

1                   **TITLE II—DRUG SAFETY**

2   **SEC. 201. REGISTRATION OF PRODUCERS OF DRUGS; AP-**  
3                   **PLICABLE FEE.**

4           (a) REGISTRATION.—

5                   (1) EXPANDED APPLICABILITY.—Subsection (b)  
6           of section 510 is amended by adding at the end the  
7           following:

8           “(3)(A) The registration requirements of this section  
9           are deemed to apply to a person who owns or operates  
10           an establishment engaged in the manufacture, prepara-  
11           tion, propagation, compounding, or processing of an active  
12           pharmaceutical ingredient of a drug or an excipient of a  
13           drug to the same extent and in the same manner as such  
14           requirements apply to a person who owns or operates an  
15           establishment engaged in the manufacture, preparation,  
16           propagation, compounding, or processing of a drug.

17           “(B) For purposes of subparagraph (A), the term  
18           ‘registration requirements’ means—

19                   “(i) the requirements of this subsection and  
20           subsections (c), (d), and (i);

21                   “(ii) the requirements of subsection (h) (relat-  
22           ing to inspection); and

1           “(iii) such other provisions of this section as the  
2           Secretary determines appropriate.”.

3           (2) MISBRANDING.—Paragraph (o) of section  
4           502 (21 U.S.C. 352) is amended by striking “in an  
5           establishment in any State not duly registered under  
6           section 510” and inserting “in an establishment not  
7           duly registered under section 510”.

8           (3) EFFECTIVE DATE.—The amendments made  
9           by paragraphs (1) and (2) apply only with respect  
10          to registration under section 510 of the Federal  
11          Food, Drug, and Cosmetic Act (21 U.S.C. 360) oc-  
12          curring on or after the later of—

13                   (A) October 1, 2008; or

14                   (B) the date of the enactment of this Act.

15          (b) REGISTRATION FEE.—

16           (1) MISBRANDING.—Paragraph (o) of section  
17           502 (21 U.S.C. 352), as amended by subsection (a),  
18           is further amended by inserting after “in an estab-  
19           lishment not duly registered under section 510” the  
20           following: “or in violation of section 736C for failure  
21           to pay an annual registration fee”.

22           (2) ESTABLISHMENT.—Part 2 of subchapter C  
23           of chapter VII is amended by adding at the end the  
24           following:

1 **“SEC. 736C. REGISTRATION FEE.**

2 “(a) IN GENERAL.—Except as provided in subsection  
3 (b) of this section, the Secretary shall assess and collect  
4 an annual fee for registration under subsection (b), (c),  
5 (d), or (i) of section 510 for the purpose of defraying the  
6 costs of inspecting establishments registered under such  
7 subsection to ensure compliance by such establishments  
8 with the requirements of this Act relating to drugs.

9 “(b) EXCEPTIONS.—The Secretary shall not assess or  
10 collect a fee under this section for registration of an estab-  
11 lishment under section 510 on the basis of such establish-  
12 ment’s—

13 “(1) repackaging or otherwise changing the  
14 container, wrapper, or labeling of any drug; or

15 “(2) manufacture, preparation, propagation, or  
16 processing of an excipient of a drug.

17 “(c)(1) AMOUNT OF FEE.—The amount of a fee  
18 under this section shall be—

19 “(A) [\_\_\_\_\_] for fiscal year 2009;

20 “(B) [\_\_\_\_\_] for fiscal year 2010;

21 “(C) [\_\_\_\_\_] for fiscal year 2011; and

22 “(D) [\_\_\_\_\_] for fiscal year 2012.

23 [Note: Amounts will be calculated for purposes of  
24 subparagraphs (A) through (D) taking into consider-  
25 ation number of facilities, cost of facility inspection,  
26 appropriations base, rate of inspection, IT percent-

1       age cost for inspection, and the ratio of new re-  
2       sources to appropriated dollars.】

3       “(2) ANNUAL FEE SETTING.—The Secretary shall,  
4       not later than 60 days before the start of each fiscal year  
5       that begins after September 30, 2008, establish, for the  
6       next fiscal year, registration fees under subsection (a),  
7       based on the amount specified in paragraph (1) and any  
8       waiver, reduction, or adjustment under subsection (d) or  
9       (e).

10       “(d) FEE WAIVER OR REDUCTION.—

11               “(1) IN GENERAL.—The Secretary shall grant  
12       to a person a waiver from or a reduction of one or  
13       more fees under this section if the Secretary finds  
14       that—

15                       “(A) such waiver or reduction is necessary  
16       to protect the public health;

17                       “(B) the assessment of the fee would  
18       present a significant barrier to innovation be-  
19       cause of limited resources available to such per-  
20       son or other circumstances; or

21                       “(C) the applicant involved is a small busi-  
22       ness.

23       “(2) CONSIDERATIONS.—In determining wheth-  
24       er to grant a waiver or reduction of a fee under  
25       paragraph (1), the Secretary shall consider only the

1 circumstances and assets of the applicant involved  
2 and any affiliate of the applicant.

3 “(3) SMALL BUSINESS DEFINITION.—In para-  
4 graph (1)(C), the term ‘small business’ means **【to**  
5 **be supplied】**

6 “(e) CREDITING AND AVAILABILITY OF FEES.—**【to**  
7 **be supplied】**

8 “(f) ANNUAL FISCAL REPORTS.—Beginning with fis-  
9 cal year 2009, not later than 120 days after the end of  
10 each fiscal year for which fees are collected under this sec-  
11 tion, the Secretary shall prepare and submit to the Com-  
12 mittee on Energy and Commerce of the House of Rep-  
13 resentatives and the Committee on Health Education,  
14 Labor, and Pensions of the Senate a report on the imple-  
15 mentation of the authority for such fees during such fiscal  
16 year and the use, by the Food and Drug Administration,  
17 of the fees collected for such fiscal year.

18 “(g) DEFINITION.—The term ‘costs of inspecting’  
19 means the expenses incurred in connection with inspection  
20 described in subsection (a) for—

21 “(1) officers and employees of the Food and  
22 Drug Administration, contractors of the Food and  
23 Drug Administration, **【advisory committees】**, and  
24 costs related to such officers, employees, **【and com-**  
25 **mittees】** and to contracts with such contractors;

1           “(2) management of information, and the ac-  
2           quisition, maintenance, and repair of computer re-  
3           sources;

4           **【“(3) leasing, maintenance, renovation, and re-  
5           pair of facilities and acquisition, maintenance, and  
6           repair of fixtures, furniture, scientific equipment,  
7           and other necessary materials and supplies; and】**

8           “(4) collecting fees under this section and ac-  
9           counting for resources allocated for inspecting.”.

10           (3) **EFFECTIVE DATE.**—The Secretary of  
11           Health and Human Services shall first impose the  
12           fee established under section 736C of the Federal  
13           Food, Drug, and Cosmetic Act, as added by para-  
14           graph (2), for fiscal years beginning with fiscal year  
15           2009.

16           **【(4) SUNSET DATE.**—Section 736C of the Fed-  
17           eral Food, Drug, and Cosmetic Act, as added by  
18           paragraph (2), does not authorize the assessment or  
19           collection of a fee for registration under section 510  
20           of such Act (21 U.S.C. 360) occurring after fiscal  
21           year 2012. **【(Note: It is the policy that if this bill  
22           is not enacted on or before December 31, 2008,  
23           prior to enactment, this subsection will be revised to  
24           authorize fees through fiscal year 2017.】**

1 **SEC. 202. INSPECTION OF PRODUCERS OF DRUGS AND AC-**  
2 **TIVE PHARMACEUTICAL INGREDIENTS.**

3 **[(a) PROHIBITED ACT.—**Subsection (p) of section  
4 301 (21 U.S.C. 331), as amended by sections 101(a), is  
5 amended by inserting before “or the failure to provide a  
6 notice required by section 510(j)(2)” the following: “the  
7 introduction or delivery for introduction into interstate  
8 commerce of any drug, any active pharmaceutical ingre-  
9 dient of a drug, or any excipient of a drug, before an ini-  
10 tial inspection is complete in violation of section  
11 510(h)(2),”.]

12 (b) **INSPECTION.—**Subsection (h) of section 510 (21  
13 U.S.C. 351) is amended—

14 (1) by striking “(h)” and inserting “(h)(1)”;

15 (2) by striking “Every establishment in any  
16 State registered with the Secretary pursuant to this  
17 section” and inserting “Every establishment reg-  
18 istered with the Secretary pursuant to subsection  
19 (b), (c), (d), or (i)”;

20 (3) by striking “704(g), at least once” and all  
21 that follows and inserting the following: “704(g)—

22 “(A) at least once in the 2-year period begin-  
23 ning with the date of registration of such establish-  
24 ment pursuant to this section and at least once in  
25 every successive 2-year period thereafter; or

1           “(B) at least once in the [4-year] period begin-  
2           ning with the date of registration of such establish-  
3           ment pursuant to this section and at least once in  
4           every successive [4-year] period thereafter, if the  
5           Secretary [determines] information about the type  
6           of product produced in the establishment, inspection  
7           history, and compliance history exists to assess risk  
8           and to establish a risk-based inspection schedule.”.

9           (4) by adding at the end the following:

10          [“(2) Upon receipt of an initial registration under  
11          subsection (b), (c), (d), or (i) for an establishment, the  
12          Secretary shall ensure that such establishment is promptly  
13          inspected pursuant to section 704. Until such initial in-  
14          spection is complete, any drug (including any active phar-  
15          maceutical ingredient of a drug) that is manufactured,  
16          prepared, propagated, compounded, or processed by such  
17          establishment shall not be introduced or delivered for in-  
18          troduction into interstate commerce. There shall be a new  
19          initial inspection of a drug establishment when the estab-  
20          lishment begins to manufacture, prepare, propagate, com-  
21          pound, or process a drug or active pharmaceutical ingre-  
22          dient of a drug before its introduction or delivery into  
23          interstate commerce unless the product constitutes only  
24          a [minor] modification to a product previously manufac-



1 tured, prepared, propagated, compounded, or processed at  
2 the establishment.】

3 “(3) With respect to fiscal year 2009 and each subse-  
4 quent fiscal year, the Secretary shall submit an annual  
5 report to the Congress on—

6 “(A) funding dedicated to inspections under  
7 this subsection; and

8 “(B) the number of establishments for which  
9 the frequency of such inspections has been modified  
10 pursuant to paragraph (1)(B).

11 “(4) For purposes of determining inspection fre-  
12 quency under subparagraphs (A) and (B) of paragraph  
13 (1), the Secretary shall establish information systems ca-  
14 pacity sufficient to assess risk and shall develop and main-  
15 tain a risk-based system for conducting surveillance of  
16 current good manufacturing practices by establishments  
17 registered with the Secretary pursuant to subsection (b),  
18 (c), (d), or (i). The Secretary shall have such capacity in  
19 place and begin implementation of such risk-based system  
20 not later than 3 years after the date of the enactment of  
21 the Food and Drug Administration Globalization Act of  
22 2008. Such risk-based system shall include consideration  
23 of the class of the establishment’s products and associated  
24 risks, the date the establishment was last inspected, the  
25 establishment’s compliance and safety history, the estab-

1 lishment's shipping volume and history, and such other  
2 factors as the Secretary determines relevant to assessing  
3 the risk presented by the establishment.”.

4 (c) GAO REPORT.—Not later than 3 years after the  
5 date of the enactment of this Act, the Comptroller General  
6 of the United States shall submit a report to the Congress  
7 on the risk-based process for conducting surveillance of  
8 current good manufacturing practices developed and im-  
9 plemented under section 510(h)(4) of the Federal Food,  
10 Drug, and Cosmetic Act, as amended by subsection (b)(4)  
11 of this section.

12 (d) EFFECTIVE DATE.—

13 (1) IN GENERAL.—The amendments made by  
14 this section shall apply to drugs introduced or deliv-  
15 ered for introduction into interstate commerce on or  
16 after the date that is 2 years after the date of the  
17 enactment of this Act.

18 (2) ESTABLISHMENTS ALREADY REGISTERED,  
19 BUT NOT INSPECTED.—In the case of any establish-  
20 ment that is registered under subsection (b), (c),  
21 (d), or (i) of section 510 of the Federal Food, Drug,  
22 and Cosmetic Act (21 U.S.C. 351) as of the effective  
23 date specified in paragraph (1) but has not been in-  
24 spected pursuant to section 704 of such Act (21

1 U.S.C. 374) as of such date, such amendments shall  
2 not apply until 2 years after such effective date.

3 (3) MODIFICATION OF INSPECTION FRE-  
4 QUENCY.—Notwithstanding paragraphs (1) and (2),  
5 the authority of the Secretary of Health and Human  
6 Services to modify inspection frequency under sub-  
7 paragraphs (A) and (B) of section 510(h)(1) of the  
8 Federal Food, Drug, and Cosmetic Act, as amended  
9 by subsection (b)(3) of this section, shall take effect  
10 on the date of the enactment of this Act.

11 **SEC. 203. DOCUMENTATION FOR ADMISSIBILITY OF DRUG**  
12 **IMPORTS.**

13 Section 801 (21 U.S.C. 381), as amended by sections  
14 112 and 122, is amended by adding at the end the fol-  
15 lowing:

16 “(r) Beginning 3 years after the date of the enact-  
17 ment of this subsection, a drug shall not enter the United  
18 States unless the party offering the drug for import pro-  
19 vides the Secretary, at the time of offering the drug for  
20 import, **[information]** demonstrating **[compliance with**  
21 **applicable requirements pertaining to identity, strength,**  
22 **quality, purity, approval, listing, labeling, registration, and**  
23 **such additional categories as the Secretary, by guidance,**  
24 **determines are necessary for protection of the public**  
25 **health.]** The Secretary may allow that such compliance

1 be demonstrated through verification by an accredited  
2 third party or through such other means as determined  
3 by the Secretary.”.

4 **SEC. 204. DRUG SUPPLY QUALITY AND SAFETY.**

5 **[(a) ADULTERATION.—**Section 501 of the Federal  
6 Food, Drug, and Cosmetic Act (21 U.S.C. 351) is amend-  
7 ed by adding at the end the following:**]**

8 **[[“(j) If it is drug that was manufactured, prepared,**  
9 propagated, compounded, or processed by an establish-  
10 ment that **[review timing: is or was at the time of such**  
11 manufacture, preparation, propagation, compounding, or  
12 processing**]** in violation of section 505–2 because of—**]**

13 **[[“(1) the failure to have in effect and imple-**  
14 ment a quality risk management plan in accordance  
15 with section 505–2; or**]**

16 **[[“(2) the failure to provide an [electronic]**  
17 statement requested by the Secretary under section  
18 505–2(f).”**].]**

19 (b) **QUALITY RISK MANAGEMENT PLANS.—**Chapter  
20 V (21 U.S.C. 351 et seq.) is amended by inserting after  
21 section 505–1 the following:

22 **“SEC. 505–2. DRUG SUPPLY QUALITY AND SAFETY.**

23 **“(a) IMPLEMENTATION OF QUALITY RISK MANAGE-**  
24 **MENT PLAN.—**An establishment required to be registered  
25 with the Secretary pursuant to subsection (b), (c), (d), or

1 (i) of section 510 for the manufacture, preparation, propa-  
2 gation, compounding, or processing of a drug shall have  
3 in effect and implement a quality risk management plan  
4 designed to ensure the safety and quality of each such  
5 drug, including any ingredients produced, manufactured,  
6 processed, packed, or held by another person.

7 “(b) PLAN PROVISIONS.—A quality risk management  
8 plan required by subsection (a) shall address risk assess-  
9 ment, risk control, risk communication, and risk review  
10 and shall—

11 “(1) provide for an assessment, prior to con-  
12 tracting with a person to supply raw materials or in-  
13 gredients or to undertake any aspect of the manu-  
14 facturing of the drug, of the suitability and com-  
15 petence of such person to carry out such activity,  
16 using audits, material evaluations, or qualification,  
17 as appropriate;

18 [“(2) define responsibilities and communication  
19 processes for manufacturing, quality control, and  
20 quality assurance activities of any person referred to  
21 in paragraph (1);]

22 [“(3) provide for the monitoring and review  
23 through periodic on-site audits of the facility condi-  
24 tions, controls, and practices of any person referred  
25 to in paragraph (1) and ensure the implementation

1 of appropriate measures to improve such conditions,  
2 controls, and practices;】

3 “(4) provide for the monitoring of incoming  
4 materials to ensure they are from a person that  
5 meets the requirements in paragraphs (1) through  
6 (3);

7 “(5) provide for implementation of effective sys-  
8 tems, including appropriate specifications and test  
9 methods and verification of the drug ingredients’  
10 identity, quality, strength, and purity, to detect any  
11 hazard that has been, or is reasonably likely to be,  
12 present in or on the drug during production, manu-  
13 facturing, processing, packing, holding, or trans-  
14 porting; and

15 “(6) be periodically revised and updated.

16 “(c) ADDITIONAL PROVISIONS.—If the Secretary de-  
17 termines that provisions in addition to those described in  
18 subsections (a) and (b) would be appropriate to include  
19 in a quality risk management plan for protection of the  
20 public health, including provisions for the prevention of  
21 intentional adulteration of a drug or class of drugs, the  
22 Secretary may by regulation require the inclusion of such  
23 provisions in a quality risk management plan.

24 “(d) APPLICATION OF SPECIFICATIONS OR TEST  
25 METHODS BY ORDER OF THE SECRETARY.—Upon a find-

1 ing that there is a significant threat to public health, the  
2 Secretary may order an establishment—

3 “(1) to promptly revise its quality risk manage-  
4 ment plan to include new or modified specifications  
5 or test methods for a drug; and

6 “(2) to promptly implement such specifications  
7 or test methods.

8 “(e) INSPECTION OF QUALITY RISK MANAGEMENT  
9 PLAN.—A quality risk management plan required by sub-  
10 section (a) shall authorize the Secretary, in the course of  
11 an inspection of an establishment subject to this section  
12 or upon request by the Secretary, to conduct a review of  
13 the plan.

14 **【“(f) DOCUMENTATION OF SUPPLY CHAIN.—】**

15 **【“(1) IN GENERAL.—【Each establishment re-  
16 quired to be registered with the Secretary pursuant  
17 to subsection (b), (c), (d), or (i) of section 510 for  
18 the manufacture, preparation, propagation,  
19 compounding, or processing of a drug】 shall provide  
20 to the Secretary, upon request, an 【electronic】  
21 statement—】**

22 **【“(A) identifying each prior sale, pur-  
23 chase, or trade of the drug, including each prior  
24 sale, purchase, or trade of its ingredients and  
25 raw materials; and】**

1            【“(B) establishing that the drug 【add:  
2            and, as applicable, its ingredients and raw ma-  
3            terials】 were manufactured, 【add: prepared,  
4            propagated, compounded,】 processed, distrib-  
5            uted, shipped, warehoused, brokered, imported,  
6            and conveyed under conditions that ensure the  
7            identity, strength, quality, and purity of the  
8            drug.】

9            【“(2) CONTENTS.—The 【electronic】 statement  
10           required by paragraph (1) shall include—】

11           【“(A) the date of the 【each such prior  
12           sale, purchase, or trade;】】

13           【“(B) the names and addresses of all par-  
14           ties to each such transaction; and】

15           【“(C) any other information required by  
16           the Secretary by regulation.”.】

17           (c) EFFECTIVE DATE.—

18           (1) IN GENERAL.—The requirements of sections  
19           【501(j)】 and 505–2 of the Federal Food, Drug, and  
20           Cosmetic Act, as added by subsections (a) and (b),  
21           take effect 2 years after the date of the enactment  
22           of this Act.

23           (2) EXCEPTION.—Notwithstanding the effective  
24           date specified in paragraph (1)—



1 (A) the authority of the Secretary to order  
2 an establishment to promptly implement new or  
3 modified specifications or test methods for a  
4 drug, as described in section 505–2(d)(2) of the  
5 Federal Food, Drug, and Cosmetic Act, as  
6 amended by subsection (b), shall take effect on  
7 the date of the enactment of this Act;

8 (B) such authority shall apply irrespective  
9 of whether the establishment has in effect a  
10 quality risk management plan; and

11 (C) a civil penalty under section  
12 303(h)(11) of the Federal Food, Drug, and  
13 Cosmetic Act, as added by section 211 of this  
14 Act, shall apply to a violation of an order under  
15 this paragraph to the same extent and in the  
16 same manner as such a penalty applies to a vio-  
17 lation of an order under such section 505–  
18 2(d)(2).

19 **SEC. 205. DELAY, LIMITATION OR DENIAL OF INSPECTION.**

20 (a) PROHIBITED ACT.—Subsection (p) of section 301  
21 (21 U.S.C. 331), as amended by sections 101(a) and  
22 202(a), is amended by inserting before “or the failure to  
23 provide a notice required by section 510(j)(2)” the fol-  
24 lowing: “the delay, limitation, or denial of an inspection

1 under section 510(h), as determined by the Secretary  
2 under paragraph (5) of such section,”.

3 (b) REQUIREMENT.—Subsection (h) of section 510  
4 (21 U.S.C. 351), as amended by section 202(b), is further  
5 amended by adding at the end the following:

6 “(5) An establishment registered with the Secretary  
7 pursuant to subsection (b), (c), (d), or (i) shall not delay,  
8 limit, or deny an inspection authorized by this sub-  
9 section.”.

10 (c) DRUGS OFFERED FOR IMPORT.—The third sen-  
11 tence of subsection (a) of section 801 (21 U.S.C. 381),  
12 as amended by sections 112, 122, and 203, is amended  
13 by inserting “or (4) such article has been manufactured,  
14 prepared, propagated, compounded, or processed by an es-  
15 tablishment required to be registered with the Secretary  
16 pursuant to subsection (b), (c), (d), or (i) of section 510  
17 and such establishment is in violation of section 510(h)(5)  
18 (prohibiting the delay, limitation, or denial of an inspec-  
19 tion under section 510(h)),” before “then such article  
20 shall be refused admission”.

21 **[SEC. 206. COUNTRY OF ORIGIN LABELING .]**

22 **[(a) MISBRANDING.—Section 502 (21 U.S.C. 352) is**  
23 **amended by adding at the end the following:]**

24 **[“(y) If it is a drug and—]**

1           【“(1) its labeling fails to identify the country  
2           (or countries) which is the source of the active phar-  
3           maceutical ingredient in whole or in part and of its  
4           place of manufacture; or】

5           【“(2) the Website of the manufacturer of the  
6           drug does not list the country of origin for any drug  
7           ingredient of such drug.”.】

8           【(b) REGULATIONS.—Not later than 180 days after  
9           the date of the enactment of this Act, the Secretary shall  
10          promulgate final regulations to carry out section 502(y)  
11          of the Federal Food, Drug, and Cosmetic Act, as added  
12          by subsection (a).】

13          【(c) EFFECTIVE DATE.—The requirement of section  
14          502(y) of the Federal Food, Drug, and Cosmetic Act, as  
15          added by subsection (a), takes effect 2 years after the date  
16          of the enactment of this Act.】

17          **SEC. 207. NOTIFICATION, NONDISTRIBUTION, AND RECALL**  
18                           **OF ADULTERATED OR MISBRANDED DRUGS.**

19          (a) PROHIBITED ACTS.—Section 301(pp), as added  
20          by section 113(a), is amended—

21                 (1) by striking “423(a)” and inserting “423(a)  
22                 or 568(a)”;

23                 (2) by striking “423(b)” and inserting “423(b)  
24                 or 568(b)”;

1 (3) by striking “423(c)” and inserting “423(c)  
2 or 568(c)”;

3 (4) by striking “423(d)(1)” and inserting  
4 “423(d)(1) or 568(d)(1)”.

5 (b) NOTIFICATION, NONDISTRIBUTION, AND RECALL  
6 OF ADULTERATED OR MISBRANDED DRUGS.—Subchapter  
7 E of chapter V (21 U.S.C. 360bb et seq.) is amended by  
8 adding at the end the following:

9 **“SEC. 568. NOTIFICATION, NONDISTRIBUTION, AND RECALL**  
10 **OF ADULTERATED OR MISBRANDED DRUGS.**

11 “(a) NOTIFICATION TO SECRETARY OF VIOLATION.—

12 “(1) IN GENERAL.—A person (other than a  
13 household consumer or other individual who is the  
14 intended consumer of a drug) **【**who has a reason to  
15 believe that a drug intended for human use would  
16 cause serious, adverse health consequences or death**】**  
17 shall, as soon as practicable, notify the Secretary of  
18 the identity and location of the drug.

19 “(2) MANNER OF NOTIFICATION.—Notification  
20 under paragraph (1) shall be made in such manner  
21 and by such means as the Secretary may require by  
22 regulation.

23 “(b) RECALL AND CONSUMER NOTIFICATION.—

24 “(1) VOLUNTARY ACTIONS.—On receiving noti-  
25 fication under subsection (a) or by other means of

1 a suspected adulteration or misbranding of a drug,  
2 if the Secretary finds that [there is a reasonable  
3 probability that a drug intended for human use  
4 would cause serious, adverse health consequences or  
5 death], the Secretary shall provide all persons (in-  
6 cluding the manufacturer, importer, distributor, or  
7 retailer of the drug) with an opportunity (as deter-  
8 mined by the Secretary)—

9 “(A) to cease distribution of the drug;

10 “(B) to notify all entities—

11 “(i) that produce, manufacture, pack,  
12 process, prepare, treat, package, distribute,  
13 or hold the drug, to cease immediately  
14 those activities with respect to the drug; or

15 “(ii) to which the drug has been dis-  
16 tributed, transported, or sold, to cease im-  
17 mediately distribution of the drug;

18 “(C) to recall the drug;

19 “(D) in consultation with the Secretary, to  
20 provide notice of the finding of the Secretary to  
21 all consumers to which the drug was, or may  
22 have been, distributed and to appropriate State  
23 and local health officials; and

24 “(E) to notify State and local public health  
25 officials.

1           “(2) MANDATORY ACTIONS.—If a person re-  
2           ferred to in paragraph (1) does not carry out the ac-  
3           tions described in that paragraph with respect to a  
4           drug within the time period and in the manner pre-  
5           scribed by the Secretary, the Secretary shall issue an  
6           order requiring such person—

7                   “(A) to immediately cease distribution of  
8           the drug; and

9                   “(B) to immediately notify health profes-  
10           sionals and drug user facilities of the order and  
11           to instruct such professionals and facilities to  
12           cease use of such drug.

13           “(c) HEARINGS ON ORDERS.—The Secretary shall  
14           provide a person subject to an order under subsection  
15           (b)(2) with an opportunity for an informal hearing, to be  
16           held not later than 10 days after the date of the issuance  
17           of the order, on—

18                   “(1) the actions required by the order; and

19                   “(2) any reasons why the drug that is the sub-  
20           ject of the order should not be recalled.

21           “(d) POST-HEARING RECALL ORDERS.—

22                   “(1) AMENDMENT OF ORDERS.—If, after pro-  
23           viding an opportunity for an informal hearing under  
24           subsection (c), the Secretary determines that an  
25           order under subsection (b)(2) with respect to a drug

1 should be amended to include a recall or other ap-  
2 propriate action, the Secretary shall, except as pro-  
3 vided in paragraph (2)—

4 “(A) amend the order—

5 “(i) to require recall of the drug or  
6 other appropriate action; and

7 “(ii) to specify a timetable during  
8 which any such recall shall occur; and

9 “(B) require periodic reports to the Sec-  
10 retary describing the progress of any such re-  
11 call.

12 “(2) CONTENTS OF ORDER.—

13 “(A) INDIVIDUALS AND DRUG USER FA-  
14 CILITIES.—An amended order under paragraph  
15 (1) shall not include—

16 “(i) a recall of a drug from individ-  
17 uals; or

18 “(ii) a recall of a drug from drug user  
19 facilities if the Secretary determines that  
20 the risk of recalling such drug from the fa-  
21 cilities presents a greater health risk than  
22 the health risk of not recalling the drug  
23 from use.

24 “(B) NOTICE TO INDIVIDUALS SUBJECT TO  
25 RISKS.—An amended order under paragraph

1 (1) shall provide for notice to individuals sub-  
2 ject to the risks associated with the use of such  
3 drug. In providing the notice required by this  
4 paragraph, the Secretary may use the assist-  
5 ance of health professionals who prescribed or  
6 dispensed such a drug for individuals. If a sig-  
7 nificant number of such individuals cannot be  
8 identified, the Secretary shall notify such indi-  
9 viduals pursuant to section 705(b).

10 “(3) VACATION OF ORDERS.—If, after providing  
11 an opportunity for an informal hearing under sub-  
12 section (c), the Secretary determines that adequate  
13 grounds do not exist to continue the actions required  
14 by the order, the Secretary shall vacate the order.

15 “(e) REMEDIES NOT EXCLUSIVE.—The remedies au-  
16 thorized by this section shall be in addition to any other  
17 remedies that may be available.

18 [“(f) NON-DELEGATION.—The authority to issue or  
19 amend an order under subsection (b) or (d), respectively,  
20 may not be delegated to any official or employee other  
21 than the Commissioner of Food and Drugs, the Director  
22 of the Center for Drug Evaluation and Research, or the  
23 Director of the Center for Biologics Evaluation and Re-  
24 search, as appropriate.”.]



1 (c) EFFECTIVE DATE.—Sections 301(pp)(1) and  
2 568(a) of the Federal Food, Drug, and Cosmetic Act, as  
3 amended and added by subsections (a) and (b), respec-  
4 tively, shall apply with respect to drugs as of such date,  
5 not later than 1 year after the date of the enactment of  
6 this Act, as the Secretary of Health and Human Services  
7 shall specify.

8 **[SEC. 208. DESTRUCTION OF ADULTERATED, MISBRANDED**  
9 **OR COUNTERFEIT DRUGS OFFERED FOR IM-**  
10 **PORT.]**

11 **[(a) IN GENERAL.—**The fifth sentence of subsection  
12 (a) of section 801 (21 U.S.C. 381), as amended by sec-  
13 tions 112, 122, 203, and 205, is amended by inserting  
14 before the period at the end the following: “, except that  
15 any product that is refused admission may, at the discre-  
16 tion of the Secretary, be destroyed and not exported if (1)  
17 it appears to pose a risk of injury or death, or (2) has  
18 a value of less than \$2,000, as determined by the Sec-  
19 retary”.]

20 **[(b) DUE PROCESS PROTECTIONS.—[to be sup-**  
21 **plied]]**

22 **[(c) EFFECTIVE DATE.—**The amendment made by  
23 subsection (a) shall take effect on the date of the enact-  
24 ment of this Act, regardless of when the product may have  
25 been refused admission.]

1 **SEC. 209. ADMINISTRATIVE DETENTION OF DRUGS THAT**  
2 **APPEAR TO VIOLATE THE LAW.**

3 (a) IN GENERAL.—Section 304(g) (21 U.S.C.  
4 334(g)) is amended—

5 (1) by inserting “drug or” before “device” each  
6 place it appears; and

7 (2) in paragraph (1), by inserting after “adul-  
8 terated or misbranded” the following: “or, in the  
9 case of a drug, which in the determination of the of-  
10 ficer or employee making the inspection appears to  
11 be in violation of section 505,”.

12 (b) EFFECTIVE DATE.—The amendments made by  
13 subsection (a) shall take effect on a date, specified by the  
14 Secretary of Health and Human Services, not later than  
15 1 year after the date of the enactment of this Act.

16 **[SEC. 210. PENALTIES REGARDING COUNTERFEIT DRUGS.**

17 Section 303(a) (21 U.S.C. 333(a)) is amended by  
18 adding at the end the following paragraph: **]**

19 **[**“(3) Notwithstanding paragraph (1) or (2), any per-  
20 son who engages in any conduct described in section  
21 301(i)(2) knowing that the conduct concerns the rendering  
22 of a drug as a counterfeit drug, or who engages in conduct  
23 described in section 301(i)(3) knowing that the conduct  
24 will cause a drug to be a counterfeit drug or knowing that  
25 a drug held, sold, or dispensed is a counterfeit drug, shall  
26 be fined in accordance with title 18, United States Code,

1 or imprisoned not more than 20 years, or both, except that  
2 if the use of the counterfeit drug by a consumer is the  
3 proximate cause of the death of the consumer, the term  
4 of imprisonment shall be any term of years or for life.”.]

5 **SEC. 211. CIVIL MONEY PENALTIES FOR VIOLATIVE DRUGS**  
6 **AND DEVICES AND IMPROPER IMPORT**  
7 **ENTRY FILINGS.**

8 [(a) IN GENERAL.—Section 303 (21 U.S.C. 333) is  
9 amended by adding at the end the following:]

10 [“(h)(1) Any person who violates section 301(a) shall  
11 be liable to the United States for a civil penalty not to  
12 exceed \$\_\_\_\_ per violation or, if the person knowingly  
13 committed the violation, \$\_\_\_\_ [per violation], not to ex-  
14 ceed \$\_\_\_\_ for all such violations adjudicated in a single  
15 proceeding.]

16 [“(2) Any person who violates section 301(b) shall  
17 be liable to the United States for a civil penalty not to  
18 exceed \$\_\_\_\_ per violation or, if the person knowingly  
19 committed the violation, \$\_\_\_\_ [per violation], not to ex-  
20 ceed \$\_\_\_\_ for all such violations adjudicated in a single  
21 proceeding.]

22 [“(3) Any person who violates section 301(c) shall  
23 be liable to the United States for a civil penalty not to  
24 exceed \$\_\_\_\_ per violation or, if the person knowingly  
25 committed the violation, \$\_\_\_\_ [per violation], not to ex-

1 exceed \$\_\_\_\_ for all such violations adjudicated in a single  
2 proceeding.】

3 【“(4) Any person who violates section 301(d) shall  
4 be liable to the United States for a civil penalty not to  
5 exceed \$\_\_\_\_ per violation or, if the person knowingly  
6 committed the violation, \$\_\_\_\_ 【per violation】, not to ex-  
7 ceed \$\_\_\_\_ for all such violations adjudicated in a single  
8 proceeding.】

9 【“(5) Any person who violates section 301(g) shall  
10 be liable to the United States for a civil penalty not to  
11 exceed \$\_\_\_\_ per violation or, if the person knowingly  
12 committed the violation, \$\_\_\_\_ 【per violation】, not to ex-  
13 ceed \$\_\_\_\_ for all such violations adjudicated in a single  
14 proceeding.】

15 【“(6) Any person who violates section 301(i) shall  
16 be liable to the United States for a civil penalty not to  
17 exceed \$250,000 per violation, not to exceed \$1,000,000  
18 for all such violations adjudicated in a single proceeding.】

19 【“(7) Any person who violates section 301(k) shall  
20 be liable to the United States for a civil penalty not to  
21 exceed \$\_\_\_\_ per violation, not to exceed \$\_\_\_\_ for all  
22 such violations adjudicated in a single proceeding.】

23 【“(8) Any person who violates section 301(p) by fail-  
24 ing to register in accordance with section 510 shall be lia-  
25 ble to the United States for a civil penalty not to exceed

1 \$250,000 per each 30-day period of the violation, not to  
2 exceed \$1,000,000 for all such violations adjudicated in  
3 a single proceeding. The civil penalty authorized by this  
4 paragraph shall not apply if the person demonstrates sub-  
5 stantial compliance with the registration requirements of  
6 section 510.]

7       【“(9) Any person who violates section 301(pp) by  
8 failing to notify the Secretary in violation of section  
9 568(a) or by failing to comply with an order or an amend-  
10 ed order issued under section 568(b) or 568(d)(1), respec-  
11 tively, shall be liable to the United States for a civil pen-  
12 alty not to exceed \$250,000 per day, not to exceed  
13 \$1,000,000 for all such violations adjudicated in a single  
14 proceeding.】

15       【“(10) Any person who violates 【section 301(a)】 by  
16 failing to have in effect and implement a quality risk man-  
17 agement plan in accordance with section 505–2 shall be  
18 liable to the United States for a civil penalty not to exceed  
19 \$15,000 per day, not to exceed \$1,000,000 for all such  
20 violations adjudicated in a single proceeding.】

21       【“(11) In lieu of the civil penalty that would other-  
22 wise apply under paragraph (10), any person who violates  
23 【section 301(a)】 by failing to have in effect and imple-  
24 ment a new or modified specification or test method for  
25 a drug pursuant to section 505–2(d) shall be liable to the

1 United States for a civil penalty not to exceed \$250,000  
2 per day, not to exceed \$1,000,000 for all such violations  
3 adjudicated in a single proceeding.】

4 【“(12) Any person who violates 【section 301(a)】 by  
5 failing to provide an electronic statement requested by the  
6 Secretary under section 505–2(f) shall be liable to the  
7 United States for a civil penalty not to exceed \$15,000  
8 per day, not to exceed \$1,000,000 for all such violations  
9 adjudicated in a single proceeding.】

10 【“(13) The provisions of paragraphs (2), (5), (6),  
11 and (7) of subsection (g) shall apply to a civil money pen-  
12 alty under this subsection in the same manner as they  
13 apply to a civil money penalty under subsection (g)(1).”】

14 【(b) EFFECTIVE DATE.—The amendment made by  
15 subsection (a) shall apply to violations occurring on or  
16 after the date of the enactment of this Act.】

17 **SEC. 212. GENERIC FEE FOR PREAPPROVAL APPLICATIONS.**

18 【to be supplied】

## 19 **TITLE IV—MISCELLANEOUS**

20 **SEC. 402. UNIQUE IDENTIFICATION NUMBER FOR FOOD,**  
21 **DRUG, AND DEVICE FACILITIES AND ESTAB-**  
22 **LISHMENTS.**

23 (a) **FOOD AND COSMETICS.**—Section 415(a)(3) (21  
24 U.S.C. 350d(a)(3)) is amended by adding at the end the  
25 following: “The registration number shall be the unique

1 identification number for each such facility.”. **【more con-**  
2 **cise alternative: Section 415(a)(3) (21 U.S.C. 350d(a)(3))**  
3 **is amended by inserting “unique” before “registration**  
4 **number”.** **】**

5 (b) DRUGS AND DEVICES.—Section 510(e) (21  
6 U.S.C. 360(e)) is amended by adding after the first sen-  
7 tence the following: “The registration number shall be the  
8 unique identification number for each such establish-  
9 ment.”.

10 (c) APPLICATION TO COSMETICS.—The amendment  
11 made by subsection (a) applies to cosmetics through the  
12 operation of section 604 of the Federal Food, Drug, and  
13 Cosmetic Act, as added by section 301(a).

14 (d) APPLICATION TO IMPORTERS.—See section  
15 401(b) of this Act for the requirement for a unique identi-  
16 fication number for importers that are registered.

17 (e) EFFECTIVE DATE.—The Secretary of Health and  
18 Human Services shall implement the amendments made  
19 by this section not later than 1 year after the date of the  
20 enactment of this Act.

21 **【SEC. 408. SUBPOENA AUTHORITY.**

22 Chapter III (21 U.S.C. 331 et seq.) is amended by  
23 adding at the end the following: **】**

24 **【“SEC. 311. EXERCISE OF SUBPOENA AUTHORITY.**

25 **【“(a) IN GENERAL.—For the purpose of—】**

1           【“(1) any hearing, investigation, or other pro-  
2           ceeding respecting a violation of this Act, or】

3           【“(2) any hearing, investigation, or other pro-  
4           ceeding to determine if a person is in compliance  
5           with a standard or other requirement under this  
6           Act,】

7 【the Commissioner may issue subpoenas requiring the at-  
8           tendance and testimony of witnesses and the production  
9           of documentary evidence. Such attendance of witnesses  
10          and production of evidence at the designated place of such  
11          hearing, investigation, or other proceeding may be re-  
12          quired from any place in the United States or in any terri-  
13          tory or possession of the United States. Subpoenas of the  
14          Commissioner shall be served by a person authorized by  
15          the Commissioner by delivering a copy thereof to the per-  
16          son named therein or by certified mail addressed to such  
17          person at such person’s last known dwelling place or prin-  
18          cipal place of business. A verified return by the person  
19          so serving the subpoena setting forth the manner of serv-  
20          ice, or, in the case of service by certified mail, the return  
21          post office receipt therefor signed by the person so served,  
22          shall be proof of service. Witnesses so subpoenaed shall  
23          be paid the same fees and mileage as are paid witnesses  
24          in the district courts of the United States.】



1           **["(b) ENFORCEMENT.—**In the case of a refusal to  
2 obey a subpoena duly served upon any person under sub-  
3 section (a), any district court of the United States for the  
4 judicial district in which such person charged with refusal  
5 to obey is found, resides, or transacts business, upon ap-  
6 plication by the Commissioner, shall have jurisdiction to  
7 issue an order requiring such person to appear and give  
8 testimony or to appear and produce evidence, or both. The  
9 failure to obey such order of the court may be punished  
10 by the court as contempt thereof. Furthermore, the failure  
11 or refusal to obey such a subpoena shall be treated as a  
12 prohibited act under section 301(a).**"]**

13           **["(c) RELATION TO OTHER PROVISIONS.—**The sub-  
14 poena authority vested in the Commissioner and the dis-  
15 trict courts of the United States by this section is in addi-  
16 tion to any such authority vested in the Commissioner or  
17 such courts by other provisions of law."**"]**

18 **[SEC. 409. FDA BONUSES.**

19           **[to be supplied]**

20 **[SEC. 410. EXTRATERRITORIALITY.**

21           There is extraterritorial Federal jurisdiction over any  
22 violation of this Act relating to any food, drug, device, or  
23 cosmetic intended for import into the United States.**"]**