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## "This new rule strikes the right balance in our complex relationship with China."

### Carlos M. Gutierrez, Secretary of Commerce

### Proposed Rule: Published July 6, 2006





- In July 2006, BIS published a Federal Register Notice (71 FR 38313) with a request for public comment.
- BIS received 57 public comments, amounting to more than 1000 pages.
- Summaries of those comments and BIS responses appear in the final rule.

### Final Rule Published June 19, 2007





- This rule clarifies and updates U.S. dual-use export licensing policy for the PRC.
- Strengthens current U.S. policy of:
  - facilitating commercial exports for appropriate civilian end-uses, and
  - denying the PRC access to U.S. technologies that would contribute to its military modernization.

### Final Rule Published June 19, 2007





- Three major elements of Final Rule:
  - Validated End-User Authorization
  - End-Use Statements
  - Military End-Use control

# Authorization Validated End-User (VEU) New EAR Section 748.15





- Creates a new authorization for "validated end-users" (VEU), initially in the PRC.
- Allows specified exports to specified endusers without individual licenses.
- Purpose is to facilitate trade with end-users in the PRC who have an established record of engaging only in civil activities.

# Authorization Validated End-User (VEU) New EAR Section 748.15





#### • Benefits:

- Eliminates submission of individual license applications
- Allows certain and prompt delivery of items
- Could free approximately \$100 million dollars worth of exports annually from individual license requirements

## **Authorization VEU New EAR Section 748.15**





- VEU Process
  - Submit advisory opinion request addressing information described in §748.3(c)(2) -
    - Information to be provided should demonstrate civilian end-use only, ability to keep records demonstrating civilian end-use only, agreement to host USG on-site reviews, and certification to comply with VEU terms.
  - 30 day interagency review

# **Authorization VEU New EAR Section 748.15**



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- Eligible end-users and corresponding items will be listed in the new Supplement 7 to Part 748.
  - Any exporter will be able to ship eligible items to these validated end-users.

# **Authorization VEU New EAR Section 748.15**





- Requirements
  - Validated End-Users
    - Recordkeeping
    - Host on-site reviews to verify adherence to VEU terms
  - Exporters
    - · Recordkeeping and reporting requirements

### **End-User Statement and Import Certificate Requirements**



**EAR Sections 748.9 and 748.10** 

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• Expands the requirement for exporters to obtain End-User Statements (EUSs) from the PRC Ministry of Commerce.

### **End-User Statement and Import Certificate Requirements**



**EAR Sections 748.9 and 748.10** 

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- Raises the threshold dollar amount for required EUSs for China (and for items controlled for national security reasons to any destination listed in section 748.9(b)(2)) from \$5,000 to \$50,000.
- Removes the requirement to submit End-User Statements and Import Certificates with the license application.

#### End-User Statement and Import Certificate Requirements EAR Sections 748.9 and 748.10





#### • Impact

- End-User Statements facilitate the ability to conduct end-use visits, which in turn facilitate exports of controlled goods to the PRC.
- Raising dollar threshold to \$50,000 keeps level the overall number of EUSs required.

### Military End-Use Control New EAR Section 744.21





- The rule adds a license requirement for 31 ECCNs when the exporter knows that the export is destined for a military end-use in the PRC.
- The review policy: Will the export make a material contribution to PRC military capabilities contrary to U.S. national security concerns?
- All exports to the PRC must continue to be screened for weapons of mass destruction (WMD) use and denied persons.

### Military End-Use Control New EAR Section 744.21





- 31 whole or partial ECCNs, generally endproducts or items not exported in high volumes.
- Reduced from 47 in the proposed rule based in large part on public comments.

### Military End-Use Control New EAR Section 744.21





- Definition of military end-use:
  - Incorporation into an item described on the U.S. Munitions
     List (USML), the International Munitions List (IML), or the
     "A018" ECCNs on the Commerce Control List (CCL), or
  - for the "use", "development", "production", or deployment of such items.
  - "Deployment" only applies to items classified under ECCN
     9A991 as set forth in Supplement No. 2 to part 744.

All terms are already defined in the EAR or in Section 744.21(f)

#### **BIS Contact Information**





- Website: www.bis.doc.gov
- Exporter Services Offices:
  - Washington, D.C. (202) 482-4811
  - Northern California (408) 291-4212
  - Southern California (949) 660-0144
- Export Enforcement Offices
  - Nationwide (800) 424-2980