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ONE HUNDRED TENTH CONGRESS

Congress of the United States

House of Representatives

COMMITTEE ON OVERSIGHT AND GOVERNMENT REFORM

2157 RAYBURN HOUSE OFFICE BUILDING

WASHINGTON, DC 20515-6143

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May 15, 2007

The Honorable R. David Paulison
Administrator
Federal Emergency Management Agency
500 C Street, SW
Washington, DC 20472

Dear Administrator Paulison:

Since August 2006, I have sought information about reports of Gulf Coast hurricane victims being exposed to potentially unsafe levels of formaldehyde in government provided trailers. The response of the Federal Emergency Management Agency (FEMA) to these requests has been dismal. Nine months after initially requesting documents from FEMA, the Committee on Oversight and Government Reform has received only two responsive documents from FEMA. One of these documents was a publicly available pamphlet distributed to occupants of FEMA-issued trailers.

On August 10, 2006, Rep. Charlie Melancon and I wrote to you requesting that you "please provide all documents in FEMA's possession that relate to the issue of formaldehyde levels in FEMA-provided trailers." After failing to receive an adequate response, I wrote to you again on February 1, 2007. Unfortunately, your March 23, 2007, reply and subsequent staff level discussions have failed to provide the Committee with the necessary documents for the Committee to conduct its oversight.

Meanwhile, concerns about the potential public health consequences continue to grow. Recent tests by a public interest group indicate that some occupants continue to live in FEMA-issued trailers with formaldehyde levels above the acceptable limit for humans established by the Environmental Protection Agency (EPA) and the Consumer Products Safety Commission (CPSC).¹

¹Sierra Club, *Mardi Gras Celebrations Overshadowed by Toxic Trailers* (online at <http://www.sierraclub.org/pressroom/releases/pr2007-02-15.asp>) (Feb. 2007); EPA, *Sources of Indoor Air Pollution-Formaldehyde* (online at www.epa.gov/iaq/formalde.html#Health%20Effects); CPSC, *An Update on Formaldehyde* (1997) (online at www.cpsc.gov/cpscpub/pubs/725.pdf).

Further delays by FEMA will not be tolerated. If you would like to avoid the issuance of compulsory process, you should provide the following documents to the Committee by May 29, 2007:

1. Documents relating to communications between FEMA and trailer manufacturers regarding formaldehyde levels in trailers built for FEMA;
2. Documents relating to FEMA's procedure for handling complaints from occupants regarding FEMA-issued trailers, including documents relating to the method in which the information was collected and cataloged, FEMA's organizational structure for handling complaints, and the procedure for responding to complaints;
3. Documents relating to any complaint, concern, or question by any occupant of a FEMA-issued trailer regarding pungent odors, formaldehyde, or harmful health effects associated with FEMA-issued trailers, including documents relating to FEMA's response to the complaints, concerns, or questions;
4. Documents relating to FEMA's assertion in the March 23, 2007, letter that it has received only "70 complaints out of 118,000 travel trailer units," including documents relating to FEMA's cataloging and organization of these complaints;²
5. Documents relating to the Sierra Club's testing of the formaldehyde levels in FEMA-issued trailers and the results of the tests;
6. Documents relating to FEMA's plan to address formaldehyde levels in FEMA-issued trailers from 2005 to the present;
7. Documents relating to any study or report commissioned by FEMA, or any other Federal agency, to determine formaldehyde levels in FEMA-issued trailers; and
8. Documents relating to any communication regarding formaldehyde levels in FEMA-issued trailers by FEMA employees or between FEMA and any other federal agency or Federal officials.

²Letter from David Garratt, Acting Assistant Administrator, to Henry A. Waxman (March 23, 2007).

The Honorable R. David Paulison
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The Committee on Oversight and Government Reform is the principal oversight committee in the House of Representatives and has broad oversight jurisdiction as set forth in House Rule X. An attachment to this letter provides additional information about how to respond to the Committee's request.

If you have any questions regarding this request, please contact Erik Jones with the Committee staff at (202) 225-4407.

Sincerely,

A handwritten signature in black ink that reads "Henry A. Waxman". The signature is written in a cursive, slightly slanted style.

Henry A. Waxman
Chairman

cc: Tom Davis
Ranking Minority Member

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Responding to Oversight Committee Document Requests

In responding to the document request from the Committee on Oversight and Government Reform, please apply the instructions and definitions set forth below.

Instructions

1. In complying with the request, you should produce all responsive documents in your possession, custody, or control.
2. Documents responsive to the request should not be destroyed, modified, removed, transferred, or otherwise made inaccessible to the Committee.
3. In the event that any entity, organization, or individual denoted in the request has been, or is currently, known by any other name than that herein denoted, the request should be read also to include them under that alternative identification.
4. Each document produced should be produced in a form that renders the document capable of being copied.
5. When you produce documents, you should identify the paragraph or clause in the Committee's request to which the documents respond.
6. Documents produced in response to this request should be produced together with copies of file labels, dividers, or identifying markers with which they were associated when this request was issued. To the extent that documents were not stored with file labels, dividers, or identifying markers, they should be organized into separate folders by subject matter prior to production.
7. Each folder and box should be numbered, and a description of the contents of each folder and box, including the paragraph or clause of the request to which the documents are responsive, should be provided in an accompanying index.
8. It is not a proper basis to refuse to produce a document that any other person or entity also possesses a nonidentical or identical copy of the same document.

9. If any of the requested information is available in machine-readable or electronic form (such as on a computer server, hard drive, CD, DVD, memory stick, or computer backup tape), you should consult with Committee staff to determine the appropriate format in which to produce the information. Documents produced in electronic format should be organized, identified, and indexed electronically in a manner comparable to the organizational structure called for in (6) and (7) above. Documents produced in an electronic format should also be produced in a searchable format.
10. In the event that a responsive document is withheld on any basis, you should provide the following information concerning the document: (a) the reason the document is not being produced; (b) the type of document; (c) the general subject matter; (d) the date, author, and addressee; and (e) the relationship of the author and addressee to each other.
11. If any document responsive to this request was, but no longer is, in your possession, custody, or control, you should identify the document (stating its date, author, subject and recipients) and explain the circumstances by which the document ceased to be in your possession, custody, or control.
12. If a date or other descriptive detail set forth in this request referring to a document is inaccurate, but the actual date or other descriptive detail is known to you or is otherwise apparent from the context of the request, you should produce all documents which would be responsive as if the date or other descriptive detail were correct.
13. This request is continuing in nature and applies to any newly discovered document. Any document not produced because it has not been located or discovered by the return date should be produced immediately upon location or discovery subsequent thereto.
14. All documents should be bates-stamped sequentially and produced sequentially.
15. Two sets of documents should be delivered, one set to the majority staff and one set to the minority staff. The majority set should be delivered to the majority staff in Room 2157 of the Rayburn House Office Building, and the minority set should be delivered to the minority staff in Room B350A in the Rayburn House Office Building. You should consult with Committee staff regarding the method of delivery prior to sending any materials.
16. Upon completion of the document production, you should submit a written certification, signed by you or your counsel, stating that: (1) a diligent search has been completed of all documents in your possession, custody, or control which reasonably could contain responsive documents; and (2) all documents located during the search that are responsive have been produced to the Committee or identified in a privilege log provided to the Committee.

Definitions

1. The term “document” means any written, recorded, or graphic matter of any nature whatsoever, regardless of how recorded, and whether original or copy, including, but not limited to, the following: memoranda, reports, expense reports, books, manuals, instructions, financial reports, working papers, records notes, letters, notices, confirmations, telegrams, receipts, appraisals, pamphlets, magazines, newspapers, prospectuses, interoffice and intra-office communications, electronic mail (email), contracts, cables, notations of any type of conversation, telephone calls, meetings or other communications, bulletins, printed matter, computer printouts, teletypes, invoices, transcripts, diaries, analyses, returns, summaries, minutes, bills, accounts, estimates, projections, comparisons, messages, correspondence, press releases, circulars, financial statements, reviews, opinions, offers, studies and investigations, questionnaires and surveys, and work sheets (and all drafts, preliminary versions, alterations, modifications, revisions, changes, and amendments of any of the foregoing, as well as any attachments or appendices thereto). The term also means any graphic or oral records or representations of any kind (including without limitation, photographs, charts, graphs, voice mails, microfiche, microfilm, videotape, recordings and motion pictures), electronic and mechanical records or representations of any kind (including, without limitation, tapes, cassettes, disks, computer server files, computer hard drive files, CDs, DVDs, memory sticks, and recordings), and other written, printed, typed, or other graphic or recorded matter of any kind or nature, however produced or reproduced, and whether preserved in writing, film, tape, disk, videotape or otherwise. A document bearing any notation not a part of the original text is to be considered a separate document. A draft or non-identical copy is a separate document within the meaning of this term.
2. The term “documents in your possession, custody, or control” means (a) documents that are in your possession, custody, or control, whether held by you or your past or present agents, employees, or representatives acting on your behalf; (b) documents that you have a legal right to obtain, that you have a right to copy, or to which you have access; and (c) documents that you have placed in the temporary possession, custody, or control of any third party.
3. The term “communication” means each manner or means of disclosure or exchange of information, regardless of means utilized, whether oral, electronic, by document or otherwise, and whether face-to-face, in a meeting, by telephone, mail, telexes, discussions, releases, personal delivery, or otherwise.
4. The terms “and” and “or” shall be construed broadly and either conjunctively or disjunctively to bring within the scope of the request any information which might otherwise be construed to be outside its scope. The singular includes plural number, and vice versa. The masculine includes the feminine and neuter genders.
5. The terms “person” or “persons” means natural persons, firms, partnerships, associations, corporations, subsidiaries, divisions, departments, joint ventures,

proprietorships, syndicates, or other legal, business or government entities, and all subsidiaries, affiliates, divisions, departments, branches, and other units thereof.

6. The terms “referring” or “relating,” with respect to any given subject, means anything that constitutes, contains, embodies, reflects, identifies, states, refers to, deals with, or is in any manner whatsoever pertinent to that subject.