

Indicators of Welfare Dependence

Annual Report to Congress
2007



U.S. Department of Health and Human Services

This report was written and compiled by Gil Crouse, Sarah Douglas, and Susan Hauan of the Office of Human Services Policy under the direction of Melissa Pardue, Deputy Assistant Secretary for Human Services Policy, Office of the Assistant Secretary for Planning and Evaluation.

For on-line versions of this report, see
<http://aspe.hhs.gov/hsp/Indicators07/>

A limited number of copies of this year's report also are available from:

Office of Human Services Policy
Office of the Assistant Secretary for Planning and Evaluation
U.S. Department of Health and Human Services
Hubert H. Humphrey Building, Room 404E
200 Independence Ave., S.W.
Washington, D.C. 20201

Fax: 202-690-6562

Table of Contents

		xiii
	Executive Summary	
I.	Introduction and Overview	I-1
	Organization of Report	I-1
	Measuring Welfare Dependence	I-3
	Measuring Economic Well-Being	I-5
	Data Sources	I-8
II.	Indicators of Dependence	II-1
	Indicator 1. Degree of Dependence	II-4
	Indicator 2. Receipt of Means-Tested Assistance and Labor Force Attachment	II-9
	Indicator 3. Rates of Receipt of Means-Tested Assistance	II-12
	Indicator 4. Rates of Participation in Means-Tested Assistance Programs	II-18
	Indicator 5. Multiple Program Receipt	II-22
	Indicator 6. Dependence Transitions	II-24
	Indicator 7. Program Spell Duration	II-26
	Indicator 8. Welfare Spell Duration with No Labor Force Attachment	II-30
	Indicator 9. Long-Term Receipt	II-32
	Indicator 10. Events Associated with the Beginning and Ending of Program Spells	II-34
III.	Predictors and Risk Factors Associated with Welfare Receipt	III-1
	<i>Economic Security Risk Factors</i>	
	ECON 1. Poverty Rates	III-4
	ECON 2. Deep Poverty Rates	III-6
	ECON 3. Experimental Poverty Measures	III-8
	ECON 4. Poverty Rates with Various Means-Tested Benefits Included	III-10
	ECON 5. Poverty Spells	III-12
	ECON 6. Child Support	III-14
	ECON 7. Food Insecurity	III-16
	ECON 8. Lack of Health Insurance	III-18
	<i>Employment and Work-Related Risk Factors</i>	
	WORK 1. Labor Force Attachment	III-20
	WORK 2. Employment among the Low-Skilled	III-22

WORK 3. Earnings of Low-Skilled Workers	III-24
WORK 4. Educational Attainment	III-26
WORK 5. High School Dropout Rates	III-28
WORK 6. Adult Alcohol and Substance Abuse	III-30
WORK 7. Adult and Child Disability	III-32
WORK 8. Labor Force Participation of Women with Children under 18	III-34
<i>Nonmarital Birth Risk Factors</i>	
BIRTH 1. Nonmarital Births	III-36
BIRTH 2. Nonmarital Teen Births	III-38
BIRTH 3. Nonmarital Teen Birth Rates within Age Groups	III-40
BIRTH 4. Never-Married Family Status	III-42

Appendices

A. Program Data	A-1
Aid to Families with Dependent Children (AFDC) and Temporary Assistance for Needy Families (TANF)	A-1
Food Stamp Program	A-26
Supplemental Security Income (SSI)	A-39
B. Alternative Definition of Dependence Based on Income from TANF and Food Stamps	B-1
C. Additional Nonmarital Birth Data	C-1
D. Technical Notes	D-1

List of Figures

Chapter I

- SUM 1. Reciprocity and Dependency Rates: 1993-2004
- SUM 2. Percentage of Total Population in Poverty with Various Means-Tested Benefits Added to Total Cash Income: 1979-2005
- SUM 3. Reciprocity and Dependency Rates from Two Data Sources: 1987-2004

Chapter II

- IND 1a. Percentage of Total Income from Means-Tested Assistance Programs: 2004
- IND 1b. Percentage of Total Annual Income from Various Sources, by Poverty Status: 2004
- IND 2. Percentage of Recipients in Families with Labor Force Participants in that Month, by Program: 2004
- IND 3a. Percentage of the Total Population Receiving AFDC/TANF, by Age: 1970-2005
- IND 3b. Percentage of the Total Population Receiving Food Stamps, by Age: 1975-2005
- IND 3c. Percentage of the Total Population Receiving SSI, by Age: 1975-2005
- IND 4. Participation Rates in the AFDC/TANF, Food Stamp and SSI Programs: Selected Years
- IND 5. Percentage of Population Receiving Assistance from Multiple Programs (TANF, Food Stamps, SSI), among Those Receiving Assistance: 2004
- IND 6. Dependency Status in 2003 of Persons Who Received More than 50 Percent of Income from Means-Tested Assistance in 2002, by Race/Ethnicity
- IND 7. Percentage of TANF, Food Stamp and SSI Spells for Individuals Entering Programs during the 2001-2003 Period, by Length of Spell
- IND 8. Percentage of TANF Spells with No Family Labor Force Attachment for Individuals Entering Programs during the 2001-2003 Period, by Length of Spell

- IND 9. Percentage of AFDC/TANF Recipients, by Years of Receipt between 1991 and 2000
- IND 10a. Trigger Events Associated with Single Mother TANF Entries during the 2001-2003 Period
- IND 10b. Trigger Events Associated with Single Mother TANF Exits during the 2001-2003 Period

Chapter III

- ECON 1. Percentage of Persons in Poverty, by Age: 1959-2005
- ECON 2. Percentage of Total Population below 50, 100 and 125 Percent of Poverty Level: 1975-2005
- ECON 3. Percentage of Persons in Poverty Using Various Experimental Poverty Measures, by Age: 2004
- ECON 4. Percentage of Total Population in Poverty with Various Means-Tested Benefits Added to Total Cash Income: 1979-2005
- ECON 5. Percentage of Poverty Spells for Individuals Entering Poverty during the 1993-1995 and 2001-2003 Periods, by Length of Spell
- ECON 6. Child Support Collections Received by Families, by Receipt of IV-D Services and Other Assistance (Billions of 2003 Dollars): 1993-2003
- ECON 7. Percentage of Households Classified by Food Security Status: 2005
- ECON 8. Percentage of Persons without Health Insurance, by Income: 2005
- WORK 1. Percentage of Individuals in Families with Labor Force Participants, by Race/Ethnicity: 2005
- WORK 2. Percentage of Persons Ages 18 to 65 with No More than a High School Education Who Were Employed at Any Time during Year, by Race/Ethnicity: 1968-2005
- WORK 3. Mean Weekly Wages of Women and Men Working Full-Time, Full-Year with No More than a High School Education, by Race/Ethnicity (2005 Dollars): Selected Years
- WORK 4. Percentage of Adults Ages 25 and over, by Level of Educational Attainment: 1960-2005

- WORK 5. Percentage of Students Enrolled in Grades 10 to 12 in the Previous Year Who Were Not Enrolled and Had Not Graduated in the Survey Year, by Race/Ethnicity: Selected Years
- WORK 6. Percentage of Adults Who Used Cocaine or Marijuana or Abused Alcohol, by Age: 2005
- WORK 7. Percentage of the Non-Elderly Population Reporting an Activity Limitation, by Race/Ethnicity and Age: 2005
- WORK 8. Labor Force Participation of Women with Children under 18: 1975-2005
- BIRTH 1. Percentage of Births that are Nonmarital, by Age Group: 1940-2005
- BIRTH 2. Percentage of All Births that are Nonmarital Teen Births, by Race/Ethnicity: 1940-2004
- BIRTH 3a. Births per 1,000 Unmarried Teens Ages 15 to 17, by Race: 1960-2004
- BIRTH 3b. Births per 1,000 Unmarried Teens Ages 18 and 19, by Race: 1960-2004
- BIRTH 4. Percentage of All Children Living in Families with a Never-Married Female Head, by Race/Ethnicity: 1982-2006

Appendix A

- TANF 1. AFDC/TANF Families Receiving Income Assistance
- TANF 2. Average Monthly AFDC/TANF Benefit per Recipient in Constant 2005 Dollars
- FSP 1. Persons Receiving Food Stamps: 1962–2005
- SSI 1. SSI Recipients, by Age: 1974–2005

List of Tables

Chapter I

SUM 1. Reciprocity and Dependency Rates: Selected Years

Chapter II

IND 1a. Percentage of Total Annual Family Income from Means-Tested Assistance Programs, by Race/Ethnicity and Age: 2004

IND 1b. Percentage of Total Annual Family Income from Means-Tested Assistance Programs: 1993-2004

IND 1c. Percentage of Total Annual Family Income from Various Sources, by Poverty Status, Race/Ethnicity and Age: 2004

IND 1d. Percentage of Total Income from Various Sources: Selected Years

IND 2a. Percentage of Recipients in Families with Labor Force Participants, by Program, Race/Ethnicity and Age: 2004

IND 2b. Percentage of AFDC/TANF Recipients in Families with Labor Force Participants: 1993-2004

IND 3a. Number and Percentage of the Total Population Receiving AFDC/TANF, by Age: 1970-2005

IND 3b. Number and Percentage of the Total Population Receiving Food Stamps, by Age: 1975-2005

IND 3c. Number and Percentage of the Total Population Receiving SSI, by Age: 1975-2005

IND 4a. Number and Percentage of Eligible Families Participating in AFDC/TANF: Selected Years

IND 4b. Number and Percentage of Eligible Households Participating in the Food Stamp Program: Selected Years

- IND 4c. Percentage of Eligible Adult Units Participating in the SSI Program, by Type: 1993-2004
- IND 5a. Percentage of Population Receiving Assistance from Multiple Programs (TANF, Food Stamps, SSI), by Race/Ethnicity and Age: 2004
- IND 5b. Percentage of Population Receiving Assistance from Multiple Programs (AFDC/TANF, Food Stamps, SSI): 1993-2004
- IND 6a. Dependency Status in 2003 of Persons Who Received More than 50 Percent of Income from Means-Tested Assistance in 2002, by Race/Ethnicity and Age
- IND 6b. Dependency Status of All Persons Who Received More than 50 Percent of Income from Means-Tested Assistance in Previous Year
- IND 7a. Percentage of TANF, Food Stamp and SSI Spells for Individuals Entering Programs during the 2001-2003 Period, by Length of Spell, Race/Ethnicity and Age
- IND 7b. Percentage of AFDC/TANF, Food Stamp and SSI Spells for Individuals Entering Programs during Selected Time Periods
- IND 8a. Percentage of TANF Spells with No Family Labor Force Attachment for Individuals Entering Programs during the 2001-2003 Period, by Length of Spell, Race/Ethnicity and Age
- IND 8b. Percentage of TANF Spells with No Family Labor Force Attachment for Individuals Entering Programs during Selected Time Periods
- IND 9. Percentage of AFDC/TANF Recipients across Three Ten-Year Time Periods, by Years of Receipt, Race and Age
- IND 10a. Percentage of Single Mother AFDC/TANF Spell Entries Associated with Specific Events: Selected Periods
- IND 10b. Percentage of Single Mother AFDC/TANF Spell Exits Associated with Specific Events: Selected Periods

Chapter III

- ECON 1. Percentage of Persons in Poverty, by Age and Marital Status: Selected Years
- ECON 2. Number and Percentage of Total Population below 50, 75, 100 and 125 Percent of Poverty Level: Selected Years
- ECON 3a. Percentage of Persons in Poverty Using Various Experimental Poverty Measures, by Race/Ethnicity and Age: 2004
- ECON 3b. Percentage of Persons in Poverty Using Various Experimental Poverty Measures: 1999-2004
- ECON 4. Percentage of Total Population in Poverty with Various Means-Tested Benefits Added to Total Cash Income: Selected Years
- ECON 5a. Percentage of Poverty Spells for Individuals Entering Poverty during the 2001-2003 Period, by Length of Spell, Race/Ethnicity and Age
- ECON 5b. Percentage of Poverty Spells for Individuals Entering Poverty during the Selected Time Periods, by Length of Spell and Panel
- ECON 6. Child Support Collections Received by Families, by Receipt of IV-D Services and Other Assistance: 1993-2003
- ECON 7a. Percentage of Households Classified by Food Security Status and Selected Characteristics: 2005
- ECON 7b. Percentage of Households Classified by Food Security Status: 1998-2005
- ECON 8. Percentage of Persons without Health Insurance, by Income and Selected Characteristics: 2005
- WORK 1a. Percentage of Individuals in Families with Labor Force Participants, by Race/Ethnicity and Age: 2005
- WORK 1b. Percentage of Individuals in Families with Labor Force Participants: Selected Years
- WORK 2. Percentage of Persons Ages 18 to 65 with No More than a High School Education Who Were Employed, by Race/Ethnicity: 1968-2005
- WORK 3. Mean Weekly Wages of Women and Men Working Full-Time, Full-Year with No More than a High School Education, by Race/Ethnicity (2005 Dollars): Selected Years

- WORK 4. Percentage of Adults Ages 25 and over, by Level of Educational Attainment: Selected Years
- WORK 5. Percentage of Students Enrolled in Grades 10 to 12 in the Previous Year Who Were Not Enrolled and Had Not Graduated in the Survey Year, by Race/Ethnicity: Selected Years
- WORK 6. Percentage of Adults Who Used Cocaine or Marijuana or Abused Alcohol, by Age: 1999-2005
- WORK 7. Percentage of the Non-Elderly Population Reporting a Disability, by Race/Ethnicity and Age: 2005
- WORK 8. Employment Status of Women with Children under 18 Years of Age: 1975-2005
- BIRTH 1. Percentage of Births that are Nonmarital, by Age Group: Selected Years
- BIRTH 2. Percentage of All Births that are Nonmarital Teen Births, by Race/Ethnicity: Selected Years
- BIRTH 3. Births per 1,000 Unmarried Teen Women within Age Groups, by Race: 1950-2004
- BIRTH 4. Number and Percentage of All Children Living in Families with a Never-Married Female Head, by Race/Ethnicity: Selected Years

Appendix A

- TANF 1. Trends in AFDC/TANF Caseloads: 1962-2005
- TANF 2. Number of AFDC/TANF Recipients, and Recipients as a Percentage of Various Population Groups: 1970–2005
- TANF 3. TANF and Separate State Program (SSP) Families and Recipients: 2000-2005
- TANF 4. Total AFDC/TANF Expenditures on Cash Benefits and Administration: 1970-2005
- TANF 5. Federal and State TANF Program and Other Related Spending: Fiscal Years 1997-2005
- TANF 6. Trends in AFDC/TANF Average Monthly Payments: 1962-2005
- TANF 7. Characteristics of AFDC/TANF Families: Selected Years 1969-2005

- TANF 8. AFDC/TANF Benefits, by State: Selected Fiscal Years 1978-2005
- TANF 9. Comparison of Federal Funding for AFDC and Related Programs and 2005 Family Assistance Grants Awarded under PRWORA
- TANF 10. AFDC/TANF Caseload, by State: October 1989 to June 2006 Peak
- TANF 11. Average Monthly AFDC/TANF Recipients, by State: Selected Fiscal Years
- TANF 12. AFDC/TANF Reciprocity Rates for Total Population, by State: Selected Fiscal Years
- TANF 13. Average Number of AFDC/TANF Child Recipients, by State: Selected Fiscal Years
- TANF 14. AFDC/TANF Reciprocity Rates for Children, by State: Selected Fiscal Years 1965-2005
- TANF 15. TANF and Separate State Program (SSP) Families and Recipients: 2005
- TANF 16. Recipients with Earnings in Current and Following Quarters: Fiscal Year 2003
- TANF 17. Patterns of TANF Receipt: Fiscal Year 2003
- FSP 1. Trends in Food Stamp Caseloads: Selected Years 1962-2005
- FSP 2. Trends in Food Stamp Expenditures: Selected Years 1975-2005
- FSP 3. Characteristics of Food Stamp Households: Selected Years 1980-2005
- FSP 4. Value of Food Stamps Issued, by State: Selected Fiscal Years 1975-2005
- FSP 5. Average Number of Food Stamp Recipients, by State: Selected Fiscal Years
- FSP 6. Food Stamp Reciprocity Rates, by State: Selected Fiscal Years
- SSI 1. Number of Persons Receiving Federally Administered SSI Payments: 1974-2005
- SSI 2. SSI Reciprocity Rates: 1974-2005
- SSI 3. Total, Federal and State SSI Benefits and Administration: 1974-2005
- SSI 4. Average Monthly SSI Benefit Payments: 1974-2005
- SSI 5. Number of Persons Receiving SSI Payments, by Type of Payment: 1974-2005

- SSI 6. Characteristics of SSI Recipients, by Age, Sex, Earnings/Income and Citizenship: Selected Years 1980-2005
- SSI 7. Total SSI Payments, Federal SSI Payments and State Supplementary Payments: Calendar Year 2005
- SSI 8. SSI Reciprocity Rates, by State and Program Type: 1979 and 2005
- SSI 9. SSI Reciprocity Rates, by State: Selected Fiscal Years: 1975-2005

Appendix B

- B-1. Percentage of the Total Population with More than 50 Percent of Income from Various Means-Tested Assistance Programs, by Race/Ethnicity and Age: 2004
- B-2. Percentage of the Total Population with More than 50 Percent of Income from Various Means-Tested Assistance Programs: 1995-2004

Appendix C

- C-1. Percentage of Births to Unmarried Women Within Age Groups, by Race/Ethnicity: 1940-2004
- C-2. Percentage of Births that are to Unmarried Women, by State: Selected Years 1960-2004
- C-3. Percentage of Births that are to Unmarried Women, by Race/Ethnicity and State: 1994 and 2004
- C-4. Birth Rates of Teens 15-19 Years, by State: Selected Years 1960-2004
- C-5. Birth Rates of Teens 15-19 Years, by Race/Ethnicity and State: Selected Years 1990-2002

