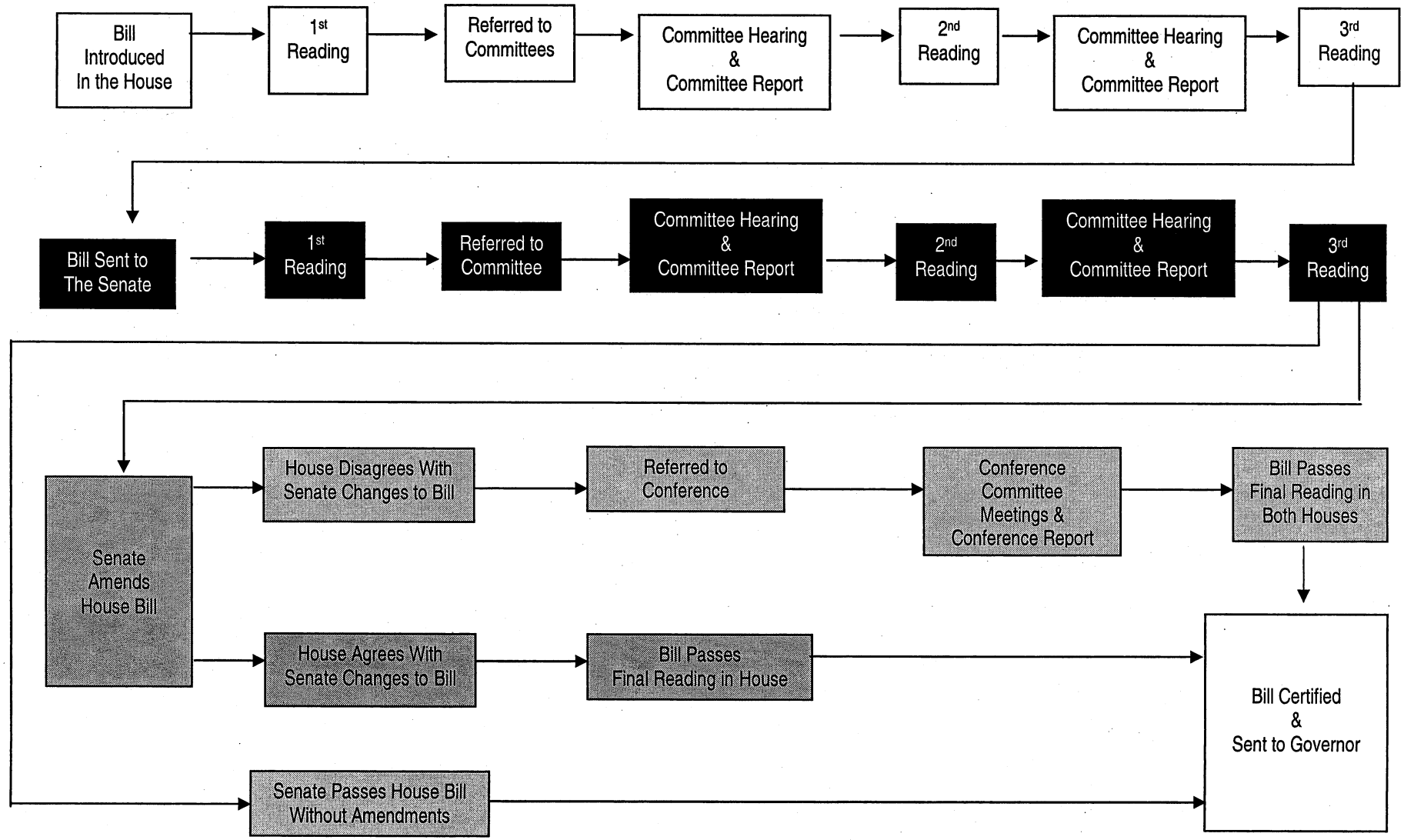HOW A BILL BECOMES LAW