

A Texas importer sends \$50,000 to the account of a French exporter at Banque Intercontinentale Arabe ("BIA") in Paris as advance payment for a shipment of wine. The company never gets its wine because the French seller claims non-receipt of the funds which were blocked at a U.S. bank because BIA is a Specially Designated National of Libya. In addition, the importer is fined \$11,000 for violating the International Emergency Economic Powers Act.

A Milwaukee exporter makes 6 separate shipments of T.V. sets to Trover S.A. of Cristobal, Panama. It is fined \$300,000 for trading with a Specially Designated National of Cuba in violation of the Trading with the Enemy Act.

A New York manufacturer ships a container of air purifiers to a customer in Dubai and presents documents for payment under a letter of credit issued by the Arab Bank for Investment and Foreign Trade in Abu Dhabi. Not only is the company not paid; it pays an \$11,000 fine for dealing with a Libyan bank.

A California company, working through a broker, charters a vessel to ship fishmeal from Chile to Japan. The nominated vessel turns out to be the M/V Emerald Islands owned by Bettina Shipping Co. Ltd. Both the vessel and the vessel owner are listed as Specially Designated Nationals of Cuba. The company pays \$50,000 in fines.

A Florida citrus firm imports \$1 million worth of Brazilian concentrate to mix with its orange juice. It remits payment to the Brazilians' bank in Rio de Janiero. Not only doesn't the money arrive, but the Florida company faces a penalty of up to \$250,000 for dealing with Banco Brasileiro-Iraquiano, a Specially Designated National of Iraq.

A number of foreign subsidiaries of a major U.S. department store import shoes containing leather made from North Korean origin reptile skins. The U.S. parent is notified that it owes \$320,000 in civil penalties for violating the Foreign Assets Control Regulations.

These examples illustrate how costly it can be to run afoul of sanctions laws enforced by the U.S. Treasury Department's Office of Foreign Assets Control ("OFAC"). OFAC administers sanctions and embargo programs involving Libya, Iran, Iraq, North Korea, and Cuba, prohibitions against exports of arms and petroleum products to the UNITA faction in Angola, restrictions on new investments in Burma (Myanmar), and prohibitions against transactions with international terrorists and narcotics traffickers. It has residual controls over currently blocked assets of Serbia, Montenegro, and Serb-controlled Bosnia.

These sanctions are based on Presidential directives and Congressional mandates under a number of statutes, the most important of which are: the Trading with the Enemy Act, 50 U.S.C. App. 1-44, the International Emergency Economic Powers Act, 50 U.S.C. 1701-06, the United Nations Participation Act, 22 U.S.C. 287c, the Cuban Democracy Act, 22 U.S.C. 6001-6010, the Cuban Liberty and Democratic Solidarity (LIBERTAD) Act, 22 U.S.C. 6021-91, and the Antiterrorism and Effective Death Penalty Act (enacting 8 U.S.C. 219, 18 U.S.C. 2332d and 18 U.S.C. 2339b). OFAC has jurisdiction over all U.S. citizens and permanent residents, companies organized in the United States, foreign branches of U.S. companies, individuals and entities located in the United States, and (for sanctions against Cuba and North Korea) foreign subsidiaries owned or controlled by U.S. individuals or companies. U.S. citizens and permanent resident aliens working as employees, officers, or directors of offshore companies need to be aware that their involvement in transactions may violate U.S. sanctions even if their employer is not subject to OFAC jurisdiction. Depending on the program involved, criminal violations of the statutes administered by OFAC can result in corporate and personal fines of up to \$1 million and 12 years in jail. OFAC also has the authority to impose civil penalties. In the case of sanctions against Iraq, civil penalties of up to \$275,000 per infraction are authorized.

This synopsis is only a brief summary of the major elements of OFAC's economic sanctions programs. There is also a more extensive summary in a longer publication entitled Foreign Assets Control Regulations for Exporters and Importers. More importantly, U.S. businesses, individuals, and others subject to OFAC jurisdiction need to realize that they must comply with the full legal requirements of OFAC's programs, which are set forth in the applicable statutes, Presidential proclamations, Executive orders, and the implementing regulations found in Title 31, Chapter V of the Code of Federal Regulations and in Federal Register documents that update the provisions of Chapter V. For further assistance, contact OFAC's Licensing Division at 202/622-2480, OFAC's Compliance Programs Division at 202/622-2490, or either, in writing, at the Office of Foreign Assets Control, U.S. Department of the Treasury, 1500 Pennsylvania Avenue, N.W., Washington, D.C. 20220.

08-08-97

General Trade Restrictions by Country:

Cuba (31 C.F.R. Part 515):

No exports of goods, services, or technology to Cuba; no imports of goods or services from Cuba; no dealing in Cuban origin goods; no brokering of Cuban trade contracts; no use of Cuban-owned vessels.

North Korea (31 C.F.R. Part 500):

No exports of goods, services, or technology to North Korea; no imports of goods or services from North Korea; no dealing in North Korean origin goods; no brokering of North Korean trade contracts; no use of North Korean-owned vessels.

Libya (31 C.F.R. Part 550):

No exports of goods, services, or technology to Libya; no imports of goods or services from Libya; no brokering of Libyan trade contracts.

Iraq (31 C.F.R. Part 575):

No exports of goods, services, or technology to Iraq; no imports of goods or services from Iraq; no dealing in Iraqi origin goods; no brokering of Iraqi trade contracts.

Iran (31 C.F.R. Parts 560 & 535):

No exports of goods, services, or technology to Iran; no imports of goods or services from Iran; no dealing in Iranian origin goods.

Angola [UNITA] (31 C.F.R. Part 590):

No exports of arms and related material and petroleum and petroleum products to the territory of Angola other than through certain designated points of entry.

Syria & Sudan (31 C.F.R. Part 596):

No receipt of unlicensed donations from governments by U.S. persons; no financial transaction in which a U.S. person knows or has reasonable cause to believe there is a risk of furthering terrorist acts in the United States.

Burma [Myanmar] (31 C.F.R. Part 537):

No new investments; most trade in goods, services, and technology is exempt.

Each sanctions regime is driven by different U.S. foreign policy concerns and involves different levels of restrictions. For the most part, U.S. persons cannot trade with the targets and are required to "block" or "freeze" property in which the targets have an interest. Property subject to blocking includes goods, deposits, funds transfers, loans, letter of credit contracts, real estate, drafts and negotiable shipping documents--essentially anything of value, tangible or intangible. Narrow trade exceptions, such as for information and informational materials or humanitarian goods, may be available. Consult the pertinent regulations, OFAC Licensing, or OFAC Compliance Programs with regard to specific cases.

U.S. sanctions go far beyond the borders of target countries. Treasury has identified and listed in the appendices to Title 31, Chapter V of the Code of Federal Regulations numerous front organizations known as "Specially Designated Nationals" ("SDNs"). The master list of SDNs contains over 5,000 entries--variations on the names of individuals, companies, vessels and banks all over the globe. U.S. companies, for example, cannot deal with Atlas Air Conditioning Company Ltd. in London, England because of its links to Iraq, and banking transactions involving the Arab Turkish Bank in Istanbul ("ATB") are frozen when they come into the possession or control of U.S. banks because of Libya's involvement in ATB. Groups such as terrorists and narcotics traffickers are also targeted. U.S. exporters cannot, for example, send shipments to Copservir Ltda., a major drug store chain in Colombia, because it is associated with the Cali cartel and listed as a Specially Designated Narcotics Trafficker. It is critical for all U.S. exporters and importers to be familiar with and keep current with OFAC's SDN list.

To assure that illegal transactions are not processed, many exporters and importers have turned to sophisticated name-recognition "interdict" software to scan purchase orders and financial transactions. Some of the filters, which are available commercially, contain every name on OFAC's SDN list along with geographical names for embargoed countries and cities. In addition, OFAC's public domain information can be used by wordprocessing programs to do simple name searches and OFAC provides fixed field and delimited versions of its list which can be read automatically into database programs.

Keeping current

Whenever there is an update, it is on OFAC's Internet Home Page"http://www.ustreas.gov/treasury/services/fac/fac.html," which provides both graphical and text-only interface. The [DATE] changes on the face of
the Page when there is new information so that users can structure their Internet
connection to use a Web browser to watch for that date change, check a "What's
new?" file to get the details about changes, and download OFAC's latest material.

There is also a link to GPO ACCESS to download full-text regulations and Federal Register notices plus brochures in WordPerfect_ $_{\odot}$ and ASCII, as well as *.PDF format, or to browse through OFAC's extended electronic information reading room (FAC_MISC).

- OFAC operates a free automated fax-on-demand service, which can be accessed 24 hours a day, seven days a week by dialing 202/622-0077 from any touchtone phone and following voice prompts. OFAC documents kept up to date on the system include all those available at OFAC's Web site as well as licensing guidelines and copies of Federal Register notices (including notices filed, but not yet printed in the Federal Register). The "Index of Available Documents" is date-specific.
- The Treasury Department has a free Electronic Library ("TEL") on the FedWorld bulletin board network. Dial 703/321-3339, type "[C]," the Business, Trade, and Labor Mall, then "[E]." OFAC files have the call letters "T11*.*" and are in "*.EXE" and "*.PDF" format. FedWorld's helpline is 703/487-4648.
- ◆ The Federal Bulletin Board of the U. S. Government Printing Office (a.k.a. "GPO ACCESS") is a free service which is linked to the Federal Register and carries all OFAC brochures in ASCII, WordPerfect, and *.PDF format, as well as the entire Code of Federal Regulations containing OFAC regulations, all Federal Register notices that OFAC puts out, and OFAC's extended electronic reading room. For information on the Federal Bulletin Board, call 202/512-1530 or dial 202/512-1387 or "http://fedbbs.access.gpo.gov/treasury.htm" to connect.
- The U.S. Maritime Administration operates an electronic bulletin board, called Marlinespike, which can be accessed via modem at 202/366-8505 with voice help at 202/366-9991 (OFAC's brochures and SDN information can be scanned on-line or downloaded for further use).
- ◆ The U.S. Customs Service maintains a free Customs Electronic Bulletin Board geared especially toward Customs House Brokers (OFAC's information is available as a date-specific self-extracting DOS file, "OFAC*.EXE" in File Area #15, "Customs Extral," through modem access at 703/440-6155 and voice support at 703/440-6236).
- The U.S. Commerce Department's Economic Bulletin can be reached by directly dialing from a modem using any communications software 202/482-3870 (for 2400bps connections), 202/482/2584 (for 9600bps connections), or 202/482-2167(for 14,400bps connections). There is a subscription cost to download information.
- The U.S. Commerce Department's National Trade Data Bank (NTDB) operates a CD-Rom service providing a massive amount of international trade information, including OFAC material, on a monthly basis to small and medium sized companies. There is a nominal charge for a subscription. For information, call 2021/482-1986.
- The U.S. Commerce Department's "STAT-USA/FAX" is an automated fax-on-demand service that includes OFAC data. Users need only call 202/482-0005 from a fax machine's handset 24 hours a day, 7 days a week. For a nominal charge, subscribers are entitled to six files per day without restrictions.