

National Farmers Union

Testimony of Tom Buis

Before the U.S. House of Representatives Agriculture Subcommittee on Livestock, Dairy and Poultry

Concerning the Market Structure of the Livestock Industry

Tuesday, April 17, 2007 Washington, D.C.

STATEMENT OF TOM BUIS

PRESIDENT, NATIONAL FARMERS UNION

BEFORE THE U.S. HOUSE AGRICULTURE SUBCOMMITTEE ON LIVESTOCK, DAIRY AND POULTRY

MARKET STRUCTURE OF LIVESTOCK INDUSTRY

APRIL 17, 2007

Chairman Boswell and members of the subcommittee, my name is Tom Buis, and I am president of the National Farmers Union-- a nationwide organization representing more than 250,000 farm, ranch and rural residents. I am pleased to be here today to discuss the market structure of the livestock industry. I will submit my full testimony for the record and would like to focus in my oral testimony on a summary of issues NFU believe should be included in a comprehensive competition title in the next farm bill.

NFU is releasing an updated commissioned study conducted by Drs. Mary Hendrickson and William Heffernan from the University of Missouri - Department of Rural Sociology, which reveals the top four firms in most agricultural sectors have continued to increase their stronghold since our last study in 2005.

The study shows the top four beef packers dominate 83.5 percent of the market, four pork packers control 66 percent of that market, and the top four poultry companies process 58.5 percent of the broilers in the United States. Tyson Foods is listed in the top two of the pork and broiler markets and number one in the beef packing market.

Ethanol production is the only agricultural sector in which concentration has steadily decreased. A decade ago, the top four companies owned 73 percent of the ethanol market. Today, the top four companies control 31.5 percent of the ethanol produced. The increase in ethanol production competition is in direct relationship to the high number of farmer-owned ethanol cooperatives built across the country. Farmer-owned ethanol plants account for 39 percent of total capacity. This is a clear example of the impact and potential for public policies that encourage diversification and discourage monopolization in our food system.

NFU has helped provide financial support to track agricultural concentration data since 1999, yet Dr. Heffernan has been tracking concentration data since 1987; we have witnessed the concentration levels rise in nearly every sector with each report. The concentrated power of these firms increases their ability to manipulate markets, effectively eliminating free market competition to the detriment of family farmers and consumers. I have included the updated tables in my testimony but wanted to bring to the subcommittee's attention the difficulty our researchers had in obtaining the data. Congress should direct the Departments of Agriculture and Justice to collect and publish concentration information. Corporations currently consider the data proprietary, and the public has limited, if any, access to the data.

The information contained in this new research is further reason for Congress to immediately pass legislation to restore true competition in the marketplace for U.S. farmers and ranchers. Independent producers cannot be successful in the absence of protection from unfair and anti-competitive practices. I have attached the updated tables to my testimony for the record.

In order to restore balance in the marketplace, NFU believes a comprehensive competition title is needed to untie the hands of family farmers and ranchers across the country. Congress must intervene and accept responsibility for our dysfunctional livestock markets by including a comprehensive, top-to-bottom remedy to end non-competitive practices in the 2007 farm bill. Further study and "tweaks" here or there are insufficient. A non-competitive marketplace is code for farmers and ranchers being robbed; without price discovery, producers are almost always paid less for their products than the true and fair value of those commodities. National Farmers Union has been steadfast in its belief of the traditional agricultural system which is grounded by independent family producers. Many cite the free market as a basis for not taking action, yet I ask: how can you have a free market when there is no competition? How can one rely upon a free market without recognizing when it needs fixing?

Competition Title

A comprehensive competition title should include the requirement that USDA and all federal agencies enforce current antitrust laws. In January 2006, a report revealed USDA's Grain Inspection, Packers and Stockyards Administration (GIPSA) failed to enforce laws created to combat increased consolidation and anti-competitive practices. The audit report revealed GIPSA has no policy to define investigations and therefore considers everyday tasks as "investigations." The agency does not maintain accurate records in a tracking system and never implemented previous recommendations from the Office of Inspector General (OIG) or the Government Accountability Office (GAO). The Packers and Stockyards Act of 1921 was passed to address the unfair and deceptive trade practices of meat packers, but if the Act is not enforced, it is pointless.

It is GIPSA's responsibility to maintain fair trade practices in the marketing of livestock; provide financial protection for participants in livestock transactions and ensure open competitive marketing conditions for livestock and meat. It appears farmers and ranchers have been fighting anti-competitive practices with one hand tied behind their backs. The report generates serious concern regarding the lack of action by GIPSA to enforce antitrust laws. Farmers and ranchers have seen and felt the negative impacts of increased consolidation and anti-competitive practices. The lack of action by GIPSA to combat anti-competitive practices is a disappointment for family farmers and ranchers across the country.

In 2002, the Senate approved a ban on packer ownership. Unfortunately, the provision was not approved as part of the final 2002 Farm Bill. Banning packer ownership of livestock is needed to ensure independent producers have a place in the future of livestock production. This is not setting precedence; instead, it is consistent with legislative action taken more than 85 years ago when Congress adopted the Packers and Stockyards Act to stop anti-competitive meat packer practices. Meat packers do not need to own livestock to improve meat quality or keep prices affordable, nor will banning packer ownership of livestock lead to market collapse.

With the recent decisions of the 8th U.S. Circuit Court of Appeals to declare state corporate farming bans unconstitutional, such as the Iowa ban on packer feeding and I-300 in Nebraska, it is increasingly important for this Congress to re-think its role in antitrust enforcement. A ban on packer feeding is that step in the right direction of increasing producer prices and restoring competition to a non-competitive market.

Captive supply reform is another step in the direction of restoring competition by requiring packers to bid against each other to win contracts. Instead of using its own captive supply of livestock to circumvent an open and transparent livestock market, contracts and agreements between packers and producers would be based upon fixed base prices. Today, packers directly own cattle and procure cattle through contracts. These two types of captive supply allow packers to fill daily slaughter needs without having to bid for cattle on the spot market. Captive supply reform does not eliminate the ability for cattle to be contracted for future delivery; instead, it would simply require all livestock marketing contracts to be traded in an open, transparent and public process, with all buyers and sellers having access to the same information.

Congress took action in 1999 to inject transparency in livestock markets by passing the Livestock Mandatory Price Reporting Act, which requires packers, processors and importers to provide price, contracting, supply/demand information to USDA. The department then uses the collected information to create price reports for producers. Since its implementation, the weight of bureaucracy has prohibited any true enforcement of the program from being realized, and the program has not been working as intended for the benefit of independent livestock producers.

Stronger oversight and review of the program is necessary to reach the original goal and congressional intent of the program. In a report released in December 2005, the GAO found that USDA regularly excluded transactions in its reports. From April through June 2005, USDA reports excluded nine percent of cattle transactions that packers had reported. GAO reviewed 844 USDA audits and found packers to have incorrectly reported or completely failed to report required information nearly 64 percent of the time. In order to achieve true market transparency for America's livestock producers, a competition title of the farm bill should address outstanding producer concerns and incorporate the recommended legislative fixes from GAO to the price reporting program.

In addition to injecting transparency and fairness into livestock markets, new marketing opportunities are required to ensure a strong and vibrant industry into the future. An end to the ban on interstate shipment of meat is needed to create such an opportunity. Many family farmers and ranchers have been forced out of business due to inadequate market competition. Ending the ban will increase competition and economic, marketing and trade opportunities for rural America.

Current law allows some meat products such as venison, pheasant and quail to be shipped between states without restriction. Foreign meat and poultry also do not face restrictions in interstate trading, while domestic meat is blocked. Removing the ban on interstate sales of meat and poultry will level the economic playing field for small business, promote competition in the marketplace and create a more uniform inspection system. Legislation has been introduced to achieve these goals and is supported by USDA advisory committees because of the multiple benefits.

In keeping with marketing opportunities, I must note that the current generation of commodity checkoff programs has lost the support and trust among a significant percentage of producers who pay for it. NFU believes mandatory checkoff programs should be legislatively reformed to become a truly voluntary program that earns the support and trust of the producers who financially support the program.

The May 2005 U.S. Supreme Court decision was surprising because the court ruled the mandatory beef checkoff program is a U.S. government program and the Constitution's First Amendment free-speech rights of producers funding the program do not apply. This contradicts mandatory checkoff proponents' arguments that the program is run and controlled by the producers. The disappointing aspect of the Supreme Court ruling was that it did nothing to address the problems or controversies surrounding mandatory producer funded checkoff programs. Issues such as accountability to producers who fund the programs and access to open and fair referendums remain unresolved. NFU supports a voluntary checkoff program, with producer participation determined at the point of sale. Any U.S. promotion program funded by producers of the commodities should be for the sole purpose of promoting U.S. products.

Earlier this year, Senator Tom Harkin introduced the Competitive and Fair Agricultural Markets Act of 2007, which NFU has endorsed. This legislation can and should serve as a basis for establishing a comprehensive competition title in the 2007 farm bill. Harkin's legislation establishes an Office of Special Counsel within USDA, which NFU has long advocated for in order to investigate and prosecute violations on competition issues. The position could streamline and increase the effectiveness of USDA to investigate and take action on antitrust law violations. Harkin's legislation puts power in the hands of producers by making it easier to

prove unfair and anti-competitive actions by packers and processors via the judicial process. USDA would also be given authority to enforce the Packers and Stockyards Act relative to poultry sales; current law prohibits the department from prosecuting violations discovered in the poultry industry.

Senator Harkin's legislation goes on to enhance contract producer protections, including the right for a producer to review a contract for three days; prohibits confidentiality clauses. It prevents mandatory arbitration and protects producers from contracts arbitrarily terminated. Finally, Harkin's competition legislation prohibits unfair, anti-competitive or deceptive practices by anyone that would impact the marketing, receiving, purchasing, sale or contracting of commodities. Producers would also be protected from discrimination based upon their membership in a certain organization or cooperative.

NFU has been very frustrated and disappointed in USDA's mishandling of implementing a National Animal Identification System (NAIS). The department has spent nearly \$100 million of federal dollars to register 25 percent of livestock premises across the country. In the meantime, the department has taken every position possible, from mandatory versus voluntary, public database versus private, protecting producer confidentiality versus not running cost estimates, and the list goes on. When discussions of establishing a national identification system started, many producers were open to the concept, in the interest of animal health, consumer health and beef/cattle trade issues. USDA's actions since 2004 have done nothing but erode producer confidence, by choosing to ignore the overwhelming number of questions and concerns of producers.

The development and control of a NAIS is a big concern to our members, who fear they will be held financially responsible and legally liable for a system that may or may not achieve the goals of a 48-hour trace-back capability. The current state of the NAIS could best be described as a mandatory-voluntary system, which results in nothing more than an unfunded mandate for livestock producers. U.S. producers have no assurance that their foreign competitors will have the additional burden and expense of complying with an animal identification system in their own country. We live in a competitive, global market where price determines market share. American producers are required to comply with strict labor, environmental and other production regulations, which drive up the cost of producing their commodities. Too often, our global competitors do not have to adhere to similar standards; a NAIS could simply be another example of increased production cost for U.S. livestock producers, with a potential loss of market share and no economic benefit.

National Farmers Union policy calls for a national animal identification system that:

- Is funded and controlled by the federal government;
- Mitigates producer liability;
- Limits producer information accessibility;
- Is coupled with the mandatory country-of-origin labeling law; and
- Is only accessed during times of animal disease or bioterrorism outbreaks.

Finally, Chairman Boswell, you well know that mandatory COOL was passed five years ago as part of the 2002 Farm Bill, but has been delayed by riders in must-pass appropriations bills. COOL was implemented on wild-caught and farm-raised seafood products in April of 2005 and is working.

Opponents of COOL say consumers do not care and do not want the information, yet every consumer survey demonstrates just the opposite. Last month, Food and Water Watch released its latest consumer poll which found 82 percent of consumers support mandatory COOL. Consumers not only want to know which country their food comes from but are willing to pay more for U.S. products. On February 28, one of the largest coalitions sent a letter to Congress urging an end to the prohibition on implementation funds for USDA. The letter, which is below, urged Congress to direct USDA to immediately prepare a common-sense rule for implementation of mandatory COOL on meat, produce and peanuts.

February 28, 2007

The Honorable Nancy Pelosi Speaker U.S. House of Representatives 235 Cannon House Office Building Washington, D.C. 20515

The Honorable Collin Peterson Chairman U.S. House Agriculture Committee 2159 Rayburn House Office Building Washington, D.C. 20515 The Honorable John Boehner Minority Leader U.S. House of Representatives 1011 Longworth House Office Building Washington, D.C. 20515

The Honorable Robert Goodlatte Ranking Member U.S. House Agriculture Committee 2240 Rayburn House Office Building Washington, D.C. 20515

Dear Speaker Pelosi, Minority Leader Boehner, Chairman Peterson and Ranking Member Goodlatte:

On behalf of millions of consumers and producers, we write to urge you to change the date of implementing mandatory country-of-origin labeling (COOL) for beef, pork, lamb, produce and peanuts to September 2007. The Farm Security and Rural Investment Act of 2002 included a provision requiring retailers to notify consumers of the country-of-origin of beef, pork, lamb, produce, peanuts and seafood. We represent millions of Americans that continue to stand united in support of this valuable program. Our coalition has grown impatient with the implementation delays in previous Congresses, which restricted USDA funds to implement this very popular provision. Your leadership is needed to ensure the intent of Congress and the will of the American people are met.

As the delayed implementation date of September 2008 nears, opponents of mandatory COOL are trying to convince Congress that a change in statute is needed in order to reduce the expense and burden of the program. We do not support changing a statute that has not been given a chance to prove itself. USDA implemented mandatory COOL on farm-raised and wild-caught seafood effective April 4, 2005 with the existing statute; the experience gained from seafood implementation should be utilized by USDA to write a final rule on the remaining covered commodities that is not burdensome or expensive and meets the goal and intent of Congress.

Consumer surveys repeatedly demonstrate overwhelming support for mandatory COOL. A poll conducted in June 2005 by Public Citizen found <u>85 percent of respondents wanted COOL</u>; 74 percent supported Congress making labeling a mandatory program; and 55 percent had "little or not much trust" in the meat, seafood, produce and grocery industries to voluntarily provide country-of-origin information. In January 2004, National Farmers Union commissioned a national poll of likely voters on the issue of mandatory COOL. That survey found <u>82 percent of respondents believed</u> food should be labeled with country-of-origin information; 85 percent stated they would be more inclined to buy food produced in the United States; and 81 percent said they would be willing to pay a few cents more for food products grown and/or raised in the U.S. and identified as such.

Many of the myths surrounding mandatory COOL have begun to resurface, despite being unsubstantiated for years. Consumers and producers have grown impatient with the backdoor delays and the rhetoric of packers, processors and retailers that flies in the face of common-sense. The time has come for Congress to end the prohibition on implementation funds for USDA and require the department to immediately prepare a common-sense rule for implementation of mandatory COOL; the regulation does not need to be burdensome or expensive.

Enclosed are three recent editorials that have been printed in support of repealing the implementation delay and moving forward with mandatory COOL as directed in the 2002 Farm Bill.

American consumers and producers have time and again expressed their strong support for this program. <u>Given a choice</u>, we believe consumers across the country will choose to purchase U.S. products; without mandatory <u>COOL</u>, consumers continue to be denied the ability to differentiate between U.S. and imported food products.

Thank you for your attention to this most important issue.

Sincerely,

Agriculture and Health Alive LLC (ME)

Alabama Contract Poultry Growers Association

Alaska Farmers Union

Alaska Marine Conservation Council Alliance for a Sustainable Future (PA, NJ) Ambler Environmental Advisory Council (PA) American Agriculture Movement of South Dakota

American Agriculture Movement of Texas County (OK)

American Corn Growers Association American Grassfed Association Appalachian Crafts (KY) Arkansas Farmers Union

Boulder County Community Gleaning Project (CO)

Buckeye Quality Beef Association (OH)

Calaveras County Cattlemen's Association (CA)

California Dairy Campaign California Farmers Union

California Institute for Rural Studies California National Farmers Organization

Campaign for Family Farms and the Environment (IA)

Caney Fork Headwaters Association (TN)

Cape Cod Commercial Hook Fishermen's Association (MA)

Carolina Farm Stewardship Association Cattle Producers of Washington (WA) Cattlemen's Texas Longhorn Registry (TX)

Center for Earth Spirituality and Rural Ministry (MN)

Center for Rural Affairs (NE)

Center for Science in the Public Interest

Center for Sustaining Agriculture & Natural Resources WSU

(WA)

Church Women United of Chemung County (NY)

Church Women United of New York Churches' Center for Land and People

Citizens Action Coalition (IN) Citizens Awareness Network (MA)

Colorado Independent Cattle Growers Association Colorado Women Involved in Farm Economics Community Alliance with Family Farmers (CA)

Community Food Security Center, Community Food Bank,

Inc. (AZ)

Community Food Security Coalition

Community Involved in Sustaining Agriculture, Inc. (MA)

Community Markets (NY)

Community to Community Development (WA)

Concerned Citizens of Central Ohio Consumer Federation of America

Cornucopia Institute

Countryside Conservancy Farmland Center (OH)

Court St. Joseph #139, Catholic Daughters of the Americas

(NY)

Cruetzfeldt-Jakob Disease Foundation

Cumberland Countians for Peace & Justice (TN)

Dakota Resource Council (ND) Dakota Rural Action (SD)

Endangered Habitats League (CA)

Equal Exchange (MA) Family Dairies USA

Farm Aid

Farm Fresh Rhode Island Farms Without Harm (MI)

Ferris Farm (NY)
Florida Farmers, Inc.
Food and Water Watch
Foodshed Alliance (NJ)
Genesis Farm (NJ)
Georgia Organics

Georgia Poultry Justice Alliance

Go Wild Consumer Education Campaign (WA)

GrassWorks, Inc. (WI) Hahn Natural Foods (PA)

Hispanic Farmers and Ranchers of America Inc. HOLA/National Latino Farmers & Ranchers Trade

Association

Horseheads Grange #1118 (NY) Humane Society of the United States

Idaho Farmers Union Idaho Rural Council Illinois Farmers Union

Illinois National Farmers Organization

Illinois Stewardship Alliance

Independent Beef Association of North Dakota

Independent Cattlemen of Iowa Independent Cattlemen of Nebraska

Independent Cattlemen's Association of Texas

Indiana Farmers Union

Indiana National Farmers Organization Institute for Agriculture and Trade Policy International Texas Longhorn Association (OH)

Intertribal Agriculture Council (MT)
Iowa Citizens for Community Improvement

Iowa Farmers Union

Kansas Cattlemen's Association

Kansas Farmers Union

Kit Carson County Cattlemen's Association (CO) Ladies of Charity of Chemung County (NY)

Land Stewardship Project (MN) League of Rural Voters (MN) Líderes Campesinas (CA)

Lincoln County Stockmen's Association (CO)

Little Seed CSA (NY)

Louisiana Shrimp Association

Maine Organic Farmers and Gardeners Association

Mesa County Cattlemen's Association (CO)

Michigan Farmers Union Michigan Land Trustees

Midwest Organic Dairy Producers Association (WI)

Minnesota Cattlemen's Association

Minnesota Farmers Union

Mississippi Contract Poultry Growers Association Mississippi Livestock Markets Association, Inc. Missouri Farmers Union

Missouri National Farmers Organization

Montana Cattlemen's Association

Montana Farmers Union Moonglow Farms (WI)

Morrow County Livestock Growers Association (OR)

National Association of Counties

National Association of Farmer Elected Committees National Campaign for Sustainable Agriculture

National Catholic Rural Life Conference

National Consumers League National Family Farm Coalition National Farmers Organization National Farmers Union

National Grange

Nature's International Certification Services (WI)

Nebraska Farmers Union

Nebraska Grange

Nebraska State AFL-CIO

Nebraska Women Involved in Farm Economics Neighborhood Farmers Market Alliance (WA)

Network for Environmental & Economic Responsibility (TN)

Nevada Live Stock Association

New England Farmers Union (ME, NH, VT, MA, CT, RI)

New England Small Farm Institute

New Entry Sustainable Farming Project (MA) New Mexico Farmers Marketing Association

New York Beef Producers Association New York National Farmers Organization

New York State Grange

New York Women Involved in Farm Economics

North Carolina Contract Poultry Growers Association

North Dakota Farmers Union

Northeast Organic Dairy Producers Alliance

Northeast Organic Farming Association of Massachusetts Northeast Organic Farming Association of New York Northeast Organic Farming Association of Rhode Island Northeast Organic Farming Association of Vermont

Northeast Pasture Consortium

Northern Plains Resource Council (MT) Northwest Atlantic Marine Alliance

NY Farms!

Ohio Environmental Council Ohio Family Farm Coalition

Ohio Farmers Union

Ohio National Farmers Organization Oregon Cranberry Farmers' Alliance

Oregon Farmers Union

Oregon Livestock Producers Association

Oregon Rural Action

Organic Choice Milk Procurement (WI)

Organic Consumers Association

 $Organic\ Farmers'\ Agency\ for\ Relationship\ Marketing,\ Inc.$

(WI)

Organization for Competitive Markets

Pacific Coast Federation of Fishermen's Association (CA)

Partnership for Earth Spirituality

Past Regents' Club of the Diocese of Rochester (NY)

PCC Natural Markets (WA) Pennsylvania Farmers Union

Pennypack Farm Education Center for Sustainable Food

Systems (PA)

Pesticide Action Network North America Powder River Basin Resource Council (WY) R-CALF United Stock Growers of America Regional Farm And Food Network (NY)

Research, Education, Action and Policy on Food Group (WI)

Rochester Roots, Inc. (NY)

Rocky Mountain Farmers Union (CO, WY, NM) Rural Advancement Foundation International-USA

Rural Opportunities Inc. (NY)

Rural Roots (ID)

Seattle Chapter of Chefs Collaborative

Sisters Hill Farm (NY)

Small Potatoes Gleaning Project (WA)

Sno-Valley Tilth (WA)

Social Concerns Office-Diocese of Jefferson City (MO) Society for Animal Protective Legislation (Animal Welfare

South Dakota Farmers Union

South Dakota Livestock Auction Markets Association

South Dakota Stockgrowers Association

Southern Mutual Help (LA) Southern Shrimp Alliance

Spokane County Cattlemen's Association (WA)

Sprout Creek Farm (NY)

St. John the Baptist Fraternity, Secular Franciscan Order (NY)

Stevens County Cattlemen's Association (WA)

Sustainable Agriculture Coalition Sustainable Living Systems (MT) Taste of the North Fork, Inc (NY)

Texas Farmers Union Torborg Farms (MN) True Roots (PA) Utah Farmers Union Veritable Vegetable (CA)

Virginia Association for Biological Farming

Wal*Mart Watch

Washington Biotechnology Action Council Washington Cattlemen's Association

Washington County Stockmen's Association (CO)

Washington Farmers Union

Washington Sustainable Food and Farming Network

Western Organization of Resource Councils

Western Sustainable Agriculture Working Group (MT) Wintergarden Sustainable Agriculture Coalition (TX)

Wisconsin Farmers Union

Wisconsin Independent Livestock Dealers Association

Wisconsin National Farmers Organization Wisconsin Partners for SustainAbility Women Involved in Farm Economics

World Hunger Year

As the delayed implementation date of September 2008 nears, opponents of mandatory COOL are trying to convince members of this subcommittee and your colleagues that a change in statute is needed in order to reduce the expense and burden of the program. NFU does not support changing a statute that has not been given the chance to prove itself. As I mentioned earlier, USDA implemented mandatory COOL on farm-raised and wild-caught seafood with the existing statute; the experience gained from seafood implementation should be utilized by USDA to write a final rule on the remaining covered commodities that is not burdensome or expensive.

One of the arguments against COOL is the statute is too restrictive and complicated. My quick response if that is if USDA can label a wild-caught piece of fish, surely it can label a piece of meat or tomato. Fish, after all, don't have ear tags and those that swim in the ocean are pretty slippery. I don't see why the department would have a problem labeling 1,000 pound beef cattle.

Opponents to COOL say hamburger and ground meat is too difficult to track and therefore should be exempt. Ground beef is one of the main reasons <u>FOR</u> mandatory COOL. U.S. companies are able to import cheap – often of lesser quality beef, mix it with U.S. fat trimmings – put a USDA inspection and grade stamp on it and pass it off as a U.S. product for a retail premium.

While this misleading marketing practice might be good for the importer's bottom line, it isn't good for U.S. producers or consumers. According to USDA's Economic Research Service, Americans eat an average of 67 pounds of beef per person per year, with ground beef holding the largest market share at 42 percent. More than three billion pounds of beef imported each year, yet our consumers have no way of knowing whether the meat they're feeding their families is a "Product of U.S.A." or imported. Again, I urge you to do all you can to direct USDA to issue a common-sense implementation rule for mandatory COOL as soon as possible under the existing statute.

I would like to include with my testimony a letter from a coalition of organizations that are supporting a comprehensive competition title in the next farm bill. The letter was sent January 18, 2007 to the chairmen and ranking members of the Senate and House Agriculture and Judiciary committees. With that Mr. Chairman, I thank you again for the opportunity to testify. I'd be pleased to take any questions and thank all of the Members for their support of and work on these important issues.

CONCENTRATION OF AGRICULTURAL MARKETS April 2007

Mary Hendrickson and William Heffernan

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CR4 is the concentration ratio (relative to 100%) of the top four firms in a specific food industry.

BEEF PACKERS C	R4 = 83.5%	*					
		Daily Slaughter Capacity**					
1. Tyson		36,000 head		His	torical	CR4	
2. Cargill		28,300 head	1990	1995	1998	2000	2005
3. Swift & Co.		16,759 head	72%	76%	79%	81%	83.5%
4. National Beef Pack	ina Co.	13,000 head					

Source: *Cattle Buyer's Weekly: Steer and Heifer Slaughter reported in *Feedstuffs* 6/16/03. **Feedstuffs Reference Issue 2006 (9/13/06) as reported in *Feedstuffs* 1/29/07. Note: Smithfield Foods is the 5th largest beef packer after a series of acquisitions.

BEEF FEEDLOTS		Top Cattle Feedlots 1998	
	One-time	Continental Grain Cattle Feeding	ng 405,000
Canacity	<u>One time</u>	2. Cactus Feeders Inc.	350,000
<u>Capacity</u>		3. ConAgra Cattle Feeding	320,000
1. Five Rivers (Smithfield and ContiBeef)	811,000	4. National Farms Inc.	274,000
2. Cactus Feeders Inc.	510,000	5. Caprock Industries (Cargill)	263,000
Cargill (Caprock Cattle Feeders)	330,000	Source: Beef Today, Nov-Dec. 19)98
4. Friona Industries	275,000		

Source: Feedstuffs Reference Issue 9/13/06 as quoted in Feedstuffs 10/23/06

PORK PACKERS	CR4 = 66% (Estimated)*					
	Daily Capacity**			Histor	ical CR4	1
 Smithfield Foods 	102,900	1987	1989			2005***
Tyson Foods	72,800	37%	34%	40%	59%	64%
Swift & Co.	46,000					
4. Cargill	36,000		lstuffs Re 7 Feedst			-

Source: *Smithfield is reported to process 27 million hogs per year and account for 26% of the total market. From this figure, we estimated the CR 4. *New York Times* 1/26/07 ** Daily Capacity from 2007 *Feedstuffs* Reference Issue.

PORK PRODUCTION

		Number of Sows*	Number of Sows Ir	<u>1 2001** </u>
4	Consider the field Foreign		Smithfield Foods	710,000
	Smithfield Foods	1,200,115	PSF	211,100
2.	Triumph Foods	399,800	Seaboard	185,000
3.	Seaboard Corporation	213,600	Triumph	140,000
4.	Iowa Select Farms	150,000	** Successful	Farming Pork
		-,	Powerhouses (Oct	ober 2001)

Source: * *Successful Farming Pork Powerhouses* (October 2006). Notes: Smithfield includes sow numbers from PSF that is pending acquisition. Triumph markets pork through Seaboard.

CR4 = 58.5%* BROILERS

1. Pilgrim's Pride

2. Tyson

3. Perdue

4. Sanderson Farms

Historical CR4

1986 1990 1994 1998 2001 44% 46% 49%

31%

Source: *Feedstuffs 1/15/07

Note: The CR2 in this sector is 47%.

TURKEYS CR4 = 55%*

Slaughter Capacity

Historical CR4

1. Butterball LLC**

1,420 Million #s

1988 1992 1996 2000

2. Hormel Foods (Jennie-O Turkey Store)

1,265 Million #s 961 Million #s 35% 40% 45%

3. Cargill

4. Sara Lee 260 Million #s

Source: *Feedstuffs 10/9/06 (CR 4 is extrapolated from market share of new company.)

** Butterball LLC was created through a joint venture between Smithfield (49%) and Maxwell Foods (51%) that bought ConAgra's turkey operations.

ANIMAL FEED PLANTS

ANNUAL CAPACITY*

1. Land O'Lakes LLC/Purina Mills	12.5 million tons
2. Cargill Animal Nutrition (Nutrena)	8.0 million tons
3. ADM Alliance Nutrition	3.2 million tons
4. J.D. Heiskell & Co.	2.8 million tons

Source: * 2007 Feedstuffs Reference Issue (9/13/06)

FLOUR MILLING CR4 = unknown

 Cargill/CHS (Horizon Milling) 2. ADM

291,500 cwts 277,800 cwts

Daily Milling Capacity*

Historical CR4 1987 1990 2005 40% 44% 61% 63%

3. ConAgra

CR3=55%**

248,600 cwts

Source: * Milling and Baking News 10/10/06 and 2006 Grain and Milling Annual ** Total US 24-Hour Milling Capacity is 1,492,456 cwts (Milling and Baking News 6/20/06)

SOYBEAN CRUSHING

CR4 = 80%*

Historical CR4 1977 1982 1987 54% 61% 71%

1. ADM

2. Bunge

CR3=71%**

Census of Manufacturing

3. Cargill

4. Ag Processing Inc.

Source: *2002 Census of Manufacturing (released 6/06); ** Wall Street Journal 7/22/02

ETHANOL PRODUCTION CR4 = 31.5%

Million	Gallons/Year	(Capacity)	
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1. ADM	1070		Historic	al CR4	
2. US Biofuels	250	1987	1995	1999	2002
3. VeraSun Energy Corpora	ation 230	73%	73%	67%	49%
4 Hawkeye Renewables	220				

Source: http://www.ethanolrfa.org/industry

Note: Farmer owned ethanol plants accounted for 39% of total capacity.

TOP DAIRY PROCESSORS IN U.S. AND CANADA

		<u> Annual Sales</u> *
1.	Dean Foods	\$10,106 Million
2.	Kraft Foods (Majority owner is Philip Morris)	\$ 4,400 Million
3.	Land O'Lakes	\$ 3,901 Million
4.	Saputo Inc.**	\$ 3,461 Million

Source: *Dairy Foods: Dairy 100 (2006)

Notes: ** Over 40% of Saputo Inc. plants are in Canada.

INPUT MARKET NOTES

Corn Seed: CR2=58%*

The CR2 in the U.S. corn seed market has remained relatively stable, changing little from a CR2 of 56%** that existed in 1997. However, while Pioneer dominated the market 10 years ago, now DuPont (Pioneer) and Monsanto have roughly equal shares.

Source: *Wall Street Journal, 1/22/2007; ** Jorge Fernandez-Cornejo, 2004, USDA-ERS, The Seed Industry in the US.

Globally, Monsanto has its genetically modified seeds for corn, cotton, soybeans and canola on more than 90% of acreage that uses GMO seeds. By comparison, Syngenta is in 2nd place with about 4% of global biotech acreage using its seed.

Source: Financial Times, 11/16/2006.

Globally, four seed firms, DuPont (Pioneer), Monsanto, Syngenta and Limagrain have about 29% of the world market for commercial seeds.

Source: *Tracing the Trend Towards Market Concentration*. UN Conference on Trade and Development. 2006.

Global Phosphate, Nitrogen, Potash and Feed Phosphate Fertilizer Companies

- 1. Yara (6% of world's fertilizer market)*
- 2. Mosaic (Cargill owns 67% with ICM owning 33%)
- 3. Potash Corp

Source: * Dow Jones Commodities Service 2/14/07

U.S. FOOD RETAILING CR5 = 48%*

	S	Change		
Supermarket	2006	2005	2004	'04-'06
1)Wal-Mart	\$ 98,745,400	\$ 79,704,300	\$66,465,100	48.57%
2)Kroger	\$ 58,544,668	\$ 54,161,588	\$46,314,840	26.41%
3)Albertson's**	\$ 36,287,940	\$ 36,733,840	\$31,961,800	13.54%
4)Safeway	\$ 32,732,960	\$ 29,359,408	\$29,572,140	10.69%
5)Ahold	\$ 23,848,240	\$ 21,052,200	\$25,105,600	-5.01%

Historical CR5

1997 2001 2004
24% 38% 46%

Source: * *Progressive Grocer's Super 50* (5/1/05) *Progressive Grocer* reports only grocery sales from supermarkets and does not report general merchandise, drug or convenience sales. **Note the CR5 is from 2005**, **and has most likely grown larger given the rates of change from 2004 to 2005**. In February 2005, the top 50 supermarkets accounted for 82% of total supermarket sales nationally.

WORLD'S TOP GROCERY RETAILERS 2006

1.	Wal-Mart Stores (United States)	\$312.4 billion annual sales
2.	Carrefour (France)	\$ 92.6
3.	Tesco (United Kingdom)	\$ 69.6
4.	Metro Group (Germany)	\$ 69.3
5.	Kroger (United States)	\$ 60.6
6.	Ahold (The Netherlands)	\$ 55.3
7.	Costco (United States)	\$ 52.9
8.	Rewe (Germany)	\$ 51.8
9.	Schwarz Group (Germany)	\$ 45.8
10.	Aldi (Germany)	\$ 45.0

Source: Supermarket News 5/29/06

TOP U.S. FOOD PROCESSING COMPANIES:

	Company	2005 Food Sales	2002 Food Sales
(Fisca	l year in parentheses if different from calendar year)	(\$ millions)	(\$ millions)
1.	Tyson Foods Inc. (10/1/05)	23,899	21,285
2.	Kraft Foods Inc.	23,293	21,485
3	Pepsico Inc.	21,186	17,363
4.	Nestle (US & Canada)	19,941	13,110
5.	Anheuser-Busch Cos. Inc.	11,546	10,574
6.	Dean Foods Co.	10,505	8,992
7.	General Mills (5/28/06)	9,803	9,206
8.	Smithfield Foods Inc. (4/30/06)	9,614	7,356
9.	ConAgra Foods Inc. (5/28/05)	8,195	22,521
10.	Swift & Company (5/29/05)	7,847	8,476

Source: Food Processing, Vol. 67(8):34-48, August 2006.

^{**} Supervalu completed their acquisition of 60% of Albertsons in June 2006. The remaining 40% was sold to Cerebus Capital Management. **Supervalu is now the 3rd largest supermarket**. *Progressive Grocer* 2/1/07.

The Honorable Tom Harkin Chairman, Senate Committee on Agriculture, Forestry and Nutrition

The Honorable Saxby Chambliss Ranking Member, Senate Committee on Agriculture, Forestry and Nutrition

The Honorable Collin Peterson Chairman, House Committee on Agriculture

The Honorable Bob Goodlatte Ranking Member, House Committee on Agriculture

The Honorable Patrick Leahy Chairman, Senate Committee on the Judiciary

The Honorable Arlen Specter Ranking Member, Senate Committee on the Judiciary

The Honorable John Conyers, Jr. Chairman, House Committee on the Judiciary

The Honorable Lamar S. Smith Ranking Member, House Committee on the Judiciary

Dear Chairmen and Ranking Members:

The over 200 undersigned organizations strongly urge you to make the issues of agricultural competition and market concentration a top priority as Congress considers the crafting of agricultural legislation and the next Farm Bill. During the 2002 Farm Bill debates, public testimony provided clear and compelling evidence of the need for free market competition and fairness for the nation's farmers and ranchers. Since that time these concerns have become even more urgent and prominent in the public eye.

Today, a small handful of corporations overwhelmingly dominate our food supply. The concentration of market control in the top four firms in U.S. food retailing, grain processing, red meat processing, poultry processing, milk processing, and nearly every category of food manufacturing is at an all time high. Corporate mergers and buyouts have concentrated the power of these firms and increased their ability to unfairly manipulate market conditions in their favor. This unprecedented level of horizontal market consolidation effectively eliminates free market competition to the detriment of independent family farmers and consumers.

Compounding the problem associated with horizontal consolidation is the rapid trend toward vertical integration. Manufacturers, processors, and packers increasingly control all stages of production and inventory through commodity ownership and one-sided contracts. This corporate control of production unnecessarily eliminates market transparency, creating an environment ripe for price manipulation and discrimination. It replaces farm-level decision making with centralized corporate planning and leaves farmers trapped in long-term debts tied to short-term, non-negotiable production contracts. In addition, top retailers and packers increasingly engage in relationships with dominant suppliers that exclude smaller competitors and minimize price competition. Because both supply and demand are controlled by the same few players in the market, the basic principles of supply and demand cannot function.

A critical role of government is to ensure fairness by facilitating properly operating markets and balance in the economic relationships among farmers/ranchers, consumers and food companies. Currently, inadequate federal legislation and the lack of enforcement of anti-trust policies allow a handful of corporations to continue to consolidate market power, manipulate prices, and create anti-competitive market structures. Federal government inaction has a dramatic, negative impact on not only farmers and ranchers, but also on rural communities, the environment, food quality, food safety, and consumer prices. It undermines sustainable production practices and state and local laws that support family-scale, sustainable farm and ranch operations.

Policy makers often voice the laudable policy goals of maintaining a diverse, farm-and-ranch-based production sector and providing consumers with a nutritious, affordable food supply. However, government failure to redress industry concentration--both vertical and horizontal--is thwarting these policy goals and driving the earnings of farmers and ranchers down and consumer prices up.

To address these problems, we urge you to champion a strong, comprehensive Competition Title in the 2007 Farm Bill. We also ask that you co-sponsor and support any of the following measures of this comprehensive package if they are introduced as separate or combined bills and to work for speedy congressional consideration of these proposals.

• LIMIT PACKER CONTROL/MANIPULATION OF LIVESTOCK MARKETS

- 1. Captive Supply Reform Act: This legislation will bring secret, long-term contracts between packers and producers into the open and create a market for these contracts. The Captive Supply Reform Act would restore competition by making packers (and livestock producers) bid against each other to win contracts. Currently, formula contracts and marketing agreements are negotiated in secret, where packers have all the information and power. These formula contracts and agreements depress prices and shut small and independent producers out of markets. The Captive Supply Reform Act would require such contracts to be traded in open, public markets to which all buyers and sellers have access.
- **2.** *Prohibition on Packer-Owned Livestock*: Meat packers such as Tyson, Cargill, and Smithfield Foods use packer-owned livestock as a major tool for exerting unfair market power over farmers and ranchers. This practice fosters industrial livestock production and freezes independent farmers out of the markets. Packer-owned livestock has been proven to artificially lower farm gate prices to

farmers and ranchers while consumer food prices continue to rise. By prohibiting direct ownership of livestock by major meatpackers, a packer ban addresses a significant percentage of the problem of captive supply which packers use to manipulate markets, and would help increase market access for America's independent producers who currently experience great restrictions in market access due in part to packer ownership of livestock.

• INCREASE FAIRNESS IN AGRICULTURAL CONTRACTS AND MARKETS

- 3. Fairness Standards for Agricultural Contracts: In order to address the worst abuses contained in processor-drafted contracts, legislation that provides a set of minimum standards for contract fairness is urgently needed. Such standards should include at a minimum the following:
- (a) prohibition of the use of forced, mandatory arbitration clauses, which have been used by some packers or integrators to force growers to give up their access to the courts, even in the case of fraud, breach of contract, misrepresentation or other blatant contract abuses by the integrator or packer firm;
- (b) clear disclosure of producer risks;
- (c) full prohibition on confidentiality clauses;
- (d) recapture of capital investment so that contracts that require a significant capital investment by the producer cannot be capriciously canceled without compensation; and
- (e) a ban on unfair or deceptive trade practices, including "tournament" or "ranking system" payment.
- 4. Clarification of "Undue Preferences" in the Packers & Stockyards Act (PSA): Packers commonly make unjustified, preferential deals that provide unfair economic advantages to large-scale agriculture production over smaller family owned and sustainable farms. Courts have found current undue preference legal standards virtually impossible to enforce. Additional legislative language is needed in the PSA to strengthen the law and clarify that preferential pricing structures (those that provide different prices to different producers) are justified only for real differences in product value or actual and quantifiable differences in acquisition and transaction costs. Specifically, we are asking to:
- (a) Make clear that farmers damaged by packer/processor unfair and deceptive practices need not prove "harm to competition" to receive a remedy.
- (b) Make clear that "pro-competitive effects" or "legitimate business justifications" are not recognized packer defendant defenses, and not necessary for farmer-plaintiffs to prove the absence of, in a court case under the PSA.
- (c) Require courts to award attorneys fees to successful producer plaintiffs under the PSA.
- 5. Closing Poultry Loopholes in the Packers & Stockyards Act (PSA): USDA does not currently have the authority under the PSA to bring enforcement actions against poultry dealers. Poultry producers should have the same basic enforcement protection that is offered to livestock producers when packers and livestock dealers violate the PSA. We seek legislation to clarify that USDA has authority over PSA violations involving poultry dealers in their relations with all poultry growers, including those who raise pullets or breeder hens as well as broiler producers. The PSA enforcement loophole for poultry dealers should be closed.

6. Bargaining Rights for Contract Farmers: Loopholes should be closed in the Agricultural Fair Practices Act of 1967 (AFPA) and processors should be required to bargain in good faith with producer organizations. The AFPA was enacted to ensure that livestock and poultry producers could join associations and market their products collectively without fear of retribution by processors. These goals have not been attained due to loopholes in that Act. Retaliation by processors is commonplace in some sectors. Legislation should be enacted that promotes bargaining rights and prevents processor retaliation.

• ASSURE ADEQUATE MARKET INFORMATION AND TRANSPARENCY FOR PRODUCERS AND CONSUMERS

- 7. Livestock Mandatory Price Reporting: The Livestock Mandatory Price Reporting Act of 1999 (LMPRA) requires packers, processors, and importers to provide price, contracting, supply and demand information to USDA, which then uses the information to create price reports for livestock producers. Since its implementation, bureaucratic inertia has blocked effective enforcement of the LMPRA and prevented the Act from operating to benefit independent livestock producers. The Government Accountability Office, at the request of Senators Harkin (D-IA) and Grassley (R-IA), has reviewed USDA implementation of the Act. In December 2005, the GAO issued a report documenting lengthy lag times for USDA corrections to missing or incorrect information from packers, and the failure of USDA to inform the public about violations of the Act revealed in USDA audits. The LMPRA was reauthorized in September 2006 without including GAO recommendations to improve the Act. If USDA does not implement these recommendations, Congress should amend the Livestock Mandatory Price Reporting Act in 2007 by incorporating the GAO report recommendations as legislative directives to USDA in implementing the Act.
- 8. Mandatory Country of Origin Labeling: Country of origin labeling (COOL) for beef, lamb, fresh fruits, fish and shellfish was passed as a provision of the 2002 Farm Bill. Mandatory COOL for the fish and shellfish commodities was implemented by USDA in April of 2005, but COOL implementation for all other commodities has been successfully stymied by the meatpackers and retailers. Country of origin labeling is a popular measure that allows consumers to determine where their food is produced and also enables U.S. producers to showcase their products for quality and safety. It also limits the ability of global food companies to source farm products from other countries and pass them off as U.S. in origin. Congress should reauthorize COOL to reiterate its benefits to producers and consumers and should provide funding to ensure that USDA undertakes immediate implementation of COOL.

In conclusion, farmers, ranchers, and consumers across the country are asking for these legislative reforms to ensure fair markets and a competitive share for family farmers and ranchers of the \$900 billion dollars that consumers pay into the food and agriculture economy annually. Market reforms remain a key ingredient for rural revitalization and meaningful consumer choice. The legislative reforms summarized above are key to achieving the goals of promoting an economically healthy and diverse agricultural production sector and providing consumers with healthy, affordable food.

Th	ank	you.

Sincerely,

A Little Taste of Everything A Taste of the North Fork (NY) Adams County Farmers Union Agricultural Missions, Inc. (NY) Agriculture and Land Based Training Association (CA) Agriculture of the Middle Alabama Contract Poultry **Growers Association** Alabama Sustainable Agriculture Network Alliance for a Sustainable Future (PA) Alliance for Sustainable Communities (MD) Alternative Energy Resources Organization (AERO) -MT American Corn Growers Association American Society of Agronomy Appalachian Crafts (KY) Art & Nature Project (NY) Beartooth Stock Association (MT) Berkshire Co-op Market Bird Conservation Network Blessed Kateri Tekakwitha Region, Secular Franciscan Order, NYS **Bronx Greens** California Dairy Campaign California Farmers Union California Institute for Rural **Studies** Californians for GE-Free Agriculture Campaign for Contract Agriculture Reform Campaign for Family Farms and the Environment Caney Fork Headwaters Association (TN)

Catholic Charities Diocese of Sioux City, IA Catholic Charities of Chemung /Schuyler Counties Catholic Charities of Kansas City - St. Joseph, Inc. Catholic Charities of Louisville, Parish Social Ministry Dept. (KY) Catholic Rural Life, Archdiocese of Dubuque, IA Cattle Producers of Washington Center for Food Safety Center for Earth Spirituality and Rural Ministry (MN) Center for Popular Research, Education and Policy (NY) Center for Rural Affairs Central Colorado Cattlemen's Association Chemung County Church Women United (NY) Chemung County Council of Churches (NY) Church Women United of NYS CitySeed (CT) Community Action Resource Enterprises (OR) Community Food Security Coalition Concerned Citizens of Central Ohio The Cornucopia Institute (WI) Corson County Farmers Union (SD) Court St Joseph #139, Catholic Daughters of the Americas, Corning (NY) Court St Joseph #139, Corning/Elmira, Catholic Daughters of the Americas (NY) Crop Science Society of

America

Cattlemen's Association (CO) **Cumberland Counties for** Peace & Justice (TN) Dakota Resource Council Dakota Rural Action of SD Delmarva Poultry Justice Alliance Delta Land and Community, Eagle County Cattlemen's Association (CO) Endangered Habitats League (CA) **Environmental Action** Committee of West Marin (CA) **Environmental Coalition of** Mississippi Family Farm Defenders Family Farms for the Future (MO) Farm Aid Farm Fresh Rhode Island FH King Students of Sustainable Agriculture at **UW** Madison First Nations Development Institute Florida Organic Growers Food Alliance (OR) Food and Water Watch FoodRoutes Network Foodshed Alliance of the Ridge and Valley (NJ) Friends of Rural Alabama Georgia Organics Georgia Poultry Justice Alliance Global Exchange Government Accountability Project GRACE/Sustainable Table **Grassroots International** Hahn Natural Foods (PA)

Crowley-Kiowa-Lincoln

Harding County Stockgrowers Association (SD) Harvest Co-op Market (MA) Heartland Center / Office of Peace and Justice for the Diocese of Gary, Indiana Hispanic Farmers and Ranchers of America Inc. **Hispanic Organizations** Leadership Alliance Horseheads Grange #1118, Chemung City (NY) Humane Society of the United States Idaho Rural Council Illinois Farmers Union Illinois Stewardship Alliance **Independent Beef Association** of North Dakota Independent Cattlemen of Iowa Independent Cattlemen of Nebraska Independent Cattlemen's Association of Texas, Inc. Indiana Campaign for **Economic Justice** Indiana Farmers Union Institute for Agriculture & **Trade Policy** Institute for Responsible **Technology** Iowa Citizens for Community **Improvement** Iowa Farmers Union Just Food (NY) Just Harvest, Pittsburgh Kansas Cattlemen's Association Kansas City Food Circle Kansas Farmers Union Kansas Rural Center Kerr Center for Sustainable Ag (OK)

Kit Carson County Cattlemen's Association (CO) La C.A.S.A. de Llano (TX) Ladies of Charity of Chemung County (NY) Land Stewardship Project (MN) Little Seed CSA (NY) Madera County Cattlemen's Assoc (CA) McKenzie City Energies & Taxation Association (ND) Merced-Mariposa Cattlemen's Association, (CA) Mesa County Cattlemen's Association (CO) Michigan Farmers Union Midwest Organic and Sustainable Education Service Minnesota Farmers Union The Minnesota Project Mississippi Contract Poultry **Growers Association** Mississippi Livestock Markets Association Missouri Farmers Union Missouri Rural Crisis Center Montana Cattlemen's Association Montana Farmers Union National Campaign for Sustainable Agriculture National Catholic Rural Life Conference National Center for Appropriate Technology (NCAT) National Family Farm Coalition **National Farmers** Organization National Farmers Union National Hmong American

Farmers, Inc.

National Latino Farmers & Ranchers Trade Association National Organic Coalition **National Poultry Justice** Alliance Nebraska Farmers Union Network for Environmental & Economic Responsibility Nevada Live Stock Association New England Small Farm Institute (NESFI) New York Beef Producers Association Southern Tier Region NY Sustainable Agriculture Working Group Nojoqui Ranch Produce (CA) North Carolina Contract **Poultry Growers Association** North Dakota Farmers Union Northeast Organic Dairy Producers Alliance Northeast Organic Farming Assoc -MA Northeast Organic Farming Assoc -NY Northeast Organic Farming Assoc-CT Northeast Organic Farming Assoc-VT Northern Plains Sustainable Agriculture Society Northern Plains Resource Coun (MT) NYS Safe Food Coalition Ohio Environmental Council Ohio Farmers Union Oregon Livestock Producer Association Oregon Tilth **Organic Consumers** Association Organic Seed Alliance (WA) Organization for Competitive Markets

The Partnership for Earth Spirituality (NM) Past Regents Club, Diocese of Rochester (NY) PCC Natural Markets (WA) PCC Farmland Trust (WA) Pennsylvania Association for Sustainable Agriculture Pennsylvania Farmers Union Perkins County Farmers Union (South Dakota) Platte County Farm Bureau (NE) Powder River Basin Resource Council (WY) **Producers Livestock** Provender Alliance (OR) Putting Down Roots (PA) Rainbow Natural Grocery (MS) **R-CALF United Stockgrowers** of America Red Tomato (MA) Regional Farm and Food Project (NY) **Rochester Farm Connection** (NY) Rochester Roots (NY) **Rocky Mountain Farmers** Union Rural Advancement Foundation International-USA (RAFI-USA) Rural Coalition/Coalición Rural Rural Life Committee of the North Dakota Conference of Churches Selene Whole Foods Co-op (PA) Sevananda Natural Foods Market

Sierra Club Agriculture

Committee

Social Concerns Office. Diocese of Jefferson City Social Concerns/Rural Life Department, Catholic Charities, Diocese of Sioux City, IA Soil Association Soil Science Society of America South Dakota District IV Farmers Union South Dakota Farmers Union South Dakota Stockgrowers Association Southern Colorado Livestock Association Southern Research & Development Corp. (LA) Southern Sustainable Ag Working Group Spokane County Cattlemen's Association (WA) St John the Baptist Fraternity, Secular Franciscan Order, Elmira NY Stevens County Cattlemen's Association (WA) Sustainable Agriculture Coalition Temple Beth El of Flint, Michigan Texas Mexico Border Coalition Community Based Organization Tilth Producers of Washington United Hmong Association The Urban Nutrition Initiative (PA) Utah Farmers Union Valley Stewardship Network (WI) Virginia Association for **Biological Farming**

Washington Cattlemen's

Association

Washington County
Stockmen's Assoc (CO)
WA Sustainable Food &
Farming Network
West Carroll Cattleman
Assoc. (LA)
Western Organizations of
Resource Councils
Wisconsin Farmers Union

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Urban Farming Institute

FOR FURTHER INFORMATION, CONTACT:

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A COPY OF THIS SIGN-ON LETTER AND BACKGROUND INFORMATION ON THE 2007 FARM BILL'S COMPETITION AND CONCENTRATION ISSUES ARE POSTED ON THE NATIONAL CAMPAIGN FOR SUSTAINABLE AGRICULTURE'S WEBSITE AT:

http://sustainableagriculture.net/CompConc2007.php.