

FEDERAL BUREAU OF INVESTIGATION
SALARIES AND EXPENSES
(Dollars in thousands)

	Perm. Pos.	FTE	Amount
1999 actuals (Direct).....	25,264	24,393	\$2,720,768
1999 actuals (VCRP).....	429	429	218,756
Total 1999 actuals.....	<u>25,693</u>	<u>24,822</u>	<u>2,939,524</u>
2000 appropriation.....	25,833	25,021	3,089,868
Government-wide .38% rescission pursuant to P.L. 106-113.....	...	...	(60)
Transfer to Wireless Management Office.....	...	...	(50,000)
2000 appropriation (Direct).....	18,882	18,228	2,286,955
2000 appropriation (VCRP).....	<u>6,951</u>	<u>6,793</u>	<u>752,853</u>
Total 2000 appropriation 1/.....	25,833	25,021	3,039,808
[Health Insurance Portability and Accountability Act] 2/.....	[728]	[689]	[76,000]
Transfer of NICS to fee-funding.....	(558)	(558)	(67,735)
Increases (see p. 90).....	...	3	142,836
Decrease for Mitochondrial DNA.....	...	...	(1,139)
2001 base.....	25,275	24,466	3,113,770
Program changes (detailed below).....	<u>360</u>	<u>180</u>	<u>163,792</u>
Total, 2001 estimate 3/.....	25,635	24,646	3,277,562
[Health Insurance Portability and Accountability Act].....	[776]	[752]	[88,000]

1/ While HIDTA transfers are shown in 1999 actuals, they are not shown for 2000 or 2001 because final decisions on amounts have not been made.

2/ Provided for information purposes only. Figure is a non-add. Amounts for the Health Insurance Portability and Accountability Act are considered reimbursable resources.

3/ In addition to direct funding, the FBI will receive reimbursable resources totaling 3,586 positions (1,076 agents) and 3,453 FTE in 2001. In accordance with the Health Insurance Portability and Accountability Act of 1996, the FBI will receive \$88,000,000 in 2001 to support 776 positions (445 agents) and 752 FTE for health care fraud investigations. Also, the FBI will receive reimbursable resources totaling \$112,468,000 to support 981 positions (592 agents) and 981 workyears under the Interagency Crime and Drug Enforcement program. Finally, if funding is available from the Assets Forfeiture Fund Super Surplus, \$10,000,000 will be provided for a digital collection database.

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Comparison by activity and program	2000 Appropriation			2001 Base			2001 Estimate			Increase/Decrease		
	Perm Pos.	FTE	Amount	Perm Pos.	FTE	Amount	Perm Pos.	FTE	Amount	Perm Pos.	FTE	Amount
1. Criminal, Security, and Other Invest												
Organized Criminal Enterprises	4,036	3,993	\$429,038	4,036	3,993	\$451,461	4,036	3,993	\$458,561	...	...	\$7,100
White-Collar Crime	4,330	4,180	455,682	4,330	4,180	483,522	4,338	4,184	484,134	8	4	612
Other Field Programs	10,457	10,197	1,229,020	10,457	10,197	1,288,095	10,685	10,312	1,329,838	228	115	41,743
Subtotal	18,823	18,370	2,113,740	18,823	18,370	2,223,078	19,059	18,489	2,272,533	236	119	49,455
2. Law Enforcement Support												
Training, Recruitment, and App	1,022	984	115,458	1,022	984	120,672	1,022	984	125,972	...	...	5,300
Forensic Services	718	677	117,047	718	680	120,436	823	732	146,406	105	52	25,970
Information, Management, Automation, and Telecommunications	590	555	160,655	590	555	164,308	605	562	221,580	15	7	57,272
Technical Field Support and Se	241	229	138,985	241	229	141,888	245	231	167,083	4	2	25,195
Criminal Justice Services	2,290	2,182	210,066	1,732	1,624	149,604	1,732	1,624	149,604	...	...	...
Subtotal	4,861	4,627	742,211	4,303	4,072	696,908	4,427	4,133	810,645	124	61	113,737
3 Program Direction												
Management and Administration	2,149	2,024	183,857	2,149	2,024	193,784	2,149	2,024	194,384	...	...	600
Total	25,833	25,021	3,039,808	25,275	24,466	3,113,770	25,635	24,646	3,277,562	360	180	163,792
<i>Direct[Non-Add]</i>	18,882	18,228	2,286,955									
<i>VCRP[Non-Add]</i>	6,951	6,793	752,853									
Reimbursable FTE	...	2,832	...	...	3,429	...	...	3,453	...	...	24	...
Grand Total	25,833	27,853	3,039,808	25,275	27,895	3,113,770	25,635	28,099	3,277,562	360	204	163,792

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<u>Program Changes</u>	<u>Perm. Pos.</u>	<u>FTE</u>	<u>Amount</u>
<p>Counterintelligence Initiative.....</p> <p>Despite the FBI's continuing efforts to work in close coordination with senior members of the executive, diplomatic and intelligence community to reduce the presence of hostile intelligence services in the United States, hostile intelligence service personnel levels have continued to grow. The number of court orders approving the use of Foreign Intelligence Surveillance Act (FISA)-authorized collection have increased each year from 1994 to 1999. Additionally, the complexity of these operations, as well as the documentation required to gain approval for FISAs, has increased. Further, the workload associated with these technical collections is expected to increase due to FISA law changes implemented in 1999, which allow for the use of pen registers, trap and trace, and a new FISA Court authorized collection technique. For 2001, the FBI requests 138 positions (63 agents), 69 workyears, and \$19,115,000 in counterintelligence resources that will allow the FBI to assess and defeat more completely and effectively foreign intelligence threats on an ongoing basis.</p>	138	69	\$19,115
<p>Information, Collection & Analysis Initiative.....</p> <p>1. Digital Collection Systems</p> <p>The FBI requests 4 positions, 2 workyears, and \$25,300,000 to provide a computer-based collection capability that maintains the FBI's ability to conduct lawful intercepts in a digital telecommunications environment. This multi-year initiative would allow the FBI to replace analog systems in all 56 field offices with digital technology to lawfully collect communications. In addition, this digital collection capability would enhance the FBI's investigative capabilities by more effectively facilitating the review and examination of information being collected, providing higher quality and clearer intercept recordings, supporting the transfer of information by computer to distant field offices for review and translation, and improving the efficiency of preparing intercepted data for trial.</p>	74	37	74,227
<p>2. Digital Collection Database</p> <p>The 2001 program anticipates an allocation of \$10,000,000 from the Assets Forfeiture Fund Super Surplus, if available, for a multi-year automated information initiative for storing and managing lawfully collected electronic surveillance intelligence and evidentiary material among FBI field offices. This funding would provide a uniform interface storage capability for existing legacy and new digital electronic surveillance collection systems that can archive audio, data, and reports produced on digital surveillance collection systems. This system would provide investigative agents, transcribers, and translators with controlled access to electronic evidence from distant field offices or remote locations consistent with security and privacy concerns.</p>	[...]	[...]	[10,000]

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<p>3. Information Sharing Initiative (ISI)</p> <p>The ISI is a multi-year program to provide the information technology and capabilities identified by FBI program managers as needed to support investigations and achieve program goals and objectives. For 2001, the FBI requests 15 positions, 7 workyears and \$40,838,000 to continue ISI implementation. Of the total, \$40,000,000 in new funding plus \$20,000,000 of base funds would continue to support the FBI's wide area network and local area network upgrades, enterprise network management system, and the FBI Intranet. This amount also includes hardware and software costs for desktop work-stations and printers, and integration and training services. The remaining \$838,000 will allow the funding of 15 computer specialists at field offices and regional data centers to provide the requisite technical support for ISI implementation.</p>			
<p>4. Language Translation</p> <p>The large and ever-increasing number of electronic intercepts provide a wealth of information for FBI investigations and DOJ prosecutions. However, most of this information is gathered in languages other than English. Before an analyst can analyze intelligence, or an agent can investigate and make an arrest, a linguist must translate the information from the foreign language into English. To meet these needs, the FBI requests \$5,000,000 for additional contract linguist support.</p>			
<p>5. Intelligence Analysts</p> <p>Based upon its Strategic Plan for 1998-2003, the FBI is developing an integrated intelligence program with systematic collection approaches and structured analytical methods. To support this effort in 2001, the FBI requests 55 intelligence analysts positions, 28 workyears, and \$3,089,000. Twenty-seven headquarters positions are needed to facilitate the preparation of strategic intelligence analyses at FBI Headquarters, as well as for FBI field offices. Additionally, 28 field analyst positions are needed to support field-level investigations with necessary tactical intelligence of data and case information. Field analysts are also needed to channel information back to headquarters analysts for integration into national-level intelligence products and strategic analyses.</p>			

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<p>Training Initiative.....</p> <p>For 2001, the FBI requests 4 positions, 2 workyears, and \$6,495,000 to provide essential FBI training resources. Included in this request is \$2,800,000 so that FBI can use space made available as a result of the Drug Enforcement Administration's move to the Justice Training Center; \$1,195,000 to support 4 instructors and essential training requirements for technically trained agents and electronics technicians; \$1,000,000 for analytic training; and \$1,500,000 to continue developing technology-based training capabilities, including interactive multi-media training courses that would increase critical training opportunities for FBI employees.</p>	4	2	\$6,495
<p>Investigative Support Initiative.....</p> <p>1. Confidential Case and Criminal Informant Funds</p> <p>Crime is becoming increasingly more sophisticated, creating demands on the FBI to develop investigative strategies to prevent, rather than merely respond, to new and emerging criminal activities. Confidential case funding provides for a multitude of critical case support needs. These include the rental and ancillary costs (utilities, furniture, etc.) of off-site space used for investigative operations and undercover operations; rental or lease and fuel and maintenance costs of vehicles for surveillance needs and undercover operations; and travel expenses. Criminal informants enable the FBI to fulfill investigative responsibilities by obtaining the information necessary to successfully counter challenges presented by complex and violent criminal organizations. For 2001, the FBI requests \$2,100,000 for both confidential case funds and criminal informant payments.</p> <p>2. Communications Assistance for Law Enforcement Act (CALEA) Implementation Support</p> <p>The FBI requests \$2,100,000 to continue providing CALEA implementation support. The funding requested is required by the FBI to conduct testing and verification of manufacturer proposed CALEA technical solutions, and to acquire subject matter expertise necessary to address new technologies that must also comply with CALEA.</p> <p>3. Digital Body Recorders</p> <p>Digital body recorders provide a valuable investigative technology that can assist the FBI in a high percentage of criminal cases, and produces evidence that may not otherwise be obtained. Existing analog body recorders are either no longer being manufactured, or cost much more than what currently available digital recorders cost. The FBI requests \$2,000,000 to acquire digital body recorders for field offices.</p>	20,534

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4. Telecommunications Services/ Asynchronous Transfer Mode (ATM) Circuits			
<p>In order to upgrade the FBI's telecommunications infrastructure, the FBI requests \$14,334,000 to address annual leased costs of the Justice Consolidated Network's ATM circuits. ATM circuits dramatically increase bandwidth on the FBI's telecommunications infrastructure and allow transmission of large multimedia files. This amount would upgrade FBI locations that process high volumes of multimedia information, including resident agencies, field offices, FBI Headquarters, Clarksburg and Quantico.</p>			
Counterterrorism Initiative.....	\$13,100
1. Weapons of Mass Destruction (WMD) Preparedness			
<p>Title XIV of the National Defense Authorization Act of 1996, commonly referred to as the Nunn-Lugar-Domenici Act, authorized funding to the Department of Defense (DoD) to develop a Domestic Preparedness Program (DPP) to enhance federal, state, and local response capabilities to respond to terrorist incidents involving WMD. The law further provided that after October 1, 1999, the President may designate a different agency to assume responsibility for the DPP. It is proposed that starting in 2001, the FBI assume responsibility for operating the Chemical/Biological (CB) helpline, the CB hotline, and technical expert contract services portions of the DPP that were previously funded by the DoD. The FBI requests \$2,937,000 to fund these activities. In addition, an increase of \$563,000 is requested for National Domestic Preparedness Office (NDPO) outreach efforts. The NDPO serves as a central coordinating office and information clearinghouse for federal assistance programs to state and local communities, with the goal of integrating and streamlining government assistance. The enhancement will fund two principal stakeholder conferences, one major program conference, and six NDPO functional conferences.</p>			
2. 2002 Winter Olympics Support			
<p>Security and public safety planning is currently underway for the 2002 Winter Olympic Games in Salt Lake City, Utah. The FBI is extensively involved in these efforts. The FBI requests \$1,100,000 for specialized equipment, telecommunications/office equipment, travel/conferences, and state/local overtime expenses. Receiving these resources in 2001 will help the FBI to adequately prepare the public safety infrastructure in Salt Lake City to both preempt and mitigate the potential for threats and acts of terrorism.</p>			

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Program Changes

Perm.
Pos. FTE Amount

3. Contract Guard Services

As a result of the bombing incidents in New York and Oklahoma City, as well as threats of violence aimed at federal facilities and employees, the FBI is relocating field offices to sole tenant facilities for security reasons. For 2001, the FBI requests **\$600,000** to hire 24-hour contract guard services for 3 additional field office locations. This request would allow the FBI to provide a minimum standard security requirement at 3 additional field offices, or at a total of 23 field office locations in 2001.

4. Counterterrorism Research and Development

The FBI initiated 11 multi-year counterterrorism research and development (R&D) projects in FY 1998, using resources provided from the Attorney General's Counterterrorism Fund. For 2001, the FBI requests **\$5,000,000** to support the continuation of counterterrorism R&D related to explosives detection and forensic science. This request would provide the FBI Laboratory recurring resources to continue its multi-year R&D efforts to exploit advanced technologies that can counteract threats associated with terrorist activities.

5. Hazardous Devices School (HDS)

The FBI requests **\$2,900,000** to support state/local bomb technician training at the HDS. The HDS, located at Redstone Arsenal, Alabama, is the only formal domestic training school for state and local law enforcement to learn safe and effective bomb disposal operations. The \$2,900,000 request provides additional resources needed to support student travel, equipment, supplies, training materials, and explosives. This request is consistent with prior one-time enhancements provided from the FY 1998 Attorney General's Counterterrorism and FY 1999 Working Capital Funds.

Violent Crimes Initiative..... 31 16 \$4,639

1. State/Local Task Force Overtime

The FBI requests **\$634,000** for overtime for tribal, state and local full time non-federal law enforcement officers on 10 to 12 Safe Trails Task Forces (STTFs). In many areas, a significant obstacle facing tribal law enforcement officers from fully participating on STTFs is the limited budgetary resources of agencies to compensate them for overtime. For the agencies, diverting already limited resources to pay overtime compromises their abilities to perform other necessary policing functions. This funding will help tribal law enforcement to more adequately and thoroughly address the violent crime problems in their communities.

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2. Indian Country (IC) Contract Forensic Examinations			
<p>As violent crimes on IC continue to increase, the FBI must be ready to collect, process, analyze and disseminate evidence for prosecutorial purposes. While the FBI Laboratory works to increase its capacity and to reduce its turnaround time and case backlogs, providing resources to contract out forensic examinations of IC evidence to state laboratories allows the FBI to meet speedy trial act provisions. The FBI requests \$1,405,000 for contracts with 3 accredited, full-service state crime laboratories to conduct forensic exams on IC evidence gathered in the Minneapolis, Albuquerque and Salt Lake City field offices. In the last 5 years, over 75 percent of IC cases were opened in these 3 field offices, creating an acute demand for reliable and timely forensic examinations.</p>			
3. Victim Witness Specialists for Indian Country			
<p>The Victim Witness Assistance (VWA) program was established to ensure FBI compliance with the federal victims rights laws, including 42 USC Sections 10606 and 10607. To support this program in 2001, the FBI requests \$2,600,000 to hire and equip 31 Victim Witness Specialist (VWS) positions (16 workyears). The 31 positions would be assigned to resident agencies on, or near, Indian Country, foregoing the need to travel great distances from a headquarter field office, as is the current practice. This funding allows the VWSs to implement VWA policies to identify and assist all victims and witnesses of federal crimes in which the FBI is the primary investigative agency. Specifically, this funding allows for follow-up victim identification, information referrals, transportation and other assistance to case agents, where necessary.</p>			
Technology Crimes Initiative.....	108	54	\$18,983
1. Computer Analysis and Response Team (CART)			
<p>The widespread use of computers and the rapid advancement in computer systems technology has resulted in a dramatic increase in the volume and complexity of computer evidence in high technology criminal investigations. The number of FBI cases involving forensic examinations is increasing rapidly. By 2001, the requirement for forensic examinations is expected to more than double the number required in FY 1999. The FBI's CART program is not able to keep pace with this expanding workload. For 2001, the FBI requests 100 positions, 50 workyears, and \$11,371,000. This request includes \$8,571,000 to fund 100 CART examiners (17 headquarters and 83 field examiners), and \$2,800,000 to further develop the Automated Computer Examination System (ACES). ACES is a data forensics tool that scans thousands of files for identification of known format and executable program files.</p>			

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2. Counterencryption

The expanding use of digitally-based telecommunications technologies and the growing prevalence of computer networks facilitates the use of cryptography by criminals, diminishing law enforcement's ability to access court authorized communications intercepts. The FBI requests **\$7,000,000** to acquire equipment and services to further law enforcement counterencryption capabilities. This request would enhance law enforcement readiness and effectiveness in providing direct support to field investigations where encryption and complex electronic communications are being utilized.

3. Intellectual Property Rights (IPR) Center

IPR infringement includes both violations of the Economic Espionage Act (theft of trade secrets) as well as traditional copyright and trademark violations. Copyright violations primarily encompass computer software, recorded music and video piracy, while trademark violations primarily encompass the counterfeiting of certain products and brand name goods. For 2001, the FBI requests **8 positions (2 agents), 4 workyears and \$612,000** for a joint IPR Center to be coled by the FBI and the U.S. Customs Service. The IPR Center will focus on intelligence and analytical requirements of IPR cases. The Center will combine all available sources of intellectual property intelligence into a consolidated and dedicated IP intelligence database and coordinate the sharing of this information among federal agencies and state law enforcement authorities. The Center will also conduct analytical evaluations, assist in determining trends and provide support to investigative operations.

Law Enforcement Services Initiative..... 5 2 \$6,699

1. National Integrated Ballistics Identification Network (NIBIN) Connectivity

The FBI requests **\$1,364,000** to provide the communications infrastructure required to implement a joint FBI and Bureau of Alcohol Tobacco and Firearms (BATF) ballistics imaging system. The new system is designed to combine the best features of the BATF's Integrated Bullet Identification System (IBIS) and the FBI's DRUGFIRE system. Under a December 1999 memorandum of understanding between the two agencies, the FBI is responsible for installing a communications network and connections among federal, state and local law enforcement users. This request would provide the additional resources to maintain the high-speed communications network for the new unified ballistics imaging system.

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2. Federal Convicted Offender DNA Database (FCODD)			
<p>The FBI requests 5 positions, 2 workyears, and \$5,335,000 for start-up and implementation costs of FCODD. The resources would allow the FBI, with the assistance of other federal agencies, to collect and type approximately 20,000 DNA samples, and 5,000 DNA samples annually thereafter, from persons convicted of violent crimes in federal courts. Implementation of the FCODD would provide a valuable and currently overlooked population of DNA profiles to the National DNA Index System. Currently, there is no federal-level collection program.</p>			
Reimbursable Workyear Changes.....	...	[24]	...
<p>An increase of 24 reimbursable workyears is provided for health care fraud enforcement in accordance with the Health Insurance Portability and Accountability Act (HIPAA) of 1996. The HIPAA provides a total of \$88,000,000 for 2001, a \$12,000,000 increase over 2000. Of this amount, \$5,418,000 will be used to fund adjustments to base and the remaining \$6,582,000 will fund an additional 48 positions (30 agents), and other operational expenses.</p>			
Grand Total Program Changes, Federal Bureau of Investigation.....	360	180	\$163,792