical Farmers

1 of Iowa are one such group. The Sustainable
2 Agriculture Working Groups across the country are more.
3 The criteria of fostering self-employment,
4 independence, conservation, enhancing air, land, water
5 quality and natural resources need to be a clear
6 criteria in the scoring system we use to fund projects.

7 OCM would like to see proposals evaluated on
8 these criteria. Rural America would be well served by
9 a program which supports real innovation in
10 agriculture, a new agriculture which is sustainable,
11 which is capital efficient by providing independent
12 farmers the capital efficiency of more profit per unit,
13 and the holistic benefits of multifunctional
14 agriculture. This approach will help maintain our
15 family farmers and ranchers, our environment, our
16 future. It will, we believe, unleash a new
17 entrepreneurial spirit in rural America.

18 The Organization for Competitive Markets
19 believes in innovation. As Jane Jacobs wrote in *Cities*
20 and the *Wealth of Nations*, "Economic life develops by
21 grace of innovation." Innovation is one of the master
22 economic processes and is a major function of local
23 economies. The other master economic force which
24 Jacobs identifies is import replacing, to encourage
25 local farmer entrepreneurs to do for themselves and for
26 local consumers what communities have depended upon

1 from the outside to have done for them. Successful
2 import replacement, such as local food systems, local
3 food production, often entails adaptations in design
4 materials or methods of production and these require
5 innovation and improvisation, especially of producer
6 goods and services.

7 Our innovation centers can give a new lease
8 on local economic life, on farmers and their
9 communities and their environments. Local farmer
10 entrepreneurs can attain more sustainable livelihoods.
11 Governments can't and shouldn't do everything, but this
12 kind of center can be a new source of extending farmer-
13 led and farmer-friendly innovation and creativity.

14 The Organization for Competitive Markets
15 supports centers which will advance real innovation,
16 supports self-employed independent sustainable farmers
17 engaged in support of local communities across this
18 great land, and I thank you, this committee, for your
19 time and your listening to me.

20 Thank you

21 DR. HASKELL: Any questions from listeners?

22 (No response)

23 DR. HASKELL: Thank you very much, sir.

24 Next, we have from the great state of
25 Nebraska.

26 MR. GARBACZ: Good morning, and thank you

1 very much.

2 My name is Stan Garbacz. I'm the
3 Administrator for the Ag Promotion and Development
4 Division for the Nebraska Department of Agriculture.

5 I appreciate the opportunity to address you
6 concerning the implementation of the Ag Innovation
7 Centers Demonstration Program as it has been
8 established. Agriculture throughout the United States,
9 including Nebraska, is in a very challenging period.
10 Traditional agriculture and the way we have been
11 marketing our agricultural production is antiquated and
12 needs to be re-examined and refocused to ensure the
13 success and the viability of agriculture now and in the
14 future.

15 Value-added has been an overused buzzword by
16 many individuals. We do not need to look -- we do need
17 to look at adding value to agricultural products but
18 not from its traditional point of view. We need to
19 analyze and look for opportunities that exist for
20 either new production or new uses for that production
21 and to look at new enterprises that utilize this
22 agricultural production. Then we must encourage and
23 develop those products.

24 The success of this endeavor will be greatly
25 enhanced by a solid business plan. Many of the
26 products now being produced have origins based upon

1 needs expressed not by looking at the current supply of
2 materials because agriculture for many years has looked
3 at marketing as an afterthought to production.

4 Business principles should be developed and followed
5 more accurately and methodically. Until marketing and
6 the true business outlook are incorporated into
7 agriculture, then and only then will we see a turn-
8 around to a bright, clear and profitable future for
9 agriculture.

10 The ag innovation centers will play a vital
11 role in trying to change the thought process of value-
12 added as it has been defined in the past. The centers
13 should provide the missing link in looking at potential
14 and possible products -- excuse me -- possible products
15 needed and in working with the producers in an
16 innovative way to produce a commodity that could be
17 utilized for this end. These agriculture innovation
18 centers will have to be comprised of multifaceted,
19 multidisciplinary subject areas in order to fully
20 integrate the essentials necessary to implement a
21 successful business plan.

22 We hope you look at past successes of similar
23 activities of the requesting entities. In addition,
24 the entities who seek to implement these innovation
25 centers should have the ability to react quickly if
26 their proposals are approved by your agency. The

1 backing of local, regional and state governments
2 through actual cash funding of not only the matching
3 requirement but beyond that matching requirement is
4 vital.

5 Another factor to be examined when evaluating
6 the applications are the years of experience that could
7 be brought together quite rapidly. A quick response in
8 this area is of utmost importance, and the entities
9 applying for these innovation centers should be in a
10 position to be up and running now and in doing similar
11 activities. In these cases, your monies would be able
12 to be put to use in a more quicker, a more innovative
13 and efficient way without the concern of monies being
14 used to establish a program from the ground up. In the
15 case of using existing facilities, your monies could
16 then be more appropriately directed to projects that
17 show innovative possibilities.

18 I appreciate the time you've given me to
19 present our viewpoint. I know that you, as we all do
20 in our positions of promoting and developing successful
21 futures for agriculture, will look to past experience
22 and past successes as you look towards making the
23 projects that will be funded through the Ag Innovation
24 Center monies successful.

25 Thank you very much for this opportunity, and
26 if you have any questions, I'd be glad to respond to

1 them.

2 Thank you.

3 DR. HASKELL: I've got one quick one, and I
4 may have missed it, but you're talking about more than
5 the match.

6 MR. GARBACZ: Hm-hmm.

7 DR. HASKELL: Can you explain that?

8 MR. GARBACZ: I think in many times, and many
9 of us obviously in state government have been fortunate
10 enough to apply for and receive federal funding, and in
11 many of them, such as federal-state marketing
12 improvement programs and other programs, always require
13 50-percent match, and I think many times, you know,
14 people try really hard in not only in hard but in soft
15 ways to provide that match, and I think that's going to
16 be more important to show the support beyond that so
17 that instead of looking at minimum matches, that you
18 look at activities and proposals that go beyond that.

19 DR. HASKELL: Okay. Quality of the match is
20 important.

21 MR. GARBACZ: Absolutely.

22 DR. HASKELL: Very good. Thank you.

23 Since we are well ahead of time, I'm going to
24 suggest that we take a break for about 20 minutes, and
25 feel free, you can ask questions during that time, too,
26 but since we are ahead of time and we don't want to get

1 too far ahead of time because some of the speakers may
2 not be here, let's take a break, and, you know, I
3 personally will stick around to try to answer any of
4 your questions and so forth.

5 So, let's do 20 minutes and then we'll start
6 officially again.

7 (Whereupon, a recess was taken.)

8 DR. HASSELL: Let's get going.

9 We'd like to hear from the National Corn
10 Growers.

11 MR. GLASS: Good morning.

12 DR. HASSELL: Good morning.

13 MR. GLASS: Just want to make sure I don't
14 abuse my time.

15 DR. HASSELL: Don't worry, John does over
16 here.

17 MR. GLASS: My name is Richard Glass, and I'm
18 the Vice President of Research and Business Development
19 at the National Corn Growers Association.

20 I'd like to thank the panel for giving me the
21 opportunity to testify on behalf of NCGA and to express
22 our views on implementing the Department's new
23 Agricultural Innovation Center Demonstration Program.

24 The National Corn Growers Association is an
25 organization founded in 1957 and represents more than
26 32,000 dues-paying corn growers from 48 states. The

1 Association also represents the interests of more than
2 300,000 farmers who contribute to corn check-off
3 programs in 19 states.

4 Traditionally, commodity groups, like NCGA,
5 provide a voice for farmers in Washington, D.C., and
6 throughout the country on policy issues confronting the
7 agricultural community. Representing the interests of
8 our nation's corn growers in Washington, D.C., still
9 remains one of our primary missions. Our Association
10 continues to be at the forefront of farm policy and
11 actively participates in the public policy process on
12 all issues confronting farmers.

13 However, of foremost concern to our grower
14 members is how to construct a farm economy that will
15 eventually provide opportunities where farmers are
16 independent of government assistance while at the same
17 time providing value-added ventures that increases
18 grower-owned equity in the processing stream.

19 Our growers are small business owners, and
20 like all small business, they have a profit motive and
21 they're not satisfied with a stagnant bottom line.
22 Furthermore, changes in rural America are forcing
23 associations like ours to think differently and to
24 evolve into entrepreneurial organizations that
25 facilitate and provide new business opportunities for
26 grower members, such as locally-owned and operated

1 cooperatives, to produce ethanol.

2 In the past few years, our growers and our
3 state affiliates committed NCGA to a research program
4 that provides a healthy balance between basic and
5 applied research. More recently, our members are
6 seeking to maximize our ability to invest in programs
7 that increase the utilization of corn and further
8 develop the bioproduct industry. Corn is already a
9 vital feedstock in the biorenewable industry. Ethanol
10 produced from corn is commercially available and
11 growing in market share which reduces our dependence on
12 petroleum and foreign sources of oil. Products like
13 polylactic acid or PLA or bioplastics from starch
14 provide green alternatives for products that are
15 biodegradable.

16 As far as new directions, over the past year,
17 Congress has wrestled with policy options to help
18 farmers in rural America. At every juncture,
19 policymakers debated the conditions of rural America
20 and lack of economic opportunity afforded our nation's
21 farmers. Both the Administration and Congress set
22 forth proposals aimed at improving the economic
23 conditions of farm country while devising mechanisms
24 that will hopefully attract capital and economic
25 opportunity to rural areas rather than promote its
26 departure.

1 Last Fall, Secretary Veneman released a
2 report entitled "Food and Agricultural Policy: Taking
3 Stock of the New Century", detailing the enormous
4 changes taking place in agriculture. Focusing on the
5 complexity of rural America, I quote from the report.
6 "Its diversity presents opportunities for the creative
7 application of programs and policies and calls for
8 unique partnerships among the spectrum of American
9 institutions, different levels of government, the
10 business community, public advocacy groups, and local
11 organizations." The report continues by stating, "An
12 environment should be created that will attract private
13 investment to rural America."

14 We at NCGA concur. That is why we have begun
15 a process to form a commercial development center.
16 This commercial development center will provide
17 opportunities and knowledge for grower members to
18 develop business partnerships and explore economic
19 ventures related to NCGA's goals. We believe that the
20 vision for the new Agricultural Innovation Center
21 Demonstration Program is similar to ours, and we would
22 like to partner with the Department of Agriculture on
23 its implementation in a joint venture.

24 As USDA begins to develop an implementation
25 strategy, four-year program, we strongly encourage the
26 Department to seriously use our model as a blueprint or

1 consider utilizing NCGA as a candidate for an
2 agricultural innovation center. As a national
3 commodity organization, we have direct access to over
4 32,000 farmers. Our Association's already putting into
5 place a resource with a similar mission to the
6 Agriculture Innovation Center Demonstration Program.

7 NCGA has consistently proven its ability to
8 focus on a goal, implement it, and achieve outstanding
9 results. Our commitment to a vibrant research program
10 and value-added agriculture illustrates the utility of
11 a joint venture between USDA and NCGA. NCGA already
12 has the bricks and mortar in place and our long working
13 relationship with other commodity groups and farm
14 groups provides our Association with the ability to
15 expand outside the Corn Belt. While NCGA's mission is
16 to represent the interests of corn growers across the
17 nation, we firmly believe that efforts to revive rural
18 communities and promote economic opportunity should not
19 be commodity-specific. We believe this opportunity
20 should be afforded to all of rural America.

21 Let's turn to our vision for the NCGA
22 commercial development center. We believe the USDA
23 innovation centers can take a similar form and provide
24 the services that our growers are already telling us
25 are needed in rural America to improve their economy.
26 NCGA's greatest asset in this regard is the network and

1 communication infrastructure at our disposal. As a
2 national organization with 32,000 grower members and 27
3 state affiliates, we have ready access to producers in
4 virtually every state. Our sustained relationship with
5 growers can be utilized to provide a communication
6 tool, to facilitate economic development and provide
7 information seamlessly to grower leaders in local
8 communities.

9 It's our intention to implement the CDC in
10 three phases. First, to create a knowledge base and
11 information tools for growers to utilize. This
12 information infrastructure will provide growers with
13 assistance and a knowledge base on how to apply for
14 grants and low-interest loans and other sources of
15 capital. Cooperatively, the center can act as an
16 incubator for companies by providing industry contacts,
17 research and other resources available through NCGA.
18 The center can sponsor business forums designed to
19 allow start-up companies to share ideas and
20 opportunities for commercial development.

21 The CDC can investigate new forms of business
22 models, such as limited liability companies that are
23 regulated as new generation cooperatives. For example,
24 it could send delegates to other countries to study
25 their version of new generation co-ops and ownership
26 models. The center would be well situated to promote

1 start-up companies using grain and to promote new uses
2 through how-to seminars. The center will then expand
3 its commercial activities towards the ultimate goal of
4 engaging in joint ventures with industry and growers.

5 As the panel discusses the next steps for the
6 direction of the innovation centers, we want to
7 emphasize the need to provide a tool that helps farmers
8 in rural America -- I beg your pardon -- that farmers
9 in rural America can use. The economic crisis in rural
10 America is real, and the time for study has long since
11 passed. What we need now is action. The Department of
12 Agriculture has successfully confronted pressing issues
13 in farm country before.

14 The current rural economic crisis calls for a
15 new approach and new tools. Farmers in our
16 organization are making it known to our leadership that
17 they want to be active participants and owners in the
18 value chain, not just producers of bulk commodities.
19 The new innovation center program needs to help
20 commodity producers across the country achieve the
21 entrepreneurial vision and goal of economic
22 independence. Together, we have a unique opportunity
23 to construct a tool that can help rural America achieve
24 economic success and to provide a value-added venture
25 to increase grower-owned equity downstream while also
26 providing opportunities where farmers are independent

1 of government assistance.

2 We have the matrix of a new paradigm. Now we
3 need to think about new ways of doing business and take
4 advantage of the existing networks and organizations by
5 providing the resources and tools for growers to
6 succeed in the changing agricultural economy. We
7 believe the Agriculture Innovation Center Demonstration
8 Program is an appropriate tool to begin the process and
9 NCGA stands ready to work with the Department on its
10 implementation.

11 I'd like to thank you for the opportunity to
12 address the panel, and if there's any questions I could
13 address and answer for you, I'll try.

14 DR. HASKELL: Thank you very much.

15 Any questions?

16 DR. DUNN: I'd like to just mention to
17 everybody a question for you but also for something Mr.
18 Gonzalez had wanted people to address or be thinking
19 about, and that is, how we link the producers as they
20 build their businesses to sources of equity capital,
21 venture capitalists, other sources, because that
22 ultimately is going to have to be a piece of the
23 commercialization of these enterprises.

24 So, if you want to respond to that, and the
25 rest of you as you go through your presentations,
26 that's something that Gil had asked me to raise.

1 MR. GLASS: Well, I'd like to address that
2 question, if I may. Is that one of the things we do
3 have in place, is the development of a website that I
4 think will afford the opportunity for the grower to
5 have this kind of information. I actually am putting
6 it together myself in which I'm taking a look at
7 providing opportunities for entrepreneurs to exhibit
8 their wares on our website, take a look at what kind of
9 LLC-type attorneys are available to help them out with
10 consulting. I'm taking a look at what can we do in
11 terms of venture capitalists that can perhaps help them
12 out, all from an advisory point of view because really
13 from NCGA, we don't have that opportunity to solicit
14 funds. We can't do that, but we certainly can provide
15 information and that's one thing we are doing and will
16 be doing.

17 DR. HASKELL: Well, thank you very much for
18 your time and effort. We appreciate it.

19 MR. GLASS: Thank you.

20 DR. HASKELL: Next up is Cook College,
21 Rutgers University.

22 DR. ADELAJA: Good morning.

23 My name is Adesoji Adelaja. I'm the
24 Executive Dean of Agriculture and Natural Resources at
25 Rutgers University and the Dean of Cook College.

26 I really do appreciate the opportunity to

1 speak in front of this committee that's looking at the
2 topic that I think is extremely important, the
3 introduction of new innovation and value-added
4 opportunities into agriculture.

5 This is a very serious issue for those of us
6 in the land grant system in the Northeast, particularly
7 in New Jersey, where agriculture is particularly under
8 stress. When you look at the pressures that
9 agriculture faces, rising costs of doing business,
10 higher costs of labor, wildlife issues, excessive
11 regulation at the local level, it's clear that there's
12 a significant profit squeeze for agriculture, and as a
13 result of that, we're losing farmland and farm
14 businesses at astronomical rates.

15 When we did our build-out analysis on New
16 Jersey, we found that in 40-50 years, very, very few of
17 our agriculture businesses would remain. So, the whole
18 notion of the viability of agriculture and creating new
19 business platforms upon which agriculture can have a
20 future is something that's very, very important to us.

21 In New Jersey, we're beginning to talk about the
22 concept of new agriculture, and it's now going to have
23 to happen just because farmers are doing what they're
24 doing today in the future. It's going to happen
25 because we create infrastructure that could serve as
26 platforms for farmers to build new businesses and

1 that's a real task. It's a challenging thing.

2 The Agriculture Innovation Center
3 Demonstration Program is really a great opportunity for
4 the government to have an impact, tremendous impact
5 across the country. I come here with the experience of
6 having helped to create the Food Innovation Research
7 and Extension Center which is a formal outlying station
8 of the Experiment Station in the state of New Jersey,
9 which is focused on helping farmers move from just
10 producing primary agricultural commodities into
11 producing value-added-type products, and so I come from
12 that perspective. But I also come from the perspective
13 of having helped to create New Jersey's Economic
14 Viability Program for Agriculture.

15 What I'll try to do today is draw on those
16 two experiences in answering some of the questions that
17 you had raised, to address some of the issues that
18 you're interested in having answered.

19 Let me tell you a little bit about FIRE, the
20 Food Innovation Research and Extension Center. After
21 many years of assessing the problems facing the food
22 industry in the southern part of New Jersey and other
23 parts of New Jersey, where we've experienced massive
24 departure of businesses and migration to other states,
25 failures and so on and so forth, we realized that if
26 agriculture was going to move into the area of value-

1 added, there weren't too many good role models for
2 agriculture to look at because the food enterprises in
3 the state themselves were going under, and it became
4 quite apparent to us that we needed to be thinking
5 simultaneously about strengthening the economic base of
6 the food industry as well as helping farmers gain
7 access to opportunities in that industry.

8 So, the mission of FIRE was dual. Supporting
9 the food industry but at the same time helping to
10 provide incubation services that would help farmers who
11 are ready to make that move in the direction of value-
12 added. We realized that this would require a one-stop
13 shopping type of a scenario which addresses one of the
14 questions that you have about the range of services
15 that would be provided through an innovation center.

16 Well, it really does need to be one-stop
17 shopping. Technical assistance, marketing assistance,
18 business assistance, and outreach. This is an example
19 of one of the products that we've helped the blueberry
20 industry to generate at Rutgers. This is not just
21 marketing, it's not just product development, it's not
22 just outreach. It's everything. Our researchers at
23 the university did research on phytochemical properties
24 in blueberries, patented the technology. We licensed
25 the technology to a company that we created, if you see
26 what I mean. That company was helped by faculty and by

1 other consultants and so on and so forth to understand
2 how to move the product into the market. It's now sold
3 on retail shelves in the state, but it quite frankly
4 takes a variety of expertise from, you know, technical
5 assistance, product development, shelf life extension,
6 helping to get the growers together to understand the
7 importance of forming a company, if you see what I
8 mean, to market and promote and improve the technology
9 inherent in this product. So, I hope I've answered
10 that question very well by saying that these centers
11 really need to represent one-stop shopping places where
12 a variety of expertise can be accessed.

13 There was a question you were interested in
14 and that's the whole notion of equity capital. One of
15 the major hindrances to the formation of value-added
16 businesses or innovative businesses is access to
17 capital. Traditional agricultural lending
18 organizations are not very comfortable with lending
19 farmers who are very good in production, lending them
20 money to take on much more complicated businesses. We
21 have certainly thought about a variety of approaches to
22 doing that. We recognize that rural banks tend to be
23 very interested in enhancing the economic base of their
24 region, so they could be potential partners. Perhaps
25 they could create a special innovation fund, high-risk
26 fund, but with risk sharing by several banks in the

1 local area. That's something that an innovation center
2 could help to negotiate with the help of state
3 officials and so on.

4 But one of the things we've also thought
5 about is the creation of a fund for innovation in
6 agriculture perhaps that the state can help create out
7 of its economic development authority funds, and again
8 in the case of New Jersey, our center, FIRE, has been
9 key in promoting that kind of a concept, trying to get
10 the state to realize that there's a vacuum and there's
11 a need for a pool of funds that would invest in
12 agriculture.

13 But one of the things, and this may be a
14 little bold, that one might want to consider is the
15 possibility of actually having an innovation center
16 begin to take part equity in some of the business to
17 help spur, especially if scientists from the university
18 are involved in product development and in developing
19 some of the technologies that underlie some of those
20 businesses. So, it may be the center or an offshoot
21 can take part ownership. There's some legal
22 ramifications that need to be looked at, but that's one
23 of the things that one might want to look at.

24 I think it's extremely important to
25 coordinate the activities of a center with activities
26 of existing entities. What we found in our state is

1 that we literally have most of the expertise that's
2 needed to deliver services to small businesses in
3 creating new value-added enterprises, but the problem
4 and the challenge is that of coordination. It's
5 extremely important for a center to tap into the
6 expertise that already exists. In the creation of our
7 new center, FIRE, which started about a year ago, we
8 decided that we would hire people in marketing,
9 business development, and in technical assistance and
10 outreach, but also hire consultants in some of the
11 other areas. It's very difficult to predict ahead of
12 time the range of needs that your clientele are going
13 to have. So, having some base level of expertise but
14 also relying on experts that are consultants when they
15 are needed, I think the combination, I think, makes
16 quite a bit of sense.

17 Regular staff are helpful in the sense that
18 they provide continuity. Farmers that are interested
19 in going into new businesses want to know who they are
20 dealing with. They don't want consultants that are
21 coming and going. There needs to be some permanent
22 staff but also at the same time, there's some expertise
23 that one just needs to tap into from consultants when
24 they are needed.

25 Another issue I think you'd be interested in
26 is the criteria for scoring the proposals that you

1 receive under this program. We have found that what
2 was most useful to us is the work we did ahead of time
3 in assessing the needs of the growers in the area, in
4 the region, visibility analysis of the viability of our
5 center itself, you know. We had to do kind of long-
6 term planning to see whether the center itself was
7 visible. I think that's essential, an essential
8 feature of an innovation center, and a long-term plan
9 for sustainability. I would perhaps propose that you
10 offer two types of grants, planning grants for those
11 that don't already have that type of a detailed
12 analysis already done, maybe \$30-40,000 for people that
13 can apply for planning grant in the first phase, and
14 then come back and apply for full implementation grant
15 the second year, and the first year, you might also
16 offer full implementation grant for those that have
17 done and completed those visibility studies and needs
18 assessments. So, I think that's really from my
19 perspective the Number 1 criteria.

20 The second is an innovation center has to
21 have a very clear mission and very clearly-stated
22 goals. You have to know where you're going to be able
23 to help others develop businesses. So, I think it's
24 going to have to be very clear what those centers are
25 intended to be doing. I think they need to be very
26 specific as to what their clientele base would be. One

1 of the most difficult things in getting an innovation
2 center going is how to prioritize requests that you
3 get. Potentially, every farmer in New Jersey is a
4 clientele of FIRE, our center, and we've had to be
5 very, very careful in prioritizing or developing
6 protocols for how we choose to engage a particular
7 business when they come to us, whether or not we
8 respond to them when they approach us.

9 I think it's extremely important, also, that
10 the support of local, state government and community
11 organizations is strong because that also adds to the
12 potential sustainability. In the case of FIRE, we're
13 proud to say that one of our partners is the
14 empowerment zone. We decided to look at FIRE in an
15 urban area where that's a core urban area surrounded by
16 a lot of agriculture. We're partnering with the
17 county. The county is a very strong supporter of what
18 we are doing. We're partnering with the community
19 college. They have expertise in workforce development
20 which we don't have at our state university. We're
21 partnering with the Food Processors Association who
22 have been a very strong source of support, particularly
23 in lobbying the legislature and getting funding from
24 the legislature this past year to support the
25 activities of our Food Innovation Research and
26 Extension Center.

1 I think it's also going to be important for
2 an applicant to be very precise in terms of the
3 services they will be offering through the center. The
4 clientele certainly would like to have that kind of
5 information. I think it facilitates much better
6 clientele relationship and also gives you a benchmark
7 for information that could serve as a benchmark for
8 assessing those centers once you've made those
9 investments in those centers.

10 I think you need to require a detailed
11 development and implementation plan for the center that
12 includes things like staffing priorities, the provision
13 of services, whether it's in-house or contracted,
14 program implementation and outreach strategies, which I
15 think are very important, marketing plans, how is the
16 center going to market its services to its clientele,
17 and management plans. How is the center going to do
18 management? I firmly believe that management is
19 everything, almost everything, in something like this.

20 I think, also, an assessment plan for the
21 measurement of impact is key because obviously the goal
22 of creating an innovation center is to have a place
23 where new functional, viable businesses will be created
24 and given, you know, that requirement, I think it's
25 important to be extremely clear how the impacts of the
26 center would be measured over time. I think applicants

1 should be encouraged to spend some time detailing how
2 that is going to be done.

3 Then finally, a long-term plan for financial
4 sustainability of the center. For example, in our
5 case, we took the long-term approach --

6 DR. DUNN: Two minutes, Dr. Adelaja.

7 DR. ADELAJA: Sorry?

8 DR. DUNN: Two minutes.

9 DR. ADELAJA: Two minutes. Okay. I'm almost
10 done.

11 We took the approach that in the long run,
12 the experiment station was going to establish FIRE as
13 an outlying station of the college and the experiment
14 station. However, we were looking for funding from the
15 legislature in our state.

16 Let me, you know, wrap this up by saying
17 that, you know, this could be a program that would --
18 in fact, I expect this to be a program that would
19 change the face of agriculture. Value-added is not
20 just something that's nice to do. It is indeed the
21 very platform upon which new generations of agriculture
22 would be created. In our state, we feel that our
23 farmers cannot continue to grow the same products as
24 their competitors in the Midwestern part of the country
25 where they don't face the same challenges that we face,
26 where production costs are cheaper. They don't have

1 right-to-farm issues and still expect to be able to
2 compete in a global market.

3 Technology and innovation has to make the
4 difference, and these innovation centers could be very
5 critical in keeping agriculture alive in the Northeast
6 and in maintaining open space because we can preserve
7 all the land that we want, but if we don't equip
8 farmers with the opportunity to be able to make a
9 decent living off of the land, we really are wasting
10 our time.

11 I also would want to take the opportunity to
12 invite anyone interested to our Food Business
13 Incubation Summit which we're planning for September
14 18th and 19th of this year. We're hoping that most
15 food business incubators will come to New Jersey and
16 participate in this program. Very elaborate program
17 being planned. It will cover issues, such as, you
18 know, why centers like this are important,
19 international incubation models, what works and what
20 doesn't work, best management practices, how do you get
21 started, facilities planning, clientele services,
22 advisory boards, how to structure them, things of that
23 nature, and your very own Colin Hefferan is going to be
24 one of the speakers at that event.

25 Thank you very much for the opportunity to
26 speak with you.

1 DR. HASKELL: Thank you very much.

2 MR. ROSSO: Question, Dr. Adelaja.

3 We're also constrained with the long-time
4 sustainability of not only the projects but of the
5 center. You spoke to the centers needs as being in
6 terms of specifically grants from various levels of
7 government, state, federal and so on.

8 Do you have any thoughts or perhaps do
9 subsequent speakers have any thoughts on how we can
10 make these centers self-sustaining to a degree or with
11 matching funds of some sort from a revenue stream? Do
12 you have any revenue stream sources in mind that the
13 centers could promote, shall we say?

14 DR. ADELAJA: We see our center as really a
15 modern experiment station, similar to a field station
16 that you might have for like blueberry-cranberry
17 research center which has been in operation for over a
18 hundred years. So, we do feel that we have an
19 obligation to try to maintain it from the revenue
20 sources of the experiment station, state funds and the
21 federal funds that we get.

22 But supplemental to that, we also feel that
23 we have an obligation to work with our state to look
24 for public sources of funding for agricultural
25 innovation. We don't think that it's far-fetched to
26 ask the public to invest in the creation of new

1 generations of agriculture, especially when you
2 consider the quality of life and open space benefits of
3 agriculture. But we really think that this whole
4 notion of a center being able to take part equity or
5 revenue share with enterprises that they create is
6 going to be a good source of revenues. We have to
7 think about some of the legal implications, but if you
8 have intellectual property involved, which has to be,
9 you're creating a business that's unique and
10 competitive and differentiated, if you're going to have
11 those intellectual properties involved, you should be
12 able to capture some return from those intellectual
13 properties.

14 In the case of this product, our scientists
15 own 10 percent of the company. So, Blueberry Health,
16 Inc., which we helped to create, that's owned by
17 growers, is 10 percent owned by the university, and we
18 think that would bring back some revenues to continue
19 our work. So, I think that's something to look at, and
20 as far as we know, it's extremely legal because there's
21 intellectual property involved, and intellectual
22 property can go from patents to copyright. The workers
23 own it.

24 DR. HASKELL: Actually, there's a lot of
25 competition between New Jersey and our next speakers
26 from Michigan. They claim they've had blueberries out

1 there, too. So, Michigan is next. You want to sample
2 some really good stuff, it's right there.

3 MR. GUTHRIE: Chair Haskell, Mr. Rosso, other
4 panel members, I'm Tom Guthrie with the Michigan
5 Integrated Food and Farming Systems, and my colleagues
6 here, Arlen Leholm and Chris Peterson, are both
7 Professors of Agricultural Economics at Michigan State
8 University.

9 We're here representing the Michigan
10 Partnership for Product Agriculture. This is a
11 coalition of farm organizations, public agencies,
12 educational institutions as well as individuals, who
13 have come together to form a voluntary roundtable and
14 to look at opportunities and challenges facing Michigan
15 agriculture.

16 We wish to express our thanks to the
17 Department of Agriculture for allowing us this
18 opportunity to provide testimony on implementing the
19 Agriculture Innovation Center Demonstration Program.
20 This program is much needed in the agricultural
21 community. The search for value-added and
22 differentiated product opportunities on behalf of
23 producers and food-related entrepreneurs requires a
24 diversity of technical, business marketing, and
25 organizational assistance.

26 Many producers come from a history and

1 experience based in commodity agriculture. They are
2 not well prepared for the dramatically different
3 demands of managing in the value-added product world.
4 Likewise, many traditional agricultural support
5 institutions do not have the necessary expertise or
6 delivery system to provide fully useful assistance.
7 Even if and when expertise does exist, it is often
8 available in fragmented ways, causing producers to
9 access numerous individual sources rather than one
10 efficient provider of such support.

11 The rules under which agriculture center
12 demonstration programs should operate must, above all
13 else, protect this fragmented service of assistance and
14 delivery. Producers must have the right assistance
15 delivered in a coordinated and integrated manner. In
16 Michigan, we have recognized the need for this
17 coordinated and integrated support and assistance. The
18 Partnership has committed to create a complete delivery
19 system for value-added product agriculture in the
20 state. We want to do this by building on the strengths
21 of existing providers while creating new expertise in
22 coordination where they do not now exist.

23 The Agriculture Innovation Center
24 Demonstration Program provides an ideal opportunity to
25 put in place the needed coordination we have identified
26 as being critical in supporting entrepreneurs and

1 innovative products within our state. We also believe
2 that other states share this need for coordination and
3 enhancement of existing efforts and resources.

4 With this brief background in place, we would
5 like to address each of the six key issues identified
6 in the public notice for this hearing. Number 1.
7 Focus on work by the proposed innovation centers. The
8 three categories of work, technical assistance,
9 business marketing assistance, and organizational
10 assistance, should be equally weighted in the work plan
11 of any agricultural innovation center. All three types
12 of assistance are essential to meet the needs of
13 agricultural entrepreneurs and managers striving to
14 make the transition to more value-added differentiated
15 products and business models.

16 The innovation center should support
17 technological innovations through testing facilities,
18 pragmatic research and product and market development.

19 In fact, the broadest possible set of services should
20 be provided or networked by innovation centers in order
21 to properly match the needs of a particular project
22 with the expertise available. A full set of services
23 would help assure the success of value-added ventures
24 from initial product business development through full
25 commercialization.

26 DR. PETERSON: The second key issue we would

1 like to address is viable methods of raising equity
2 capital for ventures. Without question, the need for
3 equity capital is a critical one. However, innovation
4 centers should focus on technical assistance and not on
5 creating venture capital. Other private organizations
6 would be better suited to serve the equity and venture
7 capital roles. This does not mean, however, that
8 innovation centers are without responsibility in this
9 arena. Innovation centers should coordinate with
10 existing venture and other equity capital entities.
11 Centers should have expertise in organizational
12 alternatives and the relative ease or difficulty of
13 raising capital under each alternative.

14 Centers also need the ability to help advise
15 on planning for equity-raising efforts. Finally,
16 centers should enhance the ability of entrepreneurs and
17 managers to secure funds through proper preparation of
18 planning and funding documents. Also appropriate, due
19 diligence efforts are needed to assure the financing
20 community that projects are well prepared to move from
21 planning phases to commercialization. In reality, the
22 surest path to raising equity capital is having a sound
23 business concept. The centers will do well to focus on
24 assuring that agricultural entities have such sound
25 business concepts.

26 The third issue we'd like to address is

1 coordination with existing providers. We have found in
2 Michigan that we have no shortage of providers of
3 entrepreneurial business and product services. Rather,
4 our challenge stems from having a patchwork of multiple
5 providers who are not well coordinated. They present a
6 bewildering complex of options that potential clients
7 cannot navigate effectively in finding the service they
8 need. Coordination of existing providers is a critical
9 missing link. We suspect that this is true in many
10 other states.

11 To solve this problem, agricultural
12 innovation centers should work as closely as possible
13 with existing providers. Reinventing the wheel is
14 neither efficient nor effective. However, centers
15 should strive to determine places in the value-added
16 delivery system where critical services are missing or
17 suffer from inadequate resources and then move to
18 provide or expand such services.

19 The Michigan Partnership for Product
20 Agriculture has been working diligently to create an
21 effective system of coordination among existing
22 providers in our state while identifying those places
23 where new or expanded services are critical. As a
24 basic principle, innovation centers should leverage,
25 utilize and build upon as much as possible the services
26 and expertise of existing providers. Public entities

1 and agencies, universities and other educational
2 institutions and private providers should be linked
3 into center operations and governance. Centers should
4 enhance the efficient coordination of existing services
5 and create new services that are missing from the
6 current mix.

7 The first centers in particular should
8 provide an effective model of such coordination and
9 partnership. Further, centers should create
10 appropriate institutional memory solutions and
11 approaches to common recurring problems that value-
12 added entrepreneurs and managers face. Here, too,
13 coordination with existing providers augments the
14 efficiency arising from their expertise.

15 The fourth issue is to meet the demand from
16 traditional crop and livestock value-added enterprises
17 as well as new unique niche opportunities. Innovation
18 centers must provide access to services consistent with
19 the full range of potential clients, small to large,
20 new entities or existing ones, food or industrial uses.

21 If centers cannot provide access to a breadth of
22 service, they run the risk of not being able to meet
23 the legitimate business needs of any given client and
24 may inappropriately limit the access of many relevant
25 clients, most especially non-traditional, minority and
26 under-represented clientele.

1 While value-added opportunities come in all
2 forms, they also come in differing sizes of market.
3 Centers must be equally capable of addressing any of
4 these markets. For states that have a highly-diverse
5 agriculture, a centers capability to service a broad
6 client base is especially critical for serving the best
7 interests of their overall agricultural industry.

8 This breadth of service offering will be
9 challenging. On the one hand, many of the services
10 that centers will provide are generic across clients'
11 needs. For example, centers will need to focus on
12 transforming mindsets from a commodity orientation to a
13 differentiated product orientation, no matter whom they
14 serve. On the other hand, some center capabilities
15 will have to be differentiated by type of client. For
16 example, the design of centers should provide multiple
17 points of entry consistent with varied client needs and
18 offer coordinated services no matter where clients
19 enter the support system.

20 To be sure the centers are responsive to the
21 needs of all appropriate clientele, the board structure
22 of any center should be broadly representative of all
23 types of clients and providers. The legislative
24 language of Section 64-02 does mandate seven specific
25 board seats. However, centers being funded under
26 Section 64-02 should treat these seats as a minimum and

1 not a maximum. To the extent allowed by the law, the
2 board should be broadly represented in order to assure
3 proper access and utilization by all potential clients
4 and commitment by all types of providers.

5 The fifth issue you asked us all to address
6 was having the required expertise in house as opposed
7 to it being contracted. If we're to follow some of the
8 principles we've set out in addressing the third and
9 fourth issues, it seems to us that the centers are
10 going to have to be coordinating entities with existing
11 providers and that means that contracting and
12 subcontracting with providers will need to happen
13 effectively within these centers. Only where services
14 are needed to fill deficiencies in the total delivery
15 system should the expertise be developed and provided
16 in house.

17 Further, it is impractical to believe that
18 any center can have all of the needed expertise and
19 thus contracting is essential. Again, as with Issue 4,
20 clientele and states with a very diverse agriculture
21 have an especially great need to access a range of
22 services that cannot fit comfortably or feasibly within
23 a single in-house set of services. To assure the
24 contracting works effectively, the centers should be
25 allowed the maximum flexibility in organizational
26 design. A 501(c)(3) or perhaps even a trust structure

1 might be appropriate.

2 Center proposals to USDA should be allowed to
3 include contractual providers that the center works
4 with in order to establish both the expertise, the
5 existence of appropriate expertise and the existence of
6 the appropriate matching funds. The organizational
7 design, however, for any center must assure appropriate
8 accountability for the funds expended and the services
9 delivered.

10 The sixth and final thing that the public
11 hearing asked us to address was the criteria for
12 scoring and selecting proposals. In this regard, we
13 believe that they need to be consistent with what we
14 have in essence given testimony to in regard to the
15 first five issues. In particular, breadth of services
16 delivered, either in house or through contracts,
17 maximum leveraging of existing provider resources and
18 services through appropriate coordination, integration
19 and partnering.

20 Third, demonstrated ability to identify and
21 address existing weaknesses in service delivery for
22 value-added ventures. Fourth, breadth of service or
23 breadth of support from client entities and
24 coordination and support from potential providers.
25 Breadth of client types served, small to large, new and
26 existing food and industrial uses. Level of cash and

1 in-kind match beyond one-for-one as a concrete measure
2 of local support and commitment provided that that
3 match includes amounts from partnering and contracting
4 entities, and finally and obviously, the competence of
5 the service providers, either in house or through
6 contracts. We suggest that these criteria be given
7 approximately equal weight in the overall selection
8 process. All of the criteria are critical to truly
9 support successful ventures.

10 One final point that we would like to make
11 that doesn't fit too neatly under the six that we were
12 given is the time frame here. One year hardly seems an
13 adequate time to design and create a center and seek
14 permanent funding from other sources for its
15 effectiveness. The legislation is a bit unclear as to
16 exactly what the time frame is, --

17 DR. DUNN: Dr. Peterson, two minutes.

18 DR. PETERSON: Okay, and I'm going to easily
19 make that.

20 The legislation seems unclear about the time
21 frame of the funding and thus we would hope that
22 funding would be allowed for multiple years with the
23 amount limited year-by-year instead of in total over
24 time. Submission of a proposal renewal year-by-year
25 would certainly seem reasonable. Most especially in
26 this time when local and state budgets are stretched to

1 the maximum and deficits are large, these funds from
2 the federal level are critical to create the needed
3 changes in the economic health of producers and their
4 rural communities.

5 Once again, we express our gratitude for the
6 opportunity to testify and we hope our comments have
7 been helpful and supportive in the work that will be
8 on-going under this program.

9 DR. HASSELL: They certainly have been very
10 useful. Appreciate that.

11 Questions?

12 MR. ROSSO: Just a comment. Recognition of
13 your concern that you stipulated regarding venture
14 capital and its availability.

15 I'd just like to call the attention of
16 everyone here that we have another Farm Bill program
17 that is going to be implemented. While this one is
18 mandatory funding and must be done immediately, the
19 other one is not and will go through the rulemaking
20 process, but you can anticipate towards the end of
21 2003, the early part of 2004, there will be accepted
22 what is called a Rural Business Investment Program
23 which will recognize subcorporations, rural business
24 investment corporations, who will then be able to make
25 equity investments in these fledgling companies. It
26 will be a combination of grants and guaranteed loans.

1 We haven't figured out exactly. It makes about \$400
2 million budget on the thing and a certain mix will be
3 for grants, a certain mix will be for guaranteed loans
4 that you might want to consider as a partnership, shall
5 we say, when you've brought your initial group out of
6 gestation and are ready to go into something further,
7 that this might be a partnership concept that you can
8 work with when the final rule is out.

9 DR. HASKELL: Thank you very much, gentlemen.

10 Next, we're going to have AgAmerica
11 Empowerment Agency, Inc. I believe that's Georgia, and
12 we're going to have a small change. The Connecticut
13 Agribusiness Cluster has agreed, they're on the 3:00
14 time slot, to move that up. So, we'll give Georgia 15
15 minutes and then go directly to Connecticut for 15
16 minutes.

17 MR. SHIRAH: Mr. Chairman, committee, thank
18 you very much for having us up here from Georgia.

19 First, let me tell you a little bit about who
20 I am and then I'll tell you a little bit about
21 AgAmerica in my prepared talk, and then finally, I'd
22 like to say within my 15 minutes the Andy Thompson
23 story. I'd like to share that with you. But in 1996,
24 I retired from Bell South and went back to a family
25 farm that had been in the family for over a hundred
26 years. In 1997, the family that had farmed on halves

1 with us went bankrupt. So, in 1998, I became an owner
2 operator and began going from an 80-20 relationship of
3 debt to equity, where I had 80 percent equity and 20
4 percent debt, to today an 80-20 percent relationship
5 where I have 20 percent equity and 80 percent debt, but
6 I'm still farming. I farm 400 acres of cotton right
7 now.

8 The AgAmerican Empowerment Agency is very
9 pleased to have the 2002 Farm Bill and appreciates the
10 opportunity to provide inputs to the USDA as it
11 implements new opportunities arising from the bill,
12 like the creation of Agricultural Innovation Center
13 Demonstration Program.

14 First, I would like to briefly say who
15 AgAmerica is and what we have done since our inception.
16 AgAmerica is a 501(c)(3) non-profit corporation
17 initially funded through the Southwest Georgia United
18 Empowerment Zone. AgAmerica's mission is to stimulate
19 the depressed agriculture needs within the empowerment
20 zone. Its limited funding was used to buy conservation
21 tillage equipment and place it into an equipment
22 library for the shared use of farmers operating within
23 the empowerment zone. Farmers within the zone were
24 able to migrate to conservation tillage methods without
25 having to make the heavy funding investment of minimum
26 tillage equipment. The equipment was checked out and

1 checked back in for a minimal usage fee. Local farmers
2 were extremely positive in their reaction to the
3 program and have asked for expansion to additional
4 pieces of equipment. Current plans are to add grain
5 drills for Fall plantings of cover crops to support
6 increased migration to conservation tillage practices.

7 AgAmerica hopes to add caddy planners to
8 conservation tillage equipment which will further
9 reduce costs and add efficiencies to the 2003 planting
10 season. AgAmerica has only one paid staff member and a
11 board of non-compensated directors consisting of
12 farmers, bankers, government advisory members.
13 Additional resources will be added as funding becomes
14 available. AgAmerica was envisioned to be a model, if
15 successful, which could be expanded beyond the local
16 empowerment zone.

17 Farming in rural Georgia over the past few
18 years has shown a tremendous need for innovation in
19 farming. The new Farm Bill goes a long way towards
20 facilitating that innovation through programs like the
21 Agriculture Innovation Center Demonstration Program.
22 For the small and mid-sized farmers, a future trying to
23 grow high-volume commodity crops with low margins will
24 not work. Even with the price supports of the new
25 bill, the yield must still be there. Weather
26 conditions in the Southeast over the past few years

1 have been devastating to achieving the yields required,
2 especially for dry land farmers.

3 We strongly recognize the need for innovation
4 and value-added opportunities. Hence, we are here to
5 assist with our thoughts in response to the six
6 specific issues USDA sought comment regarding the
7 centers. The focus of work proposed for the centers
8 and a relative weighting of each of the three areas,
9 technical, engineering, and applied research, 60
10 percent, marketing, market development, business plans,
11 30 percent, organization, outreach and development
12 assistance, 10 percent.

13 It is our view that the closer the centers
14 can get to where the rubber meets the road, the better.

15 Farmers know what they know but will need close
16 support from outside expertise to migrate to new
17 activities outside of their existing paradigms.

18 Two. Viable methods for raising equity
19 capital for producer-owned value-added ventures could
20 be achieved through awarding tax credits to the
21 commercial sectors for investing in agriculture
22 innovation. Proctor and Gamble, pharmaceutical
23 companies, equipment manufacturers, should all show
24 interest in investing in new product development. Tax
25 credits would be incentive for what should be simple
26 corporate responsibility.

1 Three. How would innovation centers best
2 coordinate with existing resources in regard to the
3 areas mentioned in Item 1? Clearly, we don't always
4 need multiple resources working in vacuums to invent
5 the same wheel. Therefore, tying in nicely with
6 another USDA initiative, Rural Broadband, group work
7 could be shared through coordinated webcasts. Group
8 web work among colleges, agricultural extension agents,
9 FSA, and other interested parties could provide the
10 synergies needed for successful innovation and
11 maximizing value-add.

12 Multiple disciplines working on the same
13 initiative without regard to geographical dispersion
14 will produce a greater result than anyone could produce
15 alone. This would also facilitate synergy among the
16 five centers launched this year.

17 Four. How do we meet the demand for value-
18 added assistance in traditional crops as well as niche
19 opportunities? In our area, the major traditional
20 crops are cotton and peanuts. Georgia's the third
21 largest cotton-producing state and the largest peanut-
22 producing state. Traditional crops, like cotton and
23 peanuts, have check-off dollars going to support a lot
24 of innovation efforts. However, with the changes made
25 in the Peanut Program, new opportunities are needed.
26 Peanut farmers and quota holders are looking for

1 replacement opportunities. So, for traditional crops,
2 the innovation centers need to be closely linked to the
3 commodity crops, industry organizations, for
4 coordination of activities and efforts.

5 What is the desirability of in-house
6 expertise versus out-source resources? The problem
7 with most entities responsible for development of new
8 products, processes or innovation is the "not invented
9 here syndrome". The core competency of the centers is
10 to bring forth innovation and unique niche
11 opportunities. To do so, it will have to be
12 outstanding in coordinating efforts of many and
13 differing individuals and organizations. We would
14 therefore recommend that the out-sourcing of project
15 initiatives be the methodology of choice to avoid the
16 chance for empire building and support the center for
17 orchestrating results.

18 Six. Some thoughts on the criteria for
19 scoring and selecting proposals are that they should be
20 more quantifiable and less subjective in evaluation.
21 They should also align with the scoring criteria for
22 determining the success and evaluations of the centers.

23 Weighting should be determined and communicated over
24 the web. Alternative farming opportunities and risk-
25 taking opportunities should have a correlation with the
26 amount of risk. In other words, the greater the risk,

1 coupled with the greater reward, should receive a
2 higher weight.

3 We thank you for the opportunity to share our
4 thoughts and stand ready to assist in any way we can as
5 this innovative and critical initiative is implemented.

6 Now, let me tell you the Andy Thompson story.

7 This is a perfect example. Three years ago, we're
8 having a real tough time in Georgia with drought and
9 dry land farming. So, Andy Thompson works for
10 Bluebird, and he has a 200-acre family farm, and I'll
11 get this in my 15 minutes. So, Andy got innovated, and
12 he said, "I'm going to start growing fresh water
13 prawns." So, he dug a pond behind his house where it
14 would hold water, pumped water in it, aerated, did all
15 the studying he could on how to grow fresh water
16 prawns, bought the larvae, took out a personal loan for
17 \$5,000 and put those larvae in the pond behind his
18 house and started feeding them and doing everything he
19 could to tend to those shrimp. At the end of the day,
20 he had a big sign built up. Everybody subscribed to
21 buy the shrimp locally. Nice beautiful prawns. We had
22 a sampling of about 20 at a little get-together and
23 they were delicious.

24 At the end of the day, when Andy drained the
25 pond and got the prawns out, he had 30 pounds of
26 prawns. Now, I applaud Andy for his efforts on trying

1 to do something innovative and produce a new crop when
2 peanuts and cotton weren't getting it. If he could
3 have had the support from an innovation center to help
4 him a little bit along the way, they would have at
5 least said your plan's going to fail, don't even waste
6 your \$5,000.

7 So, I applaud the fact that we will have less
8 Andy Thompsons failing as a result of what USDA's doing
9 with the innovation centers.

10 Thank you.

11 DR. HASSELL: Thank you.

12 MR. THOMPSON: Question. How many producers
13 are participating in this equipment-sharing arrangement
14 that you have?

15 MR. SHIRAH: There are about 29 producers,
16 and it works out quite well because the equipment has
17 moved from farm to farm. One farmer would try to use
18 it on one day and it wouldn't work because of weather,
19 different conditions, but the farmers have cooperated
20 tremendously.

21 MR. THOMPSON: Thank you.

22 DR. HASSELL: Connecticut Ag Business
23 Cluster. Paul, appreciate you changing times. We may
24 have more time for questions and answers this
25 afternoon.

26 MR. GAGNON: Well, thank you, and good

1 morning.

2 My name is Paul Gagnon, and I am the
3 Assistant Secretary and Member of the Board of
4 Directors and Managing Director of the Connecticut
5 Agricultural Businesses Cluster. We are a 501(c)(6)
6 non-profit Connecticut corporation.

7 Thank you again for organizing today's public
8 meeting and providing the opportunity for the
9 Connecticut Agricultural Businesses Cluster, the
10 acronym I'm going to use is CAB, the CAB, to describe
11 for this forum our vision of entrepreneurial
12 agriculture in Connecticut and how both the intent and
13 spirit of the innovation center program is at the heart
14 of that vision.

15 My comments today will be focused on two
16 areas. First, I'd like to describe what the CAB is and
17 how and why it was created and our goals for
18 agribusiness development in Connecticut and more
19 broadly Southern New England. Laying this foundation
20 is important because it might be a natural reaction for
21 some to conclude that I must be in the wrong hearing
22 room today when they hear the words "Connecticut" and
23 "agriculture" in the same sentence. But they would be
24 sorely underestimating the immense contribution that
25 the agriculture industry makes to our state's economy
26 and overall quality of life.

1 I then will shift to briefly summarize how
2 the CAB is already hard at work building collaborations
3 and initiating projects that directly address the
4 spirit and scope of the Agricultural Innovations Center
5 Demonstration Program and this forum's specific issues
6 of interest, notably the CAB's focus of work, our
7 capital fund-raising mechanisms, collaboration, program
8 facilitation and organizational coordination processes,
9 and our phenomenally deep and broad agricultural
10 knowledge base that resides within the CAB membership.

11 Connecticut has a proud and diverse
12 agricultural legacy. The industry is a very large one
13 in Connecticut, generating in excess of \$1 billion
14 annually in sales. The Connecticut agricultural
15 industry is made up of more than 5,500 farm businesses
16 some quite small and some quite large, that produce,
17 harvest and/or further process goods ranging from dairy
18 to orchard products, from ornamental plants to poultry
19 and from wines to mushrooms. Together, these
20 businesses work the land to the tune of nearly a half a
21 million acres and directly employ some 50,000 people in
22 production, processing, distribution and retail
23 establishments.

24 That said, however, two years ago, a group of
25 the state's leading agricultural business persons,
26 representing the major commodities and agricultural

1 trade organizations in Connecticut, recognizing that
2 the state's producers could capture some of the
3 estimated \$956 million worth of agricultural products
4 currently imported into Connecticut from other states
5 and countries, developed an economic plan to increase
6 the awareness, productivity and competitiveness of the
7 state's farm businesses.

8 Further, these same agribusiness leaders saw
9 opportunity for Connecticut farmers in the broader \$5
10 billion agricultural product markets of Southern New
11 England and Metropolitan New York City as well as
12 foreign markets. The vehicle they chose to pursue this
13 agribusiness development effort was the CAB and today,
14 as I said, the CAB is a bona fide 501(c)(6) non-profit
15 corporation with a very strong board of directors
16 comprised of members representing the state's
17 Department of Agriculture and leading agricultural
18 trade organizations and commodity producers.

19 Under the CAB operating structure,
20 agricultural business people, that is farmers, are
21 responsible for the implementation of the program
22 initiatives that our organization undertakes to address
23 those challenges and funding is both through private
24 and public participation. The organization is
25 structured to be self-perpetuating, sustainable, and
26 entirely inclusive and there's a conscious effort to

1 avoid bureaucracy with each CAB board member
2 contractually committed to provide a minimum of 40
3 hours of service to the Cluster in addition to their
4 member fees.

5 Expansion of agriculture in Connecticut would
6 have the dual effect of, first, preserving the working
7 lands and the natural environment of an urban/suburban
8 state and, secondly, providing jobs and tax revenue.
9 But to expand agriculture in Connecticut, the industry
10 first needs to deal with investing in the development
11 of leading edge systems to handle waste byproducts,
12 more aggressively marketing our own products, cost-
13 effectively managing regulatory challenges and
14 developing a qualified labor force, to name a few of
15 our pressing matters.

16 To address those and other issues, the CAB
17 was organized to pro-actively seek solutions and to
18 investigate avenues that will help farm businesses
19 improve profitability through both operational
20 efficiencies and increased market penetration. The
21 decision to create this unique organization was based
22 on the compelling need to change the situation in which
23 Connecticut agricultural businesses operate today.
24 Rising costs for input and a highly competitive market
25 that does not allow for price increases are squeezing
26 margins to a critical point for many Connecticut farms.

1 Many farm businesses today tap equity capital to
2 generate sufficient cash flows in order to continue
3 operating and for most, long-term sustainability is not
4 possible unless changes are made.

5 Connecticut agriculture has faced challenges
6 in terms of keen competition for increasingly
7 concentrated market opportunities. Developing cost-
8 efficient waste byproduct utilization, the availability
9 of land suitable for production and urban encroachment.

10 However, the CAB's founders believe the current
11 situation can be improved and that the state possesses
12 a strong agricultural base on which to build new
13 marketing and operational program initiatives, such
14 that the agricultural industry in Connecticut can be a
15 viable industry well into the future.

16 As such, the programs initiated by the
17 Cluster are (A) critical to the future of Connecticut
18 agriculture industry and the quality of life of the
19 state citizens, (B) doable, and (C) likely to enhance
20 the productivity and competitiveness of the state's
21 agricultural businesses.

22 Now, why is this Cluster initiative going
23 forward when there already exists in Connecticut
24 several allied agricultural associations? The
25 motivation is really very simple. It's a more
26 comprehensive and unified approach toward economic

1 development. In the Cluster, we have assembled a small
2 working group of some of the brightest minds in
3 Connecticut agriculture with one and only one goal in
4 mind. How do we improve the climate for economic
5 development of agriculture in Connecticut? This is the
6 first time in the history of agriculture in the state
7 of Connecticut that such collaboration has gone forward
8 and it has gone forward with the blessing and support
9 of the state's top economic development agency.

10 Our narrow targeted focus has the support of
11 the major Connecticut agricultural organizations,
12 including the Department of Agriculture, the Governor's
13 Council for Agricultural Development, the Farm Bureau
14 Association, the horticultural industry's trade
15 association, and other major sectors.

16 Now, I'd like to turn to the specific issues
17 of interest to the Rural Business Cooperative Service
18 as they relate to the way the proposed innovation
19 centers might operate and how the CAB is tackling those
20 challenges today.

21 First, the focus of our work is directed
22 squarely on improving farmer incomes by actively
23 creating the mechanisms and systems and then bringing
24 to the producers the engineering and value-added
25 marketing tools and techniques related to handling
26 waste byproducts as managing them is an enormous

1 challenge confronting Connecticut farmers.

2 The Cluster and our producer members are
3 currently conducting, in collaboration with well-
4 regarded economic and market research and engineering
5 institutions, the applied research, organizational
6 outreach and business planning work that will lead to
7 the development of a new set of interlocking business
8 development initiatives for Connecticut farmers that
9 will both mitigate farm-operating costs and establish
10 new revenue streams in the area of biomass waste
11 management.

12 Second. The CAB business model envisions
13 establishing under the umbrella of the primary
14 organization a series of separate profit-seeking
15 businesses working on behalf of and controlled by
16 Cluster members in the areas that we have targeted as
17 being a clear and present threat to the future
18 viability of Connecticut agriculture; notably,
19 radically changing the way we manage the -- and capture
20 value from biomass and plastic wastes, establishing
21 more effective and aggressive value-added marketing
22 programs and how we apply technology to and in
23 agriculture.

24 The separate businesses are envisioned to be
25 financed like any other new venture with a combination
26 of owner cash and in-kind capital, debt and investment

1 capital from outside investors. We are flexible as to
2 the ultimate organizational structure these entities
3 will take, but our sense is that a variation of the
4 cooperative business model is certainly possible.

5 Third. The CAB is at its core a business
6 collaboration development and business-building
7 enterprise. We coordinate many of our initiatives
8 directly with our state agricultural land grant
9 college, the University of Connecticut and its College
10 of Agriculture and Natural Resources, the Cooperative
11 Extension Service, the State Department of Agriculture,
12 the Farm Bureau Association, the County Offices of the
13 USDA, and other organizations with an interest in
14 agriculture.

15 We are able to do this by virtue of having as
16 our Cluster board members and general Cluster business
17 members representatives from most of these
18 institutions. Thus, we are able to utilize our board
19 meetings, our executive committee meetings, our
20 subcommittee meetings, and our extensive direct
21 communication links to maintain a very tight and robust
22 project coordination process. This same communications
23 and project coordination effort extends beyond Cluster
24 membership, however, to our legal counsel and other
25 external service assistance providers, and we work
26 extremely hard at building and expanding this process

1 because we view it as absolutely central and essential
2 to how the Cluster creates value for Connecticut
3 agriculturalists and our members.

4 Fourth. The CAB sees an enormous opportunity
5 to deliver value-added product market and business
6 development assistance to Connecticut agriculturalists
7 through an innovation center that has as one of its
8 prime directives the goal to become the central
9 information and knowledge clearinghouse for all
10 Connecticut agribusiness venture market research,
11 development, and planning as well as product sales and
12 distribution management.

13 The CAB sees its powerful collaborative
14 network as greatly facilitating this process and we
15 believe we are already well on the way to establishing
16 the framework for such a repository of value-added
17 assistance expertise.

18 Fifth. The CAB is structured to take
19 advantage of both an enormous pool of our in-house
20 talent, skill and knowledge found in our members, in
21 our member organizations, while being able to tap into
22 at a moment's notice a rich and wide array of expertise
23 spanning nearly every engineering, legal and business
24 profession.

25 DR. DUNN: Two minutes.

26 MR. GAGNON: Thank you.

1 Having that type of flexibility is crucial in
2 this time of change where speed and the ability to
3 shift gears and alter the plan of attack are just as
4 vital as a good idea and a sound business plan.

5 Finally, I believe that it would be a bit
6 presumptuous for us as a relatively new organization
7 and for me personally to think that I'd be able to
8 suggest alternatives for what makes a good or a bad way
9 to score innovation center proposals that you'll
10 receive later this year. My colleagues and I on the
11 board at the Cluster felt that that task was best left
12 to the collective insights and the knowledge that's
13 been accumulated by the people at the USDA.

14 However, I'd like to leave you with just this
15 one observation, and that is, that talent makes capital
16 dance, and the Connecticut Agricultural Business
17 Cluster, together with its producer members and
18 collaborators in higher education, the engineering,
19 legal and business services and ag tech assistance
20 centers, is today creating an entity that is starting
21 to make great music for Connecticut agriculturalists.

22 Thank you very much for your time and
23 attention today.

24 DR. HASSELL: Thank you.

25 Questions?

26 (No response)

1 DR. HASSELL: Okay. I might suggest that we
2 take our lunch break. We'll be back on schedule, in
3 fact a little ahead of schedule, but at least the
4 speakers will know the exact times for this afternoon.

5 That will also give us another slot for additional
6 speakers if one or more emerges from that pack.

7 So, I'll personally stick around here for
8 awhile and I'll be here at 1:00, we won't start until
9 1:15 for any discussions that you may want to have.

10 Let's break now. There's a couple of five-
11 star restaurants right here in the building. One of
12 them is just down one stairs, a cafeteria here.

13 (Whereupon, at 11:30 a.m., the hearing was
14 recessed for lunch, to reconvene this same day,
15 Wednesday, July 31st, 2002, at 1:15 p.m.)

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A F T E R N O O N S E S S I O N

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1:15 p.m.

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DR. HASSELL: I think we are about ready to start again. There's not quite as many people here as there were this morning.

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Let me just clear up one question that seems a little bit confusing and involves funding. The allocation between the Value-Added Grant Program and the Innovation Center Program, Sections 42-01 and 42-02 of the Farm Bill. All of that funding comes out of the \$40 million allocated to the Value-Added Program, but it's split four different ways. The announcement that has already been made for the producer portion of the Value-Added Grant Program was, it said, approximately 33 million. The Innovation Center one, when it comes out, will likely say approximately 3 million. In the Value-Added Section, there is also a \$2 million item that will go to the Value-Added Resource Center, and in the Innovation Center Section, there is \$300,000 that will go for research on the innovation centers to a university. If you add all those up, you don't quite come to \$40 million but you come pretty close. That means that either in the producer grant side for value-added, we may spend more than \$33 million and/or on the

1 innovation center side, we may spend more than \$3
2 million, and so we're complying with the wishes of
3 Congress in those. I just wanted to clear that up.

4 Okay. First speaker this afternoon is from
5 the Ohio Farm Bureau, and our enforcer is here on the
6 15-minute rule. So.

7 MR. PULLINS: Keep me on time.

8 Mr. Chairman, distinguished members of the
9 committee, I do appreciate the opportunity to share
10 with you the thoughts of the Farm Bureau and Heartland
11 Agdeavor in regard to the proposed centers. I would
12 share with you a little background on myself and
13 Heartland Agdeavor and then share with you our thoughts
14 primarily looking at the structure of the proposed
15 centers and what we think is important to be
16 successful.

17 I do serve as the Vice President of Business
18 Services and Commodity Relation for the Ohio Farm
19 Bureau. I'm also a producer of corn, soybeans, and
20 raspberries, and do serve as a leader and a producer
21 member of Heartland Agdeavor and have invested in some
22 of the projects that Heartland has brought to producers
23 for investment.

24 Heartland Agdeavor is a somewhat new
25 organization, starting just about a year ago, is made
26 up of producer members, is also made up of partner

1 members, producers being self-explanatory, partner
2 members are agribusiness and non-farm investors that
3 are interested in agriculture value-added projects, and
4 we also have a number of affiliate members and those
5 are government agencies, research institutions, such as
6 Ohio State, such as Battelle Research, the largest
7 private research organization in the world, and with
8 those three entities, we feel we've brought together a
9 lot of expertise and a lot of the knowledge that
10 farmers will need to be successful in value-added.

11 We do congratulate Congress and the
12 Department of Agriculture for having the initiative and
13 forethought to launch this program and to assist and
14 encourage farmers to get involved in value-added, to
15 enhance their income and to foster entrepreneurialship.

16 The Agricultural Innovation Center Demonstration
17 Program is a welcome step in providing farmers with a
18 means to participate in value-added. Our long history
19 of support for agriculture through commodity programs
20 has been important to the sustainability of farms.

21 However, the centers promise to encourage
22 farmers to participate in self-help income-enhancing
23 value-added businesses. Agriculture sustainability for
24 farmers can be significantly enhanced with more
25 opportunities for vertical integration in the post-
26 harvest activities, capturing more of the consumer's

1 food dollar. U.S. farmers have been very proficient in
2 production, but for producers to be equally adept at
3 developing value-added enterprise, they require quality
4 assistance.

5 Producer production efficiency has been built
6 on producer innovation and the adoption of new
7 technology. This was supported by farm organizations,
8 public research, extension and available credit. The
9 role of the Agriculture Innovation Demonstration
10 Program should be to provide this same type of broad
11 assistance to producers to ensure their success. Some
12 principles for structure of the centers are provided
13 and are at our suggestion.

14 First of all, the centers should be
15 implemented as a self-help program for producers. One
16 of the more effective means for producers to create
17 value-added enterprises has been through the
18 establishment of producer alliances. Examples:
19 Heartland Agdeavor Association, of course, the Farm
20 Connect, the Agrialliance Program in some other states.

21 These were all organized as producer cooperatives or
22 associations. The alliances are the initiative of
23 farmers and have experience with encouraging and
24 assisting farmers in value-added activities. It's
25 critical that producers see the center as a self-help
26 alliance to assist them in commercializing the added

1 value opportunities between production and consumers.

2 Second. The assistance must truly provide
3 opportunities to producers for income enhancement.
4 There will be many additional benefits to accompany the
5 enterprises, but it must be focused on the enhancement
6 of the income opportunity for producers. This
7 assistance must include honest evaluations of the
8 return on investment across numerous projects, so that
9 farmers can decide how to allocate their off-farm
10 investment dollars.

11 An example here, I would say that it's
12 important that the center foster enterprises that are
13 new, that are on the cutting edge, that are innovative
14 and not just additional processing or manufacturing
15 opportunities and businesses that compete with some of
16 the agribusinesses that are already out there. We're
17 not going to be successful in those enterprises by
18 starting more slaughterhouses and those types of
19 projects.

20 We need to look at the cutting edge
21 technology, new markets and opportunities and focus on
22 those opportunities, identify them, to be truly
23 successful and provide sustainable profits back to the
24 producer owners.

25 Third. The centers should evaluate projects
26 in terms of job creation for rural America. As much as

1 practical, enterprises should be located in rural areas
2 to provide jobs and economic stimulation. It's the old
3 adage, when you cut wood, you are twice warmed. When
4 you can start a new business that produces profits for
5 the producer owners that is in their community, the
6 community also benefits by the jobs and by the economic
7 activity.

8 Fourth. The centers should be implemented so
9 that farmer control is maintained. It's important that
10 farmers participate in the decisions that are made so
11 that they gain and maintain confidence in the advice
12 they receive relative to various value-added projects.

13 Unbiased information is vitally important. Unbiased
14 information from the public sector and from the private
15 sector.

16 Lastly. The centers should contain a
17 mechanism to facilitate outside investment and
18 expertise yet again maintain farmer control. That
19 doesn't mean that that investment mechanism has to be
20 internal. It's most likely to be external, but there
21 needs to be a relationship and again a network to
22 provide that opportunity for additional investment.

23 As we started Heartland Agdeavor and we
24 shared the concept with farmers, some of the most
25 effectively comments were these, and I think address
26 some of the comments we've had. Farmers, first of all,

1 do not have all of the value-added ideas. Many of
2 those are with researchers and other business people.
3 Farmers don't have all the ideas and most farmers,
4 after thinking about it, agreed with that.

5 Second. Farmers don't have all the business
6 and technical expertise to make these value-added
7 enterprises successful. Yes, they're good business
8 people in production, but many times processing and
9 manufacturing and marketing are a little different type
10 of enterprises that require some additional and outside
11 expertise.

12 And lastly. Farmers really agreed that
13 farmers don't have all the capital that's needed to
14 fund some of these \$20-30-50 million projects, and
15 while farmers need to benefit, if they can fund a
16 portion of that and take advantage of some of the
17 profits, that's better than none, and currently, in
18 most cases, farmers are receiving none of the profits
19 from the value-added enterprises that are out there.

20 The priority of expanding business
21 opportunities and increasing farm income to its full
22 potential demands a great deal from each center. We
23 believe that keys for successful centers are many but
24 we have strong feelings that the most important ones
25 are as follows.

26 First. The created centers should assist

1 farmers in becoming entrepreneurial. Farmers are
2 entrepreneurial as far as production in their own
3 operations, but I think you'll all agree with me that
4 the track record of farmers operating and managing a
5 processing or manufacturing business has not been good,
6 and so farmers need to first understand those
7 processes. They need to access the expertise that they
8 need beyond themselves to be successful.

9 Second. The centers should provide for
10 farmer control but include persons with non-farm
11 business experience and technical expertise and again
12 both from the public and private sectors. They should
13 be non-profit structures, such as Heartland Agdeavor
14 and, I think, most of the other agricultural alliances.

15 They should have true expertise for fostering and
16 commercializing innovation. They need to be on the
17 cutting edge. They need connections with basic
18 research scientists and applied research scientists to
19 know and understand where the next opportunity is, not
20 where the past opportunities have been.

21 They should possess or have easily accessible
22 the ability to do feasibility studies and business
23 plans. They must include business experts able to
24 analyze and prioritize business opportunities. Again,
25 these need not be internal to the organization but
26 rather a part of a network or system that can provide

1 those needed services.

2 They should have close working relationships
3 with existing organizations serving rural America and
4 the agricultural producers. The federal land grant
5 universities, for example, the Farm Bureaus, various
6 producer organizations, commodity groups and so on.
7 Many commodity organizations through check-offs have
8 funded research that resulted in value-added
9 opportunities that farmers were not able to participate
10 in, and a closer working relationship with the
11 commodity organizations in helping farmers to
12 commercialize those opportunities that come from the
13 research that farmers paid for is important.

14 They should have the ability to provide
15 responsive technical assistance to the new and existing
16 producer entrepreneurial value-added businesses. It's
17 not just getting the business started. They are going
18 to need on-going assistance and technical expertise.
19 They should include formal and informal relationships
20 with financial experts and institutions that provide
21 credit and competent business analysis advice.

22 That will probably be external. The
23 Heartland Agdeavor Association is in the process of
24 working with others to develop an arm's length and
25 separate Heartland Agdeavor fund that would fund
26 perhaps some but not all of the Heartland projects.

1 In conclusion, we see the centers as a
2 network or system that efficiently brings together the
3 public and private information and expertise producers
4 will need to be successful in the value-added arena.

5 Thank you.

6 DR. HASKELL: Very good. Thank you.

7 Any questions on the part of the listeners?

8 (No response)

9 DR. HASKELL: We appreciate it. Real good
10 presentation and also very timely.

11 We will move on to the next one. The
12 Association of Small Business Development Centers.

13 MR. WILSON: Mr. Haskell, we appreciate the
14 opportunity to appear before the panel today to discuss
15 the Agricultural Innovation Center Demonstration
16 Program.

17 I am Donald Wilson, President and CEO of the
18 Association of Small Business Development Centers. I'm
19 here today representing the Association whose members
20 are the 58 small business development center programs
21 located in all 50 states, the District of Columbia,
22 Puerto Rico, the Virgin Islands, Guam and American
23 Samoa.

24 The ASBDC is a partnership program uniting
25 private enterprise, government, higher education, and
26 local non-profit economic development organizations.

1 It represents small business development centers across
2 the nation which provide technical and management
3 assistance to help Americans start, run, and grow their
4 own businesses. With more than 1,000 centers across
5 the nation, the SBDC network assists about 600,000
6 small businesses every year in face-to-face counseling
7 and training, in addition to hundreds of thousands of
8 more small businesses that SBDCs assist through the
9 mail, telephone, fax on demand, e-mail and drop-in
10 visits.

11 I would like to address two issues on which
12 the USDA is seeking public comment with regard to the
13 establishment of the Agricultural Innovation Center
14 Demonstration Program.

15 One. How the innovation centers might best
16 coordinate with existing technical assurance business
17 advisory and organizational assistance providers, and
18 the desirability of the entity having the required
19 assistance expertise in-house versus contracting out
20 for that expertise.

21 The message that I would like to deliver at
22 this hearing today is this. As USDA considers the
23 implementation of the Agricultural Innovation Center
24 Demonstration Program, you should be aware of and
25 hopefully take full advantage of the network of SBDCs
26 in farm states and across the country which are already

1 providing many of the kinds of services that the
2 agricultural innovation centers are intended to
3 provide. We believe a cooperative effort between the
4 USDA and the SBDC national network can enhance the
5 implementation of the demonstration program.

6 SBDCs in farm states across the United States
7 have the infrastructure, the expertise, the experience
8 and the trust of their local communities to deliver
9 some of the services that Congress envisioned for the
10 agricultural innovation centers. By using the SBDC
11 network in implementing the demonstration program, by
12 contracting with SBDCs or subcontracting or general
13 coordination with the program, the USDA's efforts will
14 be more successfully, more easily and more smoothly
15 implemented and more efficiently and quickly delivered
16 to America's struggling farmers and ranchers.

17 Let me give you some examples of the kinds of
18 value-added agricultural projects that SBDCs around the
19 country are helping farmers today to implement. In
20 Western Illinois, the SBDC is working with farmers to
21 establish ethanol plants to allow farmers to turn their
22 corn into fuel. The same SBDC's also working with
23 farmers to establish meat-processing facilities to
24 allow farmers to grow organic beef, process it
25 themselves and sell it directly to restaurants and
26 stores.

1 In Kentucky, the SBDC centers there work with
2 farmers across the state providing training on
3 assessing the feasibility of value-added ideas and
4 opportunities. In Iowa, the SBDC works closely with
5 the state department of agriculture and the state
6 department economic development. Every SBDC in Iowa is
7 experienced in value-added agriculture. The state
8 department of agriculture contracts with the Iowa SBDC
9 network to review all value-added agricultural business
10 plans. The Iowa SBDC network has helped establish
11 ethanol plants, ostrich-processing plants, and value-
12 added enterprises in biotechnology, pharmaceuticals,
13 disaster protection, and many other technology-based
14 innovations.

15 In Texas, the Victoria, Texas, SBDC helped a
16 third generation farming family develop a business plan
17 to run a grain cleaner and stone mill to bag and sell
18 their own brand of deer corn and their own stone ground
19 corn meal using the products from their soil. That
20 center has become renown for their 13-week course
21 entitled "Tilling the Soil of Opportunity" which shows
22 farmers and ranchers how to establish value-added
23 enterprises.

24 In Missouri, the SBDC has developed a formal
25 partnership called Missouri Business Development
26 Network which includes the Missouri Department of

1 Agriculture, the Missouri Department of Economic
2 Development, the Missouri Small Business Development
3 Centers, and the University of Missouri's University
4 Outreach and Extension Program. The focus of this
5 effort is to provide seamless and systematic support to
6 Missouri's value-added efforts and their entrepreneurs.
7 The effort has been recognized officially by the
8 Governor of Missouri.

9 During the past year, the SBDC network in
10 Missouri has offered several planning and business plan
11 development programs across the state to farmers
12 interested in value-added initiatives. The primary
13 offering, like in Texas, is the 13-week course entitled
14 "Tilling the Soil".

15 In North Carolina, the SBDC routinely
16 provides traditional counseling services to farmers on
17 non-traditional agriculture enterprise opportunities,
18 such as grape production, winery operations,
19 aquaculture, new production and harvest equipment.
20 Another example is the North Carolina SBDC's leadership
21 role in pulling together the wide array of federal-
22 state agricultural resources to develop and continue an
23 annual multiday event for the state's aquaculture
24 industry.

25 In Oklahoma, the SBDCs regularly work with
26 farmers. Some of the examples, helping a farm couple

1 develop a bottled water plant from natural springs on
2 their property, using farm land to develop an ethanol
3 plant, helping poultry farmers to use chicken litter to
4 market it for lawn and garden fertilizer, helping
5 cattle operations to begin calf finishing operations,
6 assisting farmers to establish horsemanship schools on
7 their property.

8 As you well know, the recently-enacted Farm
9 Security and Rural Investment Act, which created the
10 Agricultural Innovation Center Demonstration Program,
11 calls for the Secretary of Agriculture to establish a
12 demonstration program under which agricultural
13 producers are provided with, among other things,
14 assistance in market development and business planning
15 and organizational outreach and development assistance
16 to increase the viability, growth and sustainability of
17 businesses that produce value-added agriculture
18 commodities or products.

19 SBDCs in farm states across the country are
20 experienced in delivering this assistance to farmers
21 and ranchers. They've been doing so for 20 years. We
22 have brick and mortar facilities, experienced
23 counselors, support in the agriculture community, and
24 working relationships with local organizations in
25 agricultural communities to deliver many of the
26 required services that farmers and ranchers who want to

1 expand into value-added enterprises need.

2 I want today to pledge my cooperation and the
3 cooperation of the SBDC network to you and to the
4 Secretary and to all at USDA. We look forward to
5 working with you to help implement the Agricultural
6 Innovation Centers Demonstration Program.

7 ASBDC is committed to making its resources
8 available to form a partnership with USDA. I urge you
9 to consider the option of contracting with SBDCs to use
10 the resources of its national network in the
11 implementation of the program. Many of our centers are
12 located at land grant colleges. We have direct
13 relationships with the farming community and with farm
14 organizations. Farmers have been turning to us in
15 terms of value-added for years, and we want to make
16 those resources available to USDA to make this project
17 a success.

18 DR. HASSELL: Thank you.

19 Questions by anyone?

20 MR. LUNA: Mr. Wilson, I just want to make
21 sure I understand where you're coming from. You say
22 that SBDCs have the infrastructure, the expertise,
23 etc., to deliver the services that Congress envisioned,
24 and I presume that Congress --

25 MR. WILSON: Some of the services.

26 MR. LUNA: And I presume that Congress is

1 familiar with SBDCs --

2 MR. WILSON: Yes, they are.

3 MR. LUNA: -- but chose not to task SBDCs
4 with this particular project.

5 MR. WILSON: I think the Department of
6 Agriculture obviously has a key responsibility here,
7 the predominant responsibility. My point is that we
8 have been serving farmers for 20 years and to ignore
9 those resources and not to utilize them, I think, would
10 be a terrible mistake.

11 We certainly are not indicating at all that
12 we want to have a monopoly on these services. That's
13 the last thing we want. We're partnering right now
14 with EPA, with the Department of Labor, all kinds of
15 agencies and departments in delivering services to
16 entrepreneurs. Right now today, we're working with the
17 Forest Service in training their personnel and their
18 vendors. They have contracted with us to do that, and
19 so what we're saying is that we're one resource, one of
20 many. We have no desire to indicate that you don't
21 need to do this, we've got it covered. Far from it.

22 The number of farmers that need help and want
23 to move in this direction are myriad. We certainly
24 don't have the network to serve them all, but what I'm
25 saying is we're required to provide geographic coverage
26 in every state. It's difficult to do, but we want you

1 to know that there's a resource out there that you can
2 call on and that we're delighted to be a part of this
3 program, if you choose to utilize it.

4 MR. LUNA: Appreciate the clarification.

5 DR. HASSELL: Thank you, Mr. Wilson.

6 North Dakota Association of Rural Electric
7 Cooperatives.

8 MR. PATRIE: Members of the committee, my
9 name is Bill Patrie. I'm pleased to be with you. I
10 think I'll tell you just a brief joke, and I wondered
11 if you heard about the two extension agents that were
12 seated on a perch and one said to the other, "Do you
13 smell something fishy?"

14 DR. HASSELL: Is that the extent of your
15 testimony?

16 (Laughter.)

17 MR. PATRIE: Are there any questions?

18 I'll address the six issues that you called
19 for in your meeting notice.

20 First, the focus of work by the proposed
21 innovation centers, the relative importance of
22 technical assistance, engineering services, applied
23 research, scale production, assistance in marketing,
24 market development, business planning, and organization
25 outreach and development assistance.

26 Because there is no bottom to it, I would

1 caution USDA to be very careful about providing too
2 much emphasis on applied research through this program.

3 You will not have enough money to really make any
4 difference and the commodity groups with their check-
5 off dollars are already spending million of dollars on
6 applied research.

7 I would also limit spending for engineering
8 and scale production. In most cases, these are hard
9 business costs that should come out of the equity and
10 debt financing. I would limit allocation of money in
11 these categories to those projects that have done
12 market analysis and business planning and are organized
13 in a manner that will allow them to go into business
14 once the facility is in place. I do believe there's a
15 need for funds dedicated to scale facilities and for
16 engineering, but it must be provided in the right
17 sequence.

18 I would look for proposals that have well-
19 thought-through strategies to apply innovation to a
20 profitable venture in which the producer receives
21 significant benefit. That means that the proposed
22 enterprise should be owned or in some manner controlled
23 by the producer. Multinational corporations don't need
24 help on applying innovations. Producers need the help
25 both on the technology side and the organizational
26 side. In most cases, an innovation does not spread by

1 the innovator but by someone else who has the
2 resources.

3 Walter Baggett in Physics and Politics and
4 quoted by Everett Rogers in his book "Diffusion of
5 Innovation" said, "One of the greatest pains to human
6 nature is the pain of a new idea. It makes you think
7 that after all, your favorite notions may be wrong,
8 your firmest belief ill-founded. Naturally, therefore,
9 common men hate a new idea and are disposed more or
10 less to ill treat the original man who brings it." I
11 think we've all experienced that.

12 You've also asked about viable methods of
13 raising the equity capital necessary for many producer-
14 owned value-added ventures. How can assistance to
15 agricultural producers best be structured for this
16 purpose? I'll just refer you to a publication that I
17 had the pleasure to write with USDA's help called
18 "Creating Co-Op Fever: A Real Developer's Guide to
19 Forming Cooperatives", and it was published as Service
20 Report 54, and in that, I discuss methods of raising
21 equity capital and techniques that have been used, and
22 in North Dakota, these are not official numbers by any
23 stretch, but I, in the last 12 years, have worked with
24 about a 104 enterprises that have together raised debt
25 and equity capital somewhere near \$600 million.

26 It is a right question to ask, and it's not

1 an easy answer, but there are understandings about how
2 to put those deals together. You've asked how the
3 innovation centers might best coordinate with existing
4 technical assistance, business advisory, and
5 organizational assistance providers. We just heard
6 testimony about people out there willing to do that.

7 I would just say that there are many, many
8 existing technical assistance providers, including the
9 Cooperation Work Centers, USDA's own personnel that are
10 already doing cooperative development assistance,
11 extension staff, the small business development
12 centers, and a way to do that is to get those
13 organizations to talk to each other. How do we
14 accomplish that? I don't have that advice.

15 I also think that beyond all of that, the
16 problem that we have in rural America is learning from
17 all of those others, and I think we need to investigate
18 some method to capture the learning that occurs and
19 spread it and perhaps there's software that can be
20 developed that can capture the feasibility studies that
21 have been done so that I can access that on the
22 Internet and I don't have to redo another feasibility
23 study that's just been completed somewhere else.

24 You've asked how to meet the demand for
25 value-added assistance in traditional crops and
26 livestock value-added enterprises as well as newer,

1 unique niche opportunities. It is my belief that
2 change will not occur in traditional crop and
3 livestock-processing enterprise until demonstrated in
4 other venues. New generation cooperatives are
5 innovative in their ownership and investment structure
6 and in the discipline of delivery rights and
7 obligations. That innovation has had some diffusion
8 with successful demonstrations in fruits, vegetables,
9 sugar, corn, soybeans, hard wheat and durum wheat. It
10 has little demonstration in livestock.

11 The ability to apply innovation, either in
12 technology and organizational structure, is somewhat
13 dependent on size and necessity. The larger the
14 organization and the more profitable it is, the less
15 likely it is to be innovative. Perhaps the single
16 largest business innovation that can be applied to
17 agriculture in the last decade has been the idea of
18 systems thinking developed by Peter Singi. By
19 examining the entire system of production, processing
20 and marketing of a commodity, bottlenecks,
21 inefficiencies and opportunities to add value are
22 discovered.

23 The USDA Value-Added Grant Program provides
24 financial help to conduct feasibility studies and pays
25 the organizing costs for producer-owned enterprises.
26 This USDA grant program encourages systems thinking

1 which in turn makes the adoption of innovations more
2 likely. Existing technical assistance providers, such
3 as the Cooperative Development Centers, Extension
4 Service, USDA Cooperative Development personnel,
5 business consultants, are all available to provide
6 assistance to existing commodity groups as well as the
7 new niche market producers. The innovation centers
8 should be able to rely on those services without
9 duplicating them. The application process should
10 require that those assistance providers be identified.

11 You've asked about the desirability of the
12 entity having a required assistance expertise in house
13 versus contracting out for that expertise. It is in my
14 view and that of my colleagues in North Dakota that an
15 innovation center is not and should not be a facility
16 with a significant staff of technical assistance
17 experts. Rather, the innovation center is operated to
18 facilitate the profitable deployment of innovation for
19 the benefit of farmers. Since no one skill or
20 technical expertise will always be the one in demand,
21 most services will need to be contracted out.
22 Sometimes the center will need to find legal,
23 engineering, marketing, business planning or other
24 similar technical skills. In our view, it's our view
25 that the successful facilitation of procurement of
26 those services is the role of the innovation center.

1 Most of the commodity groups have experts they already
2 rely on in technical fields.

3 We do not intend to duplicate the expertise
4 of beef, wheat, sugar, or soybean producer groups.
5 Instead, we intend to provide them a forum to convert
6 useful innovations into profitable enterprises that
7 they have some interest in.

8 Lastly, you've asked about suggestions for
9 scoring criteria. I believe that the scoring should be
10 weighted to select for two main attributes. One, a
11 demonstrated track record of providing assistance to
12 producer-owned enterprises and, two, the reliability of
13 the plan for the commercial application of the
14 innovation. Since the federal funding for centers is
15 limited to a million dollars, a third criteria should
16 be the strength of the commitment of the funds and
17 assistance. Scoring should measure not so much how
18 much match but rather the strength of the commitment.
19 How likely is it that a match will actually be there?

20 A fourth scoring criteria should be the
21 extent of previous work to advance the innovation.
22 Initial research on the application of a new technology
23 should score lower than the application of existing
24 research technology.

25 A fifth criteria may be the appropriate
26 sequencing of the project, giving higher points to

1 those innovations that are closest to
2 commercialization, and finally, sixth, I would also
3 select for the breadth of the application for the
4 innovation how many other producers or other groups can
5 use it.

6 So, I summed it all up. Six criteria
7 weighted in the following manner. Number 1. A track
8 record of the applicant and qualifications of the
9 personnel. I would give them 25 points. The strength
10 of the plan for the commercialization of the
11 innovation, 25 points. Commitment of other funds and
12 non-cash assistance, 15 points. Previous work to
13 advance innovation, 15 points. Proximity to commercial
14 application, 10 points. The diffusion potential, 10
15 points.

16 Innovation in agriculture is very difficult,
17 and I commend you for taking the time to think through
18 this granting process. I mentioned to others I can't
19 remember you doing this very often, and I sure
20 appreciate the effort that you have made to solicit
21 these comments, and I look forward to your decisions.

22 Thank you very much.

23 DR. HASKELL: Thank you. We appreciate your
24 input into it. Very useful.

25 Questions for Bill?

26 (No response)

1 DR. HASKELL: Thank you very much.

2 MR. PATRIE: Thank you.

3 DR. HASKELL: The next presenter is the
4 International Center for Water Technology at Cal State
5 University.

6 MR. CLAWSON: Good afternoon and thank you.

7 Not having done this before, I just want to
8 talk about our center and what we're focusing on.

9 California State University was established
10 in 1912. We're not a land grant college. So, maybe
11 we're disqualified to start with.

12 DR. HASKELL: Nope.

13 MR. CLAWSON: Okay. Good.

14 Our focus I would like to bring to you is
15 energy and water. Water is very precious, as you know,
16 and in California, it is very dear, also, and the cost
17 of pumping is constantly going up. Approximately 16
18 percent, all the power we use in the state is related
19 to pumping water around.

20 I represent the Center for Irrigation
21 Technology which has been on campus about 25 years, and
22 we provide a world-class training and assistance and
23 evaluation for irrigation technology that is used
24 throughout the agricultural world, both in the U.S. and
25 around the world.

26 Recently, we have put together a cluster of

1 manufacturers and growers in the Valley because we felt
2 that if we don't start innovating, the business is in
3 trouble, the business of farming, the business of
4 manufacturing equipment in the water field, and so we
5 have formed the International Center for Water
6 Technology which is a \$60 million complex that we're in
7 the process of putting funding together from industry
8 as well as government sources, and it's going to have
9 four basic divisions.

10 The first is a Division on Research and
11 Development and Innovation not only for a product but
12 product application and systems. We have a thousand
13 acres of land at Fresno State that is dedicated, most
14 of it is dedicated to agricultural production. It's
15 student-driven along with the College of Agriculture,
16 of course, the Dean would have to get his two cents in
17 there, but we do a complete cycle of the agricultural
18 side, and the students get involved in every aspect of
19 not only row crop, field crop, as well as dairy, and
20 all of those systems rely very heavily in California at
21 least on water, and the innovation that we bring
22 hopefully to the table through the International Center
23 for Water Technology as well as the established Center
24 for Irrigation Technology can be used throughout the
25 country. It is a technology that we all need to
26 address and address badly.

1 We also have obviously our own problems in
2 California with salt, salt contamination, and this is
3 also something that's part of the system innovation
4 that we would like to work with. So, the center is
5 going to have research and development aspects. It
6 will have a certification and testing that will provide
7 the industry and the end user with independent third
8 source validation of products as well as their systems.

9 The third division that we're going to have
10 in the International Center is one of training. Sixty
11 percent of our high school students don't go on to
12 college, and we believe that the level of educational
13 and apprenticeships needs to be addressed. As some of
14 the growers and manufacturers said when we formed our
15 cluster, our junior colleges are developing wonderful
16 hamburger flippers, and that has got to stop if we're
17 going to address the problems of growing and surviving
18 in this coming century.

19 And the fourth division, which is, we think,
20 going to be a unique aspect and we hope from the
21 innovation side will find results, is it's cooperative
22 marketing programs, and we believe you're going to have
23 to trade to survive in the future, trade with products,
24 trade with equipment, trade with technology, and that's
25 the primary goal of those four divisions of the
26 International Center for Water Technology.

1 I've brought some information I can leave.
2 It also describes the center. We do have an
3 Agricultural Business Center that is involved in
4 constantly trying to try to innovate on the produce
5 side and if I have any other questions, feel free to
6 ask me.

7 DR. HASKELL: Well, thank you very much.

8 MR. CLAWSON: All right.

9 DR. HASKELL: And we know Mickey Paggy well
10 from the -- we know Mickey Paggy very well.

11 MR. CLAWSON: Oh, do you?

12 DR. HASKELL: Yes, we do.

13 MR. CLAWSON: Very good.

14 DR. HASKELL: Thanks. Thanks so much.

15 MR. CLAWSON: Thank you very much.

16 Appreciate your opportunity.

17 DR. HASKELL: Next, we go to the Montana
18 Business Incubator.

19 MR. GREEN: Good afternoon.

20 First of all, I'd like to thank you all for
21 this opportunity. Second of all, you're going to see
22 some chicken scratch here. My luggage was lost. So,
23 my notes aren't here.

24 Listening to everybody that's had the
25 opportunity to speak today, there's several things that
26 I was going to say that I probably would have just

1 rehashed. So, I'm going to kind of speak from a
2 different point of view.

3 I'm the Executive Director for the Montana
4 Business Incubator. We're a business incubator, and as
5 many people know, business incubators have a high level
6 of success of helping small businesses, start-up
7 fledgling businesses succeed. Across the nation, it's
8 about 87.7 percent. Quite a success rate. If you look
9 at the numbers, it's between 25 and 33 percent that try
10 to do it themselves.

11 Where I live is on a farm and ranch just
12 outside of Harden. We're in the middle of a four-year
13 drought, and the use of technology innovation at this
14 time is very critical to us there. Our business
15 incubator focuses in on evaluating companies. This is
16 something that I didn't really see in the questions
17 that needed to be answered here, but what we do is we
18 understand -- there was a gentleman earlier that --
19 from the SBDC that was speaking of complimenting what
20 people have. What we understand is that an engineer is
21 not an accountant and an accountant doesn't necessarily
22 understand legalities.

23 So, we've used the Harvard School of Business
24 model to evaluate each one of the clients that we work
25 with, and those issues are legal, finance, marketing,
26 engineering, accounting, in their own particular

1 industry. Small businesses and farms are ran very
2 similar in that they need assistance with, in one way
3 or another, each one of these areas.

4 The uniqueness of our incubator is we're not
5 trying to develop another Silicon Valley. The strength
6 of our area is agriculture, and we believe that
7 complimenting the strength of a solid economy, not
8 high-growth economy, we see what happens to high-growth
9 economies as we see what's been happening with the tech
10 companies, but ag is solid. It's always going to be
11 there. It's going to maintain this growth. There
12 wasn't these high fluctuations up and down, but driving
13 innovative technologies into the ag industry will help
14 create good jobs and that's the focus of the incubator
15 that I work with.

16 The only thing that we can do -- you always
17 hear ag producers complain about two things, the market
18 and the weather, and those are things that an
19 individual farmer and rancher cannot affect. Well,
20 what we can do is we try to help farmers and ranchers
21 improve their efficiencies. If we can help them reduce
22 their overheads -- we increase their overhead profit,
23 their overall profit, sorry about that, which in turn
24 allows them to become a little bit more flexible with
25 their money to become more innovative. We do this in
26 the innovation side and research by accessing all of

1 the federal agency technology transfer programs.

2 The gentleman before me, the SBDC. The SBDC
3 is a wonderful program that we oftentimes use, but it
4 is a reactive. They have so much work that it comes to
5 them. Farmers and ranchers do not go in to an SBDC
6 where I come from because we have such a large area,
7 but we actually go out and we help them. We teach
8 them, here's these technologies, here's help with their
9 business plans, here's how we can help you overcome
10 different things. Then in order to find dollars for
11 these technology transfer programs, we often find the
12 innovators in the area and introduce them to the SBIR
13 and the STTR programs, which is another good way to get
14 some capital for them to encourage them to develop
15 things, and the USDA, I must say, has the most open and
16 the most friendly SBIR program. It's really a joy. I
17 met with William Golder a couple of weeks ago. Just a
18 really positive gentleman.

19 Those are the two areas that we kind of focus
20 in on, and on the comments that you were looking for
21 some responses to, the focus of work, I think, when it
22 comes to technical assistance and the engineering and
23 the applied research, I think that all of these are
24 important, but the one thing that I haven't heard is
25 the critical outreach component. I agree with the
26 gentleman before me that it shouldn't be a facility.

1 It should be an -- there should be a central place for
2 people to go to, but this program should have fingers
3 everywhere. If you're looking at affecting people the
4 most, the area I live in, our average annual income per
5 capita is \$11,000 per year. I mean, it's -- we have a
6 36-percent unemployment rate. We are very low on the
7 totem pole. We have -- our demographics is crucial.
8 The dollars that you put into a program like this in an
9 area like mine makes a significant impact, just the
10 economics of it, much less the opportunity for these
11 people who are hungry right now, who are looking for
12 ways to go out and to change their lives.

13 I've got a 10-week old daughter, and when she
14 grows up, I want her to have a job that if she wants to
15 stay in this area, she'll have the opportunity, but the
16 component of outreach is something that I haven't heard
17 stressed at least enough to my satisfaction and that
18 would be a component that I'd appreciate the panel
19 looking at, and I don't know what that percentage is.

20 At this time, I've kind of hit all the areas
21 that I wanted to hit, and I want to tell you that I do
22 appreciate your time, and if there's any questions.

23 DR. HASSELL: We much appreciate your time.

24 Questions?

25 (No response)

26 DR. HASSELL: Okay. We're running just a

1 little ahead of schedule which is terrific because it
2 leaves more time for other interaction, plus our next
3 presenter from GV Labs has a plane to catch at Dulles
4 Airport later this afternoon, so he'd probably like to
5 get up here right now.

6 MR. OTSUKI: Thanks.

7 DR. HASKELL: You bet.

8 MR. OTSUKI: I want to thank everybody for
9 the opportunity to address this audience regarding the
10 Agricultural Innovation Center Demonstration Program.

11 I'm the CEO of a company called GV Labs.
12 We're a business innovation company. We have a very
13 strong partnership with another group from -- that is,
14 the Consulting Business Unit of CoBank, called Business
15 Advisory Services, and we leverage their 60+ years of
16 experience and expertise to help agribusinesses
17 increase their chances of business success.

18 Relative to the innovation center, we also
19 are partnering with Bill Patrie from North Dakota, and
20 he spent some excellent time outlining his thoughts
21 relative to the six points in the program and what we'd
22 like to be able to spend a little bit of time is to
23 express our views about innovation. How the changing
24 marketplace in agriculture as it applies to innovation
25 and how this can be applied to this program.

26 We believe true innovation changes the

1 marketplace, providing more opportunity for producers
2 and more choices in quality for the consumer.
3 Innovation is rarely only or merely technical issues.
4 They're almost always related to changes in markets. A
5 signature of innovation is the change in the mental
6 model, the paradigm shift, if you will, on the part of
7 producers and consumers regarding something previously
8 so familiar that it was part of the way things are.

9 When successful innovations are launched, the
10 changes in marketplace will eventually bring the
11 paradigm shift to all in the marketplace. However, to
12 launch an innovative idea requires a mental shift to
13 occur among the pioneers and entrepreneurs who champion
14 the idea. This is accomplished with what we describe
15 as "deep learning". Tools are needed to enable
16 innovators to grasp the concept, to view the financial
17 consequences of specific decisions related to an
18 innovation, and to reveal the deep structures between
19 new relationships which materialize when a change is
20 introduced.

21 Support for mental model transformation is a
22 necessary component for successful innovation. Good
23 ideas do not succeed by themselves. They need to be
24 nurtured by the agents who are confident they can
25 successfully change. Since the end of World War I, we
26 have been in an accelerating agriculture production and

1 efficiency mode as the population growth and mass
2 shifted from rural to urban. The increasing
3 competition in agriculture during this time is
4 partially due to the growing urban U.S. demand for food
5 as well as export demand and the economic scale
6 efficiencies that were introduced. At the same time,
7 further processing expanded product mix and branding
8 have steadily increased the gap between what the grower
9 does and what the consumer sees.

10 In addition to the gap between agriculture
11 production and the consumer, the fact that agriculture
12 production has historically been a commodity game has
13 broken the communication loop between the producer and
14 the consumer. More and more, the food people eat looks
15 less like what the farmer produces. In this situation,
16 the only innovation that has occurred in agriculture
17 pre-biotech was production or cost focused.

18 We are now in the infancy stage of a new era
19 where science, technology and consumer trends are
20 positioning the producer to participate pro-actively in
21 an integrated system between the producer and the
22 consumer. In the new era, producers are better
23 positioned to produce differentiated products that are
24 integral to the value to the consumer. Product traits,
25 what's in it or what's not in it or on it, and as
26 important, they can be the first link in tracking

1 products between the farm and the consumer. Food
2 safety, security, quality assurance, all those things
3 are becoming more and more important.

4 What they need is the deep learning business
5 understanding from which they can take best advantage
6 of this new era. The innovation centers, as they're
7 currently envisioned, we feel, have multiple
8 challenges. The proviso that they be state centric and
9 that they be guided by the four largest commodity
10 producers in the state puts the innovation center or
11 may put the innovation center at odd with research
12 programs which are already funded and supported by the
13 four commodities. Moreover, the people who dominate
14 the market have very little incentive to promote or
15 support initiatives whose stated goal is to change the
16 market.

17 If they introduce innovations at all, it will
18 be on their own terms and time frames. As has been
19 noted in literature, innovations do not normally spring
20 from the dominant players in the marketplace. It is
21 difficult, if not impossible, for dominant players to
22 deliberately undermine their own existing revenue
23 streams.

24 That said, we believe that deep learning is
25 the means to help create sustainable innovation within
26 the agribusiness space, especially for the smaller and

1 independent producer-led business enterprises. Often,
2 the key missing ingredient for most small to mid-sized
3 agribusinesses is the deep business understanding
4 necessary to be adaptive, to be different, to sustain
5 success in a continually-changing business environment.

6 The person before who I believe was from
7 AgAmerica, who used the shrimp story, is a perfect
8 example of one of the key innovations that the
9 innovation center should be able to bring and that is
10 the hard lessons learned, the results of failure, if
11 you were, the things that you don't want to get into,
12 you know. It's as important to be able to learn about
13 the failures, the mistakes, the lessons learned, as it
14 is a way to innovate something that's new.

15 Change is a concept few like to embrace,
16 mostly out of fear of the unknown. Not knowing what
17 you do not know often creates a status quo or
18 paralyzing effect. Sharing information and
19 understanding to a broad audience about business
20 fundamentals as well as advanced practices provides the
21 practical means for innovation to take place for it
22 provides the necessary base from which to add industry-
23 specific insight, change, value-add, etc. After all,
24 the intent of innovation is to bring about the
25 fundamental changes that result in new and sustainable
26 business success.

1 Thank you very much.

2 DR. HASSELL: Thank you. That was sure fast,
3 John.

4 MR. OTSUKI: Well, I told you that.

5 DR. HASSELL: Questions?

6 DR. DUNN: Just a statement. It's not so
7 much a question but just to sort of clarify that the
8 dilemma that we have as we try to design this program
9 on a national basis, there are elements in the statute
10 that suggest a state centric structure. Yet the way
11 the statute's limited, we can't have 50 centers.
12 Therefore, we have to somehow deal with the board
13 representation issues on one hand that suggest state
14 centricity, yet at the same time we've got to get
15 national coverage. So, I just kind of put that out on
16 the table for everybody as something that we're going
17 to be tussling with as we continue down the design
18 road.

19 MR. OTSUKI: One of the things that we feel
20 from the innovation center standpoint is if they --
21 granted you can't have 50 of them, but for the ones
22 that you do have, that they look at things that are
23 applicable broadly and across the marketplace that are
24 not necessarily state centric and/or if they happen to
25 be based on a specific aspect, a vertical segment of
26 the industry, that they're not just viewed from the

1 state standpoint but how it could be broadly applied
2 across the industry segment.

3 So that, the fact that they are
4 geographically located in a given location should not
5 prevent, especially if they're done from more like Bill
6 Patrie said, from a facilitation standpoint, where
7 they're not really a large center. For the most part,
8 they're a virtual collection, if you will, that you are
9 then not bound by the geography of a given state, that
10 you can go across an industry segment because there are
11 aspects of innovation, especially when you look at
12 things that are needed from a business understanding,
13 business discipline standpoint, that go across state
14 borders.

15 You then can actually apply incrementally
16 things on top of it with things like value-added
17 development grants, etc., those things that may be more
18 geographically germane, and that's, quite frankly,
19 where we see there's going to be the balance that's
20 needed. For the most part, an innovation center, if it
21 can be -- if they can provide a practical broad
22 baseline, there are other means from where you can do
23 the vertical specialization, if you will, that may have
24 geographic parameters, regionalization localization
25 parameters.

26 DR. HASSELL: Very good. We appreciate it,

1 and if you want to hang around for our next speaker,
2 you might get a ride out to Dulles because they're from
3 Leesburg, Virginia.

4 MR. NICHOLS: Thank you very much, Mr.
5 Chairman. We'd be delighted to give you a ride out to
6 Dulles. We'll take the Metro out in a few minutes.

7 I've got a hand-out which I've -- one of
8 which I'm going to hold for a minute and then give you
9 that for the record and we're in Loudon County, where
10 they got lots of trees. So, that's why I've got some
11 paper to hand out. They cut the trees down for a
12 development that seems to be going on.

13 If any of you all haven't been out to Loudon
14 County before, it's the place where farming is. You
15 cross the Potomac River and turn right, and it's about
16 30 miles, you can see some green space, farms, horses,
17 cows, unknown to the people further in from that, but
18 it's a place where farming is close by here.

19 Thank you very much for having me.

20 I wanted to talk to you a little bit about
21 Loudon County and an idea that we've been working on
22 our own version of an agricultural innovation center
23 for the last 10 years. So, I thought with all this
24 conversation you've had today, much of which there's no
25 need for me to restate because I agree with everything
26 that was said, I thought it might be good if I could

1 show you a picture of what one would look like, if you
2 did it. So, I'm going to get to that in just a minute.

3 Loudon County is the second-fastest growing
4 county in the United States. Douglas County, Colorado,
5 is Number 1. I wish we weren't Number 2. I wish we
6 were somewhere way down the line, but we aren't. So,
7 we have terrific growth. We have 333,000 acres of land
8 in the county, of which roughly 200,000 is still
9 relatively rural. So, what do you do? Do you, as they
10 did in Los Angeles, pave all the way up to the
11 mountains? We have the best farmland in the Mid-
12 Atlantic Region right here outside of Washington. So,
13 this is truly farming on the edge and it's different
14 farming than you've heard from many people today just
15 because of where it is, but it's very important to keep
16 that kind of farming going.

17 So, the county has been very proactive in
18 funding agricultural staff. I work for the Department
19 of Economic Development. I'm called an agricultural
20 development officer. In Virginia, there are about four
21 or five similar positions at the county level and then
22 you up to the state level for the State Department of
23 Agriculture and their part of it. So, we work with
24 Extension. We work with other agencies but we are the
25 economic development part of the county level of
26 keeping agriculture viable.

1 What I wanted to talk to you today is about
2 our idea for the Center for Rural Innovation. We call
3 -- we have a project we call the Center for Rural
4 Innovation. The county has decided to acquire a site,
5 a 200-acre site. In our area, farmland is going for
6 \$15 to \$20,000 an acre. So, to buy a 200-acre site
7 could cost us \$3 to \$4 million. So, that's different
8 from some of the places you heard from today. Okay.
9 But when we talk about a match, I'd love to go matching
10 with you because I'm hoping that they'll go ahead and
11 put up this \$3 million.

12 When we do this, though, we have a lot of
13 partners that we want to bring in to it because we
14 won't be successful if we just extend our economic
15 development efforts. We'll be successful if we bring
16 in the land grant university and if we bring in the
17 USDA itself in the form of you guys sitting here but
18 also in the Agricultural Research Service. So, let me
19 tell you what we've already done. We're working with
20 the land grant university. We're developing a
21 memorandum of understanding. We'll probably sign that
22 in the Fall with Virginia Tech. I'm working with the
23 Dean of the College of Life Sciences and Agriculture
24 and that's going to give us a list of starting
25 projects, things that are as simple as how do you
26 really do sustainable agriculture? How do you take

1 your new rules for organic agriculture, which I have
2 never actually read through the whole thing but I've
3 seen the stack of it, how do we take that and convert
4 it to a viable business opportunity for our people?
5 Because we've got the market.

6 I don't know how many million people there
7 are right around here, but from downtown Washington,
8 it's an hour's drive out to our farmers' markets. So,
9 the whole four or five million people here that can
10 come out to our place and buy food. So, that's what
11 we're trying to do, is bring the best techniques of
12 producing food and Christmas trees and wine and
13 anything you can imagine in agriculture. I need to
14 somewhat preface this by saying that I'm a Christmas
15 tree grower, and I hope you don't hold that against me.

16 I grew up on our farm with hogs and cattle
17 and all that when Leesburg had a small number of people
18 and you knew most of them. I actually learned how to
19 drive with the old family pick-up truck driving in the
20 feed mill in Leesburg which is now a restaurant. This
21 mill has been converted. So, I've been there for all
22 of that, but now the future for us is direct market
23 value-added products that sell to the retail consumer.

24 So, folks come out to cut Christmas trees, and you all
25 probably all live right here. If you look in the
26 Washington Post in the Weekend Section at Christmas,

1 when they list their Christmas Tree Guides, you'll see
2 all the different states, Maryland, Pennsylvania, so
3 forth, and then you see Loudon County, and Loudon
4 County has a bigger section of the paper than all the
5 rest of them put together. So, we're the place to buy
6 a Christmas tree.

7 But why do we do that? We do that because we
8 have the consumers. So, our form of agriculture is
9 different from many of the others that you've heard
10 from, and one of my points to you is when you think
11 about these centers, don't create a rubber stamp that
12 all centers have to be the same because agriculture in
13 this country is not the same and not remotely close to
14 being the same. You're going to have different
15 activities that are going to require different things
16 to do, although the innovation part remains the same.

17 So, let me pull up this picture and show it
18 to you, and I've given you the hand-out which you can
19 read, which I'm not going to read because it really
20 restates everything that's already been said. Okay.
21 I'm going to try to hold this so everybody can see it.

22 Originally, we called this project A Country Life
23 Center and there's a reason for that. Back when
24 President Theodore Roosevelt came to power,
25 agriculture, believe it or not, was going to hell in a
26 handbasket, and so the new President then said, well,

1 I've got to create a country life commission. That's
2 what he called it. So, he had the Country Life
3 Commission go out and report on what could be done
4 about saving agriculture.

5 One of the principle recommendations of the
6 Country Life Commission came from a Virginian, a fellow
7 named Carter Glass, who turned out to be the first head
8 of the Federal Reserve Board. He was a dairyman in
9 Virginia, and they didn't have enough banking, talking
10 about venture capital, in those days, they didn't have
11 a banking system that could support the money that was
12 loaned to the dairymen, and they were the strongest
13 farmers in Virginia in those days.

14 So, what we propose is a center that brings
15 not only the innovation but brings the innovation to
16 the consumer, that provides an attraction for the
17 people to go to the innovation and actually see it.
18 One of the problems is we hear so much controversy
19 about genetically-modified food products and
20 genetically-modified anything that people are scared to
21 death of it, but if people could actually see it
22 growing and understand the science and technology of
23 it, they might gain better acceptance.

24 So, I think that you need to think about a
25 place where you not only innovate but you gain
26 acceptance for the innovation. Now, I'm sure we've all

1 been to field days at different agricultural research
2 stations. We have a number of stations in the state
3 and I've been to a bunch of them, and you go one day
4 and you see the crop and that's it, but the general
5 public rarely goes there. So, they don't understand
6 the best methods of growing whatever. So, here's the
7 picture. Here's a welcome center for tourism. Here's
8 a farmer's market. We're going to have innovative
9 crops. We're going to have organic crops. We want to
10 sell them to the public. So, this is the economic
11 part. Here's the commercial kitchen where the chef is
12 cooking the fresh food and doing the demonstrations,
13 all of which is attractive to the public. Here's the
14 restaurant where the same chef is selling the stuff.
15 You've got to make some money. We're talking about
16 funding this. We have to make this somewhat self-
17 supporting, and I'm not expecting USDA to pay for all
18 this. I mean, a lot of this is privately-funded and
19 county initiatives, but it all needs to go together.
20 Here's a gift shop. Here's a horticultural garden
21 where the National Arboretum could show new plant
22 introductions from their National Arboretum right
23 across town here. That's one of their missions.

24 Here's a science and research laboratory with
25 greenhouses where some actual bench lab, web lab, dry
26 lab research could be going on, and the public could

1 walk in certain days and see that research and
2 understand that this is what happens, and the high
3 school kids could go in there with mentoring programs
4 with the researchers.

5 We've got an animal component. People like
6 to see animals. So, I thought if we had a rare breeds
7 conservancy, it would be preserving the germ plasm of
8 the rare breeds of farm animals for the most part and
9 that's always an attraction for the people. So, the
10 point of this is to get the people in to see the
11 innovation and to see the agriculture and understand
12 more about it, get you a chance to speak to them.

13 We've got a museum and an auditorium, a movie
14 theater, all those things that you would use to explain
15 what you're doing, a large exposition hall that could
16 be used as an indoor riding ring or could be used to
17 demonstrate anything you want. Again, all of this puts
18 innovation in a context in which it can actually be
19 used. It could be commercialized, and the other side
20 of this is in the bigger picture, this is the compound
21 I just described. This is the 200 acres and here's the
22 field with -- this is an artist's version. He doesn't
23 know there's wetlands down here and you can't grow some
24 things in some of this land, but the fact is you have
25 field demonstrations and so you can have field days all
26 the time and have events there all the time. So that,

1 as this project goes along, people understand more
2 about what agriculture is about. I think it's one of
3 the problems we have.

4 Let me get back to the microphone so I don't
5 yell too loud. So, those are the things we have in
6 mind. Let me just tick off on part of my list of the
7 actual facilities that would be at this. Virginia Tech
8 would like to build an urban agricultural research
9 center on the property. So, we would lease them a
10 certain portion of the property and they'd have a
11 typical research station. That's part of what you see
12 there.

13 Also, we want to do natural resources
14 training. So, there would be GIS labs and students
15 would be there and there would be natural resources
16 training. We've talked about agricultural and rural
17 economic development. The business planning,
18 feasibility, all of that stuff that you've heard so
19 much of today, we do that. We partner with the SBDC in
20 our area. I think all that's very important and that
21 would occur there as well.

22 Okay. Farmers market. All those things that
23 I talked about. I've given you the list of my answers
24 to your questions. I would say what you need to do,
25 though, is create a system that incentivizes land
26 grants, agricultural research, all of the agencies to

1 come together, and when they do come together, create
2 memorandums of understanding so that they all know what
3 their baseline contributions should be.

4 I will stop right there. One minute for
5 questions.

6 DR. HASKELL: Thank you very much.

7 Maybe more than that if anybody has
8 questions.

9 (No response)

10 DR. HASKELL: Okay. We appreciate you
11 stopping by and for a fine presentation.

12 MR. NICHOLS: Thank you.

13 DR. HASKELL: Thank you.

14 Now, we have Oregon and John promised not to
15 disclose the location the last time we exchanged ideas.

16 MR. WELLS: Thank you.

17 My name is John Henry Wells. I'm the
18 Superintendent of the Food Innovation Center Experiment
19 Station.

20 The Food Innovation Center, located in
21 Downtown Portland, Oregon, is a joint initiative of
22 Oregon State University and the Oregon Department of
23 Agriculture, an initiative that combines elements of
24 Oregon's federal land grant university with the state's
25 statutory authority for food and agriculture. The Food
26 Innovation Center provides research, education,

1 marketing and analytical services that enhance and
2 sustain Pacific Northwest agricultural and food
3 industries.

4 The Food Innovation Center opened in June
5 1999 with broad stakeholder support from the
6 agricultural community and financial participation of
7 local and state governments. Today, the Food
8 Innovation Center is home to seven public service
9 programs that offer an integrated suite of strategic
10 programs and extended services to address technical,
11 regulatory and market access concerns associated with
12 food and agricultural products. We serve producers,
13 processors, and marketers of food and agricultural
14 products with an outreach emphasis that targets
15 companies and individuals that want to develop new
16 products for a consumer food economy.

17 Our experience with assisting new entrants to
18 the food industry relates directly to the proposed
19 Agriculture Innovation Center Demonstration Program.
20 Let me cite one example to illustrate the impact of
21 focusing on new entrants to the food industry. Last
22 year, a small company from rural Oregon came to us with
23 the goal of using Oregon cranberries in a locally-
24 manufactured sauce. The company had no prior
25 experience in food manufacturing. Our staff assisted
26 in formulating several prototype sauces, evaluating the

1 sauces with consumers, establishing a final process
2 specification with nutrition labeling, introducing the
3 company to co-processors capable of manufacturing the
4 product, and designing a test market plan. The product
5 was introduced into test market and the commercial
6 market potential of this value-added product was
7 demonstrated in the real world.

8 Based on the demonstrated success, the
9 company moved forward to secure pre-production orders
10 and currently plans to produce between 1,500 and 2,000
11 cases of product this year. This represents an
12 enormous new market for Oregon cranberries that might
13 otherwise be unsold and provides the opportunity to
14 support local food manufacturing jobs.

15 I believe this example resonates with the
16 intent of the Agriculture Innovation Center
17 Demonstration Program.

18 My comments below address specific questions
19 raised in the notice of this meeting. Who might we
20 expect to use an agriculture innovation center? In the
21 past 24 months, the Food Innovation Center has provided
22 direct service to over 250 clients. Over half of these
23 clients meet the federal criteria of a small-sized
24 enterprise. About a third of our clients are women or
25 minority-owned businesses and many are individuals
26 starting new first-time businesses, entrepreneurs that

1 are seeking family wage jobs for themselves through new
2 business development.

3 While generally serving needs of producers,
4 processors and marketers of food and agricultural
5 products with technical and market development
6 activities, special opportunity exists to partner in
7 demonstration programs with individuals seeking to
8 change the paradigm in which they view themselves. For
9 instance, we have worked with several producers, all
10 third generation farmers, who seek to improve their
11 financial outlook by developing on-farm processing
12 capabilities. Also, we have worked to assist new
13 entrant processors with no agricultural background in
14 developing food businesses that use local ingredients.

15 What might an agriculture innovation center
16 team look like? Innovation centers should be
17 encouraged to critically examine strategies that are
18 aimed at increasing the economic return on agriculture
19 production. Through these efforts, the aim should be
20 to better understand the framework of establishing the
21 value of food and agricultural products by considering
22 the place, process, purpose, promotion and perception
23 of the products.

24 In our experience, it is clear that such a
25 task requires a resident multidisciplinary staff,
26 preferably with some individuals having food-industry

1 backgrounds, and collaborators, cooperators and
2 consultants with a depth of technical specialties. As
3 a group, there should be a committed focus on
4 technology transfer, commercialization, and market-
5 based success. In establishing a new center, it could
6 be expected to hire a mix of personnel at different
7 experience levels. In Portland, we have resident staff
8 from higher education and the state department of
9 agriculture with committed assignments to the center in
10 the areas of economics, market development, business
11 planning, product development, process engineering,
12 packaging and logistics, consumer sensory testing,
13 enterprise finance and market development. Generally,
14 there is a depth of personnel in each area with senior
15 and support full-time professional staff.

16 In addition to technical staffing, which may
17 already be in place in many states, the Agriculture
18 Innovation Center Demonstration Program could
19 anticipate allocating resources for dedicated staffing
20 in tactical areas, such as product management,
21 information technology support, and outreach and
22 communications coordination.

23 How can producer-owned value-added ventures
24 be supported? Support for ventures will be needed in
25 two stages. (1) Approaches to underwriting initial
26 risk and (2) approaches to underwriting capital

1 expenditures. The Agriculture Innovation Center
2 Demonstration Program might best be suited to helping
3 underwrite initial risks with an asset-matching model
4 popular in micro-enterprise circles.

5 Currently, we are piloting such a program
6 with a tri-county regional investment board in rural
7 Central Oregon. In this program, an individual
8 producer or processor submits a brief proposal
9 describing the value-added venture that they would like
10 to demonstrate. The proposal is reviewed locally by
11 the investment board for its strategic impact within
12 the region. If accepted, the total project cost is
13 budgeted as a dollar-for-dollar match between the
14 client and the investment board and a funded contract
15 is awarded directly to the Food Innovation Center.

16 In addition to risk-sharing among the client
17 and the investment board, the center shares in
18 underwriting risk investments in staff and facilities.

19 This approach distributes the risk of demonstration
20 failure among client, investment board and the center.

21 Conceptually, the scope of the demonstration projects
22 might be on the order of a few hundred or a few
23 thousand units of handcrafted product at one or two
24 local retailers committed to local food systems. A
25 requirement of the demonstration project would be to
26 collect requisite real world data in an effort to focus

1 and strengthen business and market planning that will
2 be needed to secure funding to underwrite capital
3 expenditures.

4 For a successful demonstration with actual
5 market sales, it could be anticipated that a mix of
6 conventional and community development financing,
7 personal investing, or others would be used for capital
8 expenses. I've listed other suggested ideas as well
9 for market grant loans, and I'll call attention to one
10 at the bottom of my list. Partnering opportunities
11 with NGO, non-governmental organization, development
12 agencies in sponsoring the equity basis for financing
13 aimed at targeted populations, such as refugee
14 immigrants, who settle in rural communities.

15 How can innovation centers collaborate with
16 other assistance services? The first step in
17 collaboration and coordination is engagement. Clearly,
18 there should be a significant effort invested to
19 formally engage various statewide resources and
20 associations in planning and operation of an innovation
21 center. Mechanisms to encourage the producer community
22 could include organization of regional agriculture
23 strategy committees that would in turn recommend
24 locally-important projects for a demonstration program.

25 Collaboration in statewide forums supported
26 with information technology, like webcasting, video

1 conferencing, should be thought about to increase
2 participation. Participation should include rural
3 federal assistance programs, state agriculture
4 services, state and local investment in economic
5 development boards, county extension offices, branch
6 experiment stations, and others. By the way, I'll
7 diverge briefly. We found a great ally in the local
8 SBDCs within Oregon.

9 Additionally, there should be opportunity to
10 use novel approaches to gain citizen service in helping
11 to introduce innovation centers to the public. For
12 instance, in Oregon, we have engaged community
13 volunteers trained in consumer education programs, such
14 as the OSU Extension Service Master Gardener and Master
15 Food Preserver Programs.

16 With respect to coordination, there is a real
17 need to guard against unjustified duplication of
18 resources within a state, to engage other centers,
19 agencies and associations actively as stakeholders, to
20 engage collaborators with new services not otherwise
21 available, and to engage land grant programs with state
22 government programs.

23 How can programs balance demands of new and
24 existing ag clientele? Segmentation of clientele
25 should not be considered at a commodity level or an
26 enterprise level alone. Efforts must focus on better

1 understanding of the framework for establishing value
2 of food and agricultural products based on
3 consideration of place, process, purpose, promotion and
4 perception.

5 Consideration should be given to the notion
6 that farming is not a commodity-driven agriculture
7 enterprise but an essential part of a consumer-driven
8 food economy. I believe that demonstration programs
9 should focus on offering support for early adopters of
10 this paradigm. Demonstration partnerships with
11 entrepreneurs and innovators should aim at the
12 production, preservation, distribution, and marketing
13 of high-quality locally-produced food and agricultural
14 products that return significant value to the producer.

15 The aim should envision that transformation
16 of depressed rural economies founded on agriculture
17 commodity markets into robust producer communities,
18 value-added chain suppliers within a consumer-food
19 economy. At the same time, there should be some
20 measure of accountability for innovation centers to
21 safeguard that access and assistance programs are
22 broadly offered and utilized to all sectors within the
23 state's agriculture community.

24 Additionally, efforts are needed to ensure
25 that services are accessed to persons of every economic
26 and/or social class. In Oregon, we use an internal

1 report card to monitor the distribution of services,
2 recording the commodities, client demographics, and
3 economic impacts for which our services are used. In
4 continuously reviewing this data, we guard against the
5 Food Innovation Center becoming a more exclusive
6 singular commodity technical assistance center, like
7 the Potato Innovation Center.

8 Let me skip forward to the criteria. What
9 should the criteria for scoring and -- what should be
10 the criteria for scoring and selecting proposals?
11 Because of the significance of this program, a three-
12 step screening and selection procedure may be
13 appropriate. First, a first step could be an
14 electronic submission of the limited scope binding pre-
15 proposal with an initial selection criteria focusing on
16 capability and programmatic performance. Based on this
17 screening, full proposals could be invited with a
18 second stage criteria focusing on organizational
19 commitment and approaches as well as budgetary
20 effectiveness.

21 Among semi-finalists, a third and final
22 selection process should include site reviews with
23 emphasis on identifying relevant related commitments of
24 the organizational partnerships required in the Farm
25 Bill as well as verification of local advisory boards.

26 Other considerations for selection could include

1 portfolios of relationships maintained beyond the
2 required partnerships, breadth and diversity of the
3 agricultural and food system served, proposed
4 enterprise structure of the innovation centers,
5 including memorandums of understanding, agreements,
6 operation plans, etc., and the integration of education
7 research, extension, public service activities, and
8 mechanisms of reporting and public service
9 accountability.

10 In conclusion, in a book entitled "Leading
11 for Innovation", Peter Drucker defines innovation as
12 "change that creates a new dimension of performance."
13 Certainly, we are looking for a new dimension of
14 performance in our food and agricultural systems.
15 However, I believe that we should also be looking for a
16 new dimension of performance in the institutions that
17 serve food and agricultural systems.

18 For the Food Innovation Center, this has
19 meant the initiation of partnering relationships with
20 investor networks, business associations, and non-
21 government agencies, and a forging of these connections
22 into clusters of business relationships that enable
23 agricultural and food systems not to be viewed solely
24 as a natural resource base but also as an enabled
25 economic development engine.

26 Thank you.

1 DR. HASKELL: Very good. A lot of food for
2 thought, if you'll pardon me.

3 Questions?

4 (No response)

5 DR. HASKELL: There's another, I believe,
6 food processing center at the University of Nebraska.
7 Thank you.

8 MR. O'NEILL: I wish to ask that you bear
9 with me since I don't have a prepared statement and
10 this is going to be somewhat off the cuff.

11 My name is Ed O'Neill. I'm the Associate
12 Director at the Food Processing Center at the
13 University of Nebraska.

14 A little background about the center. It was
15 formed in 1983. It was started to provide technical
16 and business services to producers and food companies.
17 Initially, it was for the state. Since then, we have
18 expanded so that we currently have clients in 42 states
19 and about two dozen foreign countries.

20 The center is set up so that we have a
21 permanent staff, almost all of whom have experience in
22 the food industry. There's a few that don't. We
23 coordinate heavily with other groups in the state in
24 order to compensate for some of the areas where we
25 don't have expertise. We work closely with groups like
26 the Nebraska Department of Agriculture and the

1 Department of Economic Development, closely with the
2 Nebraska Business Development Center. We are actively
3 involved in the manufacture and extension partnership,
4 and we work with consultants and various businesses in
5 the state as we need to, and in addition, we can draw
6 upon the academic folks at the university. Commonly,
7 we work with the Department of Food Science, the
8 Industrial Ag Product Center, the Center for
9 Agricultural Rural Innovation, Animal Science, College
10 of Business Administration, can't forget those. So, we
11 work with quite a diverse group of people.

12 What I want to talk about is primarily some
13 of the characteristics I think you might want to
14 consider as you're moving forward with this RFP. First
15 of all, I think you need to make sure that the groups
16 that are involved can adequately cover all the steps
17 that it takes to create a product from a concept or a
18 basic idea to the point where you actually get it to
19 the market and there are a lot of things you have to do
20 to accomplish that. Some of them are large. Some of
21 them are pretty small.

22 As an example, we use graphic designers from
23 the local industry rather than try to design labels
24 ourselves. That lets us leverage our people, but we do
25 need to look at it across the entire spectrum. Another
26 example would be there's been a number of people

1 talking about building manufacturing facilities. We
2 actually find with the entrepreneurs that go through
3 our program coming in, 90 percent of them are going to
4 build a plant. Going out, 90 percent of them contract
5 pack, and there's some very good reasons to do that,
6 both from an economic standpoint and from the sleepless
7 nights standpoint for the entrepreneur.

8 I think you should be looking for programs
9 that can combine the government, the academic, and the
10 private sector very effectively as they're looking at
11 agricultural innovations and have a proven track record
12 in doing that. There needs to be coordination, proven
13 coordination programs in place as you're working with a
14 lot of groups. The coordination, the conversations,
15 really become, I think, the limiting factor, the
16 management of that, and lastly in this area, you need
17 to assure that you're bringing functional excellence to
18 the program, meaning that those people that are
19 responsible for product development have some mechanism
20 in place to assure that the quality of what they're
21 doing is in fact very good, and you need to do that for
22 each one of those segments of that process. Likewise,
23 there needs to be a project management piece in place
24 to make sure that all of these projects that are coming
25 in in fact are going to be handled fairly, equitably
26 and in a timely manner.

1 I jumped ahead. I covered this. I think
2 that the centers should understand both the push and
3 pull concepts, and what I mean by that is push is, as
4 an example would be entrepreneurs come in with a new
5 product. They're highly enthusiastic. They're driven.
6 They work hard to get that product out to the market.
7 They're going to push it through the system.

8 Now, there are also other ways of getting
9 products to the market. One is through some technical
10 innovation done by an academic. Another is quite often
11 and we do this frequently as we're doing market
12 research, we find certain segments of the market out
13 there where there's a demand but there's no one filling
14 the demand. But in that case, you have to go back to
15 the growers and convince them that maybe there's
16 actually a concept here that's worth pursuing, and you
17 have to get them involved and you have to sell it to
18 them and then you have to go and work with the people
19 in the final market to get them convinced that there's
20 something there and pull the two groups together.

21 It should be able to support both food and
22 non-food applications. It should also, I think, be
23 able to support both commodity and niche products.
24 Obviously in Nebraska, corn, wheat, beef, you know, are
25 rather important to us, but we do have a lot of smaller
26 non-commodity-type products, like yellow perch, if

1 anybody knew we grew yellow perch in Nebraska, and we
2 need to be able to support both of those extremes.

3 One of the folks earlier talked about
4 success, and I think the definition of what is
5 successful is also very important. Successful,
6 obviously you have the people that are putting up the
7 \$30 million plant and they're selling it all and they
8 have great cash flow and they're bringing money in,
9 that's successful.

10 The flip side is that many of our
11 entrepreneurs, especially from the western two-thirds
12 of the state, are coming in to look at ways to allow
13 them to stay on their farm, on their ranch, or in their
14 small community. So, they're looking for something
15 that will bring in maybe \$20 or \$30,000 a year,
16 something that supplements their income and allows them
17 to stay there. If that's not successful by the
18 program, then I think that needs to be spelled out or
19 what the criteria for success would be.

20 The sustainability of the center, I think, is
21 very important. I personally wouldn't want to see the
22 centers being kind of a one-year shot and then dying
23 away. I think that the applicants should be able to
24 demonstrate that, you know, if the funding goes away,
25 whether it's next year or three years or five years or
26 whatever it is, that in fact they have a decent shot at

1 keeping the center and the concept going.

2 I think it's very important that the
3 applicants understand the depth and the breadth of the
4 end markets. Again, 98 percent of the people that come
5 into our entrepreneur program are going to sell at
6 Kroger's or Sam's or one of the mass merchandisers. In
7 fact, there are a lot of markets out there, not just
8 the mass merchandisers. There's many specialty food
9 stores, food service operations, distribution
10 operations, mass feeding, organic stores, natural
11 stores. I mean, there's many, many ways of getting the
12 product to the consumer. Some products, some concepts
13 are better suited for some modes of distribution than
14 are others, and I think the applicants need to
15 understand the depth and the breadth of those issues.

16 Then lastly, I think the applicants should
17 have some way, proven way of both promoting the
18 services they're having, both in state and regionally,
19 and they should be able to disseminate information
20 about the success of their program and have some
21 mechanisms in place by which that can be done.

22 Thank you very much.

23 DR. HASSELL: Very good. Thank you, sir.

24 Questions?

25 (No response)

26 DR. HASSELL: We really appreciate it. Very,

1 very cogent comments.

2 I do not have anybody else on the list, but
3 here's one. In fact, I was going to open it up to
4 whoever may want to say a few words or at least up to
5 15 minutes' worth.

6 MR. WHEELER: Thank you, Mr. Haskell, and
7 members of the panel. I'll be much briefer than that.

8 My name is Dan Wheeler, and I'm the
9 Commissioner of Agriculture in Tennessee as of today.
10 Ten days from now, I'll be the Director of the Center
11 for Agricultural Profitability at the University of
12 Tennessee, and I apologize for not having prepared
13 remarks. If it's necessary, I can submit prepared
14 remarks, but we -- I came here today to listen. I
15 didn't really know about this meeting or hearing until
16 just a couple of days ago. So, I didn't come prepared
17 to make any comments but to listen and to learn, and
18 I'm extremely glad that I came because the comments
19 today have been very, very good and I have learned a
20 lot. So, I'm in the transition. My cheese is in the
21 process of being moved, and I'm getting used to that.

22 As I've listened to the comments today, I
23 just had a couple of thoughts that I think may be
24 germane to your purpose here of taking input into the
25 evaluation process and the scoring process. Before I
26 make those couple of quick points, let me just explain

1 that the center which has been known as the
2 Agricultural Development Center has been in place for
3 some four or five years at the University of Tennessee,
4 and I can say as an observer of the work of the center
5 over that period of time, they have now gotten to the
6 point that they can point to success stories that
7 number several dozen of individual farmers, farm
8 families, and agribusiness entities that they have
9 worked with.

10 My work for the last seven and a half years
11 has been at the Department of Agriculture in our state,
12 and we have devoted more resources of our department to
13 agribusiness development, to market development
14 activities. We have partnered with all the traditional
15 partners, but we have forged a new alliance with our
16 Economic Development Department in our state as well as
17 regional economic development councils and the Rural
18 Development Agency of the USDA and other partners and
19 also worked with our Agricultural Development Center at
20 the University.

21 Our agricultural economy in Tennessee over
22 the last 10 to 15 years has been basically in a no-
23 growth state. We've just basically held our own. The
24 growth, the areas of growth that we can point to, I
25 think in most every case, are a direct result of some
26 of the agribusiness development activities that all of

1 our partners have been involved in. So, obviously this
2 whole area is tremendously important as has been
3 expressed here today. The future of commodity
4 agriculture is certainly in question as we've known it
5 in the past, and I was just reading an article in my
6 last issue of the Progressive Farmer as I came up on
7 the plane yesterday about the lure for U.S. farmers of
8 going overseas for production in South America, Brazil,
9 and other places, and incidental to that, just it kind
10 of strikes home to me because my son works for a
11 privately-owned agribusiness entity in another state
12 and the owner of that business is an agribusiness
13 entrepreneur, and he is engaged very heavily in
14 purchasing land in Bolivia and has a good-sized cattle
15 operation in Bolivia with the intention of producing
16 commodities there in the future. So, it's going on all
17 around us.

18 So, the development of these centers,
19 innovation centers are extremely important, I think,
20 and I think all of us in this room probably would agree
21 on that, and that brings me to my point. We are
22 probably a bit less mature with the innovation center
23 in Tennessee compared to some of the ones that I've
24 heard from here today, even though we've had a
25 considerable measure of success, but we are on the
26 verge and there has been a partnership forged between

1 the university and private entities. There have been
2 memorandums of agreement signed that put into place a
3 good bit of the infrastructure that has been talked
4 about here today as being necessary for an innovation
5 center to perform successfully, such as a board of
6 directors, a technical advisory board. As a result of
7 the agreements that have been reached, there will be
8 considerable evidence of sustainability for the future
9 and those sorts of things.

10 But we are in a different stage of
11 development than some of the other groups that you've
12 heard from here today, and my point is this. I would
13 just encourage that in the evaluation process and in
14 the scoring process, that consideration be given to
15 emerging entities that have the promise of delivering
16 the kind of services that have been talked about here
17 today but may not be as mature as some of the centers
18 that have been in place for some time.

19 Again, if this whole process is as important
20 as we think it is to give farmers in Tennessee and
21 across this country opportunities that are available to
22 them, then let's try to look at it, I guess I'm saying,
23 in a broader perspective, and if we have these kinds of
24 centers and this kind of activity that in some places
25 may be in a stage of infancy or immaturity but show
26 promise of developing that infrastructure that's

1 necessary to be successful in a relatively short period
2 of time, then I would hope that we would not -- that
3 they would be given an equal opportunity.

4 I think that also would enhance our ability
5 to have the kind of geographic spread that is necessary
6 to provide these kinds of opportunities to farmers all
7 across this country and agribusinesses. So, those are
8 really my points.

9 DR. HASSELL: Thank you, Mr. Wheeler. Very,
10 very good points.

11 I did get a call from Dan Beasley last
12 evening who said that you were going to be here.

13 MR. WHEELER: Yes.

14 DR. HASSELL: Yeah. So, that's terrific.

15 MR. WHEELER: Well, Dan in fact is with me
16 today. He's my traveling partner.

17 DR. HASSELL: Good. Okay.

18 Questions on the part of any of the
19 listeners?

20 (No response)

21 DR. HASSELL: Okay.

22 MR. WHEELER: Thank you.

23 DR. HASSELL: Any other member of the public
24 that would like to say a few words?

25 (No response)

26 DR. HASSELL: How about the non-public, just

1 government people?

2 (No response)

3 DR. HASSELL: Well, let me then just sum up.

4 We greatly appreciate everybody's testimony here today
5 and it won't go unheard. We've not only listened to
6 it, we have copies of most of it, and as I mentioned to
7 kick this thing off, now we're challenged with writing
8 the Notice of Funding Availability as quickly but as
9 best we can, incorporating the best of your comments.
10 Obviously there are going to be some decisions that we
11 have to make. Some of your comments, while very good,
12 we can't take verbatim. Others, we may have to modify,
13 but there were some very good ones, I thought, and I'm
14 not even going to give you a lead as to which ones they
15 were, but I particularly enjoyed this afternoon because
16 we heard a variety from different kinds of centers and
17 entities that offered a different perspective than
18 we've heard before.

19 I am encouraged by the emphasis put on the
20 marketing angle and with much less emphasis on some of
21 the engineering-type data. This fits with my biases,
22 also. So, I'm glad to hear that.

23 We are going to get this thing out as fast as
24 we can and as I mentioned, we'll go through the state
25 offices. If you need a contact in your respective
26 state, it will be exactly the same contract as we have

1 listed in the Value-Added Announcement which closes on
2 August 8th. So, that same person or persons should be
3 able to answer your questions. If they cannot, call me
4 directly, and I wish you well.

5 I thank you again and we're looking for
6 having a fun time with this program and hopefully it's
7 useful.

8 PARTICIPANT: Hear, hear.

9 (Whereupon, at 3:15 p.m., the meeting was
10 adjourned.)

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