THE SENATE TWENTY-FOURTH LEGISLATURE, 2007 STATE OF HAWAII S.B. NO. <sup>750</sup> S.D. 3 H.D. 2

## A BILL FOR AN ACT

RELATING TO TRANSIENT ACCOMMODATIONS TAX.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the State needs a 2 better reporting system with respect to transient accommodations 3 tax revenues collected from residential properties. Better 4 reporting will enable the State to provide a more comprehensive 5 tax system that is more equitable and cost-effective. In addition, better enforcement is needed to ensure that owners of 6 7 vacation rentals and bed and breakfast establishments comply 8 with the transient accommodations tax law.

9 The purpose of this Act is to, among other things: Require the department of taxation to coordinate with 10 (1)11 the Hawaii tourism authority and each respective 12 county to identify owners of residential properties 13 subject to the transient accommodations tax who 14 operate vacation rentals -- where the owner does not 15 reside on the property -- and bed and breakfast 16 establishments -- where the owner resides on the 17 property;



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1	(2)	Allow the department of taxation to coordinate with
2		the Hawaii tourism authority and each respective
3		county to conduct audits of the owners of residential
4		properties who operate vacation rentals and bed and
5		breakfast establishments and take other administrative
6		and enforcement actions necessary to ensure compliance
7		with applicable statutes, rules, ordinances, and other
8		provisions of the law relating to the transient
9		accommodations tax;
10	(3)	Require the counties and the Hawaii tourism authority
11		to share certain transient accommodations information
12		with the department of taxation;
13	(4)	Require the department of taxation to report annually
14		to the legislature on:
15		(A) Transient accommodations tax revenues received
16		from owners of residential properties who operate
17		vacation rentals and bed and breakfast
18		establishments; and
19		(B) The estimated amount of general excise tax and
20		transient accommodations tax revenue that is
21		uncollected, and therefore lost, due to the lack
22		of county enforcement of the tax laws;
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1 (5) Require the department of taxation to review the forms 2 and process relating to the collection of the 3 transient accommodations tax from vacation rentals and 4 bed and breakfast establishments and submit a report 5 on the results of the review to the legislature at least twenty days before the regular session of 2008; 6 7 provided that the report also contain recommendations on the appropriate funding mechanism, to include 8 9 consideration of revenue collected from the transient accommodations tax, to reimburse counties for the 10 11 costs associated with implementing this Act; and 12 (6) Appropriate funds to the department of taxation for 13 additional investigations. 14 SECTION 2. Chapter 237D, Hawaii Revised Statutes, is amended by adding a new section to be appropriately designated 15 16 and to read as follows: 17 "§237D- Vacation rentals and bed and breakfast 18 establishments; enforcement; reporting. (a) The department 19 shall coordinate with the Hawaii tourism authority and each

20 county to identify owners of residential properties subject to

21 this chapter who operate:



1	(1)	Vacation rentals, that is, when the owner does not
2		reside on the property; and
3	(2)	Bed and breakfast establishments, that is, when the
4		owner resides on the property.
5	(b)	The department may coordinate with the Hawaii tourism
6	authority	and each county to conduct general excise and income
7	tax audit	s of the owners of residential property subject to this
8	chapter w	ho operate vacation rentals or bed and breakfast
9	establish	ments and take other administrative and enforcement
10	actions n	ecessary to ensure compliance with applicable statutes,
11	rules, or	dinances, and other provisions of this chapter.
12	(C)	The counties and the Hawaii tourism authority shall
13	provide t	o the department the location of vacation rentals or
14	bed and b	reakfast establishments subject to the taxes under this
15	chapter;	provided that the counties and the Hawaii tourism
16	authority	shall not release any personal information regarding
17	the taxes	collected under this chapter.
18	<u>(d)</u>	The department shall report annually to the
19	legislatu	re on:
20	(1)	Tax revenues received under this chapter from owners
21		of residential properties subject to this chapter who



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1		operate vacation rentals, bed and breakfast
2		establishments, or both; and
3	(2)	The estimated amount of general excise tax and
4		transient accommodations tax revenue that is
5		uncollected, and therefore lost, due to the lack of
6		county enforcement of the tax laws;
7	(e)	For the purposes of this section, the counties shall
8	establish	criteria:
9	(1)	To identify vacation rentals and bed and breakfast
10		establishments; and
11	(2)	For control over vacation rentals and bed and
12		breakfast establishments."
13	SECT	ION 3. Section 201B-3, Hawaii Revised Statutes, is
14	amended b	y amending subsection (a) to read as follows:
15	"(a)	Except as otherwise limited by this chapter, the
16	authority	may:
17	(1)	Sue and be sued;
18	(2)	Have a seal and alter the same at pleasure;
19	(3)	Make and execute contracts and all other instruments
20		necessary or convenient for the exercise of its powers
21		and functions under this chapter; provided that the
22		authority may enter into contracts and agreements for
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1		a period of up to five years, subject to the
2		availability of funds; and provided further that the
3		authority may enter into agreements for the use of the
4		convention center facility for a period of up to ten
5		years;
6	(4)	Make and alter bylaws for its organization and
7		internal management;
8	(5)	Unless otherwise provided in this chapter, adopt rules
9		in accordance with chapter 91 with respect to its
10		projects, operations, properties, and facilities;
11	(6)	Through its executive director represent the authority
12		in communications with the governor and with the
13		legislature;
14	(7)	Through its executive director, provide for the
15		appointment of officers, agents, and employees,
16		subject to the approval of the board, prescribing
17		their duties and qualifications, and fixing their
18		salaries, without regard to chapters 76 and 78 if
19		there is no anticipated revenue shortfall in the
20		tourism special fund and funds have been appropriated
21		by the legislature and allotted as provided by law;



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1	(8)	Through its executive director purchase supplies,
2		equipment, or furniture;
3	(9)	Through its executive director allocate the space or
4		spaces [ <del>which</del> ] <u>that</u> are to be occupied by the
5		authority and appropriate staff;
6	(10)	Engage the services of qualified persons to implement
7		the State's tourism marketing plan or portions thereof
8		as determined by the authority;
9	(11)	Engage the services of consultants on a contractual
10		basis for rendering professional and technical
11		assistance and advice;
12	(12)	Procure insurance against any loss in connection with
13		its property and other assets and operations in [such]
14		amounts and from [ <del>such</del> ] insurers as it deems
15		desirable;
16	(13)	Contract for or accept revenues, compensation,
17		proceeds, and gifts or grants in any form from any
18		public agency or any other source, including any
19		revenues or proceeds arising from the operation or use
20		of the convention center;
21	(14)	Develop, coordinate, and implement state policies and

22 directions for tourism and related activities taking



1		into account the economic, social, and physical
2		impacts of tourism on the State and its natural
3		resources infrastructure; provided that the authority
4		shall support the efforts of other state and county
5		departments or agencies to manage, improve, and
6		protect Hawaii's natural environment and areas
7		frequented by visitors;
8	(15)	Have a permanent, strong focus on marketing and
9		promotion;
10	(16)	Conduct market development-related research as
11		necessary;
12	(17)	Coordinate all agencies and advise the private sector
13		in the development of tourism-related activities and
14		resources;
15	(18)	Work to eliminate or reduce barriers to travel in
16		order to provide a positive and competitive business
17		environment, including coordinating with the
18		department of transportation on issues affecting
19		airlines and air route development;
20	(19)	Market and promote sports-related activities and
21		events;



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1	(20)	Coordinate the development of new products with the
2		counties and other public sectors and private sectors,
3		including the development of sports, culture, health
4		and wellness, education, technology, agriculture, and
5		nature tourism;
6	(21)	Establish a public information and educational program
7		to inform the public of tourism and tourism-related
8		problems;
9	(22)	Encourage the development of tourism educational,
10		training, and career counseling programs;
11	(23)	Establish a program to monitor, investigate, and
12		respond to complaints about problems resulting
13		directly or indirectly from the tourism industry and
14		[taking] take appropriate action as necessary[+].
15		including but not limited to coordination with the
16		department of taxation under section 237D- ;
17	(24)	Set and collect rents, fees, charges, or other
18		payments for the lease, use, occupancy, or disposition
19		of the convention center facility without regard to
20		chapter 91;
21	(25)	Notwithstanding the provisions of chapter 171,

21 (25) Notwithstanding the provisions of chapter 171,
22 acquire, lease as lessee or lessor, own, rent, hold,



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and dispose of the convention center facility in the 1 exercise of its powers and the performance of its 2 duties under this chapter; and 3 (26) Acquire by purchase, lease, or otherwise, and develop, 4 construct, operate, own, manage, repair, reconstruct, 5 enlarge, or otherwise effectuate, either directly or 6 through developers, a convention center facility." 7 SECTION 4. The department of taxation shall review the 8 9 forms and process for the collection of the transient 10 accommodations tax and include separate categories of collection 11 for residential properties used as vacation rentals and bed and 12 breakfast establishments.

The department of taxation shall report the results of its 13 14 review and report any findings and recommendations, including 15 any proposed state and county enforcement and compliance initiatives, to the legislature at least twenty days prior to 16 the convening of the regular session of 2008. In its report, 17 the department of taxation shall also submit recommendations on 18 19 the appropriate funding mechanism, to include consideration of 20 revenue collected from the transient accommodations tax, to reimburse counties for the costs associated with implementing 21 22 this Act.



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1	SECTION 5. There is appropriated out of the general
2	revenues of the State of Hawaii the sum of \$ , or so
3	much thereof as may be necessary for fiscal year 2007-2008, for
4	additional investigation of undocumented vacation rentals and
5	bed and breakfast establishments, in coordination with the
6	counties and the Hawaii tourism authority.
7	The sum appropriated shall be expended by the department of
8	taxation for the purposes of this Act.
9	SECTION 6. Statutory material to be repealed is bracketed
10	and stricken. New statutory material is underscored.
11	SECTION 7. This Act shall take effect on January 1, 2025.



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#### Report Title:

TAT; Vacation Rentals; Bed and Breakfasts

#### Description:

Requires the Department of Taxation (DOTAX) to coordinate with the Hawaii Tourism Authority and each respective county to identify property owners subject to the transient accommodations tax who operate vacation rentals and bed and breakfast establishments. Allows audits of these owners and other enforcement actions to ensure compliance with applicable laws relating to the transient accommodations tax. Requires the counties to share transient accommodations information with DOTAX. Requires DOTAX to provide annual reports, including providing information on the estimated amount of general excise tax and transient accommodations tax revenue that is uncollected, and therefore lost, due to the lack of county enforcement. (SB750 HD2)

