

## GOV. MSG. NO. 699

#### **EXECUTIVE CHAMBERS**

HONOLULU

LINDA LINGLE

May 1, 2008

The Honorable Colleen Hanabusa, President and Members of the Senate Twenty-Fourth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

Dear Madam President and Members of the Senate:

I am transmitting herewith HB7 HD1 SD1, without my approval, and with the statement of objections relating to the measure.

HB7 HD1 SD1

A BILL FOR AN ACT RELATING TO THE I-SAVERX PRESCRIPTION DRUG PROGRAM.

Sincerely,

LINDA LINGLE

# EXECUTIVE CHAMBERS HONOLULU

May 1, 2008

STATEMENT OF OBJECTIONS TO HOUSE BILL NO. 7

Honorable Members Twenty-Fourth Legislature State of Hawaii

Pursuant to Section 16 of Article III of the Constitution of the State of Hawaii, I am returning herewith, without my approval, House Bill No. 7 entitled "A Bill for an Act Relating to the I-SaveRx Prescription Drug Program."

This bill requires the Governor to enter into a written agreement with the state of Illinois or another state to participate in the I-SaveRx prescription drug program. That program would allow the reimportation of drugs from Europe and Canada by allowing individuals to fill prescriptions from pharmacies in these foreign countries.

This bill is objectionable because it violates the Federal Food, Drug, and Cosmetic Act (21 USC (a), (c), and (d)). This federal act is specifically designed to protect the American public from receiving unsafe, ineffective, and poor quality medications, by prohibiting the importation of prescription drugs from other countries. Enactment of this bill would place Hawaii residents in violation of federal law.

For the foregoing reason, I am returning House Bill No. 7 without my approval.

Respectfully,

LINDA LINGLE

Governor of Hawaii

HOUSE OF REPRESENTATIVES TWENTY-FOURTH LEGISLATURE, 2007 STATE OF HAWAII



## A BILL FOR AN ACT

RELATING TO THE I-SAVERX PRESCRIPTION DRUG PROGRAM.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECT	ION 1. The legislature finds that:
2	(1)	I-SaveRx is a prescription drug reimportation program
3		developed by the State of Illinois that allows
4		Illinois consumers to refill prescriptions from
5		pharmacies in Canada and the United Kingdom for the
6		most common brand-name prescription drugs used to
7		treat chronic illness at affordable prices;
8	(2)	Illinois has expended significant time and resources
9		conducting required inspections of the participating
10		foreign pharmacies to ensure safety and quality;
11	(3)	Effective July 1, 2006, Illinois selected a new
12		pharmacy benefits manager, Pegasus Health Services
13		Limited, a vendor with extensive experience in the
14		international prescription drug services industry and
15		with existing relationships with licensed pharmacies
16		in Canada, the United Kingdom, Australia, and New
17		Zealand;

1	(4)	Since IIIInois implemented the I-SaveRx prescription
2		drug program, Wisconsin, Missouri, Kansas, and Vermont
3		have joined the program as participating states;
4	(5)	Program participants have access to the I-SaveRx
5		program through an internet website and a toll-free
6		twenty-four-hour telephone number;
7	(6)	Program participants are expected to save twenty-five
8		to fifty per cent on the cost of their medications;
9	(7)	Like Illinois residents, Hawaii residents require
10		timely access to safe, high-quality, and efficacious
11		prescription drugs at affordable prices; and
12	(8)	Although reimportation of drugs is not a long-term,
13		comprehensive solution to the problem of affordable
14		drugs, Hawaii's participation in the I-SaveRx
15		prescription drug program will provide residents with
16		an interim option for obtaining safe and affordable
17		prescription drugs.
18	The I	ourpose of this Act is provide increased access to safe
19	prescripti	ion drugs at affordable prices by directing the
20	governor t	co enter into the appropriate written agreement that
21	authorizes	Hawaii residents to participate in the I-SaveRx
22	prescripti	on drug program.

### H.B. NO. H.D. 1 S.D. 1

- SECTION 2. Chapter 346, Hawaii Revised Statutes, is 1 amended by adding a new part to be appropriately designated and 2 3 to read as follows: "PART I-SAVERX PRESCRIPTION DRUG PROGRAM 4 §346-A Definitions. As used in this part, unless the 5 6 context otherwise requires: 7 "Network pharmacies" shall have the same meaning as the term is defined in the pharmacy benefits management agreement. 8 "Participating states" means Illinois and any other state 9 10 that enters or has entered into an agreement with the State of Illinois to participate in the I-SaveRx prescription drug 11 12 program. §346-B I-SaveRx prescription drug program; participation. 13 The governor shall enter into a written agreement with the State 14 of Illinois and any other state necessary to provide access for 15 program participants, including Hawaii residents, to safe and 16 affordable prescription drugs from Europe and Canada through the 17 Illinois I-SaveRx prescription drug program, no later than 18 19 January 1, 2009.
- The program shall be operational and available to Hawaii residents by July 1, 2009.

1	<b>§34</b> 6	-C Agreement to participate. The written agreement
2	authorizi	ng the State of Hawaii to participate in the I-SaveRx
3	prescript:	ion drug program shall:
4	(1)	State that all Hawaii residents shall be provided
5		access to the I-SaveRx prescription drug program
6		through the Internet and a twenty-four-hour toll-free
7		telephone number and shall be considered program
8		participants;
9	(2)	Contain specific standards for quality control and
10		safety that are comparable to the standards of the
11		United States;
12	(3)	Provide that Hawaii, with Illinois, may participate in
13		on-site inspections of participating network
14		pharmacies; Hawaii may independently inspect any
15		pharmacy that is subsequently added to the network of
16		pharmacies; provided that Hawaii shall submit to
17		Illinois written notice of intent to conduct an
18		independent inspection no fewer than fourteen days
19		prior to the inspection, unless the inspection is an
20		investigation of a complaint;
21	(4)	Require that the pharmacy benefits manager shall
22		immediately suspend a participating pharmacy upon

1		receiving a written notice from Hawaii of the
2		pharmacy's violation of the standards of practice;
3	(5)	Require written notice to the governor when other
4		states are added to the I-SaveRx prescription drug
5		program as participating states; and
6	(6)	Provide that Hawaii may terminate the written
7		agreement to participate in the I-SaveRx prescription
8		drug program with or without cause, after giving
9		written notice to the participating states.
10	§346	-D Program access; benefits. (a) In the pharmacy
11	benefits :	management agreement, Illinois shall state that Hawaii
12	residents	shall have access to the services of the I-SaveRx
13	prescript:	ion drug program and that Hawaii residents shall be
14	"program į	participants" as defined in the pharmacy benefits
15	management	agreement.
16	(b)	The prescription drugs most commonly used to treat
17	chronic i	llnesses shall be available to refill prescriptions for
18	Hawaii re	sidents through a network of inspected and approved
19	pharmacies	in countries other than the United States.
20	Prescript	ion drugs not approved by Illinois shall not be
21	available	from network pharmacies for program participants.

. 1 Program participants in Hawaii shall refill 2 prescriptions in an amount equal to a three-month supply from 3 the program. §346-E State internet website; I-SaveRx internet website. 4 The operation and administration of the internet website 5 6 accessed via the I-SaveRx site shall be the responsibility of the pharmacy benefits manager. 7 The governor shall establish, operate, and administer 8 (b) a separate internet website to provide Hawaii residents with 9 10 information relating to the I-SaveRx prescription drug program. The information on the I-SaveRx internet website shall also 11 expressly state to program participants that: 12 The affordable prescription drugs offered through the (1)13 14 I-SaveRx prescription program are from Europe and Canada through the Illinois I-SaveRx prescription 15 16 program; and (2) The State shall not be liable for injury or damage 17 18 caused to a person from prescription drugs obtained through the I-SaveRx prescription program. 19 The State's internet website shall provide a link to the 20

program's internet website.

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- 1 (c) Hawaii residents shall be deemed program participants
- 2 and shall have access to the services of the I-SaveRx
- 3 prescription drug program in the same manner as other program
- 4 participants in other participating states.
- 5 §346-F Drug supply. Hawaii shall cooperate with
- 6 participating states to ensure an adequate supply of
- 7 prescription drugs from the program's participating pharmacies.
- 8 If demand exceeds the prescription drugs available, an agreement
- 9 may provide that Illinois residents have priority over other
- 10 program participants in other participating states.
- 11 \$346-G Joint work group. (a) To ensure adequate input
- 12 from Hawaii regarding the safe and effective administration of
- 13 the I-SaveRx prescription drug program, Hawaii shall be a member
- 14 of the joint work group, composed of two representatives from
- 15 each participating state.
- (b) The governor and the director of human services, or
- 17 their designees, shall be the work group representatives from
- 18 Hawaii.
- 19 (c) The joint work group shall annually review the
- 20 approved drug list and the standards of practice to consider
- 21 whether modifications to either are necessary. Modifications to

- 1 the approved drug list or to the standards of practice shall
- 2 require the consent of the joint work group.
- 3 (d) The joint work group shall meet or confer on an as-
- 4 needed basis.
- 5 §346-H Pharmacy benefits management agreement; compliance.
- 6 (a) Illinois shall be the primary administrator of the pharmacy
- 7 benefits management agreement.
- 8 (b) A set of standards of practice adopted by
- 9 participating states shall be incorporated in the pharmacy
- 10 benefits management agreement.
- 11 (c) The pharmacy benefits manager and the network of
- 12 pharmacies shall comply with the terms of the pharmacy benefits
- 13 management agreement.
- 14 §346-I Inspection. (a) Under the terms of the pharmacy
- 15 benefits management agreement, participating pharmacies shall be
- 16 subject to on-site inspection by Illinois and Hawaii, with or
- 17 without advance notice.
- 18 (b) To the extent that additional pharmacies are added to
- 19 the list of network pharmacies, Hawaii may independently inspect
- 20 those pharmacies.
- 21 (c) Hawaii shall provide advance notice in writing to
- 22 Illinois of any intent to conduct an independent inspection of a

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- 1 participating pharmacy no fewer than fourteen days prior to the
- 2 inspection, unless the inspection is an investigation of a
- 3 complaint.
- 4 §346-J Monitoring. (a) Any report issued by the pharmacy
- 5 benefits manager or local regulatory authorities regarding the
- 6 network pharmacies' compliance or noncompliance with the
- 7 standards of practice shall be provided to Hawaii.
- 8 (b) The joint work group shall determine the data and
- 9 information to be included in reports issued by the pharmacy
- 10 benefits manager and the periodic basis on which the reports
- 11 shall be issued.
- 12 §346-K Violation. (a) Hawaii shall provide written
- 13 notice of a violation of the standards of practice to Illinois
- 14 and the pharmacy benefits manager.
- 15 (b) Upon receiving the written notice from Hawaii,
- 16 Illinois shall instruct the pharmacy benefits manager to
- 17 immediately suspend the participating pharmacy, pending further
- 18 review by the pharmacy benefits manager and the participating
- 19 states.
- 20 (c) Upon completion of the review, the participating
- 21 pharmacy shall be reinstated or excluded from the program, as
- 22 appropriate.

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1	§346-L Cancellation. Hawaii or Illinois may withdraw from
2	this agreement and terminate this cooperative relationship at
3	any time, with or without cause, upon written notice to the
4	other participating states.
5	Hawaii may withdraw from the cooperative relationship by
6	the amendment or repeal of this Act, or by the governor, with
7	the approval of the senate and house committees with
8	jurisdiction over this matter.
9	§346-M State immunity. The State of Hawaii shall not be
10	liable for any injury or damage caused to a person from
11	prescription drugs obtained through the I-SaveRx prescription
12	drug program.
13	§346-N Implementation of the I-SaveRx prescription drug
14	program; consumer outreach and educational resources. (a)
15	Within twenty-one days of the effective date of this part, the
16	governor shall convene a working group that shall promote the
17	participation of Hawaii residents in the I-Saver prescription
18	drug program by:
19	(1) Developing consumer outreach and educational material
20	to inform Hawaii residents about participation in the

I-SaveRx prescription drug program; and

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1	(2)	Developing materials, forms, procedures, or other
2		resources to implement and administer the I-SaveRx
3		prescription drug program.
4	(b)	Members of the working group shall include:
5	(1)	The governor;
6	(2)	The directors of human services, health, and human
7		resources development, respectively;
8	(3)	A representative from the executive office on aging;
9	(4)	Two public members who represent interested consumers
10		and health care providers, respectively; and
11	(5)	Other representatives from interested parties or
12		stakeholders, as deemed appropriate by the governor.
13	(c)	In developing consumer outreach and educational
14	materials	and resources relating to program implementation, the
15	working gr	roup shall be authorized to use the name, logo,
16	internet v	website, and marketing materials for the I-SaveRx
17	prescript	ion drug program that have been developed by Illinois;
18	provided t	that the Hawaii state seal may be added to existing
19	I-SaveRx p	program materials where appropriate.
20	(d)	The working group shall develop I-SaveRx prescription
21	drug progr	ram resources that include enrollment forms,

informational brochures or pamphlets, an internet website,

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1	brouncton	at maceriais, and maceriais related to program
2	implement	ation."
3	SECT	ION 3. The department of human services shall submit a
4	written r	eport to the legislature that includes but is not
5	limited t	o the following:
6	(1)	The status of the I-SaveRx prescription program in the
7		in the State, including the number of consumers
8		participating in the program, consumer demographics,
9		and consumer satisfaction with the program;
10	(2)	Any problems implementing the I-SaveRx prescription
11		program, including any lawsuits, consumer complaints,
12		and other factors that contributed to impeding the
13		access to or enrollment in the program;
14	(3)	Any consumer outreach and educational program
15		regarding the I-SaveRx prescription program
16		implemented by the working group pursuant to section
17		346-N, Hawaii Revised Statutes, and the effectiveness
18		of these outreach and educational programs; and
19	(4)	Any recommendations regarding the feasibility of the
20		I-SaveRx prescription program, including any proposed
21		legislation.

- 1 The written report shall be submitted to the legislature no
- 2 later than twenty days prior to the 2011 Regular Session.
- 3 SECTION 4. In codifying the new sections added by section
- 4 2 of this Act, the revisor of statutes shall substitute
- 5 appropriate section numbers for the letters used in designating
- 6 the new sections in this Act.
- 7 SECTION 5. This Act shall take effect upon its approval
- 8 and shall be repealed on June 30, 2012.