

## GOV. MSG. NO. 888

### EXECUTIVE CHAMBERS

HONOLULU

LINDA LINGLE

July 8, 2008

The Honorable Colleen Hanabusa, President and Members of the Senate Twenty-Fourth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

Dear Madam President and Members of the Senate:

I am transmitting herewith SB2840 SD2 HD1 CD1, without my approval, and with the statement of objections relating to the measure.

SB2840 SD2 HD1 CD1

A BILL FOR AN ACT RELATING TO SELF-SUFFICIENCY.

Sincerely,

LINDA LINGLE

# EXECUTIVE CHAMBERS HONOLULU

July 8, 2008

STATEMENT OF OBJECTIONS TO SENATE BILL NO. 2840

Honorable Members Twenty-Fourth Legislature State of Hawaii

Pursuant to Section 16 of Article III of the Constitution of the State of Hawaii, I am returning herewith, without my approval, Senate Bill No. 2840, entitled "A Bill for an Act Relating to Self-Sufficiency."

The purpose of this bill is to require the Department of Business, Economic Development and Tourism to establish and update biennially a self-sufficiency standard that reflects, at a minimum, costs relating to housing, food, child care, transportation, health care, clothing and household expenses, federal and state tax obligations, family size, children's ages, geography, and the number of household wage earners.

Each year, the federal government publishes the federal poverty guidelines which states can use for administrative purposes, such as determining financial eligibility for certain federal programs. The federal poverty guidelines are an established, tested measure that provides uniform analysis and application across the 50 states.

This bill is objectionable because it requires the Department of Business, Economic Development, and Tourism to develop an alternative standard without any funding or staff with which to do it. As such, this bill represents an unfunded mandate. In the coming months, State agencies will be forced to focus staff and limited funding on their core mission and goals.

STATEMENT OF OBJECTIONS SENATE BILL NO. 2840 Page 2

Further, establishing and updating the standard described in this bill could lead to the use of this standard for "official" purposes, creating expectations that the State can raise benefit levels at a time when fiscal constraints limit this ability.

For the foregoing reasons, I am returning Senate Bill No. 2840 without my approval.

Respectfully,

LINDA LINGLE

Governor of Hawaii



S.D. 2

### A BILL FOR AN ACT

RELATING TO SELF-SUFFICIENCY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 The legislature finds that a self-sufficiency 2 standard that is measured appropriately and updated consistently for the State of Hawaii would much more accurately reflect the 3 4 actual income needed to afford the basic necessities of life. 5 In 2003, a study conducted for the Hawaii state commission 6 on the status of women calculated the bare-minimum costs for 7 housing, child care, food, transportation, health care, clothing 8 and household costs, and federal and state tax obligations. 9 result was a measurement of the cost of living in Hawaii that 10 took into account family size, children's ages, geography, and 11 number of household wage-earners. The study found that certain 12 households in Hawaii could require as much as double to triple the amount listed in the federal poverty guidelines to meet 13 14 their basic living needs. A self-sufficiency standard for Hawaii would be an excellent tool for lawmakers, the business 15 16 and education communities, and the nonprofit sector to improve

10

11

12

13

14

15

16

17

18

19

20

21

22

1	efforts	to	help	lowe	er-ind	come	fan	nili	.es	reach	econo	omic
2	sufficie	ency	у.									
3	$\mathrm{Th}_{\boldsymbol{\epsilon}}$	e pi	urpose	of	this	Act	is	to	est	ablish	and	update

4 biennially a self-sufficiency standard for Hawaii.

5 SECTION 2. Section 201-3, Hawaii Revised Statutes, is

6 amended to read as follows:

7 "\$201-3 Specific research and promotional functions of the

 ${f 8}$  department. Without prejudice to its general functions and

9 duties the department of business, economic development, and

tourism shall have specific functions in the following areas:

determine through technical and economic surveys the profit potential of new or expanded industrial undertakings; develop through research projects and other means new and improved industrial products and processes; promote studies and surveys to determine consumer preference as to design and quality and to determine the best methods of packaging, transporting, and marketing the State's industrial products; disseminate information to assist the present industries of the State, to attract new industries to the State, and to encourage capital investment in

present and new industries in the State; assist
associations of producers and distributors of
industrial products to introduce [such] these products
to consumers; and make [such] grants or contracts as
may be necessary or advisable to accomplish the
foregoing;

- (2) Land development. The department shall encourage the most productive use of all land in the State in accordance with a general plan developed by the department; encourage the improvement of land tenure practices on leased private lands; promote an informational program directed to landowners, producers of agricultural and industrial commodities, and the general public regarding the most efficient and most productive use of the lands in the State; and make [such] grants or contracts as may be necessary or advisable to accomplish the foregoing;
- (3) Credit development. The department shall conduct a continuing study of agricultural and industrial credit needs; encourage the development of additional private and public credit sources for agricultural and industrial enterprises; promote an informational

1		program to acquaint financial institutions with
2		agricultural and industrial credit needs and the
3		potential for agricultural and industrial expansion,
4		and inform producers of agricultural and industrial
5		products as to the manner in which to qualify for
6		loans; and make [such] grants or contracts as may be
7		necessary or advisable to accomplish the foregoing;
8	(4)	Promotion. The department shall disseminate
9		information developed for or by the department
10		pertaining to economic development to assist present
11		industry in the State, attract new industry and
12		investments to the State, and assist new and emerging
13		industry with good growth potential or prospects in
14		jobs, exports, and new products. The industrial and
15		economic promotional activities of the department may
16		include the use of literature, advertising,
17		demonstrations, displays, market testing, lectures,
18		travel, motion picture and slide films, and [such]
19		other promotional and publicity devices as may be
20		appropriate; [and]

1	(5)	Tourism research and statistics. The department shall					
2		maintain a program of research and statistics for the					
3		purpose of:					
4		(A)	Meas	uring and analyzing tourism trends;			
5		(B)	Prov	iding information and research to assist in			
6			the	development and implementation of state			
7			tour	ism policy;			
8		(C)	Enco	uraging and arranging for the conduct of			
9			tour	ism research and information development			
10			thro	ugh voluntary means or through contractual			
11			serv	ices with qualified agencies, firms, or			
12			pers	ons; and			
13		(D)	Prov	iding tourism information to policy makers,			
14			the ]	public, and the visitor industry. This			
15			incl	udes:			
16			(i)	Collecting and publishing visitor-related			
17				data including visitor arrivals, visitor			
18				characteristics and expenditures;			
19			(ii)	Collecting and publishing hotel-related			
20				statistics including the number of units			
21				available, occupancy rates, and room rates;			

### S.B. NO. S.D. 2 S.D. 2 H.D. 1 C.D. 1

1		(iii)	Collecting and publishing airline-related
2			data including seat capacity and number of
3			flights;
4		(iv)	Collecting information and conducting
5			analyses of the economic, social, and
6			physical impacts of tourism on the State;
7		(v)	Conducting periodic studies of the impact of
8			ongoing marketing programs of the Hawaii
9			tourism authority on Hawaii's tourism
10			industry, employment in Hawaii, state taxes,
11			and the State's lesser known and
12			underutilized destinations; and
13		(vi)	Cooperate with the Hawaii tourism authority
14			and provide it with the above information in
15			a timely manner[+]:
16		and	
17	(6)	Self-suff	iciency standard. The department shall
18		establish	and update biennially a self-sufficiency
19		standard	that shall incorporate existing methods of
20		calculation	on, and shall reflect, at a minimum, costs
21		relating :	to housing, food, child care, transportation,
22		health car	re, clothing and household expenses, federal

1	and state tax obligations, family size, children's
2	ages, geography, and the number of household wage
3	earners. The department shall report to the
4	legislature concerning the self-sufficiency standard
5	no later than twenty days prior to the convening of
6	the regular session of 2009, and every odd-numbered
7	year thereafter. The recommendations shall address,
8	among other things, the utilization of any federal
9	funding that may be available for the purposes of
10	establishing and updating the self-sufficiency
11	standard.
12	The department shall be the central agency to coordinate
13	film permit activities in the State."
14	SECTION 3. Statutory material to be repealed is bracketed
15	and stricken. New statutory material is underscored.
16	SECTION 4. This Act shall take effect on July 1, 2008.