109th CONGRESS 1st Session



To expand the responsibilities of the Special Inspector General for Iraq Reconstruction to provide independent and objective audits and investigations relating to the Federal programs for Hurricane Katrina recovery.

IN THE SENATE OF THE UNITED STATES

Ms. COLLINS (for herself, Mr. LIEBERMAN, Mr. SUNUNU, Mr. DURBIN, and Mr. PRYOR) introduced the following bill; which was read twice and referred to the Committee on _____

A BILL

- To expand the responsibilities of the Special Inspector General for Iraq Reconstruction to provide independent and objective audits and investigations relating to the Federal programs for Hurricane Katrina recovery.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Special Inspector Gen-
- 5 eral for Relief and Reconstruction Act of 2005".

1SEC. 2. SPECIAL INSPECTOR GENERAL FOR RELIEF AND2RECONSTRUCTION.

3 (a) REDESIGNATION.—(1) Section 3001 of the Emer4 gency Supplemental Appropriations Act for Defense and
5 for the Reconstruction of Iraq and Afghanistan, 2004
6 (Public Law 108–106; 117 Stat. 1234; 5 U.S.C. App. 3
7 section 8G note) is amended—

8 (A) in subsection (b), by striking "Office of the
9 Special Inspector General for Iraq Reconstruction"
10 and inserting "Office of the Special Inspector Gen11 eral for Relief and Reconstruction"; and

12 (B) in subsection (c)(1), by striking all after 13 "The head of the Office of the Special Inspector General" and inserting "for Relief and Reconstruc-14 15 tion is the Special Inspector General for Relief and 16 Reconstruction (in this section referred to as the 'In-17 spector General'). If a vacancy occurs after the serv-18 ice of the individual as provided under subsection (b) 19 of the Special Inspector General for Relief and Re-20 construction Act of 2005, the Inspector General 21 shall be appointed by the Director of the Office of 22 Management and Budget.".

23 (2)(A) The heading of such section is amended to24 read as follows:

1 "SEC. 3001. SPECIAL INSPECTOR GENERAL FOR RELIEF2AND RECONSTRUCTION.".

3 (B) The heading of title III of such Act is amended4 to read as follows:

5 "TITLE III—SPECIAL INSPECTOR

6 GENERAL FOR RELIEF AND 7 RECONSTRUCTION".

8 (b) CONTINUATION IN OFFICE.—The individual serv-9 ing as the Special Inspector General for Iraq Reconstruc-10 tion as of the date of the enactment of this Act may con-11 tinue to serve as the Special Inspector General for Relief 12 and Reconstruction (with all additional duties and respon-13 sibilities as provided under this Act) after that date without reappointment under paragraph (1) of section 3001(c) 14 15 of the Emergency Supplemental Appropriations Act for 16 Defense and for the Reconstruction of Iraq and Afghanistan, 2004, but remaining subject to removal as specified 17 in paragraph (4) of that section. 18

19 (c) PURPOSES.—Subsection (a) of such section is20 amended—

(1) in paragraph (1), by inserting "and for
Hurricane Katrina recovery activities" after "Iraq
Relief and Reconstruction Fund";

(2) in paragraph (3), by striking "the Secretary
of State and the Secretary of Defense" and inserting
"the Secretary of State, the Secretary of Homeland

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1	Security, the Secretary of Defense, and the heads of
2	other Federal agencies, as appropriate,".
3	(d) Responsibilities of Assistant Inspector
4	GENERAL FOR AUDITING.—Subsection (d) of such section
5	is amended to read as follows:
6	"(d) Assistant Inspectors General.—(1) The
7	Inspector General shall, in accordance with applicable laws
8	and regulations governing the civil service—
9	"(A) appoint 1 or more Assistant Inspectors
10	General for Auditing who shall have the responsi-
11	bility for supervising the performance of auditing ac-
12	tivities relating to—
13	"(i) programs and operations supported by
14	the Iraq Relief and Reconstruction Fund; and
15	"(ii) programs and operations relating to
16	Hurricane Katrina recovery activities; and
17	"(B) appoint 1 or more Assistant Inspectors
18	General for Investigations who shall have the re-
19	sponsibility for supervising the performance of inves-
20	tigative activities relating to such programs and op-
21	erations.".
22	(e) SUPERVISION.—Such section is further amend-
23	ed—
24	(1) in subsection (e)—

1	(A) in paragraph (1), by striking "the Sec-
2	retary of State and the Secretary of Defense"
3	and inserting "the Director of the Office of
4	Management and Budget, the Secretary of
5	State, and the Secretary of Defense''; and
6	(B) in paragraph (2)—
7	(i) by striking "Department of De-
8	fense, the Department of State, or the
9	United States Agency for International
10	Development" and inserting "Federal Gov-
11	ernment"; and
12	(ii) by inserting "and Hurricane
13	Katrina recovery activities" after "Iraq
14	Relief and Reconstruction Fund";
15	(2) in subsection (f)—
16	(A) in paragraph (1)—
17	(i) by inserting "(A)" after "(1)";
18	(ii) by redesignating subparagraphs
19	(A) through (E) as clauses (i) through (v),
20	respectively; and
21	(iii) by adding at the end the fol-
21 22	(iii) by adding at the end the fol- lowing:
22	lowing:

1	expenditure of amounts appropriated or other-
2	wise made available for Hurricane Katrina re-
3	covery by the Federal Government, and of the
4	programs, operations, and contracts carried out
5	utilizing such funds, including—
6	"(i) the oversight and accounting of
7	the obligation and expenditure of such
8	funds;
9	"(ii) the monitoring and review of re-
10	construction activities funded by such
11	funds;
12	"(iii) the monitoring and review of
13	contracts funded by such funds;
14	"(iv) the monitoring and review of the
15	transfer of such funds and associated in-
16	formation between and among depart-
17	ments, agencies, and entities of the United
18	States, State and local governments, and
19	private and nongovernmental entities;
20	"(v) the maintenance of records on
21	the use of such funds to facilitate future
22	audits and investigations of the use of such
23	funds; and
24	"(vi) the monitoring of Federal grants
25	and benefit programs."; and

1	(B) in paragraph (4)—
2	(i) by inserting "(A)" after "(4)";
3	(ii) by striking all after "cooperation
4	of" and inserting "the inspectors general
5	and auditing entities of all other Federal
6	departments and agencies, and State and
7	
	local government entities."; and
8	(iii) by adding at the end the fol-
9	lowing:
10	"(B)(i) The Inspector General shall en-
11	sure, to the greatest extent possible, that the
12	activities of the Inspector General do not dupli-
13	cate audits and investigations of inspectors gen-
14	eral and other auditors of Federal departments
15	and agencies, and State and local government
16	entities.
17	"(ii) The Inspector General shall notify the
18	inspector general of the relevant agency or de-
19	partment before initiating an audit or investiga-
20	tion relating to Hurricane Katrina activities.
21	"(iii) Nothing in this section shall be con-
22	strued to limit the statutory authority of inspec-
23	tors general to conduct audits or investigations
24	relating to Hurricane Katrina activities.";

1	(3) in subsection (h)(4)(B), by striking "Sec-
2	retary of State or Secretary of Defense" and insert-
3	ing "Director of the Office of Management and
4	Budget and heads of relevant agencies"; and
5	(4) in subsection $(h)(5)$ —
6	(A) by inserting "(A)" after "(5)";
7	(B) by inserting "for activities relating to
8	Iraq" after "operation of such offices"; and
9	(C) by adding at the end the following:
10	"(B) The Secretary of Homeland Security
11	shall provide the Inspector General with appro-
12	priate and adequate office space, together with
13	such equipment, office supplies, and commu-
14	nications facilities and services as may be nec-
15	essary for the operations of such offices for ac-
16	tivities relating to Hurricane Katrina, and shall
17	provide necessary maintenance services for such
18	offices and equipment and facilities located
19	therein.".
20	(f) Reports Relating to the Iraqi Relief and
21	RECONSTRUCTION.—Subsection (i) of such section is
22	amended by adding at the end the following:
23	"(7)(A) The Inspector General shall also submit
24	each report under this subsection to the Secretary of

"(B)(i) Not later than 30 days after receipt of
a report under subparagraph (A), the Secretary of
State and the Secretary of Defense may submit to
the appropriate committees of Congress any comments on the matters covered by the report as the
Secretary of State or the Secretary of Defense, as
the case may be, considers appropriate.

8 "(ii) A report under this subparagraph may in-9 clude a classified annex if the Secretary of State or 10 the Secretary of Defense, as the case may be, con-11 siders it necessary.".

(g) REPORTS RELATING TO HURRICANE KATRINA
RELIEF AND RECONSTRUCTION.—Subsection (j) of such
section is amended to read as follows:

15 "(j) Reports Relating to Hurricane Katrina RELIEF AND RECONSTRUCTION.—(1)(A) At the end of 16 17 each calendar quarter, beginning with the first full quarter 18 after the date of enactment of the Special Inspector Gen-19 eral for Relief and Reconstruction Act of 2005, the Inspec-20 tor General shall submit to the appropriate committees of 21 Congress a report summarizing for the period of that 22 quarter the activities of the Inspector General and of the 23 Hurricane Katrina recovery activities of the Federal Gov-24 ernment. Each report shall include, for the period covered 25 by such report, a detailed statement of all obligations, ex-

1	penditures, and revenues associated with recovery activi-
2	ties for Hurricane Katrina, including the following:
3	"(i) Obligations and expenditures of appro-
4	priated funds.
5	"(ii) Accounting of the costs incurred to date
6	for Hurricane Katrina recovery, together with the
7	estimate of the Federal Government's costs to com-
8	plete each project and each program.
9	"(iii) Operating expenses of any Federal de-
10	partments, agencies, or entities receiving appro-
11	priated funds for Hurricane Katrina recovery activi-
12	ties.
13	"(iv) In the case of any contract described in
14	paragraph (2)—
15	"(I) the amount of the contract or other
16	agreement;
17	"(II) a brief discussion of the scope of the
18	contract or other agreement;
19	"(III) a discussion of how the contracting
20	department or agency identified, and solicited
21	offers from, potential contractors to perform
22	the contract, together with a list of the poten-
23	tial contractors that were issued solicitations
24	for the offers; and

"(IV) the justification and approval docu ments on which was based the determination to
 use procedures other than procedures that pro vide for full and open competition.

5 "(B) The first quarterly report required to be sub6 mitted under subparagraph (A) shall also summarize ac7 tivities for Hurricane Katrina recovery undertaken before
8 that quarter.

9 "(2) A contract described in this paragraph is any 10 major contract or other agreement that is entered into by 11 any department or agency of the United States Govern-12 ment that involves the use of amounts appropriated or 13 otherwise made available for Hurricane Katrina recovery 14 with any public or private sector entity.

15 "(3) Not later than 45 days after the date of enact-16 ment of the Special Inspector General for Relief and Re-17 construction Act of 2005, the Inspector General shall sub-18 mit to the appropriate committees of Congress an interim 19 report on the status of Hurricane Katrina recovery activi-20 ties of the Federal Government. The interim report shall 21 include the following:

"(A) The operational activities of the Office of
the Special Inspector General for Relief and Reconstruction.

1	"(B) The status of auditors and investigators
2	deployed to the Gulf of Mexico region of the United
3	States.
4	"(C) A strategic plan for oversight, including
5	audits of no bid contracts.
6	"(D) Vulnerabilities identified and immediate
7	actions to address such vulnerabilities.
8	"(E) Measures taken to coordinate interagency
9	oversight elements.
10	"(4) Not later than March 31, 2006, and semiannu-
11	ally thereafter, the Inspector General shall submit to the
12	appropriate committees of Congress a report meeting the
13	requirements of section 5 of the Inspector General Act of
14	1978 (5 U.S.C. App.).
15	"(5) The Inspector General shall publish each report
16	under this subsection on an accessible Federal Govern-
17	ment Internet Web site.
18	"(6) Nothing in this subsection shall be construed to
19	authorize the public disclosure of information that is—
20	"(A) specifically prohibited from disclosure by
21	any other provision of law;
22	"(B) specifically required by Executive order to
23	be protected from disclosure in the interest of na-
24	tional defense or national security or in the conduct
25	of foreign affairs; or

"(C) a part of an ongoing criminal investiga tion.

3 "(7)(A) The Inspector General shall also submit each
4 report under this subsection to the Director of the Office
5 of Management and Budget, Secretary of Defense, or
6 heads of other appropriate agencies.

7 "(B) Not later than 30 days after receipt of a 8 report under paragraph (1), the Director of the Of-9 fice of Management and Budget and the heads of 10 other appropriate agencies may submit to the appro-11 priate committees of Congress any comments on the 12 matters covered by the report as the Director of the 13 Office of Management and Budget and heads of rel-14 evant agencies consider appropriate.

15 "(8) The Inspector General shall respond to any rea16 sonable summons to appear and testify before any duly
17 constituted committee of Congress.".

18 (h) TRANSPARENCY.—Subsection (k) of such section19 is amended—

(1) in paragraph (1), by striking "subsection
(i), the Secretary of State and the Secretary of Defense shall jointly" and inserting "subsection (i) or
(j), the Director of the Office of Management and
Budget and the heads of the relevant departments
shall"; and

1	(2) in paragraph (2) , by striking "subsection
2	(j)(2) of comments on a report under subsection (i),
3	the Secretary of State and the Secretary of Defense
4	shall jointly" and inserting "subsection $(i)(7)(B)$ or
5	(j)(7)(B) of comments on a report under subsection
6	(i) or (j), the Director of the Office of Management
7	and Budget and the heads of relevant departments
8	shall".
9	(i) WAIVER.—Subsection (l) of such section is
10	amended—
11	(1) in paragraph (1) , by inserting "or para-
12	graph (1) or (3) of subsection (j) " after "subsection
13	(i)"; and
14	(2) in paragraph (2), by inserting "or para-
15	graph (1) or (3) of subsection (j) " after "subsection
16	(i)".
17	(j) Appropriate Committees of Congress.—
18	Subsection (m) of such section is amended—
19	(1) in paragraph (1), by striking "and Foreign
20	Relations" and inserting "Foreign Relations, and
21	Homeland Security and Governmental Affairs"; and
22	(2) in paragraph (2), by striking "and Inter-
23	national Relations" and inserting "International Re-
24	lations, and Homeland Security''.

(k) FUNDING.—Subsection (n) of such section is
 amended by adding at the end the following:

3 "(3) There are authorized to be appropriated to
4 the Office of the Special Inspector General for Relief
5 and Reconstruction to carry out the responsibilities
6 of the Special Inspector General relating to Hurri7 cane Katrina recovery \$80,000,000 for fiscal year
8 2006.".

9 (1) TERMINATION.—Subsection (o) of such section is10 amended to read as follows:

11 "(o) TERMINATION.—(1)(A) The responsibilities of 12 the Office of the Special Inspector General for Relief and 13 Reconstruction with respect to the Iraq Relief and Reconstruction Fund shall terminate on the date that is 10 14 15 months after the date, as determined by the Secretary of State and Secretary of Defense, on which 80 percent of 16 17 the amounts appropriated or otherwise made available to the Iraq Relief and Reconstruction Fund by chapter 2 of 18 19 title II of this Act have been obligated.

"(B) The responsibilities of the Office of the Special
Inspector General for Relief and Reconstruction with respect to Hurricane Katrina recovery activities shall terminate 2 years after the date of enactment of the Special
Inspector General for Relief and Reconstruction Act of
2005.

"(2) The Office of the Special Inspector General for
 Relief and Reconstruction shall terminate on the later date
 occurring under subparagraph (A) or (B) of paragraph
 (1).".