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# UNITED STATES DEPARTMENT OF THE INTERIOR MINERALS MANAGEMENT SERVICE GULF OF MEXICO OCS REGION

NTL No. 2008-G16 Effective Date: September 11, 2008

# NOTICE TO LESSEES AND OPERATORS OF FEDERAL OIL AND GAS LEASES AND PIPELINE RIGHT-OF-WAY HOLDERS IN THE OUTER CONTINENTAL SHELF, GULF OF MEXICO OCS REGION

# **Damage Caused by Hurricane Gustav**

This Notice to Lessees and Operators and Pipeline Right-of-way Holders (NTL) supersedes NTL No. 2008-G14, effective September 8, 2008. The Minerals Management Service (MMS) Gulf of Mexico OCS Region (GOMR) is issuing this NTL pursuant to 30 CFR 250.106(b) and (c) to elaborate on the inspections you need to conduct and the plans and reports you need to prepare because of known and potential damage to OCS facilities caused by Hurricane Gustav before it struck land on September 1, 2008.

## **Affected Area of Hurricane Gustav**

For purposes of this NTL, the affected area of Hurricane Gustav is the area located east of Line 1 and west of Line 2 drawn between the following points:

Line 1 –

North Point (Latitude - 29° 28' 37.662" N; Longitude - 91° 50' 03.040" W) Deflection Point (Latitude - 28° 49' 23.150" N; Longitude - 91° 10' 59.394" W) South Point (Latitude - 26° 58' 08.844" N; Longitude - 88° 31' 36.337" W)

Line 2 –

North Point (Latitude - 29° 42' 13.318" N; Longitude - 89° 37' 24.419" W) Deflection Point (Latitude - 29° 09' 25.470" N; Longitude - 88° 44' 44.042" W) South Point (Latitude - 26° 58' 35.440" N; Longitude - 86° 30' 15.242" W)

You may access a map of the affected area on the MMS Internet website at <a href="http://www.gomr.mms.gov/homepg/regulate/regs/ntls/2008NTLs/gustav.pdf">http://www.gomr.mms.gov/homepg/regulate/regs/ntls/2008NTLs/gustav.pdf</a>

#### All Fixed OCS Platforms and Structures

Pursuant to 30 CFR 250.901(a)(4) and 250.920(a),(b),(c), and (e), you must periodically inspect fixed OCS platforms and structures (platforms) in accordance with the provisions of American Petroleum Institute Recommended Practice 2A-WSD, Twenty-first Edition (API RP 2A-WSD), Section 14, Surveys.

Subsection 14.4.3 of API RP 2A-WSD requires that you conduct a Level I survey (above-water visual inspection) of the platform after direct exposure to a design environmental event (e.g., hurricane). Therefore, you must perform a Level I survey on all platforms that were exposed to hurricane force winds (74 miles per hour (mph) or greater) from Hurricane Gustav before manning (personnel on board 24 hours a day or quartered overnight) a fixed OCS platform.

Subsection 14.3.2 of API RP 2A-WSD requires you to conduct a Level II survey {general underwater visual inspection by divers or remotely operated vehicle (ROV)} of the platform when the Level I survey indicates that underwater damage may have occurred. In addition, subsection 14.4.3 of API RP 2A-WSD requires you to conduct a Level II survey of the platform after severe accidental loading, such as a large object (e.g., boat landing, sump, staircase) being knocked loose and potentially causing structural damage to the platform as it fell to the seafloor.

Subsection 14.3.3 of API RP 2A-WSD prescribes a Level III survey (underwater visual inspection of areas of known or suspected damage) when a Level II survey detects significant structural damage.

Subsection 14.3.4 of API RP 2A-WSD prescribes a Level IV survey (underwater nondestructive testing of areas of known or suspected damages), based on the results of a Level III survey.

In light of these requirements, the MMS GOMR has determined that you must perform the following surveys on all fixed OCS platforms located in the affected area of Hurricane Gustav:

- 1. A Level I survey before you man any platform located in the affected area. You may resume production following completion of the Level I survey. However, do not man the platform if the Level I survey indicates structural damage.
  - 2. A Level II underwater survey if structural damage is indicated by the Level I survey.
  - 3. A Level III underwater survey for:
    - a. Any platform that experienced wave loading on the deck; and
    - b. Any platform where Level II survey results indicate a Level III survey is necessary.
- 4. A Level IV survey if a Level III survey detects significant structural damage or if visual inspection alone cannot determine the extent of damage.

Begin immediately to conduct the required surveys. The MMS GOMR encourages you to inspect first the older platforms located nearest the eye center storm track, and then gradually inspect those platforms toward the outer limits of the affected area. Make sure that you complete all surveys by March 31, 2009. Complete all work to correct any damage you find during a platform survey before June 1, 2009.

Make every attempt to complete the required underwater surveys before you man any of the platforms. If it is operationally impractical for you to wait to complete the inspections before you man a platform, make sure that you:

- 1. Develop a detailed, comprehensive around-the-clock weather monitoring plan;
- 2. Comply with U.S. Coast Guard regulations regarding ingress/egress to the boat landing; and
  - 3. Provide 24-hour full radio communications between a boat and the platform.

In addition, if your Level II or Level III surveys find structural damage, do not man the platform until you complete a structural analysis and perform any necessary repairs. Please be reminded that 30 CFR 250.900(b)(3) and 30 CFR 250.905 require you to obtain approval from the MMS GOMR before you make major repairs of any damage.

By November 1, 2008, submit the information listed below by e-mail to structures@mms.gov:

- A list of all your OCS platforms in the affected area;
- For each listed structure, an initial inspection plan that generally describes the work you will perform to determine the condition of the structure; and
  - A timetable that shows how you will complete all inspections by March 31, 2009.

The MMS GOMR will review the inspection plans. You may submit amendments to your list and inspection plans for our consideration. Further, submit an amendment to your inspection plan whenever the results of a Level II survey require you to conduct a Level III survey.

## **Floating OCS Structures**

The above survey and inspection guidance for fixed platforms also applies to floating facilities, including semisubmersibles, spars, and tension-leg platforms. Make sure that the Level I survey indicates any loss of station. Make sure that any Level II or Level III survey includes inspection of mooring lines or tendon components.

## **OCS Pipelines**

Pursuant to 30 CFR 250.1005(a), you must conduct inspections of pipeline routes at intervals and using methods prescribed by MMS. Under this authority, the MMS GOMR hereby directs you to conduct the following inspections by March 31, 2009, for pipelines in the affected area.

1. Pipeline Tie-in and Crossing Inspections. Conduct an underwater visual inspection using divers or ROV, a scanning sonar processor, a 500 kHz sidescan sonar in combination with a magnetometer, or other equipment acceptable to the MMS GOMR of each of your OCS pipeline tie-ins and crossings in water depths less than 200 feet. Design each inspection to determine whether any valves or fittings became exposed and to determine the extent of any damage, including damage to protective devices, mats, and sandbags. If during the course of inspecting pipeline tie-ins and crossings there are indications of pipeline movement, conduct an underwater pipeline inspection regardless of water depth to determine the extent of movement or damage.

- 2. <u>Pipeline Riser Inspections</u>. Conduct a visual inspection of the above-water portion of each pipeline riser in all water depth ranges. If applicable, conduct this riser inspection in conjunction with the required platform Level I platform survey described above. Inspect the riser and riser clamps for damage. If this inspection indicates that damage may have occurred, conduct an underwater riser and pipeline inspection to determine if the pipeline has been displaced or exposed.
- 3. <u>Pipeline Steel Catenary Riser Inspections</u>. Conduct an inspection using divers or ROV of the underwater portions of each of your OCS pipeline steel catenary risers. Inspect the riser, vortex-induced vibration (VIV) suppression devices, and the connection point (flexible element, titanium stress joint, etc.) for damage.

The chart below summarizes and clarifies those portions of a pipeline that require inspections according to the water depth range.

If the water depth range is	Then inspect all
0 to 199 feet	subsea tie-ins and pipeline crossings.
All water depths	risers, including steel catenary risers.

- 4. <u>Mobile Drilling Units (MODU's)</u>. If you suspect that an adrift MODU or other floating structure may have impacted any of your pipelines, conduct an underwater pipeline inspection regardless of water depth to determine whether the structure caused any damage to the pipeline.
- 5. <u>Mudslide Area</u>. For pipelines that are designed to mitigate mudslides and/or are located in a known mudslide area (including those located outside any mudslide area), conduct an underwater visual inspection of pipeline tie-ins and crossings in mudslide areas in accordance with item No. 1 above, regardless of water depth, and conduct a leak test in accordance with the provisions in Item No. 7 below.
- 6. Reports and Repairs. Complete all work to correct any damage you find during a pipeline inspection before June 1, 2009. Please be reminded that before you conduct any repairs, you are to submit a repair procedure for review and acceptance to the MMS GOMR Pipeline Section.
- 7. <u>Leak Testing</u>. If you haven't already done so, perform a leak test before you return any pipeline located in the affected area to service. Make sure that the leak test successfully tests the integrity of the pipeline. When you conduct the leak test, make sure that you use a stabilized pressure that is capable of detecting all leaks, use pressure gauges and recorders that are sufficiently accurate to determine whether the pipeline is leaking during the test, and conduct the test for at least two hours during daylight hours. For major oil pipelines, provide aerial surveillance of the pipeline route while you perform the test.

# **Safety Device Testing Departures and Returning to Production**

Pursuant to 30 CFR 250.804, you must successfully test and inspect safety system devices at specified intervals in accordance API RP 14C, Appendix D. Since facility damage may prevent

you from performing the required tests and inspections, the MMS GOMR has received departure requests to either extend time frames or to waive the tests and inspections until such time that they can be performed safely. To curtail written requests for departures with respect to safety device testing and inspections, follow the guidelines below listed guidelines:

- If your platform is not safe to board you need to record, in the platform records, that you have suspended safety device testing and inspections due to hurricane damage. Your weekly, monthly, or quarterly test can be suspended until you are ready to resume production. If you are unable to perform the required test or inspection by October 15, 2008, contact the appropriate MMS GOMR district office for a further possible extension.
- Before manning any platform, ensure that all firefighting, flame, smoke or heat detectors, and gas detection and personnel safety equipment are maintained, inspected, and operational.
- Before you resume production, verify the integrity and operability of the platform's surface safety system, including the emergency support system and other systems outlined in API RP 14C, and test and document any repairs. On manned platforms, make sure that at least one primary means of escape is in place. If you board an unmanned platform that has no primary means of escape, provide personnel with a secondary means of escape and make sure that you either moor a standby vessel to the platform or have available a helicopter in the area to transport personnel away from the platform. The MMS GOMR strongly recommends that you repair the primary means of escape quickly, but no later than December 1, 2008.
- The appropriate United States Coast Guard (USCG) district office will grant any departures for performing required USCG Annual Safety Inspections.

#### **Guidance Document Statement**

The MMS issues NTL's as guidance documents in accordance with 30 CFR 250.103 to clarify, supplement, and provide more detail about certain MMS regulatory requirements and to outline the information you provide in your various submittals. Under that authority, this NTL sets forth a policy on and an interpretation of a regulatory requirement that provides a clear and consistent approach to complying with that requirement. However, if you wish to use an alternate approach for compliance, you may do so, after you receive approval from the appropriate MMS office under 30 CFR 250.141.

## Paperwork Reduction Act of 1995 Statement

The Paperwork Reduction Act of 1995 (PRA) (44 U.S.C. 3504 et seq.) requires us to inform you that MMS collects this information to carry out its responsibilities under the OCS Lands Act, as amended. The MMS will use the information to determine if the structural integrity of platforms and pipelines may have been adversely affected by HurricaneGustav, if any damage poses a threat to continued safe operations or the environment, and, if so, whether to require corrective action on damaged structures. Responses are mandatory. No proprietary data are collected. The Office of Management and Budget (OMB) has approved the collection of information pertaining to OCS Pipelines and Pipeline Rights-of-way at 30 CFR 250, subpart J, and assigned OMB

Control Number 1010-0050; for Platforms and Structures at 30 CFR 250, subpart I, and assigned OMB Control Number 1010-0149; and NTL, Damage Caused by Hurricane Gustav, and assigned OMB Control Number 1010-0164. We estimate the public reporting burden to average approximately 144 hours per respondent. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid Office of Management and Budget (OMB) control number. Direct any comments regarding the burden estimate or any other aspect of this collection of information to the Information Collection Clearance Officer, Mail Stop 5438, Minerals Management Service, Department of the Interior, 1849 C Street, NW, Washington, D.C. 20240.

#### **Contacts**

Please address any questions regarding platform surveys or reports to Mr. B.J. Kruse of the MMS GOMR Office of Technical and Structural Support by telephone at (504) 736-2634 or by e-mail at <a href="mailto:structures@mms.gov">structures@mms.gov</a>. Address any questions regarding pipeline inspections or reports to Mr. Alex Alvarado of the MMS GOMR Pipeline Section by telephone at (504) 736-2547 or (504) 452-3562, or by e-mail at <a href="mailto:pipelines@mms.gov">pipelines@mms.gov</a>. Address any questions regarding safety device inspection and testing to the appropriate MMS GOMR district office.

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Lars T. Herbst Regional Director