

BOARD OF GOVERNORS OF THE FEDERAL RESERVE SYSTEM

Financial Statements

December 31, 2002

(With Independent Auditors' Report Thereon)



2001 M Street, NW Washington, DC 20036

Independent Auditors' Report on Financial Statements

To the Board of Governors of the Federal Reserve System

We have audited the accompanying balance sheets of the Board of Governors of the Federal Reserve System (the Board) as of December 31, 2002 and 2001, and the related statements of revenues and expenses and changes in cumulative results of operations and cash flows for the years then ended. These financial statements are the responsibility of the Board's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Board at December 31, 2002 and 2001, and its results of operations and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our reports dated March 28, 2003 on our consideration of the Board's internal control over financial reporting and its compliance with laws and regulations. Those reports are an integral part of an audit conducted in accordance with Government Auditing Standards, and should be read in conjunction with this report in considering the results of our audit.



March 28, 2003



BOARD OF GOVERNORS OF THE FEDERAL RESERVE SYSTEM BALANCE SHEETS

	As of December 31,		Ι,	
<u>ASSETS</u>	200)2		2001
CURRENT ASSETS				
Cash	\$ 8	,635,164	\$	40,788,564
Accounts receivable		871,626		1,325,065
Prepaid expenses and other assets		801,031		866,407
Total current assets	10	,307,821		42,980,036
PROPERTY AND EQUIPMENT, NET (Note 5)	143	3,971,006		138,895,601
Total assets	\$ 154	1,278,827	\$	181,875,637
LIABILITIES AND CUMULATIVE RESULTS OF OPERATIONS				
CURRENT LIABILITIES				
Accounts payable and accrued liabilities	\$ 11	1,450,099	\$	16,125,797
Accrued payroll and related taxes	8	3,102,710		7,307,754
Accrued annual leave	11	1,873,527		10,732,356
Capital lease payable (current portion)		50,546		247,242
Unearned revenues and other liabilities	<u> </u>	442,066		391,572
Total current liabilities	3:	1,918,948		34,804,721
LONG-TERM LIABILITIES				
Capital lease payable (non-current portion)		32,153		80,276
Accumulated retirement benefit obligation (Note 2)		614,108		651,628
Accumulated postretirement benefit obligation (Note 3)		4,917,787		4,555,487
Accumulated postemployment benefit obligation (Note 4)		4,299,252		3,591,571
Total long-term liabilities	-	9,863,300		8,878,962
Total liabilities	4	1,782,248		43,683,683
CUMULATIVE RESULTS OF OPERATIONS				
Working capital	(2	1,560,581)		8,422,557
Unfunded long-term liabilities	(9,831,147)		(8,798,686)
Net investment in property and equipment	14	3,888,307		138,568,083
Total cumulative results of operations	11	2,496,579		138,191,954
Total liabilities and cumulative results of operations	<u>\$ 15</u>	4,278,827	\$	181,875,637

BOARD OF GOVERNORS OF THE FEDERAL RESERVE SYSTEM

STATEMENTS OF REVENUES AND EXPENSES AND CHANGES IN CUMULATIVE RESULTS OF OPERATIONS

	For the years ended December 3		
	2002	2001	
BOARD OPERATING REVENUES			
Assessments levied on Federal Reserve Banks for Board			
operating expenses and capital expenditures	\$ 205,110,800	\$ 295,055,600	
Other revenues (Note 6)	9,039,417	8,747,799	
Total operating revenues	214,150,217	303,803,399	
BOARD OPERATING EXPENSES			
Salaries	146,022,212	132,647,612	
Retirement and insurance contributions	25,560,734	22,277,244	
Contractual services and professional fees	18,073,228	19,339,948	
Depreciation and net losses on disposals	12,426,581	10,394,156	
Utilities	7,218,999	5,880,777	
Software	6,822,066	5,415,856	
Postage and supplies	5,961,699	8,252,490	
Travel	5,925,674	5,037,577	
Repairs and maintenance	4,666,439	4,201,386	
Printing and binding	2,026,370	2,095,676	
Equipment and facilities rental	318,132	3,830,557	
Other expenses (Note 6)	4,823,458	4,157,305	
Total operating expenses	239,845,592	223,530,584	
RESULTS OF OPERATIONS	(25,695,375)	80,272,815	
ISSUANCE AND REDEMPTION OF FEDERAL RESERVE NOTES			
Assessments levied on Federal Reserve Banks for currency costs	429,568,393	338,537,426	
Expenses for currency printing, issuance, retirement and shipping	429,568,393	338,537,426	
CURRENCY ASSESSMENTS OVER (UNDER) EXPENSES	0	0	
TOTAL RESULTS OF OPERATIONS	(25,695,375)	80,272,815	
CUMULATIVE RESULTS OF OPERATIONS, Beginning of year	138,191,954	57,919,139	
CUMULATIVE RESULTS OF OPERATIONS, End of year	\$ 112,496,579	\$ 138,191,954	

BOARD OF GOVERNORS OF THE FEDERAL RESERVE SYSTEM STATEMENTS OF CASH FLOWS

	For the years ended December 31,			cember 31,
		2002		2001
CASH FLOWS FROM OPERATING ACTIVITIES				
RESULTS OF OPERATIONS	\$	(25,695,375)	\$	80,272,815
Adjustments to reconcile results of operations to net cash				
provided by (used in) operating activities:				
Depreciation and net losses on disposals		12,426,581		10,394,156
(Increase) decrease in assets:				
Accounts receivable, prepaid expenses and other assets		518,815		(24,805)
Increase (decrease) in liabilities:				
Accounts payable and accrued liabilities		(4,675,698)		5,423,057
Accrued payroll and related taxes		794,956		1,266,793
Accrued annual leave		1,141,171		2,239,628
Uneamed revenues and other liabilities		50,494		(1,652,588)
Accumulated retirement benefit obligation		(37,520)		(43,154)
Accumulated postretirement benefit obligation		362,300		489,783
Accumulated postemployment benefit obligation		707,681		482,115
Net cash provided by (used in) operating activities		(14,406,595)		98,847,800
CASH FLOWS FROM INVESTING ACTIVITIES				
Proceeds from disposals		5.200		119,013
Capital expenditures		(17,507,186)		(80,886,996)
Net cash provided by (used in) investing activities		(17,501,986)		(80,767,983)
CASH FLOWS FROM FINANCING ACTIVITIES				
Capital lease payments		(244,819)		(133,505)
Net cash provided by (used in) financing activities		(244,819)		(133,505)
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NET INCREASE (DECREASE) IN CASH		(32,153,400)		17,946,312
CASH BALANCE, Beginning of year		40,788,564		22,842,252
CASH BALANCE, End of year	\$	8,635,164	\$	40,788,564

(1) SIGNIFICANT ACCOUNTING POLICIES

Organization - The Federal Reserve System was established by Congress in 1913 and consists of the Board of Governors (Board), the Federal Open Market Committee, the twelve regional Federal Reserve banks, the Federal Advisory Council, and the private commercial banks that are members of the System. The Board, unlike the Reserve Banks, was established as a federal government agency and is supported by Washington staff numbering about 1,700, as it carries out its responsibilities in conjunction with other components of the Federal Reserve System.

The Board is required by the Federal Reserve Act to report its operations to the Speaker of the House of Representatives. The Act also requires the Board each year to order a financial audit of each Federal Reserve bank and to publish each week a statement of the financial condition of each such Reserve Bank and a consolidated statement for all of the Reserve Banks. Accordingly, the Board believes that the best financial disclosure consistent with law is achieved by issuing separate financial statements for the Board and for the Reserve Banks. Therefore, the accompanying financial statements include only the operations and activities of the Board. A combined financial statement for the Federal Reserve Banks are included in the Board's annual report to the Speaker of the House of Representatives.

Basis of Accounting - The financial statements have been prepared on the accrual basis of accounting.

<u>Revenues</u> - Assessments for operating expenses and additions to property are based on expected cash needs. Amounts over or under assessed due to differences between actual and expected cash needs flow into "Cumulative Results of Operations" during the year.

<u>Issuance</u> and <u>Redemption</u> of <u>Federal Reserve Notes</u>. The Board incurs expenses and assesses the Federal Reserve Banks for currency printing, issuance, retirement and shipping of Federal Reserve Notes. These assessments and expenses are separately reported in the statements of revenues and expenses because they are not Board operating transactions.

<u>Property and Equipment</u> - The Board's property, buildings and equipment are stated at cost less accumulated depreciation. Depreciation is calculated on a straight-line basis over the estimated useful lives of the assets, which range from 3 to 10 years for furniture and equipment and from 10 to 50 years for building equipment and structures. Upon the sale or other disposition of a depreciable asset, the cost and related accumulated depreciation are removed from the accounts and any gain or loss is recognized.

<u>Estimates</u> - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Reclassifications - Certain 2001 amounts have been reclassified to conform with the 2002 presentation.

(2) RETIREMENT BENEFITS

Substantially all of the Board's employees participate in the Retirement Plan for Employees of the Federal Reserve System (System Plan). The System Plan is a multi-employer plan which covers employees of the Federal Reserve Banks, the Board, and the Plan Administrative Office.

Employees of the Board who entered on duty prior to 1984 are covered by a contributory defined benefits program under the System Plan. Employees of the Board who entered on duty after 1983 are covered by a non-contributory defined benefits program under the System Plan. Contributions to the System Plan are actuarially determined and funded by participating employers at amounts prescribed by the System Plan's administrator. Based on actuarial calculations, it was determined that employer funding contributions were not required for the years 2002 and 2001, and the Board was not assessed a contribution for these years. Excess Plan assets are expected to continue to fund future years' contributions. Because the plan is part of a multi-employer plan, information as to vested and nonvested benefits, as well as plan assets, as it relates solely to the Board, is not readily available.

A relatively small number of Board employees participate in the Civil Service Retirement System (CSRS) or the Federal Employees' Retirement System (FERS). The Board matches employee contributions to these plans. These defined benefit plans are administered by the Office of Personnel Management. The Board's contributions to these plans totaled \$327,000 and \$308,000 in 2002 and 2001, respectively. The Board has no liability for future payments to retirees under these programs, and it is not accountable for the assets of the plans.

Employees of the Board may also participate in the Federal Reserve System's Thrift Plan. Under the Thrift Plan, members may contribute up to a fixed percentage of their salary. Board contributions are based upon a fixed percentage of each member's basic contribution and were \$7,185,000 and \$5,540,000 in 2002 and 2001, respectively.

Effective January 1, 1996, Board employees covered under the System Plan are also covered under a Benefits Equalization Plan (BEP). Benefits paid under the BEP are limited to those benefits that cannot be paid from the System Plan due to limitations imposed by Sections 401(a)(17), 415(b) and 415(e) of the Internal Revenue Code of 1986. Pension costs attributed to the BEP reduce the pension costs of the System Plan. Activity for the BEP for 2002 and 2001 is summarized in the following table:

		2002	 2001
Change in Benefit Obligation			
Projected Benefit Obligation at Beginning of Year	\$	2,125	\$ 1,804
Service Cost		3,363	450
Interest Cost		561	112
Plan Participants' Contributions		0	0
Plan Amendments		2,852	0
Actuarial (Gain)/Loss		3,965	(241)
Benefits Paid		00	 0
Projected Benefit Obligation at End of Year	\$	12,866	\$ 2,125
		2002	 2001
Change in Plan Assets			
Fair Value of Plan Assets at Beginning of Year	. \$	0	\$ 0
Actual Return on Plan Assets		0	0
Employer Contributions		0	0
Plan Participants' Contributions		0	0
Benefits Paid		0_	 0
Fair Value of Plan Assets at End of Year	\$	0	\$ 0

Reconciliation of Funded Status at End of Year		
Funded Status	\$ (12,866)	\$ (2,125)
Unrecognized Net Actuarial (Gain)/Loss	(297,773)	(329,169)
Unrecognized Prior Service Cost	(1,050,946)	(1,170,405)
Unrecognized Net Transition (Asset)/Obligation	 747,477	 850,071
Postretirement Benefit Liability	\$ (614,108)	\$ (651,628)
Weighted-average assumptions as of December 31		
Discount Rate	6.75%	7.00%
Expected Asset Return	N/A	N/A
Salary Scale	4.25%	4.50%
Corridor	10.00%	10.00%
Components of Net Periodic Benefit Cost		
Service Cost	\$ 3,363	\$ 450
Interest Cost	561	112
Expected Return on Plan Assets	0	0
Amortization of Prior Service Cost	(116,607)	(116,848)
Recognized Actuarial (Gain)/Loss	(27,431)	(29,462)
Amortization of Net Transition (Asset)/Obligation	 102,594	 102,594
Net Periodic Benefit Cost	\$ (37,520)	\$ (43,154)

(3) POSTRETIREMENT BENEFITS

The Board provides certain life insurance programs for its active employees and retirees. Activity for 2002 and 2001 is summarized in the following table:

	 2002	 2001
Change in Benefit Obligation		
Benefit Obligation at Beginning of Year	\$ 5,868,425	\$ 4,255,290
Service Cost	158,179	133,550
Interest Cost	386,215	345,753
Plan Participants' Contributions	0	0
Plan Amendments	0	95,993
Actuarial (Gain)/Loss	(63,554)	1,037,839
Benefits Paid	(214,870)	0
Benefit Obligation at End of Year	\$ 6,134,395	\$ 5,868,425
	2002	2001
Change in Plan Assets		
Fair Value of Plan Assets at Beginning of Year	\$ 0	\$ 0
Actual Return on Plan Assets	0	0
Employer Contributions	213,958	0
Plan Participants' Contributions	0	0
Benefits Paid	(213,958)	0
Fair Value of Plan Assets at End of Year	\$ 0	\$ 0
Reconciliation of Funded Status at End of Year		
Funded Status	\$ (6,134,395)	\$ (5,868,425)
Unrecognized Net Actuarial (Gain)/Loss	1,126,688	1,216,945
Unrecognized Prior Service Cost	89,920	95,993
Unrecognized Net Transition Obligation	0	0
Prepaid/(Accrued) Postretirement Benefit Liability	\$ (4,917,787)	\$ (4,555,487)

Components of Net Periodic Cost for Year			
Service Cost	* \$	158,179	\$ 133,550
Interest Cost		386,215	345,756
Amortization of Prior Service Cost		6,073	0
Amortization of (Gains)/Losses		26,706	10,477
Total Net Periodic Cost	\$	577 173	\$ 480 783

The liability and costs for the postretirement benefit plan were determined using discount rates of 6.75 percent and 7.0 percent as of December 31, 2002 and December 31, 2001, respectively. Unrecognized losses of \$1,126,688 and \$1,216,945 as of December 31, 2002 and 2001, respectively, result from changes in the discount rate used to measure the liabilities. Under Statement of Financial Accounting Standards No.106, *Employers' Accounting for Postretirement Benefits Other Than Pensions*, the Board may have to record some of these unrecognized losses in operations in future years. The assumed salary trend rate for measuring the increase in postretirement benefits related to life insurance was an average of 4.25% percent.

The above accumulated postretirement benefit obligation is related to the Board sponsored life insurance programs. The Board has no liability for future payments to employees who continue coverage under the federally sponsored life and health programs upon retiring. Contributions for active employees participating in federally sponsored health programs totaled \$6,205,000 and \$5,364,000 in 2002 and 2001, respectively.

(4) POSTEMPLOYMENT BENEFIT PLAN

The Board provides disability and survivor income benefits to eligible employees after employment but before retirement. Effective January 1, 1994, the Board adopted Statement of Financial Accounting Standards No. 112, *Employers' Accounting for Postemployment Benefits*, which requires that employers providing postemployment benefits to their employees accrue the cost of such benefits. Prior to January 1994, postemployment benefit expenses were recognized on a pay-as-you-go basis.

	 2002	 2001
Change in Benefit Obligation		
Benefit Obligation at Beginning of Year	\$ 3,591,571	\$ 3,109,456
Service Cost	891,192	755,135
Interest Cost	166,520	115,142
Plan Participants' Contributions	0	0
Plan Amendments	0	0
Actuarial (Gain)/Loss	(76,282)	(129,585)
Benefits Paid	(273,749)	(258,577)
Benefit Obligation at End of Year	\$ 4,299,252	\$ 3,591,571
Weighted-average assumptions as of December 31		
Discount Rate	6.75%	7.00%
Expected Asset Return	N/A	N/A
Salary Scale	4.25%	4.50%
Corridor	10.00%	10.00%

(5) PROPERTY AND EQUIPMENT

The following is a summary of the components of the Board's property and equipment, at cost, net of accumulated depreciation.

	 As of December 31,		
	 2002		2001
Land and improvements	\$ 18,640,314	\$	18,640,314
Buildings	113,309,775		104,403,830
Furniture and equipment	37,044,828		54,301,936
Software	9,830,112		9,215,280
Construction in process	 9,467,020		6,901,864
	188,292,049		193,463,224
Less accumulated depreciation	 (44,321,043)		(54,567,623)
Property and equipment, net	\$ 143,971,006	\$	138,895,601

Furniture and equipment includes \$864,000 for capitalized leases as of December 31, 2002 and 2001. Accumulated depreciation includes \$654,000 and \$510,000 for capitalized leases as of December 31, 2002 and 2001, respectively. The Board paid interest related to these capital leases in the amount of \$15,731 and \$32,201 for 2002 and 2001, respectively.

The Board began the Eccles Building Infrastructure Enhancement Project in July 1999. This \$12.5 million project, scheduled for nineteen phases over three and a half years, includes asbestos removal, lighting and plumbing improvements, cabling and other enhancements. Multiple phases will be in process at the same time.

In 2001, the Board purchased land and building located at 1709 New York Avenue, N.W., Washington, DC. This purchase increased land and improvements by \$17,339,000 and buildings by \$48,727,000.

In 2002, fully depreciated furniture and equipment totaling \$22,350,000 was retired.

(6) OTHER REVENUES AND OTHER EXPENSES

The following are summaries of the components of Other Revenues and Other Expenses.

	As of December 31,			31,
		2002		2001
Other Revenues			•	
Data processing revenue	\$	4,830,600	\$	4,427,360
Rent		1,996,893		664,537
Subscription revenue		810,032		869,595
Reimbursable services to other agencies		788,095		568,753
Board sponsored conferences		115,965		240,967
National Information Center		30,334		25,591
Miscellaneous		467,498		1,950,996
Total other revenues	\$	9,039,417	\$	8,747,799
Other Expenses				
Tuition, registration and membership fees	\$	1,642,013	\$	1,472,539
Subsidies and contributions	•	900,049	•	851,225
Public transportation subsidy		745,973		484,618
Meals and representation		378,387		438,748
Contingency operations		264,232		180,871
Security investigations		229,387		108,981
Miscellaneous		663,417		620,323
Total other expenses	\$	4,823,458	\$	4,157,305

(7) COMMITMENTS

The Board has entered into several operating leases to secure office, training and warehouse space for remaining periods ranging from one to four years. Minimum future commitments under those leases having an initial or remaining noncancelable lease term in excess of one year at December 31, 2002, are as follows:

2003	\$ 151,038
2004	157,079
2005	163,363
2006	71,991
	\$ 543,471

Rental expenses under the operating leases were \$156,000 and \$171,000 in 2002 and 2001, respectively.

(8) FEDERAL FINANCIAL INSTITUTIONS EXAMINATION COUNCIL

The Board is one of the five member agencies of the Federal Financial Institutions Examination Council (the "Council"), and currently performs certain management functions for the Council. The five agencies which are represented on the Council are the Board, Federal Deposit Insurance Corporation, National Credit Union Administration, Office of the Comptroller of the Currency, and Office of Thrift Supervision. The Board's financial statements do not include financial data for the Council. Activity related to the Board and Council for 2002 and 2001 is summarized in the following table:

	2002	2001
Board paid to the Council:		* 000 000
Assessments for operating expenses of the Council	\$ 300,000	\$ 293,000
Total Board paid to the Council	\$ 300,000	\$ 293,000
Council paid to the Board:		
Data processing related services	3,350,412	2,788,243
Administrative services	69,593_	66,117
Total Council paid to the Board	\$ 3,420,005	\$ 2,854,360

(9) FEDERAL RESERVE BANKS

The Board performs certain transactions for the Reserve Banks in conjunction with its responsibilities for the Federal Reserve System, and the Federal Reserve Banks provide certain administrative functions for the Board. Activity related to the Board and Reserve Banks for 2002 and 2001 is summarized in the following table:

	2002		2001	
Board paid to the Reserve Banks:				
Assessments for Employee Benefits	\$	2,014,839	\$	1,859,752
Data processing and communication		2,154,087		2,469,052
Contingency Site		264,232		180,871
Total Board paid to the Reserve Banks	\$	4,433,158	\$	4,509,675
Reserve Banks paid to the Board:				
Assessments for currency costs	\$	429,568,393	\$	338,537,426
Assessments for operating expenses of the Board		205,110,800		295,055,600
Data processing		1,281,759		1,499,559
Total Reserve Banks paid to the Board	\$	635,960,952	\$	635,092,585



2001 M Street, NW Washington, DC 20036

Independent Auditors' Report on Internal Control over Financial Reporting

To the Board of Governors of the Federal Reserve System

We have audited the financial statements of the Board of Governors of the Federal Reserve System (the Board) as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon dated March 28, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

In planning and performing our 2002 audit, we considered the Board's internal control over financial reporting by obtaining an understanding of the Board's internal control, determining whether those internal controls had been placed in operation, assessing control risk, and performing tests of controls in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements. The objective of our audit was not to provide assurance on internal control. Consequently, we do not provide an opinion on internal control.

Our consideration of the internal control over financial reporting would not necessarily disclose all matters in internal control over financial reporting that might be material weaknesses under standards established by the American Institute of Certified Public Accountants. Material weaknesses are conditions in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements, in amounts that would be material in relation to the financial statements being audited, may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving internal control and its operation that we consider to be material weaknesses as defined above.

This report is intended solely for the information and use of the Board and management, the U.S. Office of Management and Budget, and the U.S. Congress, and is not intended to be and should not be used by anyone other than these specified parties.



March 28, 2003



2001 M Street, NW Washington, DC 20036

Independent Auditors' Report on Compliance with Laws and Regulations

To the Board of Governors of the Federal Reserve System

We have audited the financial statements of the Board of Governors of the Federal Reserve System (the Board) as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon dated March 28, 2003. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

The management of the Board is responsible for complying with laws and regulations applicable to the Board. As part of obtaining reasonable assurance about whether the Board's 2002 financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with laws and regulations was not an objective of our audit and, accordingly, we do not express such an opinion.

The results of our tests of compliance with the laws and regulations described in the preceding paragraph disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of the Board and management, the U.S. Office of Management and Budget, and the U.S. Congress, and is not intended to be and should not be used by anyone other than these specified parties.



March 28, 2003

