WILLIAM L. SMALL (Pro Hac Vice) 1 U.S. COMMODITY FUTURES TRADING COMMISSION Three Lafayette Centre 3 1155 21st St, N.W. Washington, D.C. 20581 4 Telephone: (202) 418-5579 5 Facsimile: (202) 418-5531 6 KENT A. KAWAKAMI (149803) 7 U.S. ATTORNEY'S OFFICE 300 N. Los Angeles Street Room 7516 9 Los Angeles, CA 90012 Telephone: (213) 894-4858 10 Facsimile: (213) 894-2380 11 12 Attorneys for Plaintiff 13 14 15 16 WESTERN DIVISION 17 U.S. COMMODITY FUTURES 18 TRADING COMMISSION, 19 Plaintiff, VS. 20

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JS-6

UNITED STATES DISTRICT COURT FOR THE CENTRAL DISTRICT OF CALIFORNIA

Case No. CV04-8213 ABC (JWJx) CONSENT ORDER OF PERMANENT INJUNCTION, JAMES J. ZHOU, et al., CIVIL MONETARY PENALTY AND OTHER EQUITABLE RELIEF Defendants.

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I.

INTRODUCTION

1. On October 1, 2004, Plaintiff, the U.S. Commodity Futures Trading Commission ("CFTC" or the "Commission"), filed a complaint against Defendants James J. Zhou ("Zhou") and Jade Trader ("Jade Trader") (collectively, "Defendants") alleging violations of the Commodity Exchange Act, as amended (the "Act"), 7 U.S.C. § 1 *et seq.* (2002), and Commission Regulations ("Regulations") promulgated thereunder, 17 C.F.R. § 1.1 *et seq.* (2004). On November 5, 2004, this Court entered an Order of Preliminary Injunction enjoining Defendants from, among other things, further violations of the Act and Regulations.

II.

CONSENTS AND AGREEMENTS

In order to effect settlement of this action without a trial on the merits or further judicial proceedings, Zhou and Jade Trader:

- 2. Consent to entry of this Consent Order of Permanent Injunction, Civil Monetary Penalty and Other Equitable Relief ("Order");
- 3. Affirm that they have read this Order and agree to this Order voluntarily, and that no promise or threat of any kind has been made by the CFTC

or any member, officer, agent, or representative thereof, or by any other person, to induce their consent to this Order;

- 4. Acknowledge service of the summons and complaint;
- 5. Admit that this Court possesses personal and subject matter jurisdiction over them and the subject of this action pursuant to Section 6c of the Act, 7 U.S.C. § 13a-1;
- 6. Admit that venue properly lies with this Court pursuant to Section 6c of the Act, 7 U.S.C. § 13a-1;
 - 7. Waive
- a. Any and all claims that they may possess under the Equal Access to Justice Act (EAJA), 5 U.S.C. § 504 (2000) and 28 U.S.C. § 2412 (2000), and Part 148 of the Regulations, 17 C.F.R. §§ 148.1, et seq. (2007), relating to, or arising from, this action;
- b. Any and all claims that they may possess under the Small Business Regulatory Enforcement Fairness Act, 1996 HR 3136, Pub. L. 104-121, §§ 231-232, 110 Stat. 862-63 (Mar. 29, 1996) based upon the institution of this proceeding or the entry in this proceeding of any order imposing a civil monetary penalty or any other relief;

- c. Any claim of double jeopardy based upon the institution of this proceeding or the entry in this proceeding of any order imposing a civil monetary penalty or any other relief; and
 - d. Any and all rights of appeal from this action;
- 8. Consent to the continued jurisdiction of this Court for the purpose of enforcing the terms and conditions of this Order and for any other purposes relevant to this case, even if Defendants now or in the future reside outside the jurisdiction;
- 9. Agree that neither Defendants nor their agents, employees or representatives under their authority or control shall take any action or make any public statement denying, directly or indirectly, any allegations in the Complaint or the Findings of Fact and Conclusions of Law contained in this Order, or creating or tending to create the impression that the Complaint or this Order are without factual basis; provided, however, that nothing in this provision shall affect Defendants': i) testimonial obligations, or ii) right to take legal positions in other proceedings to which the Commission is not a party. Defendants shall undertake all steps necessary to assure that their agents, employees and representatives understand and comply with this agreement; and
- 10. In consenting to the entry of this Order, Defendants neither admit nor deny the allegations of the Complaint or the Findings of Fact and Conclusions of

Law contained in this Order, except as to jurisdiction and venue, which they admit. With respect to any bankruptcy proceeding relating to any Defendant, any proceeding to revoke, restrict, or condition the registration of any Defendant, or any proceeding to enforce the terms of this Order, Defendants agree that the allegations of the Complaint and all of the Findings of Fact and Conclusions of Law as contained in this Order shall be taken as true and correct and be given preclusive effect, without further proof.

- 11. Each Defendant agrees to provide immediate notice to this Court and the CFTC by certified mail, in the manner required by Part VI of this Order, of any bankruptcy proceeding filed by, on behalf of, or against either of them.
- 12. No provision of this Order shall in any way limit or impair the ability of any person to seek any legal or equitable remedy against Defendants.

III.

FINDINGS OF FACT AND CONCLUSIONS OF LAW

This Court, being fully advised in the premises, finds that there is good cause for the entry of this Order and that there is no just reason for delay. This Court therefore directs the entry of Findings of Fact, Conclusions of Law, a permanent injunction, and other ancillary relief pursuant to Section 6c of the Act, 7 U.S.C. § 13a-1, as set forth herein.

1. Findings of Fact

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among other places.

B.

A. <u>Jurisdiction and Venue</u>

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13. This Court has jurisdiction over this action pursuant to Section 6c of the Act, 7 U.S.C. § 13a-1, which authorizes the CFTC to seek injunctive relief against any person whenever it shall appear to the CFTC that such person has engaged, is engaging, or is about to engage in any act or practice constituting a violation of any provision of the Act or any rule, regulation or order thereunder.

7 U.S.C. § 13a-1(e), in that Zhou and Jade Trader are found in, inhabit, or transact

Regulations have occurred, are occurring, or are about to occur within this district,

business in this district, and the acts and practices in violation of the Act and

Venue properly lies with this Court pursuant to Section 6c of the Act,

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Parties to This Order

- 15. Plaintiff is the independent federal regulatory agency charged with the administration and enforcement of the Act, 7 U.S.C. § 1 *et seq.*, and the Regulations promulgated thereunder, 17 C.F.R. § 1.1 *et seq.*
- 16. Defendant James J. Zhou formerly resided in Alhambra, California.

 Zhou is a director, owner and authorized signatory of Jade Trader. He handled all trading in client accounts and entered into contracts on Jade Trader's behalf. Zhou

also handled and resolved client complaints on behalf of Jade Trader. Zhou was registered with the Commission as an associated person ("AP") of a registered introducing broker ("IB") from July 17, 2002 through September 23, 2002, and as an AP of a registered IB and commodity trading advisor ("CTA") from September 23, 2002 through December 31, 2002. Since that time, he has not been registered with the Commission in any capacity.

- 17. Defendant Jade Trader was located in Alhambra, California 91801.

 Jade Trader applied for registration with the Commission as a CTA on June 25,
 2003. Registration application documents for Jade Trader, among other things,
 identify Zhou as a director and owner of Jade Trader. Jade Trader's application for
 registration was withdrawn on December 1, 2003. Jade Trader was never
 registered with the Commission in any capacity.
 - C. <u>Jade Trader acted as a CTA and Zhou acted as an AP</u>
- 18. From approximately October 11, 2002 to October 5, 2004 (the "relevant period"), Defendants, for compensation or profit, solicited members of the general public to place funds under management with Jade Trader to trade commodity futures contracts using the Jade Trader Day Trade System ("Jade Trader DTS"), as well as other commodity trading systems.
- 19. During the relevant period, Jade Trader maintained a website at www.jadetrader.net ("website"). On its website, Jade Trader advised potential

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clients regarding the trading systems that Defendants claimed to use and the returns that they claimed to achieve.

- 20. From January 1, 2003 through March 31, 2004, at least fourteen individuals granted Defendants trading authority over their commodity trading accounts. At Defendants' direction, these individuals opened commodity trading accounts at Pioneer Futures, Inc., and/or Velocity Futures, LP, registered futures commission merchants. Defendants actively traded these accounts.
- 21. Jade Trader charged a commission fee of \$30 for winning trade days, with a maximum monthly charge of \$500 for the Jade Trader DTS.
 - D. Defendants' Fraudulent Solicitation of Clients
- 22. Defendants' website contains various tables reflecting trading results. At least some of the tables purportedly show actual trading results achieved by Jade Trader on a monthly basis for the year 2003.
- 23. Defendants posted misleading trading results on their website. For example, Defendants claimed on the website that:
 - the Jade Trader DTS returned a profit of \$63,975 for one Emini contract traded in 2003; actual client accounts for that time frame show that clients realized total losses of \$127,135.96;
 - Jade Trader clients using the Jade Trader DTS received a positive return for April 2003 of \$1,075 for two E-mini contracts traded; actual trading in a client's account show that the client realized a loss of \$24,101 for that month; and

- clients using the Jade Trader DTS on March 10, 2003 achieved a positive return of \$625 for two E-mini contracts traded; actual trading by a Jade Trader client showed a loss of \$1,687.50 that day, not including commission and fees of \$288.
- 24. On the website, Defendants made various misrepresentations regarding how client accounts would be traded. The website falsely represented that the Jade Trader DTS "trades 2 to about 12 times per day." In reality, actual trading in client accounts exceeded that figure by several times. For example, trading in one client's account in April and May 2003 averaged as high as eighty-nine contracts per trading day. In another client account, on March 10, 2003, Jade Trader executed fifty-one trades. In both instances, Defendants significantly increased the client's exposure over what had been represented to the client.
- 25. Jade Trader further claimed on its website that Jade Trader DTS held no overnight positions. Defendants also orally represented to clients that Jade Trader would not hold positions open overnight. In fact, positions were held overnight regularly in at least five client accounts, subjecting them to unexpected margin calls.
- 26. In addition to the representations made by Defendants on the website, Zhou made various oral misrepresentations to clients. For example:
 - Zhou told at least one client that Jade Trader would execute a maximum of four to five trades a day in his account. However, on March 4, 2003, the day after the client funded his account, Zhou placed sixteen trades in the client's account;

- Zhou also told at least two clients who maintained a joint account that Jade Trader would purchase only one E-mini S&P contract for each \$3,000 in the client's account. Zhou then traded several times the number of contracts represented. When confronted, Zhou agreed in writing to reimburse the client's account \$1,900 and to charge no fees until the account value was returned to \$6,000. Zhou further agreed that, if the account value dropped below \$2,000, all trading would stop and Zhou would deposit funds into the account to return the account value to \$4,000 within thirty calendar days. Zhou never reimbursed the clients and the account value was never restored; and
- Zhou assured at least one client that there was minimal risk in trading the E-mini S&P 500 and that the client's loss would be limited to 30% of his original investment. Under Defendants' control, that client eventually lost \$7,890.65, or 78.9% of his original investment in just over one month.
- 27. As a result of Defendants' misrepresentations regarding Jade Trader's trading history, Jade Trader's trading systems used, and the risk associated with trading commodity futures contracts, clients invested approximately \$200,000 and lost in excess of \$127,000.
 - E. Defendants Failed to Provide Proper Disclosures
- 28. On one or more occasions, Jade Trader failed to deliver to prospective clients the legally mandated disclosure document that contained trading program information used by Jade Trader to direct trading in clients' accounts.

2. Conclusions of Law

- A. <u>Violations of Section 4b(a)(2)(i) and (iii) of the Act</u>
- 29. Defendants cheated or defrauded or attempted to defraud other persons and willfully deceived or attempted to deceive other persons, in or in connection with orders to make, or the making of, contracts of sale of commodities for future delivery, made, or to be made, for or on behalf of any other persons, where such contracts for future delivery were or could be used for the purposes set forth in Section 4b(a)(2) of the Act, 7 U.S.C. § 6b(a)(2).
- 30. In particular, Defendants, knowingly or with reckless disregard for the truth, posted false trading results on their website; made false representations regarding how trading accounts would be handled; and misrepresented the associated risks of trading commodity futures contracts; all in violation of Sections 4b(a)(2)(i) and (iii) of the Act, 7 U.S.C. §§ 6b(a)(2)(i) and (iii).
 - B. <u>Violations of Section 4o(1) of the Act and Regulations 4.41(a)</u>
- 31. Section 1a(6) of the Act, 7 U.S.C. §1a(6), defines a CTA to include any person who for compensation or profit engages in the business of advising others, either directly or through publications, writings, or electronic media, as to the value of or advisability of trading in any contract of sale of a commodity for future delivery made or to be made on or subject to the rules of any contract

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market or derivatives transaction or, for compensation or profit, and as part of a
regular business, issues or promulgates analyses or reports concerning any of the
activities referred to above. Section 4k(3) of the Act, 7 U.S.C. § 6k(3), defines an
AP to include any person who, as a partner, officer, employee consultant or agent
of a CTA, solicits a client's or prospective client's discretionary account.

- 32. Jade Trader acted as a CTA and Zhou acted as an AP of a CTA. Specifically, Defendants solicited members of the general public to place funds under management with Jade Trader to trade commodity futures contracts in discretionary accounts using the Jade Trader DTS. In return, Defendants received a fee.
- 33. In connection with their conduct as a CTA and AP of a CTA, respectively, Defendants used the internet and other means or instrumentalities of interstate commerce, directly or indirectly, to promote the Jade Trader DTS.
- During the relevant period, Defendants, directly or indirectly: 1) 34. employed a device, scheme or artifice to defraud clients or prospective clients; and 2) engaged in transactions, practices or a course of business that operated as a fraud or deceit upon clients or prospective clients. In particular, Defendants posted false trading results on the website; made false representations regarding how trading accounts would be handled; and misrepresented the associated risks of trading commodity futures contracts. Defendants therefore violated Section 40(1)

of the Act, 7 U.S.C. § 6<u>o</u>(1) and Regulations 4.41(a)(1) and (2), 17 C.F.R. §§ 4.41(a)(1) and (2).

- C. Violations of Sections 4m(1) and 4k(3) of the Act and Regulation 3.12(a)
- 35. Section 4m(1) of the Act, 7 U.S.C. § 6m(1), makes it unlawful for any unregistered CTA to use the mails or instrumentalities of interstate commerce in connection with his business as a CTA if the CTA, during the proceeding twelve months, furnished commodity trading advice to more than 15 persons during or held himself out generally to the public as a CTA.
- 36. Jade Trader is a CTA, and acted as such in operating Jade Trader, but was not registered with the Commission as a CTA. By using the Internet to communicate with Jade Trader clients and prospective clients, Jade Trader used the instrumentalities of interstate commerce in connection with its CTA business. Jade Trader therefore violated Section 4m(1) of the Act, 7 U.S.C. § 6m(1).
- 37. Section 4k(3) of the Act, 7 U.S.C. § 6k(3), and Regulation 3.12(a), 17 C.F.R. § 3.12(a), make it unlawful for any person to be associated with a CTA as a partner, officer, employee, consultant or agent in any capacity that involves the solicitation of a client's or prospective client's discretionary account, unless that person is registered as an AP of the CTA. Further, Section 4k(3) of the Act, 7 U.S.C. § 6k(3), makes it unlawful for a CTA to permit such an unregistered AP to

become or remain associated with the CTA in any such capacity if the CTA knew or should have known that such person was not so registered.

- 38. During the relevant period, Zhou acted as an AP by soliciting prospective clients for Jade Trader discretionary accounts without being registered as an AP of a CTA. Zhou therefore violated Section 4k(3) of the Act, 7 U.S.C. § 6k(3), and Section 3.12(a) of the Regulations, 17 C.F.R. § 3.12(a).
- 39. During the relevant period, Jade Trader, as a CTA, permitted Zhou to solicit clients for Jade Trader discretionary accounts while knowing that Zhou was not registered as an AP of a CTA. Jade Trader therefore violated Section 4k(3) of the Act, 7 U.S.C. § 6k(3).
 - D. <u>Violations of Regulation 4.31(a)</u>
- 40. Regulation 4.31(a), 17 C.F.R. § 4.31(a), requires that "[E]ach commodity trading advisor registered or required to be registered under the Act must deliver or cause to be delivered to a prospective client a Disclosure Document containing the information...for the trading program pursuant to which the trading advisor seeks to direct...or to guide the client's commodity interest trading...by no later than the time the trading advisor delivers to the prospective client an advisory agreement to direct or guide the client's account...."
- 41. During the relevant period, Defendants entered into agreements to manage client accounts without first delivering to prospective clients the

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mandatory Disclosure Documents. Defendants therefore violated Regulation 4.31(a), 17 C.F.R. § 4.31(a).

- E. Zhou is Liable as a Controlling Person for Jade Trader's Violations of the Act and Regulations Pursuant to Section 13(b) of the Act
- 42. Section 13(b) of the Act, 7 U.S.C. § 13c (b), provides that "[a]ny person who, directly or indirectly, controls any person who has violated any provision of the Act or any" Regulations may be held liable for such violations if "the controlling person did not act in good faith or knowingly induced, directly or indirectly, the act or acts constituting the violation."
- 43. Zhou controlled Jade Trader, directly or indirectly, and did not act in good faith or knowingly induced, directly or indirectly, Jade Trader's misconduct. Zhou made various oral misrepresentations to customers regarding how their Jade Trader accounts would be managed. For example: Zhou told at least one customer that Jade Trader would execute a maximum of four to five trades a day in his account. However, on March 4, 2003, the day after the customer funded his account, Zhou placed sixteen trades in the customer's account. Zhou also assured at least one customer that there was minimal risk in trading the E-mini S&P 500 and that his loss was limited to 30% of his original investment. Under Zhou's control, that customer's account eventually lost \$7890.65, or 78.9% of his original investment in just over one month.

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- 44. Zhou also told at least two customers who maintained a joint account that Jade Trader would purchase only one E-mini S&P contract for each \$3000 in the customer's account. He then traded several times the number of contracts represented. When confronted, Zhou agreed in writing to reimburse the customer's account \$1900 and to charge no fees until the account value was returned to \$6000. Zhou further agreed that, if the account value dropped below \$2000, all trading would stop and he would deposit funds into the account to return the account value to \$4000 within thirty calendar days. Zhou never reimbursed the customers and the account value was never restored.
- 45. Pursuant to Section 13(b) of the Act, 7 U.S.C. § 13c(b), Zhou is liable for Jade Trader's violations of Sections 4b(a)(2)(i) and (iii), 4o(1), 4m(1), and 4k(3) of the Act, 7 U.S.C. §§ 6b(a)(2)(i) and (iii), 6o(1), 6m(1), and 6k(3), and Regulations 4.31(a), and 4.41(a), 17 C.F.R. §§ 4.31(a), and 4.41(a).
 - F. Jade Trader is Liable for the Acts of its Employees and Agents Pursuant to Section 2(a)(1)(B) of the Act
- 46. Section 2(a)(1)(B) of the Act, 7 U.S.C. § 2(a)(1)(B), provides that "the act, omission, or failure of any official, agent, or other person acting for any individual, association, partnership, corporation, or trust within the scope of his employment or office shall be deemed the act, omission, or failure of such

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individual, association, partnership, corporation, or trust, as well as of such official, agent, or other person."

47. Zhou's acts, misrepresentations, and omissions, as detailed above, occurred within the scope of his employment or office with Jade Trader. Therefore, pursuant to Section 2(a)(1)(B) of the Act, Jade Trader is therefore liable for Zhou's violations of Sections 4b(a)(2)(i) and (iii), 4o(1), and 4k(3) of the Act, 7 U.S.C. §§ 6b(a)(2)(i), (iii), 6o(1), and 6k(3), and Regulations 3.12(a), 4.31(a), and 4.41(a), 17 C.F.R. §§ 3.12(a), 4.31(a), and 4.41(a).

IV.

PERMANENT INJUNCTION

IT IS HEREBY ORDERED THAT:

- Jade Trader and Zhou are permanently restrained, enjoined, and 48. prohibited from directly or indirectly:
- Cheating or defrauding or attempting to cheat or defraud other a. persons or willfully deceiving or attempting to deceive other persons by any means whatsoever in regard to any order or other contract or the disposition or execution of any order or contract, or in regard to any act of agency performed with respect to any order or contract, in or in conjunction with any order to make, or making of contracts of sale of commodities for future delivery made, or to be made, for or on behalf of any other persons, when such contracts for future delivery were or could

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23 24 be used for the purposes set forth in § 4b(a)(2)(i) and (iii) of the Act, 7 U.S.C. § 6b(a)(2)(i) and (iii), including:

- misrepresenting the profit potential of a commodities trading system;
- making false representations about how trading accounts will be managed; and
- misrepresenting the risks of trading commodity futures contracts.
- employing any device, scheme, or artifice to defraud clients or b. participants or prospective clients or participants, or engaging in any transactions, practices or courses of business that operate as a fraud or deceit upon clients or participants or prospective clients or participants in violation of Section 40(1) of the Act, 7 U.S.C. §§ 60(1) and Regulation 4.41(a), 17 C.F.R. § 4.41(a) and specifically from engaging in any commodity-related activity including:
 - misrepresenting the profit potential of a commodities trading system;
 - making false representations about how trading accounts will be managed; and
 - misrepresenting the risks of trading commodity futures contracts.
- using the mails or any means or instrumentality of interstate c. commerce in connection with a business as a commodity trading advisor without being registered with the Commission in violation of Section 4m(1) of the Act, 7 U.S.C. § 6m(1);

- d. being associated with a futures commission merchant, introducing broker, commodity trading advisor, commodity pool operator or leverage transaction merchant as a partner, officer, employee, consultant or agent in a capacity requiring registration with the Commission, without being registered as an AP with the Commission or having a valid exemption from such registration or permitting the association of an unregistered AP in violation of Section 4k(3) of the Act, 7 U.S.C. §6k(3), and Regulation 3.12(a), 17 C.F.R. § 312(a); and,
- e. soliciting prospective clients without first delivering the mandatory disclosure document to these prospective clients in violation of Regulation 4.31(a), 17 C.F.R. § 4.31(a).

IT IS FURTHER ORDERED THAT:

- 49. Jade Trader and Zhou are permanently restrained, enjoined, and prohibited from engaging, directly or indirectly, in any activity related to trading in any commodity, as that term is defined in Section 1a(4) of the Act, 7 U.S.C. § 1a(4) ("commodity interest"), including but not limited to, the following:
- a. trading on or subject to the rules of any registered entity, at that term is defined in Section 1a(29) of the Act, 7 U.S.C. § 1a(29);

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- engaging in, controlling or directing the trading for any b. commodity interest account for or on behalf of any other person or entity, whether by power of attorney or otherwise;
- soliciting or accepting any funds from any person in connection c. with the purchase or sale of any commodity interest contract;
- d. applying for registration or claiming exemption from registration with the Commission in any capacity, and engaging in any activity requiring such registration or exemption from registration with the Commission, except as provided for in Regulation 4.14 (a)(9), 17 C.F.R. § 4.14(a)(9) (2004), or acting as a principal, agent or any other officer or employee of any person registered, exempted from registration or required to be registered with the Commission, except as provided for in Regulation 4.14 (a)(9), 17 C.F.R. § 4.14(a)(9) (2004); and
- engaging in any business activities related to commodity e. interest trading.
- Defendants are further permanently restrained, enjoined and 50. prohibited from filing a petition in bankruptcy without providing the Commission with prompt notice by Certified Mail of such filing, as required by Part VI of this Order.

V.

ORDER OF RESTITUTION, CIVIL MONETARY PENALTY, AND ANCILLARY RELIEF

IT IS FURTHER ORDERED THAT:

1. Restitution

- 51. Defendants shall pay, jointly and severally, restitution in the amount of \$127,135.96, plus pre- and post-judgment interest.
- 52. Pre-judgment interest shall be determined by using the underpayment rate established quarterly by the Internal Revenue Service ("IRS") pursuant to 26 U.S.C. § 662(a)(2) from October, 2002 to the date of the entry of this Order. Post-judgment interest shall accrue beginning on the date of entry of this Order and shall be determined by using the Treasury Bill rate prevailing on the date of entry of this Order pursuant to 28 U.S.C. § 1961.
- 53. To effect payment by Defendants and distribution of restitution, the Court appoints the National Futures Association ("NFA"), as Monitor ("Monitor"). The Monitor shall collect restitution payments from Defendants, and make distributions as set forth below. Because the Monitor is not being specially compensated for these services, and these services are outside the normal duties of the Monitor, the Monitor shall not be liable for any action or inaction arising from his appointment as Monitor, other than actions involving fraud.

- 54. Defendants shall make restitution payments under this Order in the name "Jade Trader Restitution Fund" and shall send such restitution payments by electronic funds transfer, or by U.S. postal money order, certified check, bank cashier's, or bank money order, to Office of Administration, National Futures Association, 200 W. Madison Street #1600, Chicago, Illinois 60606-3447 under cover letter that identifies the paying Defendant and the name and docket number of the proceeding. The paying Defendant shall simultaneously transmit copies of the cover letter and the form of payment to (a) the Director, Division of Enforcement, U.S. Commodity Futures Trading Commission, Three Lafayette Centre, 1155 21st Street, NW, Washington, D.C. 20581, and (b) the Chief, Office of Cooperative Enforcement, at the same address.
- 55. The Monitor shall oversee Defendants' restitution obligation, and shall have discretion to determine the manner for distribution of funds in an equitable fashion to defrauded Jade Trader customers, as appropriate, or may defer distribution until such time as it deems appropriate. In the event that the amount of restitution payments to the Monitor are of a de minimis nature such that the Monitor determines that the administrative costs of the making a restitution distribution is impractical, the Monitor may, in its discretion, treat such restitution payments as civil monetary penalty payments, which the Monitor shall forward to

the Commission following the instructions for civil monetary penalty payments set forth in Part V.2., below.

56. The Defendants shall cooperate with the Monitor as appropriate to provide such information as the NFA deems necessary and appropriate to identify Defendants' customers to whom the Monitor, in its sole discretion, may determine to include in any plan for distribution of any restitution payments.

2. Civil Monetary Penalty

- 57. Defendants are jointly and severally liable with each other for \$50,000 in civil monetary penalties.
- 58. Defendants shall pay, jointly and severally, to the Commission a civil monetary penalty in the amount of fifty thousand dollars (\$50,000), plus post-judgment interest.
- 59. Post-judgment interest shall accrue beginning on the date of entry of this Order and shall be determined by using the Treasury Bill rate prevailing on the date of entry of this Order, pursuant to 28 U.S.C. § 1961.
- 60. Defendants shall pay this civil monetary penalty by electronic funds transfer, U.S. postal money order, certified check, bank cashier's check, or bank money order. If payment is to be made other than by electronic funds transfer, the payment shall be made payable to the Commodity Futures Trading Commission and sent to the address below:

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Commodity Futures Trading Commission Division of Enforcement Attn: Marie Bateman – AMZ-300 DOT/FAA/MMAC 6500 S. MacArthur Blvd. Oklahoma City, Oklahoma 73169 Telephone: 405-954-6569

If payment is to be made by electronic funds transfer, [Defendants] shall contact Marie Bateman or her successor at the above address to receive payment instructions and shall fully comply with those instructions. The paying Defendant shall accompany payment of the penalty with a cover letter that identifies the paying Defendant and the name and docket number of the proceedings. The paying Defendant shall simultaneously transmit copies of the cover letter and the form of payment to the Director, Division of Enforcement, Commodity Futures Trading Commission, Three Lafayette Centre, 1155 21st Street, N.W., Washington, D.C. 20581, and the Chief, Office of Cooperative Enforcement, at the same address.

3. Priority Of Monetary Sanctions And Partial Payments

61. All payments by Defendants pursuant to this Order shall first be applied to satisfaction of their restitution obligations, consistent with the authority granted the Monitor in Part V.2., above. After satisfaction of their restitution obligation, payments by Defendants pursuant to this Order shall be applied to satisfy Defendants' civil monetary penalty obligations.

62. Any acceptance by the Commission and/or Monitor of partial payment of Defendants' restitution obligations and/or civil monetary penalties shall not be deemed a waiver of the respective requirement to make further payments pursuant to this Order, or a waiver of the Commission's and/or Monitor's right to seek to compel payment of any remaining balance.

4. Cooperation

63. Defendants shall cooperate fully with the Commission, the Monitor, and any government agency seeking to enforce the restitution and civil monetary provisions of this Order by providing any requested information relating to their financial status including, but not limited to, income and earnings, assets, financial statements, asset transfers, and tax returns.

5. Injunctive and Equitable Provisions

- 64. The injunctive provision of this Order shall be binding upon Defendants, upon any person who acts in the capacity of officer, agent, employee, attorney, successor and/or assign of either of the Defendants and upon any person who receives actual notice of this Order, by personal service or otherwise, insofar as he or she is acting in active concert or participation with either of the Defendants.
- 65. The equitable relief provisions of this Order shall be binding upon Defendants and any person who is acting in the capacity of officer, agent,

employee, servant or attorney of Defendants, and any person acting in active concert or participation with Defendants who receives actual notice of this Order by personal service or otherwise.

VI.

OTHER PROVISIONS

IT IS FURTHER ORDERED:

- 66. <u>Jurisdiction of this Court</u>: This Court shall retain jurisdiction of this cause to assure compliance with this Order and for all other purposes related to this action.
- 67. Third-Party Beneficiaries: Pursuant to Federal Rule of Civil Procedure 71, the clients explicitly are made intended third-party beneficiaries of this Order and may enforce obedience of this Order to obtain satisfaction of any portion of the restitution obligation that has not been paid by Zhou and/or Jade Trader, and to hold them in default and/or contempt for any past violation of any provision of this Order.
- 68. <u>Waiver</u>: The failure of any party to this Order or of any client at any time to require performance of any provision of this Order shall in no manner affect the right of the party or investor to enforce the same or any other provision of this Order at a later time. No waiver in one or more instances of the breach of any provision contained in this Order shall be deemed or construed as a further or

continuing waiver of such breach or waiver of the breach of any other provision of this Order.

- 69. <u>Successors and Assigns</u>: This Order shall inure to the benefit of and be binding upon the successors, assigns, beneficiaries, and administrators of all parties to this Order.
- 70. Acknowledgements: Upon being served with a copy of this Order after entry by this Court, Zhou and Jade Trader shall sign an acknowledgment of service and serve the acknowledgment on this Court and the CFTC within ten (10) calendar days. Upon being served with a copy of this Order after entry by the Court, the CFTC shall serve a copy of the Order upon the Monitor within ten (10) calendar days.
- 71. <u>Invalidation</u>: If any provision, or the application of any provision, of this Order is held invalid, the remainder of this Order and the application of the provision to any other person or circumstance shall not be affected by the holding.
- 72. <u>Integration</u>: This Order incorporates all of the terms and conditions of the settlement of the parties to this Order. Nothing shall serve to amend or modify this Order in any respect, unless (1) reduced to writing, (2) signed by all parties hereto, and (3) approved by order of this Court.
- 73. <u>Notices</u>: All notices required to be given by any provision in this Order to the Commission shall be sent certified mail, return receipt requested, as

1	follows: Notice to Commission: Attention – Director, Division of Enforcement,
2	Commodity Futures Trading Commission, 1155 21st Street N.W., Washington, Do
3	20581; Notice to NFA: Attention - Office of Administration, National Futures
4	Association, 200 W. Madison St., #1600, Chicago, IL 60606-3447.
5	74. <u>Authority</u> : Zhou hereby warrants that he is the sole owner and
7	operator of Jade Trader, that this Order has been duly authorized by Jade Trader,
8	and he has been duly empowered to sign and submit it on behalf of Jade Trader.
9 10	75. <u>Continuing Jurisdiction of this Court</u> : This Court shall retain
11	jurisdiction of this cause to assure compliance with this Order and for all other
12	purposes related to this action.
13	
14	SO ORDERED, at Los Angeles, California on this 11 day of June, 2008
15 16	
17	
18	Audrey B. Collins
19	anary B. Collins
20	
21	United States District Court Judge
22	Cinted States District Court stage
23	Consent Order of Permanent Injunction and Other Equitable Relief consented to
24	and approved for entry by:
25	

/s/ James Zhou

James Zhou Individually and on behalf of Jade Trader Dated: Apr 4, 2008

/s/ William L. Small

William L. Small (pro hac vice)
Attorney for Plaintiff
U.S. Commodity Futures
Trading Commission
Three Lafayette Centre
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Washington, DC 20581
(202) 418-5579
(202) 418-5531 (facsimile)

Dated:_June 9, 2008